

1 ISSUES CONFERENCE VOLUME 9

2

3 In the Matter of the Applications of

4 CROSSROADS VENTURES, LLC

5

6 for the Belleayre Project at Catskill Park  
7 for permits to construct and operate pursuant to  
8 the Environmental Conservation Law

7

8

Margaretville Fire House  
Margaretville, New York  
June 24, 2004

9

10 B E F O R E :

11 HON. RICHARD WISSLER,  
12 Administrative Law Judge

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1 (JUNE 24, 2004)

2 (9:28 A.M.)

3 P R O C E E D I N G S

4 ALJ WISSLER: Mr. Gerstman, is  
5 everyone here for you?

6 MR. GERSTMAN: They all left me.

7 ALJ WISSLER: I want to get  
8 appearances for the record, please.

9 MR. RUZOW: For the Applicant, Dan  
10 Ruzow, Terresa Bakner.

11 MS. KREBS: Department Staff, Carol  
12 Krebs and Vincent Altieri.

13 MS. MELTZER: New York City, Hilary  
14 Meltzer and Daniel Greene.

15 MR. YOUNG: For Delaware County,  
16 Coalition of Watershed Towns, Middletown and  
17 Shandaken.

18 MR. GERSTMAN: For the Catskill  
19 Preservation Coalition, Marc Gerstman and Eric  
20 Goldstein.

21 ALJ WISSLER: Anything preliminarily  
22 we need to buckle up before we begin?

23 (NO AFFIRMATIVE RESPONSE.)

24 ALJ WISSLER: I take that as a no.

25 Ms. Bakner.  
(STORMWATER ISSUE)

2053

1 MS. BAKNER: Your Honor, what we're  
2 going to do first is introduce the exhibits we  
3 intend to use. The first Exhibit is a March  
4 20th, 2004 letter from Don Lake to David Carr  
5 and Kevin Franke.

6 ALJ WISSLER: This will be  
7 Applicant's 27.

8 (LETTER DATED 3/20/04 FROM NYS SOIL  
9 AND WATER CONSERVATION COMMITTEE RECEIVED AND  
10 MARKED AS APPLICANT'S EXHIBIT NO. 27 THIS  
11 DATE.)

12 MS. BAKNER: The next exhibit is the  
13 resume of Dean Long from LA Group.

14 ALJ WISSLER: It will be  
15 Applicant's 28.

16 (RESUME OF DEAN R. LONG RECEIVED AND  
17 MARKED AS APPLICANT'S EXHIBIT NO. 28, THIS  
18 DATE.)

19 MS. BAKNER: The next is a resume for  
20 David R. Carr from LA Group.

21 ALJ WISSLER: Applicant's 29.

22 (RESUME OF DAVID R. CARR RECEIVED AND  
23 MARKED AS APPLICANT'S EXHIBIT NO. 29, THIS  
24 DATE.)

25 MS. BAKNER: The next is a resume from  
(STORMWATER ISSUE)

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1 John Andrew Cianci with LA Group.

2 ALJ WISSLER: Applicant's 30.

3 (RESUME OF JOHN ANDREW CIANCI  
4 RECEIVED AND MARKED AS APPLICANT'S EXHIBIT NO.  
5 30, THIS DATE.)

6 MS. BAKNER: The next is a resume from  
Page 6

7 Daniel P. Sheehan from LA Group.

8 ALJ WISSLER: Applicant's 31.

9 (RESUME OF DANIEL P. SHEEHAN RECEIVED  
10 AND MARKED AS APPLICANT'S EXHIBIT NO. 31, THIS  
11 DATE.)

12 MS. BAKNER: The next is a resume from  
13 Roger J. Case from LA Group as well.

14 ALJ WISSLER: Applicant's 32.

15 (RESUME OF ROGER J. CASE RECEIVED AND  
16 MARKED AS APPLICANT'S EXHIBIT NO. 32, THIS  
17 DATE.)

18 MS. BAKNER: And the last resume is  
19 Steven M. Trader, T-R-A-D-E-R, geologist.

20 ALJ WISSLER: Applicant's 33.

21 (RESUME OF STEVEN M. TRADER,  
22 GEOLOGIST RECEIVED AND MARKED AS APPLICANT'S  
23 EXHIBIT NO. 33, THIS DATE.)

24 MS. BAKNER: The next exhibit is  
25 excerpts from a document entitled,  
(STORMWATER ISSUE)

1 "Controlling Urban Runoff by Thomas R.  
2 Schueler, S-C-H-U-E-L-E-R."

2055

3 ALJ WISSLER: Applicant's 34.

4 ("CONTROLLING URBAN RUNOFF: A  
5 PRACTICAL MANUAL FOR PLANNING AND DESIGNING  
6 URBAN BMP'S BY THOMAS R. SCHUELER" RECEIVED  
7 AND MARKED AS APPLICANT'S EXHIBIT NO. 34, THIS  
8 DATE.)

9 MS. BAKNER: The next is an article  
10 from Research Management Findings from  
11 April 1995 entitled, "Phosphorous Loadings

12 6-24-04 - crossroadsz  
from Wisconsin Watersheds."  
13 ALJ WISSLER: Applicant's 35.  
14 ("RESEARCH MANAGEMENT FINDINGS"  
15 RECEIVED AND MARKED AS APPLICANT'S EXHIBIT NO.  
16 35, THIS DATE.)

17 MS. BAKNER: The next document is  
18 excerpts from an article called, "Runqual,  
19 Runoff Quality from Development Sites, Users  
20 Manual" dated June 30th, 1993.

21 ALJ WISSLER: Applicant's 36.  
22 ("RUNQUAL RUNOFF QUALITY FROM  
23 DEVELOPMENT SITES" RECEIVED AND MARKED AS  
24 APPLICANT'S EXHIBIT NO. 36, THIS DATE.)

25 MS. BAKNER: The next is excerpts from  
(STORMWATER ISSUE)

1 the October 2001 New York State Stormwater <sup>2056</sup>  
2 Management Design Manual, pages A-1, A-3 and  
3 A-7.

4 ALJ WISSLER: Applicant's 37.  
5 ("NYS STORMWATER MANAGEMENT DESIGN  
6 MANUAL OCTOBER 2001" RECEIVED AND MARKED AS  
7 APPLICANT'S EXHIBIT NO. 37, THIS DATE.)

8 MS. BAKNER: And, I'm sorry, A-8.  
9 The next is a document entitled, "New  
10 York City Department of Environmental  
11 Protection, Guidance for Phosphorous Offset  
12 Pilot Programs" dated March 1997.

13 ALJ WISSLER: Applicant's 38.  
14 (NEW YORK CITY DEPARTMENT OF  
15 ENVIRONMENTAL PROTECTION GUIDANCE FOR  
16 PHOSPHORUS OFFSET PILOT PROGRAMS RECEIVED AND  
17 MARKED AS APPLICANT'S EXHIBIT NO. 38, THIS



18 DATE.)

19 MS. BAKNER: The next is a document  
20 entitled, "Monitoring of Tributaries Draining  
21 Belleayre Mountain, Crossroads Ventures  
22 Development Location." The report is by a  
23 division of DEP, and it's dated April 2002.

24 ALJ WISSLER: Applicant's 39.

25 ("MONITORING OF TRIBUTARIES DRAINING  
 (STORMWATER ISSUE)

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1 BELLEAYRE MOUNTAIN CROSSROADS VENTURES  
2 DEVELOPMENT LOCATION" RECEIVED AND MARKED AS  
3 APPLICANT'S EXHIBIT NO. 39, THIS DATE.)

4 MS. BAKNER: The next document is the  
5 New York State DEC SPEDES General Permit for  
6 Stormwater Discharges from Construction  
7 Activity, Permit No. GP-02-01 dated  
8 January 8th, 2003. We couldn't remember if  
9 this had been entered into the record  
10 previously or not, your Honor.

11 ALJ WISSLER: I don't have it in any  
12 of the lists. It's obviously something we'll  
13 take notice of, but we'll take it in as  
14 Applicant's 40.

15 ("NYS DEC SPDES GENERAL PERMIT FOR  
16 STORMWATER DISCHARGES FROM CONSTRUCTION  
17 ACTIVITY, PERMIT NO. GP-02-01 RECEIVED AND  
18 MARKED AS APPLICANT'S EXHIBIT NO. 40, THIS  
19 DATE.)

20 MS. BAKNER: The next exhibit is  
21 another excerpt from the New York State  
22 Stormwater Management Design Manual dated

23 6-24-04 - crossroadsz  
October 21st, 2001. It includes the table of  
24 contents and page 4-1, 4-9, 4-11, 4-13.

25 ALJ WISSLER: Applicant's 41.  
(STORMWATER ISSUE)

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1 (NYS STORMWATER MANAGEMENT DESIGN  
2 MANUAL OCTOBER 2001 (EXCERPTS) RECEIVED AND  
3 MARKED AS APPLICANT'S EXHIBIT NO. 41, THIS  
4 DATE.)

5 MS. BAKNER: The next document is an  
6 excerpt from a book entitled, "Handbook of  
7 Landscape Architectural Construction," and  
8 it's published by the Landscape Architecture  
9 Foundation.

10 ALJ WISSLER: Applicant's 42.  
11 ("HANDBOOK OF LANDSCAPE ARCHITECTURAL  
12 CONSTRUCTION" RECEIVED AND MARKED AS  
13 APPLICANT'S EXHIBIT NO. 42, THIS DATE.)

14 MS. BAKNER: The next document is  
15 "Urban Hydrology for Small Watersheds," and  
16 it's an excerpt including pages, Roman II,  
17 Roman numeral III and III-3. It's produced by  
18 the United States Department of Agriculture.

19 ALJ WISSLER: Applicant's 43.  
20 ("URBAN HYDROLOGY FOR SMALL  
21 WATERSHEDS" RECEIVED AND MARKED AS APPLICANT'S  
22 EXHIBIT NO. 43, THIS DATE.)

23 MS. BAKNER: Today, as we've done in  
24 the past during the proceedings, the way in  
25 which we'd like to start out in our response  
(STORMWATER ISSUE)

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1 is really to go over the project itself, what  
2 we have proposed. Many of the comments we

3 have heard over the course of the past two  
4 days would indicate that it would be a good  
5 idea to go through all the plans and documents  
6 to make sure that, in fact, the comments that  
7 have been received reflect the project as it's  
8 been designed.

9 We have an enormous amount of  
10 information in our document on stormwater.  
11 The reason why we have an enormous amount of  
12 information in our document on stormwater is  
13 because the Department staff advised us early  
14 on in the process that stormwater was an issue  
15 in this case, something that had to be  
16 carefully addressed in the Environmental  
17 Impact Statement process. So in the Draft  
18 Environmental Impact Statement, we have a  
19 number of records. First we have the LA  
20 Group's plans, the large plans which we're  
21 going to go through here today in detail, CP-1  
22 through CP-18. We also have the stormwater  
23 plans, I believe they're SD plans. Included  
24 in the Draft Environmental Impact Statement  
25 itself, volume 1 is an extensive discussion of  
(STORMWATER ISSUE)

□

1 stormwater management at Section 2.3, Section <sup>2060</sup>  
2 3.2 and Section 5.9 which discusses in detail  
3 not only the plan that we're proposing but  
4 also an alternative plan that we discussed and  
5 worked at length with both as -- with the  
6 project sponsor, the golf course architect  
7 Paul Cowley, and also representatives from

8 Clark Companies who were here, I believe it  
9 was Tuesday.

10 In addition to the more accessible  
11 information in DEIS Volume 1, we also included  
12 all of the technical backup for anything  
13 related to stormwater in Volume 5, Appendices  
14 9, 9A, 10, 10A, 11 and 12. And in doing this,  
15 we included, to the best of our ability, all  
16 of the technical backup information. In  
17 addition to this, we included an entire copy  
18 of the permit documents which is the  
19 Application for a State Pollutant Discharge  
20 Elimination System Permit.

21 One thing I want to draw your  
22 attention to particularly is that permit  
23 application which is set forth in Appendix 2.  
24 In there you'll see an application for an  
25 individual permit for both construction  
(STORMWATER ISSUE)

□

1 discharges of stormwater and post-construction<sup>2061</sup>  
2 operation discharges of stormwater for both  
3 projects -- for both portions of the project,  
4 Big Indian as well as Wildacres.

5 Additionally, we heard from DEP staff  
6 regarding the 1979 Ulster County Soil Survey,  
7 and they handed out excerpts of the soil  
8 survey. We were instructed early on not to  
9 rely upon the old soil survey maps exclusively  
10 but instead to undertake a high intensity soil  
11 study ourselves of the site. That is  
12 discussed in detail at Section 3-5 in Volume 1  
13 of the DEIS, and the results of that high

14 intensity soils mapping effort can be seen on  
15 Figures 3-6 and 3-7.

16 For the record, the person who  
17 performed that mapping effort is Roger Case  
18 who has had 30 years of experience with soils.  
19 He is a soils scientist, and we entered his  
20 resume for the record.

21 I want to talk just briefly about the  
22 history of the project to try to put it in  
23 context. As you know, your Honor, the scoping  
24 took place and the scope was finalized in  
25 roughly the year 2000. Immediately after the  
(STORMWATER ISSUE)

1 scope was presented, we started collecting the <sup>2062</sup>  
2 information necessary for the Stormwater  
3 Pollution Prevention Plan inclusive of the  
4 modeling of pollutant loadings. Those runs  
5 were done and, Dean Long, if you could help me  
6 out on this, what year were they started?

7 MR. LONG: July 2001.

8 MS. BAKNER: July 2001. There has  
9 been quite a bit of confusion, which I think  
10 Mr. Young has gone a long way to clearing up  
11 with respect to what draft permits have been  
12 issued for this project, and what I'd like to  
13 do is go through some of the history, again,  
14 of the project; and right now I'm referring to  
15 a May 15th, 2002 letter from Alex Ciesluk at  
16 the Department of Environmental Conservation  
17 to Gary Gales at Crossroads Ventures, LLC. At  
18 page 5 of that letter --

19 ALJ WISSLER: Is this letter in  
20 evidence?

21 MS. BAKNER: It is not. I'm just  
22 going to read the relevant portion. It's  
23 entitled, "Stormwater Management," and it has  
24 a heading. It says, "Individual Permit  
25 Requirement. The department believes that an  
(STORMWATER ISSUE)

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1 individual State Pollutant Discharge  
2 Elimination System Permit is appropriate for  
3 stormwater discharges from the project  
4 construction activities, and also for  
5 post-construction stormwater discharges. This  
6 permit requirement should be identified in the  
7 DEIS and a description of the proposed  
8 monitoring plan presented."

9 At that time DEC also advised us, as  
10 they say in the letter, that the general  
11 permit, the permit dating back to 1993 for  
12 stormwater discharges associated with  
13 construction was under renewal and that we  
14 were to comply with the new general permit --  
15 the requirements, the new general permit and  
16 the 2001 Stormwater Design Manual.

17 So in fact, our project was designed  
18 with those technical requirements and  
19 standards in mind.

20 MR. GERSTMAN: Judge, I would ask  
21 since Ms. Bakner is referring to that letter,  
22 that the Applicant provide copies for the  
23 record.

24 MS. BAKNER: I can provide a copy of  
Page 14

25 the page. It's clearly part of the record  
(STORMWATER ISSUE)

1 before DEC, and again, it's the May 15th, 2002<sup>2064</sup>  
2 letter.

3 MR. GERSTMAN: Request the letter,  
4 please.

5 MS. BAKNER: The provision that the  
6 Department was referring to --

7 MS. MELTZER: I'm sorry, she is going  
8 to provide the letter or the page?

9 MS. BAKNER: The page.

10 MR. GERSTMAN: We'd like the letter.

11 MS. MELTZER: We would like the  
12 letter.

13 MS. BAKNER: Okay, that's fine. I  
14 want to emphasize, your Honor, that's in the  
15 public record, and it's been part of the  
16 public record in this case since 2002. So  
17 we're happy to give them a copy.

18 ALJ WISSELER: It's not --

19 MS. BAKNER: It's not in this record  
20 today, but certainly it was cc'd to DEP, so  
21 they certainly have it.

22 ALJ WISSELER: It may be among things  
23 that were referred to me in the Office of  
24 Hearings, but in any event if you could make a  
25 copy.  
(STORMWATER ISSUE)

1 MS. BAKNER: No problem. Referring to<sup>2065</sup>  
2 the GP-02-01, the SPEDES Discharge Stormwater  
3 Permit from Construction Activities, and this

4 was handed out earlier as an exhibit, this  
5 provision -- Kevin cited the one from '93  
6 yesterday -- provides on page 5 of 24 --

7 MR. RUZOW: Exhibit 40.

8 MS. BAKNER: -- paragraph 7. It just  
9 confirms that if you're applying for a number  
10 of DEC permits, the Department at its  
11 discretion can elect to allow you to proceed  
12 under the general permit after the individual  
13 permits have been issued.

14 ALJ WISSLER: What pages are you  
15 looking at?

16 MS. BAKNER: Page 5 of 24 and page 6  
17 of 24. And paragraphs 7 through -- primarily  
18 paragraph 7. Basically what it does is it  
19 continues the approach that Kevin described  
20 from the general permit from 1993, and it  
21 basically says the Department has two choices,  
22 they can require you to get an individual  
23 SPEDES permit for stormwater discharges, or  
24 they can issue you the other permits and at  
25 that time allow you to proceed subsequently  
(STORMWATER ISSUE)

1 under the general permit after you follow all <sup>2066</sup>  
2 the procedural requirements in the SPEDES  
3 general permit for stormwater discharges.

4 Next I'd like to refer you to Office  
5 of Hearings Exhibit -- I'm not sure which  
6 number it is, your Honor -- it is the Draft  
7 SPEDES Permit that were handed out on May  
8 24th, 2004 by the Department.

9 ALJ WISSLER: That would be Office of  
Page 16



10 Hearings Exhibit 10.

11 MS. BAKNER: Looking at the Wildacres  
12 Resort Sewer Works Corporation, I would direct  
13 your attention to page 20 of 23, and  
14 specifically the special conditions for  
15 construction phasing. And I just want to  
16 direct your attention to the fact that in  
17 response to our permit application for an  
18 individual permit for both the soil erosion  
19 and construction phases, the Department has  
20 covered those here in the individual permit.  
21 If you look at B, it says: "A stormwater  
22 Pollution Protection Plan, or SWPPP, developed  
23 in accordance with part 3 of GP-02-01, SPEDES  
24 General Permit for Stormwater Discharges, and  
25 in substantial conformance with the procedures  
(STORMWATER ISSUE)

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1 and practices described in Appendix 11,  
2 August 20, 2003 for Phase 2 of the Big Indian  
3 Plateau must be developed for the Wildacres  
4 Resort side. The SWPPP shall be developed in  
5 phases to coincide with the three construction  
6 phases of the project."

7 C: "Construction of Phase 1 of the  
8 Wildacres Resort site shall not commence until  
9 submission to the regional water engineer and  
10 authorization by the Department of the section  
11 of the SWPPP covering that specific phase."

12 Then it goes on to impose additional  
13 requirements: "Submission to the regional  
14 water engineer of any portion of the SWPPP,

15 including detail construction drawings for  
16 authorization by the Department of any  
17 construction phase, must be made at least 60  
18 calendar days before construction of that  
19 phase is scheduled to commence."

20 And in accordance with the testimony,  
21 or the argument offered by Kevin Young  
22 yesterday, the general permitting plan is a  
23 plan and a permit that is keyed towards  
24 construction, so that if you are not in a  
25 impaired watershed, you merely submit a notice  
(STORMWATER ISSUE)

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1 of intent five days before starting  
2 construction which indicates that you have  
3 prepared a SWPPP and that it's in accordance  
4 with the plan. DEC does not review them.  
5 Those documents are, by and large, permits  
6 permitted by rule. People just comply with  
7 the technical requirements and they, in  
8 effect, have the permit.

9 In the impaired watersheds such as the  
10 entire New York City watershed --

11 MR. RUZOW: Ashokan.

12 MS. BAKNER: -- Ashokan, you need to  
13 provide it at least 60 days prior to  
14 construction. That is the language that is  
15 picked up here in D. The Department is asking  
16 us to prepare and submit it at least 60  
17 calendar days before.

18 E: "Construction of any subsequent  
19 phase of the project cannot commence until  
20 substantive compliance of the previous phase

21 as determined by the regional water engineer.  
22 Such construction cannot commence until  
23 receipt by the regional water engineer of a  
24 statement from a licensed professional that  
25 the previous construction phase was completed  
(STORMWATER ISSUE)

1 and stabilized in accordance with the SWPPP. 2069  
2 Then there's a reference to standard permit  
3 conditions and GP-02-01.

4 Similarly, in the Draft State  
5 Pollutant Discharge Elimination System Permit  
6 for the Big Indian Plateau Sewage Works  
7 Corporation, at the back of that document,  
8 page 18 of 21, there are pretty much the same  
9 special conditions for construction phasing.  
10 And they also go through the plans which we're  
11 going to go over in great detail today, plans  
12 CP-1 through CP-18 dated August 20th, 2003.  
13 Based on my review, I'll refer you to page 19  
14 of 21, Conditions B through F are the same  
15 conditions that apply with respect to  
16 wildacres.

17 So the individual permit covers both  
18 projects and covers both stormwater operation  
19 and stormwater construction and provides by  
20 the nature of its requirements a substantial  
21 amount of Department oversight that is  
22 completely absent from typical construction  
23 jobs which are authorized under the general  
24 permit program.

25 MR. RUZOW: Your Honor, just to point  
(STORMWATER ISSUE)

1 out another distinction, under the individual  
2 permit, the draft permit proposed by the  
3 Department, there is an important distinction,  
4 additional distinction that may be harder to  
5 discern. When you have an obligation in  
6 impaired watersheds to submit for 60 days  
7 prior to construction, if you don't hear from  
8 the Department, you just proceed. It's an  
9 opportunity for the Department to choose one  
10 way or another to look at it, obviously have  
11 an opportunity to review it, and then decide  
12 whether or not -- but if you don't hear, you  
13 proceed.

14 In this case, we require authorization  
15 from the Department. We have to submit it 60  
16 days in advance. But we need to hear from the  
17 Department to actually authorize us and  
18 approve us to proceed. That is a fundamental  
19 difference in the way in which the program is  
20 being -- is ordinarily worked through and in  
21 this case.

22 MS. BAKNER: Previously, your Honor,  
23 we submitted a March 23rd, 2004 letter from  
24 the United States Environmental Protection  
25 Agency to Alex Ciesluk, Jr. I believe it was  
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1 one of the exhibits on the first day of the  
2 proceeding, the 24th. In the event anybody  
3 doesn't have it, we'll provide it.

4 ALJ WISSLER: What was it?

5 MR. RUZOW: A letter from Walter  
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6 Mugdin to Alec Ciesluk dated --

7 MS. BAKNER: March 23rd, 2004, EPA's  
8 comments on the draft SPEDES permits. On  
9 page 2 and 3 of that letter, the Department --

10 ALJ WISSLER: Do you have that marked  
11 as an exhibit?

12 MR. RUZOW: I don't have it on my  
13 list. We were waiting for the official list.

14 MS. BAKNER: In any event, I'm going  
15 to quote a very small portion of it. Let me  
16 set the background. The whole general  
17 stormwater permit program was initiated by  
18 EPA, the United States Environmental  
19 Protection Agency, under the federal National  
20 Pollutant Discharge Elimination System laws  
21 and regulations required the implementation by  
22 DEC, as it was delegated to DEC, required the  
23 implementation of the Phase 2 general permits.

24 So EPA's comments on what DEC is  
25 proposing to do here, we think, are very  
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1 relevant to this proceeding; and I would 2072  
2 direct your attention to paragraph 1 on page 2  
3 and paragraph 2 on page 3. It says: "The  
4 DEIS states that during construction there  
5 will be disturbed areas with bare soil that  
6 will be susceptible to erosion. As described  
7 in the DEIS, the developer intends to  
8 implement a complex construction phasing  
9 program to address and mitigate potential  
10 water quality and quantity problems associated

11 with erosion. In addition, the developer will  
12 employ an erosion control superintendent with  
13 a support team who will be independent of and  
14 have stop work authority over site contractors  
15 and subcontractors."

16 Let me just say that that is one of  
17 the enhanced construction and erosion control  
18 measures we have proposed for this project.

19 We have come up with all these  
20 enhanced measures because we understand that  
21 the agencies have concerns about stormwater.  
22 They note a special condition of the draft  
23 SPEDES permit, and they cite it, and they go  
24 on to say that: "EPA is very concerned that  
25 adequate erosion control be continuously  
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□

1 maintained on the project."

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2 Lastly, I want to direct your  
3 attention to paragraph 2, and I'll give you a  
4 copy of all this. It says: "EPA recommends  
5 that the SPEDES permit include an additional  
6 condition stating that no more than 25 acres  
7 of unstabilized soils will occur at any given  
8 time within either reservoir watershed." You  
9 heard repeatedly yesterday sort of --  
10 questions of how anyone could think that  
11 opening 25 acres at anytime was going to be  
12 anything other than an ecological disaster.

13 The agency with primary authority for  
14 implementing this program throughout the  
15 United States obviously doesn't share that  
16 degree of concern regarding the five acre

17 "rule."

18 Before we leave the five acre rule  
19 issue, I just want to reiterate that the  
20 general permit clearly provides not for a  
21 waiver of the five acre rule; it provides that  
22 if you are going to exceed five acres of  
23 clearing at any one time, that you need to  
24 obtain the Department's consent. Typically,  
25 obtaining the Department's consent involves a  
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1 letter to the regional stormwater engineers <sup>2074</sup>  
2 proposing enhanced erosion control measures  
3 and a letter back from the engineer consenting  
4 to clearing more than five acres at a time.

5 ALJ WISSLER: Ms. Bakner, why don't  
6 you show me in Applicant's 40 the section that  
7 you're referring to.

8 MS. BAKNER: It says on page 11 of 24  
9 at 2(A)4: "Consistent with the New York  
10 Guidelines for Urban Erosion and Sediment  
11 Control, there shall not be more than five  
12 acres of disturbed soil at any one time  
13 without prior written approval from the  
14 Department."

15 As an attorney working in the  
16 stormwater arena on a daily basis, I can only  
17 say that the numbers of my clients who have  
18 not had to obtain those consents is far  
19 smaller than the number of my clients who have  
20 had to obtain those consents -- which is to  
21 say, if you're building a commercial structure

22 such as a Walmart or a Target or anything that  
23 remotely resembles big box construction, you  
24 need to obtain that consent from DEC.

25 Surprisingly, even for residential  
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1 subdivisions, your Honor, often involving no  
2 more than 30 or 40 houses, because of the road  
3 construction limitations, it's very typical  
4 for those project sponsors to also obtain  
5 consent.

6 One of the things that we hope to show  
7 you today, your Honor, is that the amount of  
8 soils that we're disturbing at any one time  
9 are the absolute minimum that anyone should  
10 disturb and still build a golf course. With  
11 all due respect to counsel for CPC and counsel  
12 for DEP, it is simply not possible to build a  
13 golf course in five-acre increments -- or  
14 incredibly one-acre increments. You would  
15 take our construction season of essentially  
16 two years for the golf courses and blow it out  
17 to something approximating ten years, but  
18 we'll go over that in great detail.

19 A lot of the criticisms yesterday were  
20 that we had somehow thrown together these  
21 plans and hadn't given them the appropriate  
22 attention that they deserve. I want to just  
23 stress that during the course of the design of  
24 the project, we had numerous meetings and  
25 letters going back and forth between DEC and  
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1 the Applicant. We also had extensive meetings



2 with soil, water and conservation district  
3 offices. These included Greene County, Ulster  
4 County and Delaware County.

5 Just to give you a flavor of all the  
6 meetings and contacts that we had, on  
7 June 19th, 2002, we had an initial meeting  
8 with numerous DEC staff, including  
9 Mr. Ferracane, to review the original phasing  
10 plan that we had put together. After that  
11 meeting with Pat, he convinced us we were on  
12 the wrong approach, and that we needed, in  
13 fact, to rethink what we were proposing to do.  
14 we did. And in November of 2002, we had an  
15 additional meeting with DEC staff in  
16 white Plains to go over the revised documents.

17 As part of this, your Honor, beginning  
18 in March of 2003, we started communicating  
19 with DEC staff about the usage of chitosan as  
20 a flocculent or an additive to precipitate out  
21 sediments.

22 Then in April of 2003, we continued  
23 meeting on stormwater issues with various DEC  
24 staff. I don't want to belabor this; but in  
25 the course of 2003, we had at least two to  
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1 four meetings or phone calls going over  
2 additional revisions to the plan -- which  
3 Kevin will discuss in greater detail later --  
4 and it wasn't until July of 2003 that we met  
5 lastly with DEC staff to go over the revised  
6 phasing approach, as well as all of the soil

7 and water conservation guys that we could get  
8 in a room. Because what we wanted to do, your  
9 Honor, is not to create something that just  
10 represented the thought process and the works  
11 of our design team or even our construction  
12 design team, or even our golf course design  
13 team.

14 We wanted early on to vet the various  
15 designs and processes so that we weren't  
16 missing something. We were very attuned, at  
17 our client's request, to making sure that this  
18 issue of stormwater was appropriately  
19 addressed. And enormous resources were  
20 brought to bear to address these issues far  
21 beyond what would typically be expended in a  
22 Draft Environmental Impact Statement process.

23 MR. RUZOW: The issue, as we talked a  
24 few days ago, of constructability, not simply  
25 design, but the ability on this site to be  
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1 able to construct it as it was being planned,  
2 and to vet those issues early so we would  
3 avoid what Joe Damrath expressed the concern,  
4 and maybe inevitable, of unexpected problems  
5 developing on-site. There's a certain  
6 category of those that any project is going to  
7 face, and we fully expect that the best of  
8 design and the best of anticipation will,  
9 nevertheless, yield things on-site that were  
10 unanticipated; however, we wanted to minimize  
11 that surprise and opportunity by vetting these  
12 out with all the players on the project site,

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13 as well as interaction with the Department  
14 staff, taking into account their experience on  
15 the sites, and reflecting that in our plans  
16 and our thought process.

17 MS. BAKNER: I want to reiterate as  
18 well, the extraordinary nature of requiring an  
19 individual SPEDES permit for construction  
20 discharges of stormwater. Very few projects  
21 are required to do that, and we even had  
22 difficulty simply filling out the application  
23 forms because they're not particularly suited  
24 to those types of discharges. So we put a lot  
25 of effort into the SPEDES permit applications  
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1 themselves to make sure that they would meet <sup>2079</sup>  
2 DEC's expectations.

3 I want to move for a second to the  
4 issue of calculation of pollutant loadings.  
5 Our calculations of pollutant loadings were  
6 based on several guidance documents subjected  
7 to public review by the Department which are  
8 used by the professional engineers, landscape  
9 architects and soil pollution/erosion control  
10 specialists throughout New York State. One of  
11 the reasons why we provided in Exhibit 1, the  
12 letter from Don Lake commending our design  
13 team on another project --

14 MR. RUZOW: It's Exhibit 27.

15 MS. BAKNER: I'm sorry, Exhibit 27,  
16 the first thing I passed out today; one of the  
17 reasons why we handed that out is because Don

18 Lake has been an important part of the  
19 Department's adoption of new design  
20 guidelines, erosion control guidelines, and he  
21 has been working with the Department and  
22 educating professionals across the state on  
23 the new Phase 2 program.

24 The Department as well, your Honor,  
25 has a long history of reaching out to  
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1 organizations in other states to develop their <sup>2080</sup>  
2 design manuals. So we believe, contrary to  
3 Dr. Pitt's testimony yesterday, that the  
4 pollutant loading credits, if you will, if you  
5 design it this way, you will remove  
6 approximately this percentage of stuff is, in  
7 fact, consistent with those guidelines that  
8 were adopted by DEC, and generally consistent  
9 with guidelines in the Northeast that we are  
10 certainly familiar with. These were developed  
11 not only by Department staff but also by  
12 outside consulting groups who advised the  
13 staff.

14 Other than that, it's hard for us to  
15 address this, and we hope the Department will  
16 address this when they make their presentation  
17 here today.

18 We were advised -- advised is probably  
19 a namby-pamby lawyer word -- we were directed  
20 by DEP as part of their original scoping  
21 comments, and I will direct you specifically  
22 to the letter I'm referring to. It's a  
23 July 12th, 2000 letter. We haven't proposed

24 to submit it into the record because it  
25 relates to scoping in an early phase of the  
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1 project, but we'd be happy to, and I'm sure 2081  
2 DEP certainly has this one, this is page 4 of  
3 5 --

4 ALJ WISSLER: I really need to have it  
5 in the record.

6 MS. BAKNER: Okay. Page 4 of 5, and  
7 I'll just quote: "A more detailed pollutant  
8 loading analysis should be conducted for this  
9 project such as the Source Loading and a  
10 Management Model, or SLAMM." Now, I think  
11 Dr. Pitt said yesterday winSLAMM is SLAMM.  
12 It's just been developed or enhanced to run on  
13 the windows operating system. I wanted to  
14 make that point. We didn't go out and pick  
15 winSLAMM. We were told to use SLAMM. So in  
16 our desire to accommodate the agencies, that's  
17 what we attempted to do.

18 Additionally, there was a lot of  
19 discussion yesterday about DEP's, shall we  
20 say, deal with the Applicant that they would  
21 come out and take baseline water quality  
22 monitoring and make that data available to us.  
23 One of the things we're going to discuss here  
24 today is the amount of time it took us to both  
25 request that data and to obtain that data in a  
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1 usable form. And that's one of the reasons 2082  
2 when we pointed out when we started our

3 modeling efforts, it's very important in  
4 relation to when we actually received reliable  
5 data from DEP, and what was in the data from  
6 DEP at any one moment, and I believe Mr. Dean  
7 Long from LA Group will be going over that.

8 Also I want to draw your attention to  
9 a letter also from DEP dated September 22nd,  
10 2000, which we will put in the record, your  
11 Honor. It's from Jeffrey D. Graf, program  
12 manager, West of Hudson Community Planning,  
13 September 22nd, 2000. This letter from  
14 Mr. Graf to Arthur Rashab [sic] who was  
15 previously associated with Crossroads  
16 Ventures. "While DEP is very interested to  
17 and will make information gathered in this  
18 monitoring program available," and the  
19 monitoring program he's referring to is the  
20 one Mr. Olson described so thoroughly  
21 yesterday, "I want to reiterate comments I  
22 made at the meeting with the DEC of  
23 August 29th, 2000 in New Paltz.

24 DEP's monitoring program at Crossroads  
25 was not designed to provide information for  
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1 the DEIS. At the meeting we discussed the  
2 fact that since DEP's monitoring program runs  
3 on a separate schedule from the DEIS,  
4 Crossroads Ventures should be implementing its  
5 own monitoring programs to feed into the DEIS.  
6 By doing so, the DEIS will not be dependent on  
7 activities beyond Crossroads Ventures  
8 control."

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9 So this is the letter indicating to us  
10 that the information will be given to us as it  
11 was -- it was supposed to be given to us as it  
12 was available. It was actually only provided  
13 to us as we requested it; however, it also  
14 notes that they didn't expect us to use that  
15 information in the Draft Environmental Impact  
16 Statement due to timing.

17 The length of the time that it took to  
18 get the Draft Environmental Impact Statement  
19 in a form acceptable to DEC was, in fact,  
20 longer than anyone could have anticipated.  
21 And what we were able to do was include the  
22 water quality data as it was given to us by  
23 DEP in its entirety in the record. Now, we  
24 didn't have any bars and whiskers charts or  
25 anything really interesting like that. All we  
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1 had were the stream data, all of which, your <sup>2084</sup>  
2 Honor, is set forth in Appendix 18 of the  
3 Draft Environmental Impact Statement. In  
4 that, it has all the letters transmitting the  
5 information, as well as any data we received  
6 from DEP we put in here.

7 The reason why we did that, your  
8 Honor, was to have a complete and full record,  
9 even though the data was not made available to  
10 us in time to, say, use in the early runs or  
11 even in the subsequent runs of the winSLAMM  
12 model, and it was often not provided in a form  
13 where we could make the calculations

14 necessary, which I will not try to describe  
15 but leave to Mr. Long -- we were careful to  
16 include it all in the record.

17 We also reached out to DEP on numerous  
18 occasions to try to sit down and discuss with  
19 them the winSLAMM modeling since it was at  
20 that time a new form of winSLAMM and something  
21 that was not typically required or do I  
22 believe it's required now, for projects west  
23 of Hudson. It's not typical to be used in the  
24 Capital District Region. I understand it has  
25 been used east -- in the east of Hudson area,  
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□

1 westchester County, counties like that, but it<sup>2085</sup>  
2 has not typically been used in areas or for  
3 projects outside of that area.

4 In any event, we corresponded as  
5 recently as March 1st, 2002 with Mr. Damrath  
6 and requested an opportunity to meet with him  
7 on the model and the analysis results to talk  
8 about the data. Unfortunately, such a meeting  
9 never took place. It's been very difficult  
10 throughout this process to meet with DEP, and  
11 we've been in the position primarily of  
12 meeting with DEC as the lead agency and  
13 permitting agency, which is typical, but I  
14 wanted to share with you that throughout this  
15 process what we tried to do was include as  
16 many parties as we possibly could to make sure  
17 that we had a very wide source of experience  
18 and data from which to put together this  
19 information.



20                   The first part of any examination of a  
21 project and its impact on soils on-site is the  
22 Soil Erosion and Sedimentation Control Plan,  
23 and what I'd like Kevin Franke of LA Group now  
24 to do is take us carefully and slowly through  
25 the construction phasing plan so that we're  
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1                   sure that we all have a common understanding<sup>2086</sup>  
2 of what the DEIS, in fact, says.

3                   MR. FRANKE: Most of the information  
4 that I'll be presenting comes from DEIS  
5 Volume 1 and also DEIS Volume 5, so if folks  
6 want to have that handy. Some of the graphics  
7 are a smaller scale; it may be easier to refer  
8 to those in your hard copies. In addition to  
9 those graphics, we have copies of LA Group CP  
10 drawings, construction phasing drawings.

11                  MS. BAKNER: I'm sorry, your Honor, I  
12 forget a critical part of this. Let me  
13 interrupt for a second. What I'd like you and  
14 Dave and Dean to do is go through your  
15 qualifications and describe projects you've  
16 worked on that are similar to this.

17                  MR. FRANKE: Kevin Franke with the LA  
18 Group, been with the LA Group for 15 years.  
19 One of my primary responsibilities is resort,  
20 golf course development, permitting, SEQRA  
21 work including SWPPP's, and also construction  
22 administration. In addition to golf courses  
23 in preparation for SWPPP's for their  
24 construction, I've also been involved with ski

25 centers and preparing SWPPP's for those, which  
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1 is analogous to building golf courses,  
2 fairways running downhill, across a hill.  
3 Both preparing SWPPP's both under Phase 1,  
4 general permit, as well as the new Phase 2  
5 general permits.

6 MR. LONG: Dean Long from the LA  
7 Group, Director of Environmental Planning.  
8 I've been at the LA Group since 1986. Prior  
9 to that, from 1980 to 1986, I was a research  
10 associate at the RPI Freshwater Institute at  
11 Bolton Landing. At that position, my primary  
12 responsibility was supervision and operation  
13 of the Lake George Water Quality Monitoring  
14 Program, and I wrote and authored the annual  
15 reports from 1982 to 1986.

16 One of the projects that I completed  
17 and also carried over to the LA Group at the  
18 Freshwater Institute was the preparation of  
19 the Draft Environmental Impact Statements for  
20 the use of Fluridone, an aquatic herbicide for  
21 the control of milfoil on that particular  
22 lake.

23 Prior to that, in 1978, I received a  
24 BA in Zoology from SUNY Oswego; and at SUNY  
25 Oswego, I worked primarily on developing a  
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1 mercury budget for Cranberry Lake, as well as  
2 looking at Mirex transport in the Oswego River  
3 systems. At the LA Group, I am the Director  
4 of Environmental Planning. I supervise four

5 environmental scientists in the preparation of  
6 Draft Environment Impact Statements and  
7 various resource studies. Kevin Franke and  
8 myself have completed a number of lake studies  
9 for Blue Mountain Lake, Saratoga Lake and Pine  
10 Lakes in the Adirondacks utilizing the Eutromd  
11 Model by Ken Ricktal of Ohio State -- from  
12 Ohio State. It's a regional water quality  
13 simulation model, lake loading model.

14 I have also supervised and was the  
15 lead manager for restoration and inspections  
16 of gas pipeline post-construction and during  
17 constructions, as well as power lines,  
18 supervised projects involving restoration of  
19 28 wetlands along a gas pipeline, worked on  
20 numerous golf courses including Highland Park,  
21 which is a 700-acre project in Glens Falls  
22 with interconnecting stormwater facilities,  
23 prepared draft environmental impact statements  
24 on a large number of regional shopping centers  
25 throughout New York State.

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1 MR. CARR: Dave Carr with the LA  
2 Group. I'm a licensed landscape architect in  
3 the State of New York. I have a Bachelor's of  
4 Landscape Architecture from SUNY College of  
5 Environmental Science in Forestry. I've been  
6 at the LA Group for 15 years. I started  
7 practicing landscape architecture in 1983.  
8 For five years in the late '80s, I was a  
9 consultant for the Town of Greenfield, which

10 is a town in upstate New York, reviewing site  
11 plans and stormwater management plans for the  
12 town. I have completed over 50 stormwater  
13 management plans which have been constructed  
14 and are operational at this time, including  
15 two golf courses: One, the Linx at Unionvale;  
16 and a second one, which was the restoration of  
17 the Sagamore Golf Club in Bolton Landing,  
18 New York, which is a mountainside golf course  
19 in the Lake George drainage basin. I also  
20 have assisted New York State Soil and water  
21 Conservation Committee at a water quality  
22 symposium within the past year.

23 ALJ WISSLER: I want to take just a  
24 couple minutes because I want to get the  
25 full-size plans so I can follow along in this  
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1 discussion.

2 (10:40 - 10:50 A.M. - BRIEF RECESS  
3 TAKEN.)

4 MS. BAKNER: Mr. Franke is now going  
5 to start with what I interrupted and go  
6 through the construction erosion and  
7 sedimentation control plans.

8 MR. FRANKE: I would like to start off  
9 by drawing your attention to DEIS  
10 Figure 3-15-F, this is the first figure of a  
11 series that I'll work through sequentially.  
12 As the title states, Project Construction  
13 Phasing. This is a schematic that outlines  
14 the whole property and how construction will  
15 be phased over the number of years.

16 In particular, focusing on Big Indian  
17 Resort Country Club on the left-hand side of  
18 this figure, you can see that the construction  
19 of this portion of the project has been broken  
20 into four phases. Today we'll be focusing on  
21 Phase 2, which we prepared detailed sediment  
22 and erosion control plans. You can see in  
23 Figure 3-15-F, the Phase 2 acreage is the  
24 highest of any of the four phases, total of  
25 85.1 acres.

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1 One of the reasons this phase was  
2 selected is an example of how plans of this  
3 detail will be developed for the entire  
4 project in accordance with the conditions of  
5 the draft permit.

6 ALJ WISSLER: Let me understand. When  
7 we get to CP-1 through 18, that is only going  
8 to deal with Phase 2?

9 MR. FRANKE: Correct, your Honor.  
10 CP-1 shows all of the Big Indian Resort  
11 Country Club. What we have highlighted are  
12 those areas that will be constructed in  
13 Phase 2.

14 ALJ WISSLER: Does Phase 2, in your  
15 opinion, looking at the whole site, does  
16 Phase 2 contain topographical features that  
17 are found all over the site, number one; and  
18 number 2, does it contain the steepest slopes  
19 that are found on the site? I'm including  
20 both Big Indian and wildacres.

21 MR. FRANKE: Yes, your Honor. CP-1,  
22 you see we have Holes 1, 2, 3 and 9, which are  
23 on the top of the plateau, and that is a  
24 relatively flat area. In Phase 2, we have  
25 Golf Holes 6 and 7, which represent the most  
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1 steep topography on which the golf course will<sup>2092</sup>  
2 be built. So we have the range of slopes for  
3 both golf courses covered in Phase 2 of the  
4 Big Indian Resort and Country Club.

5 I would just like to point out,  
6 yesterday it was mentioned that there was some  
7 uncertainty as to whether there was going to  
8 be overlap between Phase 1 and 2, whether  
9 Phase 2 would be beginning while there's road  
10 construction. As Ms. Bakner pointed out, the  
11 conditions in the draft permit essentially  
12 prohibit this, and that Phase 1 has to be  
13 completed and certification has to be  
14 completed in the proper manner before Phase 2  
15 commences.

16 MR. RUZOW: Kevin, I think it may be  
17 helpful to describe the four phases of  
18 construction before we go into this detail.

19 MS. BAKNER: I think it might be  
20 helpful.

21 MR. FRANKE: For Big Indian Plateau,  
22 Phase 1 consists of constructing the access  
23 road, installing the infrastructure, utility  
24 infrastructure along the access road, creation  
25 of the irrigation ponds prior to the  
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1 construction of the golf course and site  
2 preparation for the hotel itself.

3 It's not until Year 2 or Phase 2 that  
4 golf course construction commences. And  
5 essentially 11 of the golf course holes will  
6 be constructed in Year 2 or Phase 2.

7 Year 3 or Phase 3 is the remainder of  
8 the golf course, including the practice range.

9 Years 4 through 8 is when we  
10 anticipate the buildout of the attached  
11 lodging units throughout the site.

12 MR. RUZOW: Kevin, are they in  
13 areas -- can you point out for reference  
14 point, they are located within areas of what  
15 would have been fully developed and completed  
16 construction?

17 MR. FRANKE: Correct. The access road  
18 coming up and through the site to the hotel  
19 and beyond -- this is golf course holes in  
20 Phase 2 and 3. The units themselves are along  
21 these roadways and adjacent to the golf holes.  
22 So they're not discrete, large areas separate  
23 from areas that did not see construction  
24 before.

25 MS. BAKNER: Can you address quickly  
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1 why we picked Phase 2 with the golf course,  
2 with consultation with Department Staff as  
3 opposed to Phase 1, which is access road? Why  
4 did we focus on Phase 2?

5 MR. FRANKE: AS I mentioned before,

6 it's going to be the largest area total of any  
7 of the phases in construction; and as your  
8 Honor asked about, it does involve some areas  
9 of some steep slopes and fairly long runs down  
10 some of these steep slopes.

11 The next step in the process was to  
12 further divide the site within Phase 2 into  
13 what we referred to as subphases. And these  
14 subphases are illustrated on Sheet CP-2. On  
15 CP-2, you can see that Phase 2 has been  
16 divided into six subphases which range in size  
17 from a low of 1.9 acres to 14 acres. Those  
18 numbers are important because the subphase is  
19 essentially the unit of construction, if you  
20 will.

21 So when we talk about the 25 acres of  
22 disturbance, essentially that's been set as an  
23 upper limit. In reality, Phase 2 of Big  
24 Indian, we're looking at a range of  
25 approximately 12 to 15 acres. Those acreages  
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1 are all listed on Figure 3-15-G.

2 On Figure 3-15-G, it shows how the  
3 project site was even further subdivided to  
4 each subphase having a number of  
5 subcatchments; and we heard discussion of  
6 subcatchments earlier this week when talking  
7 about, primarily the HydroCAD modeling and how  
8 you deal with planning for runoff.

9 Starting with CP-3 shows the details  
10 of construction, including the delineation of  
11 each of the subcatchments within the subphase



12 within the phase. On CP-3, we're showing  
13 SubPhase 1 and SubPhase 2. I want to take a  
14 moment here. Highlighted on CP-3 is the  
15 detention basins.

16 ALJ WISSLER: Let me stop you there.  
17 I see the catchment numbers and so forth. Are  
18 those the same numbers that Joe Damrath was  
19 referring to? If I was to look at the same  
20 appendix he was looking at the other day, I  
21 would find these same numbers?

22 MR. FRANKE: No, you wouldn't, your  
23 Honor. What Joe was talking about was a  
24 separate analysis of the operational phase.

25 ALJ WISSLER: Separate set of numbers?  
(STORMWATER ISSUE)

1 MR. FRANKE: So these are unique to <sup>2096</sup>  
2 the construction phase of the project. I want  
3 to take a moment here to discuss the retention  
4 basins that were questioned yesterday as to  
5 their size and their suitability. Each  
6 subcatchment will have its own retention basin  
7 sized to capture and hold the ten-year storm  
8 as we discussed yesterday. That's a six-inch  
9 storm over 24 hours. Regardless of whether  
10 this six-inch storm occurs in 24 hours or one  
11 hour, these basins are capable of capturing  
12 and holding that water.

13 ALJ WISSLER: What type of storm?

14 MR. FRANKE: 10-year storm.

15 MR. RUZOW: 10-year, 24-hour storm.

16 MR. FRANKE: 10-year, 24-hour storm on

17 bare soil. We heard discussion previously,  
18 you have different rates of runoff from  
19 different types of surfaces. Forest, you have  
20 a slower runoff. Grass, slightly higher than  
21 a forest. Bare soil, even higher than you  
22 would expect from grass -- not quite as much  
23 as you would expect from an impervious area  
24 but, nonetheless, faster than you would expect  
25 from a grass area.

(STORMWATER ISSUE)

2097

1 ALJ WISSLER: Saturated soil?

2 MR. FRANKE: The model -- correct me  
3 if I'm wrong, Dave. As the hydrograph is  
4 developed, is there any conditions --

5 MR. CARR: The hydrologic soil group  
6 assumes saturated soil.

7 MS. BAKNER: Kevin, if there's one  
8 thing you can address now, because I think  
9 it's relevant to the 10-year, 24-hour storm,  
10 is the sizing of the soil erosion and  
11 sedimentation basins.

12 MR. FRANKE: That's what I'm going to  
13 do right now. Using HydroCAD, much as we've  
14 done for the operational phase, is to design  
15 the size of our basins. We used HydroCAD to  
16 design the new basins to capture and hold that  
17 ten-year storm, being six inches of rainfall.

18 ALJ WISSLER: On saturated soils?

19 MR. FRANKE: Saturated soils.

20 MR. CARR: The actual definition is  
21 not saturated, but it's after prolonged  
22 wetting. So, I mean -- so that's the actual

23 definition of a hydrologic soil group.

24 ALJ WISSLER: I guess what I'm asking  
25 is yesterday we had some numbers, 10-year  
(STORMWATER ISSUE)

1 storm, 24-hour period would be something like <sup>2098</sup>  
2 six inches of water. What I'm saying is if  
3 that water is captured, are these detention  
4 ponds designed -- whatever that volume of  
5 water is, are these detention ponds designed  
6 to capture that amount of water, no more, no  
7 less?

8 MR. FRANKE: It will capture the exact  
9 amount of the 10-year storm. A claim was made  
10 yesterday that the sizing of the basins don't  
11 meet the criteria set forth in what's known as  
12 the blue book. That's absolutely correct.

13 MR. RUZOW: The blue book being the  
14 design manual.

15 MR. FRANKE: New York State Guidelines  
16 for Urban Erosion and Sediment Control. Our  
17 basins are designed to capture that six inches  
18 rain. The blue book currently is for a half  
19 inch of runoff.

20 ALJ WISSLER: First flush?

21 MR. FRANKE: Yes. So essentially  
22 we're 12 times higher than what's currently  
23 required by the blue book. Even with a  
24 revision, possibly doubling of that amount to  
25 3600 cubic feet per acre, which is an inch,  
(STORMWATER ISSUE)

1 we're still six times higher than what's <sup>2099</sup>

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2 required in the blue book.

3 MR. RUZOW: That's part of the  
4 enhanced construction methodology that's being  
5 employed here?

6 MR. FRANKE: Yes. So each of the  
7 subcatchments has a basin sized in that  
8 manner. What we're doing now is walk through  
9 the construction process, pointing out some of  
10 the specific sedimentation and erosion details  
11 that are on this plan, using a combination of  
12 the CP sheets and colored 11-by-17's which are  
13 in Section 3 of the EIS.

14 MR. RUZOW: Can you give us the series  
15 you're using in the DEIS?

16 MR. FRANKE: Yes, Figures 3-15 H,  
17 we'll go all the way through 3-15 P, as in  
18 Paul, 3.

19 ALJ WISSLER: Tell me which one you're  
20 at when you're at it.

21 MR. FRANKE: 3-15-H and also CP-3.  
22 Construction will start, Subphase 1, CP-3 and  
23 following sheets has the list of construction  
24 sequencing that will be followed for all of  
25 the subphases. Spells out in 19 steps all the  
(STORMWATER ISSUE)

1 way from construction stakeout to removal of<sup>2100</sup>  
2 the perimeter erosion control after  
3 stabilization.

4 ALJ WISSLER: We don't go to Phase 2  
5 until Phase 1 is done?

6 MR. FRANKE: That's correct, with a  
7 small exception that I'll get to. This spells  
Page 44

8 out how erosion control practices will be  
9 constructed prior to large-scale earth  
10 disturbance, and will remain in place until  
11 the area is completely stabilized.

12 ALJ WISSLER: So the total area that  
13 will be disturbed, looking at CP-3, the first  
14 stage will be 14.2 acres?

15 MR. FRANKE: That's correct. Working  
16 sequentially.

17 ALJ WISSLER: Is there a phase in any  
18 of this where you're going to be disturbing  
19 25 acres?

20 MR. FRANKE: Over at wildacres.  
21 Again, we haven't gone to this level of  
22 detail, we have drawn out the phases. It's  
23 possible. I would say we --

24 ALJ WISSLER: Where, in your view,  
25 would that occur?  
(STORMWATER ISSUE)

1 MR. FRANKE: I think possibly Phase 2<sup>2101</sup>  
2 or Phase 3 at wildacres.

3 MR. RUZOW: We can look at that in  
4 terms of the wildacres -- the general phasing,  
5 but if you could stay with this.

6 MR. FRANKE: This construction  
7 sequencing, as Ms. Bakner stated previously,  
8 was as a result of not only our design team  
9 with over 50 years' experience, but also  
10 including the golf course architect, Clark  
11 Companies, as well as input from, obviously,  
12 the Department and various soil conservation

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13 services. This represents one that's  
14 efficient, limits exposure to an area as small  
15 as possible, and feasible to construct within  
16 a reasonable time frame, and provides a  
17 logical consequencing, something that can be  
18 built in the manner in which it's designed.

19 Starting with Subphase 1,  
20 approximately 14 acres will be under  
21 construction, graded and brought to  
22 essentially final grades, and then temporarily  
23 stabilized before moving to Subphase 2. The  
24 temporary stabilization method that we've  
25 identified as a primary means of accomplishing  
(STORMWATER ISSUE)

2102

1 this is hydroseeded material known as  
2 Echoages. It's essentially wood fiber,  
3 hemlock fibers. The product has been proven  
4 very effective. We visited a golf course  
5 under construction in Pennsylvania that  
6 utilized this product on some steep terrain.

7 It's also been used in other areas  
8 within a watershed as an effective means of  
9 temporary stabilization. So 1 is graded,  
10 temporarily stabilized before moving to  
11 Subphase 2. That's what this blue represents  
12 in these drawings, temporarily stabilized.

13 ALJ WISSLER: You're looking at 15-I?

14 MR. FRANKE: Yes.

15 MS. BAKNER: Kevin, before you leave  
16 the first one, what are the soil erosion and  
17 sediment control measures that are left in  
18 place there?

19 MR. FRANKE: Everything is left in  
20 place at this point. Temporary basins are  
21 still in place, perimeter silt fence, which is  
22 located downhill providing redundant control  
23 is still in place. All the rock swales that  
24 feed into these basins remain in place. These  
25 all remain in place until the area is finally  
(STORMWATER ISSUE)

2103

1 stabilized, which is a subsequent step.

2 So subphase 1 is temporarily  
3 stabilized while subphase 2 is under  
4 construction, subphase 2 being approximately  
5 15 acres. As soon as grading is complete in  
6 subphase 2, we will begin topsoiling and  
7 permanently stabilizing those areas previously  
8 disturbed. That's what's represented in this  
9 green. (Indicating)

10 ALJ WISSLER: Figure what?

11 MR. FRANKE: Figure 3-15-J.

12 The primarily means of permanent  
13 stabilization for the golf course will be sod.  
14 You heard before that a total of 100 acres of  
15 sod will be used. So what will happen, as  
16 soon as grading is done, topsoiling and  
17 sodding of subphase 2 will commence and will  
18 continue into subphase 1 which had been  
19 previously stabilized. This is more efficient  
20 from a construction standpoint simply because  
21 you don't have -- you're bringing people in  
22 fewer times to do your topsoiling and sodding.  
23 You're not mobilizing, demobilizing

24 construction people that would be doing this  
25 particular aspect each time for each subphase.  
(STORMWATER ISSUE)

1 we will have people come in and work their way<sup>2104</sup>  
2 back starting at Subphase 2 all the way through  
3 Subphase 1. With the exception, and this is  
4 on Figure 3-15-K -- once the topsoiling and  
5 sodding gets to a point where there's less  
6 than five acres left to be final stabilized,  
7 it's still temporarily stabilized, we'll be  
8 allowed to begin clearing on Subphase 3. When  
9 there's less than five acres left to be  
10 permanently stabilized, we can go in and begin  
11 to disturb up to five acres in Subphase 3.

12 ALJ WISSLER: That's a condition of  
13 your stormwater permit?

14 MR. FRANKE: Yes. These drawings are  
15 all referenced in Appendix 11, which is the  
16 Draft Stormwater Pollution Prevention Plan,  
17 which is in turn referenced in the Draft  
18 SPEDES permit. So essentially this sequence  
19 of disturbance, some temporary stabilization  
20 followed by permanent stabilization is  
21 followed through all six of the subphases.

22 MR. RUZOW: Kevin, how long will it  
23 take from Figure 3-15-H through the permanent  
24 stabilization?

25 MR. FRANKE: Beginning here, beginning  
(STORMWATER ISSUE)

1 construction, essentially this were green, and<sup>2105</sup>  
2 having this all stabilized, we're estimating  
3 approximately two months or a month per



4 subphase. So with the six subphases, roughly  
5 six-month construction season. Folks at Clark  
6 Company said that's a realistic time frame.

7 ALJ WISSLER: What is the construction  
8 season for this area?

9 MR. FRANKE: If we're lucky, April  
10 through November, but in terms of golf course  
11 construction, that's shortened on the tail end  
12 somewhat because we need to provide that  
13 permanent stabilization in a timely manner.  
14 You're not going to want to be too late in the  
15 year to establish grass.

16 MR. RUZOW: Even if it's sod? That  
17 gives you additional flexibility in that time  
18 but --

19 ALJ WISSLER: It's still got to take.

20 MR. RUZOW: Exactly.

21 MR. FRANKE: So we're looking for our  
22 planning purposes, October from a realistic  
23 standpoint.

24 MR. RUZOW: During that period of  
25 time, you talked about the construction  
(STORMWATER ISSUE)

1 basins, stormwater basins. Tell us what  
2 happens with the basins over that two to  
3 three-month period for that section.

4 MR. FRANKE: In terms of their use?

5 MR. RUZOW: Their use.

6 MR. FRANKE: I was going to get to  
7 that but I can do it now. The intent of the  
8 basins obviously is to capture that runoff

2106

9 which can contain sediment and potentially run  
10 off-site. After a storm event, we have turbid  
11 water sitting in our basins.

12 MR. RUZOW: Kevin, I'm sorry, I don't  
13 want you to get into the details of how the  
14 basins operate, I was just looking for  
15 physically what happens to the basins when  
16 you're now in the permanent --

17 MR. FRANKE: Oh. As part of the  
18 permanent stabilization, those basins, many of  
19 them will basically be graded to final grade,  
20 it will be filled in. Some of these are  
21 located in areas where our operational phase  
22 stormwater basins will be located.  
23 Essentially they'll be regraded to that size  
24 and shape as designed for the operational  
25 phase.

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1 ALJ WISSELER: Can I tell from looking <sup>2107</sup>  
2 at, say, CP-3, which is going to be permanent  
3 and which is going to be temporary for  
4 construction?

5 MR. FRANKE: No, you can't, I  
6 apologize for that, I hoped to have a drawing  
7 showing that.

8 ALJ WISSELER: I forgive you, Kevin.

9 MR. FRANKE: Thank you, your Honor.  
10 The only way to really do it, and it would be  
11 cumbersome, would be to have your CP drawings  
12 out --

13 ALJ WISSELER: Are there other drawings  
14 I can compare the two against?

15 MR. FRANKE: Oh, yes. Yes, the SD  
16 plans are your site drainage plans for the  
17 operational phase. If you have those side by  
18 side, you can make that comparison.

19 Is there anything more that you wanted  
20 to discuss about the basins?

21 MR. RUZOW: No, I'm sorry to interrupt  
22 you.

23 MR. FRANKE: Getting back to the  
24 sequence. We outlined subphase 1, 2, getting  
25 into subphase 3. Essentially this same  
(STORMWATER ISSUE)

1 process will be followed throughout the six <sup>2108</sup>  
2 subphases.

3 We're looking at 3-15-L and that shows  
4 all of subphase 3 under construction. Again  
5 with the same enhanced erosion control, such  
6 as our oversized retention basins, downhill  
7 silt fence.

8 ALJ WISSLER: What sheet do you have  
9 there?

10 MR. FRANKE: We're over to CP-7. It  
11 shows along the top how all sub-phases 1 and 2  
12 have been permanently stabilized and  
13 subphase 3 is under active construction.

14 Moving on to Figure 3-15-M, again,  
15 subphase 3, it's temporarily stabilized, just  
16 as subphase 1 had. We don't come in and do  
17 the permanent stabilization until we have two  
18 sub-phases to work on. Subphase 3 is totally  
19 stabilized. 4 is under construction.

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20 Subphase 4 is approximately 11.9 -- 12 acres.  
21 Again, once final grading is completed on  
22 Subphase 4, we immediately come in and topsoil  
23 and stabilize, including the sod, 100 acres of  
24 sod, Subphase 4, and that is shown on  
25 Figure 3-15-N, shows Subphase 4 being  
(STORMWATER ISSUE)

1 permanently stabilized. Subphase 3 is still<sup>2109</sup>  
2 temporarily stabilized. We move to the next  
3 Figure, 3-15-O, we have begun final  
4 stabilization of Subphase 3, less than five  
5 acres left to be permanently stabilized --  
6 still temporarily stabilized -- we can start  
7 disturbing that up to five acres in  
8 Subphase 5, again Figure 3-15-O.

9 3-15-P shows all of Subphases 3 and 4  
10 permanently stabilized and Subphase 5 under  
11 construction.

12 ALJ WISSELER: Mr. Franke, where the  
13 temporary detention ponds are delineated, are  
14 these contour lines?

15 MR. FRANKE: Those are grading lines,  
16 grading contours.

17 ALJ WISSELER: Spaced how far apart?

18 MR. FRANKE: Five footers.

19 ALJ WISSELER: What does this tell me  
20 looking at Subphase 1, how deep is that pond?

21 MR. FRANKE: That could be up to  
22 10 feet deep. Continuing the construction  
23 sequencing, 3-15-P, Subphase 5 under  
24 construction. We're up to about CP-12. Again  
25 Subphase 5 after grading is completed, it's

1 temporarily stabilized showing the subsequent  
2 Figure 3-15-P-1. Once Subphase 5 is  
3 temporarily stabilized, construction begins on  
4 6.

5 Once grading is completed in  
6 Subphase 6, we come in with our permanent  
7 stabilization, topsoiling and sodding,  
8 complete that and finish up with the permanent  
9 stabilization of Subphase 5.

10 Figure 3-15-P-3 is essentially the end  
11 of your construction season with all of  
12 Phase 2 permanently stabilized.

13 Ms. Bakner had mentioned we had an  
14 earlier version of this phasing/subphasing  
15 plan that we had devised, and actually  
16 submitted as part of the earlier version of  
17 the EIS. The overall concept was similar in  
18 that the area was broken up into phases,  
19 subphases and even smaller subcatchments.

20 The major difference in this first  
21 approach, what we did is we tried to limit --  
22 this is from Figure 5-15, and subsequent  
23 figures in the alternative section. What we  
24 tried to do is we tried to design areas of  
25 construction less than five acres in size, and  
(STORMWATER ISSUE)

1 essentially having these construction areas or  
2 work areas, as we call them, located in  
3 different drainages. We have an area here in  
4 the Lost Clove area, we have one that's in the

5 Giggle Hollow, one north of Birch Creek. The  
6 idea being if there was some type of  
7 catastrophic failure, you have a smaller area  
8 contributing to any one of the streams.

9 ALJ WISSLER: Walk me through that  
10 again.

11 MR. FRANKE: We've got one, two,  
12 three, four, five areas that are less than  
13 five acres in size each located in different  
14 drainage basins, if you will.

15 MS. BAKNER: Really subdrainage  
16 basins.

17 MR. FRANKE: Correct, Lost Clove,  
18 Giggle Hollow, they drain in different  
19 directions. We ran this by the folks at Clark  
20 Companies, and they said, yes, you can do  
21 that, you can build it this way; but from a  
22 logistic standpoint, it's a nightmare. You're  
23 spread out all over the site, you're not  
24 constructing in areas adjacent to each other,  
25 and that's important from the standpoint that  
(STORMWATER ISSUE)

2112

1 each one of these areas, the amounts of cut  
2 and fill, how much you scrape off or that  
3 which you dump on, might not be balanced  
4 within this particular area. You might have  
5 an excess of cut that you have to have to  
6 truck somewhere or stockpile somewhere else  
7 until you need it.

8 In this current plan, we're set up so  
9 each subphase is balanced. The amount of cut,  
10 you're going to use it within that subphase.

11 You don't need to move it across the site,  
12 temporarily stockpile it somewhere. You move  
13 it once, you put it in place, and either  
14 temporarily or permanently stabilize it.

15 This alternative plan required a  
16 plethora of haul roads throughout the site in  
17 order to be able to move the material between  
18 these areas. Again, here we're focused on one  
19 particular area. This is also less efficient  
20 from a construction monitoring standpoint.

21 One of the requirements is that you  
22 need to do regular inspections to document  
23 compliance with your SWPPP or to update the  
24 SWPPP as necessary, as Mr. Damrath mentioned,  
25 on a weekly basis after rainstorm events.  
(STORMWATER ISSUE)

□

2113

1 Again, under this approach --  
2 MR. RUZOW: This being?  
3 MR. FRANKE: The alternative approach.  
4 Again, being able to track  
5 construction and effectiveness of your erosion  
6 control is made much more difficult simply by  
7 the fact that you're located throughout the  
8 site. Even though we have, as our condition  
9 of our permit, we'll have a certified  
10 professional erosion control specialist  
11 assigned to the project with a dedicated work  
12 crew, and his authority to stop work at any  
13 time. The efficiency, and his ability to  
14 effectively monitor construction, is decreased  
15 under this alternative plan.

16 Table 5-4 in the DEIS compares the two  
17 alternatives of construction phases and  
18 includes some of the things that I just  
19 mentioned.

20 Another disadvantage of the  
21 alternative plan, the fact that we're building  
22 these small disjunct areas as opposed to our  
23 proposed plan where we're actually building  
24 whole golf courses with the ability to  
25 permanently stabilize them right away, every  
(STORMWATER ISSUE)

1 area within the whole phase would be disturbed<sup>2114</sup>  
2 and have to be temporarily stabilized because  
3 you're dealing in these small areas. You  
4 wouldn't go to permanent stabilization because  
5 you still haven't completed your construction.  
6 You can't install your irrigation on part of a  
7 golf hole. They're looped systems that tie  
8 in. So you wouldn't have irrigation available  
9 needed for your permanent stabilization.  
10 Everything has to be temporarily stabilized.

11 So essentially what we would have --  
12 you would have this, instead of being all  
13 green, it would be all blue, and we would have  
14 to come back in and permanently stabilize  
15 everything.

16 So in our preferred alternative,  
17 approximately half of the area goes right to  
18 permanent stabilization. There's no interim  
19 step of having to have that temporary  
20 stabilization.

21 The area of actual disturbance during  
Page 56



22 construction, total area, is actually less  
23 under our preferred alternative, ranging from  
24 11 to approximately 19 acres of disturbance at  
25 any one time. You'll see in Section 5, in  
(STORMWATER ISSUE)

2115

1 discussing the alternatives plan, anywhere  
2 from 17 to 25 acres at one time will be  
3 disturbed; and that's up to exactly 25.0 acres  
4 at one time that wouldn't be disturbed under  
5 the alternative plan, albeit in physically  
6 disjuncted areas.

7 ALJ WISSLER: Now, your maximum is  
8 16.4 acres?

9 MR. FRANKE: Phase 2. It's not to say  
10 it couldn't possibly be higher for either  
11 Phase 3 or one of the phases in wildacres. I  
12 have to go back and look at those numbers.  
13 Certainly not at 25 acres in Phase 2.

14 MR. RUZOW: But the logic, the  
15 approach is not picking a particular number to  
16 target for, but the physical area on-site and  
17 what, in effect, in an integrated manner, the  
18 design folks, the construction folks said  
19 would be reasonable. One of the issues that  
20 is part of the logic here also is getting to a  
21 point at which the project itself can begin to  
22 generate revenue; that is, from an operational  
23 point of view; and that was a factor involved  
24 in one of the balancing factors in terms of --  
25 how long it would take to build. Kevin, do  
(STORMWATER ISSUE)

2116

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you want to address --

MR. FRANKE: Under our proposed alternative, which you have at the end of Year 2, is 11 holes of golf, front nine and two additional holes, and those two additional holes, this area here, that can be used temporarily as a driving range.

So in Year 3 after grow-in, you can begin to play on nine holes and have a temporary practice range.

MR. RUZOW: And the hotel would be constructed by then as well?

MR. FRANKE: Yes, the hotel would be operational. Whereas, under the alternative plan, because of the need to physically separate these different areas, we did not have a sequential nine holes of golf. We had nine holes, but I don't remember exactly--we had holes 1, 2, 5, 6, 9, 12, 13, 15 and 18. Whereas, under our preferred alternative, like I said previously, we have holes 1 through 11 constructed, with holes 10 and 11 serving as a temporary practice range.

MS. BAKNER: Kevin, would you characterize the concerns of Clark and Cowley (STORMWATER ISSUE)

as the cut and fill and the double and triple<sup>2117</sup> handling of the graded material?

MR. RUZOW: Cowley is --

MR. FRANKE: Paul Cowley is a golf course architect with Love Associates, golf course architect on the project. From a

7 construction standpoint, you're much more  
8 inefficient having to move the same pile of  
9 dirt two or three times. It costs more money  
10 to handle that soil two or three times; and  
11 every time you're moving or disturbing soil,  
12 you're increasing the potential for erosion.

13 So with this plan and the balance cuts  
14 and fills, it eliminates that need for many  
15 more temporary stockpiles, haul roads,  
16 et cetera, which you would have needed under  
17 this alternative approach.

18 Unless you have any more questions  
19 on --

20 MR. RUZOW: Kevin, I have one further.  
21 With respect to the sequence of where you're  
22 starting, you seem to be going downhill in the  
23 sequence of construction. What is the logic  
24 there?

25 MR. FRANKE: Essentially to have your  
(STORMWATER ISSUE)

1 uphill areas stabilized prior to disturbing <sup>2118</sup>  
2 some of the downsweeps so you don't have  
3 runoff from a disturbed area affecting another  
4 disturbed area.

5 It also has to do with the sequencing  
6 of the installation of the irrigation, which I  
7 said before. You have your irrigation ponds  
8 on top, and what's going to happen is you're  
9 going to be forming a loop in here; so  
10 subsequently in construction, you're also  
11 putting in your irrigation to allow you to

12 establish your sod and also those areas that  
13 will be seeded.

14 Anything else on sequencing?

15 MR. RUZOW: No.

16 MR. FRANKE: The last thing I want to  
17 talk about that has come up previously -- it  
18 goes back to our retention basins and how  
19 we're dealing with the water that accumulates  
20 in them. As Ms. Bakner mentioned, we did do  
21 an on-site, high-intensity soil mapping of the  
22 project site to identify those soils that were  
23 out there.

24 In addition to that mapping, there's  
25 been a lot of testing of the soils themselves.  
(STORMWATER ISSUE)

□

1 I turn your attention to Appendix 12 of the <sup>2119</sup>  
2 DEIS. Appendix 12 includes a number of  
3 things, including perc tests, deep-hole test  
4 pits, but the one in Appendix 12 I wanted to  
5 bring to your attention, your Honor, is  
6 approximately halfway through; and it begins  
7 with a December 13 letter from Soil and  
8 Material Testing, Incorporated.

9 Following that letter of transmittal,  
10 you'll see a number of drafts, and what those  
11 represent was an analysis of soil samples  
12 taken from the various soils on-site,  
13 characterizes them as to how much sand, silt  
14 and clay are in the on-site soils, typically  
15 called a sieve analysis. Soils run through  
16 different size sieves, you can determine the  
17 relative amount of the different size soil

18 particles, which is a very common test on  
19 soils.

20 In addition to that sieve analysis, we  
21 also had hydrometer testing, and what that is  
22 is your soil is put in a column of water,  
23 suspended, and they follow the settling time.

24 Based on our knowledge of the soils  
25 and the mapping, these hydrometer tests  
(STORMWATER ISSUE)

2120

1 confirm what we suspected. You are in the  
2 Catskills, you have a fair amount of colloidal  
3 clay, which takes a long time to settle out  
4 once it's in suspension. Having confirmed our  
5 expectations with the laboratory data, the  
6 next challenge was: Okay, we have this turbid  
7 water in our basins. What do we do with it?  
8 It's great that we captured it and didn't let  
9 it run off-site, but now we have to do  
10 something with it.

11 That something that we did was to pose  
12 using a flocculent. There are many commercial  
13 products out there that have claims of various  
14 success when used as flocculents. The common  
15 one that's been used for years is known as  
16 alum. Very early discussions with the  
17 Department indicated they really didn't want  
18 us to use alum.

19 There's another class of compounds  
20 known as polyacrylamides that can be used as  
21 flocculents. There are some polyacrylamides  
22 that are on California's list of suspected

23 carcinogens. We didn't think that would be a  
24 good idea in the New York City Watershed.

25 After much searching, we identified a firm in  
(STORMWATER ISSUE)

2121

1 Washington State known as Natural Site  
2 Solutions. They have a product known as  
3 StormKlear. That's the brand. The active  
4 ingredient in that flocculent is chitosan.

5 Chitosan, as mentioned correctly  
6 before, is basically derived from seafood  
7 shells. Chitin is the common compound in  
8 insect and crustacean shells. We examined  
9 that, the toxicity data for the chitosan, we  
10 basically learned as much as we could about  
11 it.

12 It's interesting, one of the uses of  
13 chitosan, Seaworld actually uses it in their  
14 aquariums to keep turbidity out. It had  
15 promise. It looked good. So our next step  
16 was to say: Okay, guys, you have this product  
17 out here. Here is our soil. What is it  
18 doing?

19 Similar to the hydrometer testing, we  
20 had soil samples taken from throughout the  
21 site, mailed the dirt out to Washington State.  
22 Going back to the figures in Section 3 -- I  
23 know I jumped back to 5, and I apologize for  
24 that -- but Figure 3-15-Q in the DEIS is a  
25 simple bar chart of the results of the testing  
(STORMWATER ISSUE)

2122

1 of chitosan testing on our soils. What the  
2 boys out in Washington did is they made up

3 solutions of our soils, various concentrations  
4 of suspended sediments, and those are the blue  
5 bars you see in 3-15-Q. They made up a  
6 solution that has 5,000 turbidity units, 500  
7 turbidity units and 100 turbidity units going  
8 left to right.

9 ALJ WISSLER: NTU is?

10 MR. FRANKE: Nephelometric turbidity  
11 units. Standard measure of turbidity. You  
12 can see in Figure 3-15-Q, in the blue is the  
13 starting concentration. What you see in  
14 purple is what the concentration of the  
15 turbidity was an hour after they dosed it with  
16 chitosan at the same rate we're proposing to  
17 use in our basins. You can see in an hour,  
18 the 5,000 NTU sample dropped down to 68 NTU.  
19 500 NTU dropped down to 36 in an hour. 100  
20 NTU dropped down to 28 in one hour. So we  
21 were sold.

22 So what we had to do next is figure  
23 out, well, we know this stuff is going to work  
24 on the soils, how do we make it work on the  
25 construction site? And if you look at Figure  
(STORMWATER ISSUE)

1 3-15-R, that's basically a schematic of how <sup>2123</sup>  
2 we're proposing to dewater these basins using  
3 the flocculent.

4 ALJ WISSLER: Mr. Franke, let me ask  
5 you this: Going back to the Figure 3-15-Q, I  
6 realize that is NTU's per -- what?

7 MR. LONG: An NTU is a measurement of

8 turbidity; so what it is, is how much -- how  
9 dirty the water appears. So it's not a part  
10 per million type concentration or anything.

11 ALJ WISSLER: Is it a matter of  
12 translucence?

13 MR. LONG: Translucence, correct.

14 ALJ WISSLER: I'll ask you the  
15 question, but I don't know whether I'm asking  
16 it right. Can you get from this chart, 15-Q,  
17 to a ten-year storm with 5,000 NTU turbidity,  
18 that level of density or level of lack of  
19 translucence --

20 MR. FRANKE: That dirty.

21 ALJ WISSLER: -- that dirty. What  
22 does that translate into inches of muck at the  
23 bottom of the pond when the flocculent has  
24 been applied and settled out?

25 MR. FRANKE: Since it's not a  
(STORMWATER ISSUE)

1 concentration like milligrams per liter -- if<sup>2124</sup>  
2 it was, we would be able to translate that  
3 into a mass of solid. The way it's  
4 expressed -- can you go from NTU to TSS in  
5 milligrams per liter -- we could probably do  
6 the math for you, your Honor, and get you that  
7 answer.

8 ALJ WISSLER: My question is then:  
9 Going over to 3-15-R, how far down into the  
10 pond can your flooding skimmer go before it  
11 starts picking up the muck people were  
12 concerned about yesterday?

13 MR. FRANKE: One thing stated in the  
Page 64



14 SWPPP is that these basins are going to be  
15 maintained. Accumulated sediment is going to  
16 be removed on a regular basis. The certified  
17 professional erosion control specialist, as I  
18 mentioned previously, one of his primary  
19 duties is going to be overseeing the  
20 effectiveness of this whole treatment process,  
21 including making sure that sufficient storage  
22 volume is maintained in the ponds. So when  
23 you see these ponds starting to accumulate the  
24 sediment, you can call the general contractor,  
25 the earth works subcontractor and say: Okay,  
(STORMWATER ISSUE)

1 I need one of your guys with a backhoe for the <sup>2125</sup>  
2 day, we're going to clean out the basins. So  
3 it's in the SWPPP, is basically maintain and  
4 remove accumulated sediments.

5 MS. BAKNER: Kevin, can you address  
6 how many months are these ponds going to be  
7 used primarily; what are we talking about?

8 MR. FRANKE: These subphases, they're  
9 going to be out a month from when you initiate  
10 construction to final stabilization.

11 ALJ WISLER: And they're filled in at  
12 that point?

13 MR. FRANKE: Yes.

14 MR. RUZOW: If they're part of the  
15 operational -- their opportunity to take  
16 sediment is a different --

17 MR. FRANKE: They're going to be  
18 serving a stabilized area, so you won't have a

19 6-24-04 - crossroadsz  
construction area draining to it, everything  
20 will be stabilized.

21 ALJ WISSLER: You wouldn't have any  
22 sheet flow of bare soil?

23 MR. FRANKE: Correct.

24 MR. RUZOW: You'll have grassed area?

25 (STORMWATER ISSUE)

2126

1 MR. FRANKE: Right.

2 MS. BAKNER: Your Honor, you will  
3 recall the criticism yesterday regarding the  
4 quantity of sediments was based on a  
5 misunderstanding of how we have impacted the  
6 size of the ponds in relation to the  
7 requirements in the manual. As Kevin said in  
8 the beginning, the ponds are six times larger  
9 than they should be --

10 MR. RUZOW: Twelve times.

11 MR. FRANKE: Twelve times.

12 MS. BAKNER: Which is why they don't  
13 let me use numbers -- but they're big, much  
14 bigger than you would typically size, so that  
15 the whole concern regarding the accumulative  
16 sediments was misplaced.

17 MR. FRANKE: Figure 3-15-R is a  
18 schematic of how these ponds will be dosed  
19 with the chitosan. The withdrawal of water  
20 will begin approximately four hours after the  
21 chitosan is applied.

22 As a reminder, the numbers that we saw  
23 in Figure 3-15-Q, the bar chart, was one hour  
24 after the chitosan was applied. water will be

25 withdrawn from the top as shown in the  
(STORMWATER ISSUE)

1 schematic using a floating skimmer. These are <sup>2127</sup>  
2 commercially available, advised in erosion  
3 control magazines, and as part of the pumpout  
4 system, you will have attached to the pump a  
5 meter to measure turbidity.

6 ALJ WISSLER: What kind of meter is  
7 that?

8 MR. FRANKE: A turbidity meter.

9 MS. BAKNER: How does it work; do we  
10 know how it works?

11 MR. LONG: Basically what, you know,  
12 we cast a light through it, a very particular  
13 wavelength, and as it refracts, it measures  
14 the differences.

15 ALJ WISSLER: The dirtier the water,  
16 the less light gets through?

17 MR. LONG: Yes.

18 ALJ WISSLER: There's a flowtometer or  
19 something on the other side that kind of reads  
20 it?

21 MR. LONG: Correct.

22 MR. FRANKE: The importance of that  
23 meter is we'll be monitoring the effectiveness  
24 of our flocculent in the system as we're  
25 drawing water out of the pond. We have set it  
(STORMWATER ISSUE)

1 up so that we have a valve system so that if <sup>2128</sup>  
2 the water is not sufficiently clean, it's  
3 going back in the pond where, if necessary, it

4 would be dosed in order to meet the turbidity  
5 requirements.

6 Before I leave chitosan itself, I  
7 wanted to address something that was brought  
8 up yesterday in regards to the toxicity of  
9 chitosan, and I hope by the end of the week  
10 we'll have an exhibit to submit to you, your  
11 Honor, that reflects the safety of this  
12 project as it relates to aquatic life.

13 CPC cited a study that gave a value of  
14 less than one part per million to be  
15 potentially toxic to trout. To put that in  
16 perspective, our initial dosing of this pond  
17 will be one part per million. That's our  
18 starting concentration in our ponds before we  
19 dewater or anything else. The whole principle  
20 behind the flocculent is this material grabs  
21 onto the sediment, for lack of a better word,  
22 and settles out with the sediment. That being  
23 said, and given the removal rates that we see  
24 the concentration -- this was 1. This is what  
25 it's going to be by the time we're ready to  
(STORMWATER ISSUE)

□

1 pump it out because the flocculent has worked,<sup>2129</sup>  
2 and it's settled out with the sediment, so  
3 it's no longer in the solution. It's not  
4 going to be in that water; it's going to be  
5 discharged.

6 Based on the results that we see here,  
7 we're seeing a reduction of anywhere from  
8 90 percent to almost 900 percent. So if you  
9 start at one part per million that you're

10 dosing, you're bringing that down to .1 part  
11 per million, fractions thereof. So that's  
12 going -- that's the concentration of the  
13 chitosan in the water while it's still in the  
14 basin once things have settled out.

15 As part of this process, this  
16 flocculated, clean water is going to be  
17 discharged to a series of dispersion pipes,  
18 and I'll give a little more information on  
19 that in just a second.

20 Obviously, the intent of the  
21 flocculent is we settle out the soil  
22 particles, so it binds readily with the soil.  
23 It also binds readily with organic matter.  
24 The water that's discharged to these  
25 dewatering pipes are going to be discharged to  
(STORMWATER ISSUE)

1 forest. You have a forest, dirt and you have <sup>2130</sup>  
2 organic matter. We will have more specific  
3 information, hopefully by the end of the week,  
4 that will quantify how much removal you can  
5 expect immediately adjacent to where this  
6 water is being discharged simply by the  
7 fact -- that we saw on the site -- you have a  
8 very high organic matter surface layer in the  
9 forest. The chitosan gets reduced in the  
10 basin before it's discharged by an order to 90  
11 or 900 percent, and then at its discharge  
12 point, any remaining chitosan, or most of the  
13 chitosan is going to bind onto soil or organic  
14 matter immediately below the discharge point.

15 ALJ WISSLER: The pumps will be used,  
16 they're be temporary, they'll be just used for  
17 the sake of pumping that pond down and then  
18 not left on-site?

19 MR. FRANKE: They'll be left on-site.  
20 They'll be there and available because the  
21 storms are episodic. These things need to be  
22 emptied as soon as feasible, but they'll be  
23 portable. They'll be on wagons, so to speak,  
24 something that's towable with an ATV. You'll  
25 have two wagons. So in the schematic, 3-15-R,  
(STORMWATER ISSUE)

2131

1 one is your pump system; the other, your  
2 bilging system. So if the crew who is in  
3 charge of dewatering the basins, an ATV or  
4 some other construction vehicle will be able  
5 to trailer these things right up to the basin.  
6 You'll have a skimmer in each of the basins.  
7 You don't need to haul that around.

8 ALJ WISSLER: But the piping system  
9 that will take it to the forested areas and so  
10 forth, is that permanently in place so that  
11 the same forested areas will be receiving the  
12 discharge water?

13 MR. FRANKE: Yes, they will.

14 ALJ WISSLER: Are those indicated?

15 MR. FRANKE: I have shown in red on  
16 this plan --

17 ALJ WISSLER: Take me through that.

18 MR. FRANKE: Phase 2 --

19 ALJ WISSLER: what are you looking at?

20 MR. FRANKE: CP-2.  
Page 70

21 MS. BAKNER: Kevin, before you get  
22 going, I would just like to explain that.  
23 We're bringing in plans that show those  
24 dispersion pipes on them, and we're going to  
25 enter them into the record. We just don't  
(STORMWATER ISSUE)

2132

1 have them.

2 ALJ WISSLER: I don't need to go any  
3 further, unless you want to explain to me the  
4 markings.

5 MR. FRANKE: In Phase 2 construction,  
6 I believe there are 23 temporary basins in  
7 total. Of those, only five will have to go to  
8 the dewatering hoses, pipes. The rest of the  
9 basins will be dewatered directly to the  
10 irrigation ponds. There's no discharge off  
11 the site for 18 of the 23 basins in Phase 2.  
12 It's just those that are located at such a  
13 distance and such an elevation difference in  
14 the irrigation ponds, it was not really  
15 feasible to pump that water from that low  
16 point all the way to the irrigation ponds.

17 It was feasible with a -- I wouldn't  
18 say normal but a pump that's not the size of a  
19 tractor-trailer -- we would pump it up there,  
20 but the elevation difference once you're down  
21 in this area, we're talking 2100 feet here,  
22 and these are around 2300 -- 300-foot  
23 elevation difference in about 500-foot of  
24 run -- more than that -- a couple thousand  
25 foot of run.

(STORMWATER ISSUE)

1 MR. RUZOW: The irrigation ponds are <sup>2133</sup>  
2 constructed in Phase 1?

3 MR. FRANKE: Yes, constructed in  
4 Phase 1. They're dug ponds. There's no dam.  
5 They have a storage capacity of about  
6 7 million gallons.

7 MS. BAKNER: And they're lined?

8 MR. FRANKE: They're lined. For those  
9 basins, like I say, it was not feasible to  
10 pump to the irrigation ditch. What we're  
11 pumping to, essentially it's a black, what  
12 they call HDPE pipe, flexible pipe, has the  
13 holes in it, perforated, potentially long  
14 lengths of these pipes shown at these  
15 locations, A, B, C and D. There's a detail of  
16 the installation shown on, I believe it's  
17 CP-17, Detail 9 on the right-hand side.

18 ALJ WISLER: Where am I?

19 MR. FRANKE: CP-17, Detail 9. This  
20 shows how these hoses will be staked in place  
21 through the duration of construction in the  
22 areas they're serving. Six-inch perforated  
23 HDPE pipe. This will be wrapped with a woven  
24 geotextile sock or equivalent. The intent of  
25 the geotextile is not to trap solids. We've  
(STORMWATER ISSUE)

1 basically already taken care of that. <sup>2134</sup>  
2 The  
3 intent of wrapping this is to reduce the  
4 velocity of the water coming out of the hose.  
5 You're pumping water to these things. You  
could have water actually arcing out of these



6 perforations landing on the ground and  
7 possibly causing erosion in the water.

8 So basically, by wrapping the hoses  
9 with fabric, it's going to be -- what we call  
10 soaker hose -- basically will be weeping out,  
11 pretty much a sheet format rather than having  
12 points of water coming out of the little  
13 perforations in the pipe.

14 MS. BAKNER: Kevin, your teams control  
15 the rate of discharge; right?

16 MR. FRANKE: Yes, that is correct.

17 Another thing that was discussed  
18 yesterday was concern for possible downhill  
19 erosion of the soils below where we're  
20 discharging. This is a valid concern and  
21 something that the Department expressed to us  
22 early on in the process when we first proposed  
23 to use this technology, and in order to  
24 address that -- I'm sorry to do this, your  
25 Honor, but we have to talk a little more  
(STORMWATER ISSUE)

□

2135

1 HydroCAD.

2 I would like to point to Appendix 9 in  
3 Volume 5. Within Appendix 9, at least my  
4 copy, has a purplish divider page in it.  
5 Following that is a description of the  
6 dewatering process, and following that, some  
7 hydrographs which we discussed previously. If  
8 I could, I would just like to read into the  
9 record one paragraph that I think is important  
10 to this topic and also to some things we've

11 heard previously about stormwater management  
12 and how you assess impacts. We heard over the  
13 past couple of days some very high numbers in  
14 terms of what post-construction runoff is  
15 going to be.

16 ALJ WISSLER: You're reading from  
17 page 1 after the purple page?

18 MR. FRANKE: Page 1 after the purple  
19 page.

20 Under Proposed Level Spreader  
21 Dewatering Program states: "In order to  
22 address concerns regarding level spreader  
23 dewatering, additional analysis of existing  
24 hydrological conditions were performed and  
25 then compared to the proposed hydrological  
(STORMWATER ISSUE)

1 conditions with the basin dewatering."

2136

2 This is, I think, the key sentence:  
3 "Like other hydrological analysis of  
4 stormwater management, the underlying premise  
5 behind these analyses is that if  
6 post-construction discharges are equal or less  
7 than pre-construction discharges, then adverse  
8 impacts can be avoided." In other words, if  
9 dewatering discharge rates are less than what  
10 is currently occurring on the site naturally  
11 without adverse effects, then dewatering using  
12 level spreaders will also not result in  
13 adverse effects.

14 So the intent was, when we're pumping  
15 this water out of our basins, to pump it at a  
16 rate that is less than -- or equal to or less

17 than what would occur naturally. I call your  
18 attention to the figures that follow the three  
19 pages of text. What these figures illustrate  
20 in purple or dark blue is the storm hydrograph  
21 under existing conditions.

22 MR. GREENE: What page are you on?

23 MR. FRANKE: There's three pages of  
24 text, an addendum to Appendix 9. Three pages  
25 of text followed by a series of figures.  
(STORMWATER ISSUE)

1 Right now we're looking at Figure 1.

2137

2 MR. GREENE: Okay. I found it.

3 ALJ WISSLER: Basin 263, Level  
4 Spreader A discharge.

5 MR. FRANKE: That is correct. What is  
6 shown on these figures here is the hydrograph  
7 for existing conditions, and that is a dark  
8 blue line. As Joe explained effectively  
9 before, what the hydrograph does is it shows  
10 your discharge rate in cubic feet per second  
11 with time. You can see there's a very high  
12 peak and a rapid decline and a tail end.  
13 Again, this is for the ten-year design storm  
14 that we based our sizing on.

15 What you see on those straight lines  
16 underneath are how fast we would be pumping  
17 water out of our basins and through these  
18 pipes. Obviously, the longer you take to  
19 dewater, the slower you can take the water  
20 out. Conversely, if you have to get it done  
21 quickly, you have to pump it out faster.

22 So what we've done is we've taken  
23 various time intervals -- what we've done is  
24 established a pumping rate for various  
25 durations, and we've specifically identified  
(STORMWATER ISSUE)

1 for each one of the basins how long it's going <sup>2138</sup>  
2 to take to pump them out in order to not  
3 exceed the tails of the curve of the existing  
4 hydrograph.

5 ALJ WISSLER: They're close to the  
6 same?

7 MR. FRANKE: There is your peak at  
8 40 cfs from the existing storm. We're going  
9 to be one, two, three cfs for that period.  
10 Obviously the hydrograph of the storm and our  
11 lines are going to be happening at the same  
12 time. So it's a little bit misleading.

13 ALJ WISSLER: So that I understand it.  
14 Looking at the red line, if you wanted to pump  
15 for 16 hours, you would be pumping at  
16 basically two cubic feet per second?

17 MR. FRANKE: About that.

18 ALJ WISSLER: If you decided you  
19 wanted to pump for 32 hours, you would be  
20 basically pumping it at one?

21 MR. FRANKE: Correct. We have done  
22 that for all the dewatering devices and set  
23 and established how long these guys have to  
24 sit and watch these pumps pump out the basins,  
25 again, so as not to exceed the discharge  
(STORMWATER ISSUE)

1 rates.

2139

2 ALJ WISSLER: What would be an  
3 instance where you would say this event  
4 justifies pumping 16 hours, this event  
5 justifies pumping over 32 hours?

6 MR. FRANKE: Again, this is for worst  
7 case. This is assuming we get that six-inch  
8 rainfall and you have a full basin. And I'm  
9 not going to get into the statistics of the  
10 likelihood of that happening. Again, it's  
11 absolutely worst case, full basin. Say you  
12 have a 10-year storm coming again tomorrow.

13 ALJ WISSLER: How long does it take  
14 for the chitosan to work?

15 MR. FRANKE: The data we're showing up  
16 here is one hour. Our schematic here, we're  
17 proposing four hours. Again, with the  
18 turbidity meter, we can try to pump them out  
19 earlier and drop it down. If not, it's going  
20 to pump up. If not, it's going back in the  
21 basin.

22 ALJ WISSLER: What level does your  
23 turbidity meter need to tell you before you --

24 MR. FRANKE: I believe it was -- I  
25 have to go back in and look, but I believe it  
(STORMWATER ISSUE)

2140

1 was 25 or 50 NTU.

2 MR. RUZOW: We can provide you with  
3 the statistical probability of two 10-year  
4 storms following back to back. We'll do that  
5 later.

6 MS. BAKNER: Do you want to give him

6-24-04 - crossroadsz  
7 the meter information later?

8 MR. FRANKE: Oh, yes, yes. I can get  
9 that to you. Unless you have any more  
10 questions of me, your Honor, I think I'm  
11 done -- unless there's something I missed.

12 MS. BAKNER: Let me ask you one  
13 question. It was said yesterday that we're  
14 seeking DEC's consent to clear more than five  
15 acres, yet we have not fulfilled our  
16 obligations to provide enhanced stormwater  
17 controls. In your experience, and I'll open  
18 this up to Dave and Dean, how enhanced is  
19 this?

20 MR. FRANKE: To point to the one  
21 example, the size of the basins. If we go by  
22 the blue book, we would have ponds that were  
23 six to 12 times smaller; that's enhanced. The  
24 fact we're going to have a full-time,  
25 certified, professional erosion control  
(STORMWATER ISSUE)

1 specialist, have a total stop work order.  
2 It's totally unusual on these projects.

3 ALJ WISSLER: Did you give me an  
4 exhibit that tells me what the blue book says  
5 with respect to sizing this? When you say  
6 we're 12 times bigger --

7 MR. FRANKE: I have it tagged, and I  
8 will get it for you.

9 Using 100 acres of sod.

10 MS. BAKNER: What about this basin and  
11 flocculent situation, how often do you  
12 actually try to enhance sediment removal in a

13 storm erosion basin?

14 MR. FRANKE: Typically, according to  
15 the blue book, you provide the basin, and the  
16 basin itself provides for the settling. And  
17 it has either a weir or some other structure  
18 through which water can flow out.

19 MS. BAKNER: Have you ever had this  
20 level of enhanced controls on any of your  
21 other jobs?

22 MR. FRANKE: The last golf course I  
23 did in Region 3, someone directed us to use  
24 3600 cubic feet of storage per acre, which is  
25 the one inch of runoff.  
(STORMWATER ISSUE)

1 MR. RUZOW: Which is the new proposed <sup>2142</sup>  
2 design?

3 MR. FRANKE: Golf course construction  
4 is a little different in terms of topography  
5 and soils but not terribly different. Those  
6 function effectively on that particular  
7 site -- so again, this being six to 12 times  
8 higher is certainly enhanced.

9 MS. BAKNER: We're ready to move on to  
10 Mr. Carr, unless you want to take a break,  
11 your Honor.

12 ALJ WISSLER: How long are you going  
13 to be?

14 MR. CARR: About an hour.

15 ALJ WISSLER: Let's take a lunch break  
16 now.

17 (12:11 - 1:15 P.M. - LUNCHEON RECESS

18 TAKEN.)

19 MS. BAKNER: Here is the next exhibit.

20 ("DRAWING CP-2 FOR BIG INDIAN PLATEAU  
21 - PHASE 2 SUBPHASING PLAN THAT SHOWS THE LEVEL  
22 SPREADER DISPERSION PIPES RECEIVED AND MARKED  
23 AS APPLICANT'S EXHIBIT NO. 44, THIS DATE.)

24 ALJ WISSLER: Are we ready to go?

25 MS. BAKNER: Mr. Carr is going to  
(STORMWATER ISSUE)

2143

1 address water quantity primarily.

2 ALJ WISSLER: The record should  
3 reflect that Applicant's 44 has been received,  
4 being CP-2, "Big Indian and Level Spreader  
5 Dispersion Pipes."

6 MR. RUZOW: On CP-2, the drawing  
7 with -- now marked with the level spreader.

8 MR. CARR: Thank you, your Honor. As  
9 Ms. Bakner stated, I'm going to be discussing  
10 operational stormwater quantity, which is  
11 Appendix 9A of Volume 5, it's basically  
12 located in 9A. As you know and as you've  
13 heard over the past few days, we are modeling  
14 stormwater quantity using the HydroCAD  
15 stormwater modeling system which is based on  
16 the USDA Soil Conservation Service Technical  
17 Release, No. 20. We are also utilizing the  
18 New York State Stormwater Management Design  
19 Manual dated October 2001 as the parameters of  
20 our design, and we basically use that manual  
21 for three things.

22 First, the manual sets the design  
23 storms we need to study, and it gives us



24 selection criteria within the manual as to  
25 which best management practices would work  
(STORMWATER ISSUE)

1 best for this type of development on this type <sup>2144</sup>  
2 of site, and it also gives us performance  
3 criteria for the stormwater management  
4 practices.

5 I'd like you to turn to Exhibit A-41  
6 that you were given this morning. Basically  
7 it looks like this. It's the cover of the  
8 Stormwater Management Design Manual, October  
9 2001. If you turn to page 4-1, the title at  
10 the top of the page is, "Unified Stormwater  
11 Sizing Criteria." This is basically the  
12 sizing criteria we utilize to design our best  
13 management practices for post development  
14 stormwater control throughout the site.

15 As you can see in Table 4.1, there are  
16 four actual sizing criteria we utilize, the  
17 first one being water quality volume, which is  
18 the amount of water that we must treat in a  
19 stormwater pond. It's 90 percent of the  
20 average rainfall in this area basically; and  
21 in this area, it's 1.3 inches in 24 hours.  
22 That is actually -- is not included in the  
23 HydroCAD model.

24 If you read along in Appendix 9A,  
25 those calculations basically have to be done  
(STORMWATER ISSUE)

1 by hand, and they're based on mainly <sup>2145</sup>  
2 impervious cover is the main ingredient and

3 6-24-04 - crossroadsz  
watershed area are the two.

4 ALJ WISSLER: Average rainfall is  
5 1.3 inches?

6 MR. CARR: Ninety percent of the  
7 average rainfall is 1.3 inches, or less. The  
8 next is the channel protection volume which is  
9 a one-year design storm. As you can see here,  
10 basically the criteria is to hold that storm  
11 for at least a 24-hour period. The third  
12 storm is the 10-year design storm, and the  
13 fourth storm is the 100-year design storm. We  
14 also analyzed the 25-year design storm in  
15 Appendix 9A, which is a requirement of the  
16 Town of Shandaken and the Town of Middletown.  
17 Those were local requirements on stormwater,  
18 which is not unusual for towns to have their  
19 own requirements beyond DEC requirements.

20 If you turn to the next page, which is  
21 actually page 4-9, you'll see a map of New  
22 York State -- actually the next three pages --  
23 4-9, 4-11 and 4-13, and these are these  
24 isopleth maps that we've been talking about  
25 for the last few days. Basically what you do  
(STORMWATER ISSUE)

1 is you find the area of the state you are in,<sup>2146</sup>  
2 and it gives you the rainfall amount you  
3 should be using for each design storm. If you  
4 are between two numbers, interpolation takes  
5 place.

6 Basically if you look through these  
7 three maps, we are basically located in the  
8 highest rainfall area of the state. In the

9 one-year design storm, we're pretty much the  
10 bull's eye with 3.5 around it. What this is  
11 telling you, that in this area of the state, a  
12 one-year design storm includes 3.5 inches of  
13 rain over a 24-hour period.

14 The next map is the 10-year design  
15 storm which is six inches of rain over a  
16 24-hour period. The 100-year design storm is  
17 eight inches over a 24-hour period. Just for  
18 informational purposes, I didn't include it,  
19 but the 25-year storm, which is not part of  
20 DEC's requirement, is 6.3 inches. So you  
21 basically go an additional .3 inches from a  
22 10-year design storm, from a six-inch to  
23 6.3-inch design standard.

24 Once we have our design storm set that  
25 we need to analyze, we go on to -- I'm looking  
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□

2147

1 at the existing conditions of the site  
2 basically. What we look at are soils,  
3 vegetation, existing drainage features and  
4 slopes. Those are the four major criteria we  
5 look at when we're looking at existing  
6 conditions or pre-development runoff. What I  
7 mean by pre-development runoff, what we're  
8 really analyzing is the impact of development  
9 on the existing condition, and HydroCAD  
10 basically looks at peak runoff, which as  
11 Mr. Damrath showed on Tuesday, was the peak of  
12 that bell curve, and the volume of runoff, so  
13 we are charged with --

14 ALJ WISSLER: Can I ask you a question  
15 with respect to the hydrograph? The highest  
16 peak, is that peak a function of the frontal  
17 system that's moving through? In other words,  
18 it is the highest peak, the height of a storm?

19 MR. CARR: Normally in most  
20 conditions, and it will show on your  
21 hydrograph, it's pretty close to the middle of  
22 the storm. You'll see numbers, and I don't  
23 know -- basically it will give you a time of  
24 the peak. Here it is right here. What I'm  
25 pointing to is basically what I did.  
(STORMWATER ISSUE)

1 MR. RUZOW: David, where is that from? <sup>2148</sup>

2 MR. CARR: This is from Appendix 9A.  
3 It's basically a sample of a subcatchment,  
4 Page 18, Big Indian Plateau proposed.

5 The only difference here, the copy I  
6 pulled off my computer, the 6-inch rainfall  
7 storm, and what you have in your book is the  
8 6.3-inch.

9 ALJ WISSLER: We have a 25-year storm?

10 MR. CARR: That's correct. Basically  
11 if you look at your model, what you'll see is  
12 a peak of 98.37 -- yours will actually be a  
13 little more because it's 6.3 inch -- at 11.94  
14 hours. 12 hours, obviously, is the middle  
15 part of a storm. If you go from zero hours to  
16 24 hours, so in this column --

17 ALJ WISSLER: I'm not looking at the  
18 same page.

19 MR. CARR: I copied a table you don't  
Page 84

20 have in your book. This is more of a sample.  
21 If you look at the second line, the second  
22 line will give you the peak runoff, the  
23 volume.

24 MR. GERSTMAN: What page are we  
25 referring to?  
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2149

1 MR. CARR: Page 18, Big Indian  
2 proposed. If you look at the second item at  
3 11.94 hours, that time is the peak of that  
4 bell curve. So a 24-hour storm goes from zero  
5 to 24, 11.94 is basically six one-hundredths  
6 of an hour before 12. So it's basically right  
7 in the middle. And the peak value is the peak  
8 runoff at that time.

9 So at the top of that curve, that's  
10 your runoff. So that's what you're analyzing  
11 in HydroCAD, what's the worse case, and the  
12 volume is everything under the curve. So what  
13 our requirement is, is to attenuate any  
14 post-development flows to meet those  
15 pre-development levels.

16 So if you have 10 acre-feet leaving  
17 your site, when you're done, you have to have  
18 10 acre-feet or less. That's basically the  
19 requirement.

20 As stated earlier, we did a  
21 high-intensity soils mapping on the site which  
22 is important because one of the major  
23 components of creating your hydrograph --  
24 again I'll point to this Subcatchment 31 -- is

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basically what you do is -- one of the  
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2150

1 components is you have to come up with a  
2 hydrologic soils number or runoff curve number  
3 for each cover type, cover type being one of  
4 the four major factors. What we found through  
5 our soils mapping is that soils on this site  
6 fall into Hydrologic Soil Group C. That is  
7 set by the Soil Conservation Service.

8 As Kevin's discussion earlier, the  
9 hydrologic soils group is determined on a  
10 soils condition in an extremely wetted  
11 condition. Basically it's a function of  
12 infiltration and runoff. And I believe Joe  
13 spoke about this on Tuesday; the higher the  
14 curve number, the more runoff, the less  
15 infiltration. So roads, parking, driveways  
16 would have a curve number of 98. Forest, for  
17 a C soil, has a 70; and grass has 74; 70  
18 meaning there's a little more infiltration in  
19 forest than grass.

20 ALJ WISSLER: So the peak of a  
21 hydrograph off of a parking lot would be  
22 higher than the peak of a hydrograph off of a  
23 forest?

24 MR. CARR: That's correct.

25 Absolutely. And volume, because there's no  
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2151

1 infiltration.

2 The other things we look at are  
3 existing drainage features, slopes -- in  
4 vegetation, cover types. Another function of

5 the weighted curve number is cover type. As I  
6 just stated, grass and forest have a different  
7 curve number because they have a different  
8 rate of roughness on the ground. The rougher  
9 the condition on the ground, the more likely  
10 you are to have infiltration.

11 So grass, closely mowed grass has a  
12 higher rate of runoff than a dense forest  
13 which, in a golf course condition -- our  
14 biggest change from pre-development and  
15 post-development on this site is really the  
16 transition from forest to turf because we have  
17 very little impervious area.

18 what's the percent across the site?

19 MR. FRANKE: Less than 10.

20 MR. CARR: So it's really the change  
21 of cover type is really our biggest impact  
22 here on this site. So we basically come up --

23 ALJ WISSLER: Let me stop you real  
24 quick. Is there a number in the DEIS for the  
25 percentage of impervious cover?  
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□

1 MR. FRANKE: Yes, there is, your 2152  
2 Honor. There's a table -- Tables 2-3 and 2-4,  
3 your Honor. Table 2-3 gives the actual  
4 acreages, and 2-4 relates it as a percentage  
5 of the site.

6 ALJ WISSLER: The Big Indian where it  
7 says 52.4 impervious acres proposed,  
8 wildacres, they're proposing 32.76 acres?

9 MR. FRANKE: Right, 4.2 percent and

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4.6 percent.

ALJ WISSLER: Of the total?

MR. FRANKE: Yep.

MR. CARR: The next thing to do, once we've delineated our soils, our cover types and our vegetation, we map any drainage features which may be involved in the site. We basically do that from aerial photography, walking the site. In this case, our topography is -- was flown topography at five-foot contours to determine if there are any existing drainage features that need to be addressed in the design.

Then the final thing is slopes.

That's the contour map we're looking at here. Those are the four functions that go into the (STORMWATER ISSUE)

development of the subcatchment, and I'll do<sup>2153</sup> that in a minute.

The next thing we do is we choose our design points, which a design point is a key location of an area of confluence of stormwater nearest -- that's an important point -- nearest to the development that's impacting the site. In other words, you want to pick a point that's closest to the developed area as possible not to dilute your numbers. If you include more area than you need, things like percent impervious rapidly change, and I'll discuss that in a minute.

There was some discussion from DEP specifically on Design Point 4 along Lost



16 Clove Road and Design Point 3 along Woodchuck  
17 Hollow Road that they felt that our model was  
18 incorrect because we didn't include the entire  
19 watershed. My experience has been from doing  
20 this, as I said, 20 years, what we're  
21 trying -- as I stated, what we're trying to do  
22 is we're trying to assess the impact of  
23 development on the existing condition.

24 Let's take Design Point 4, for  
25 instance. Say Subcatchment 30 is 100 acres  
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1 just for example, and say to the south side of <sup>2154</sup>  
2 Lost Clove Road is also 100 acres.

3 ALJ WISSLER: What are you referring  
4 to?

5 MR. CARR: SD-5. The area to the  
6 south of Lost Clove Road is consistent between  
7 the pre- and post-development condition. So  
8 the only impact that is realized is at Design  
9 Point 4 is the impact from Subcatchment 30.  
10 So say in Subcatchment 30, you have 10 acres  
11 of impervious area in a 100-acre subcatchment.  
12 That represents 10 percent impervious. If you  
13 include the other 100 acres, now it's only  
14 5 percent.

15 ALJ WISSLER: Dilute the effect?

16 MR. CARR: It dilutes the effect.  
17 Now, that's not to say that this area does not  
18 have an impact on Design Point 4. It does.  
19 It absolutely does. But the point is, is that  
20 if your charge is to reduce the impact of the

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21 flow peak in volume from this area to the  
22 design point and you do that, then what's  
23 happening on the south side will remain the  
24 same.

25 So including areas such as the south  
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1 side of Lost Clove Road and the west side of <sup>2155</sup>  
2 Woodchuck Hollow Road, in my experience only  
3 dilutes the final product. And beyond that --  
4 and I'll get to time of concentration in a  
5 minute -- the other problem you can have,  
6 which I have seen, is that time of  
7 concentration is measured from the furthest  
8 point in a watershed to the point of  
9 confluence. If, say in this watershed, you  
10 included this entire area and that furthest  
11 point happened to be on the south side of Lost  
12 Clove Road, then your time of concentration,  
13 no matter what your impact is on the north  
14 side, would be the same. Because it's still your  
15 farthest distance.

16 As I stated in the beginning of our  
17 discussion about design points, the reason why  
18 this point was chosen, because I believe Hole  
19 No. 4 ends at this point right here on the  
20 ridge. So any runoff going to the north or  
21 south emanates from that point. And as Mr.  
22 Damrath showed on Tuesday, he made a very good  
23 point of showing how you figure out a  
24 watershed going perpendicular to the contour.  
25 Those lines go perpendicular to the contour to  
(STORMWATER ISSUE)

1 the nearest point of confluence.

2 MR. RUZOW: David, that was Hole 3.

3 MR. CARR: Hole 3 which runs across  
4 the top of the ridge. There wasn't a lot of  
5 discussion about Design Point 2. Design  
6 Point 1, there was a lot of discussion.  
7 Design Point 1 is a location along the  
8 railroad tracks, which I know, your Honor, you  
9 walked, I've walked several times. There was  
10 a lot of discussion about existing culverts  
11 along the railroad tracks and flow going to  
12 those culverts. In my opinion from walking  
13 those culverts -- it's kind of a two-headed  
14 opinion here. The first opinion is that my  
15 feeling is that those culverts, because of  
16 their size, were located to deal with  
17 groundwater seeps to pass those under the  
18 railroad tracks.

19 The second issue, which is even a  
20 bigger issue, and it's a limitation of  
21 HydroCAD, and I think this is very important,  
22 is that -- one of the limitations of HydroCAD  
23 is these culverts -- and Mr. Damrath stated  
24 this yesterday, there's a lot of flow going  
25 down those railroad tracks. Basically what  
(STORMWATER ISSUE)

1 HydroCAD does is if you come to a culvert and  
2 the culvert is undersized, it does not allow  
3 you to take the excess flow and pass it down  
4 the line. what it does is it holds it, and it  
5 basically gives you a default message that

6 says you need to construct a pond here. If  
7 you have a 12- or 14-inch culvert that will  
8 only carry, say, 3cfs at the peak, and you  
9 actually have 300 running to it -- the 300  
10 just evaporates in HydroCAD. It doesn't get  
11 carried down the line.

12 So my feeling was it was more  
13 important to assess that total peak along the  
14 railroad tracks because the numbers would be  
15 artificially reduced every time you passed one  
16 of those culverts.

17 The next thing is time of  
18 concentration. That's the next item that goes  
19 into your pre-development model. Basically  
20 what time of concentration is, is you're  
21 calculating the time it takes for basically a  
22 drop of water to move from the farthest point  
23 in a watershed to the point of confluence.  
24 Doesn't have to be the design point. It could  
25 be a point of confluence within the  
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1 subcatchment as long as there's another  
2 subcatchment in front of it that it can tie  
3 to. So it's the farthest point.

4 So say Subcatchment 5, SD-5, the  
5 furthest point is here. What you have to do  
6 is draw a line perpendicular to the contour  
7 all the way to the end of your subcatchment.  
8 You have to input the slope, cover type, and  
9 that will give you a time.

10 There was a lot of discussion on  
11 Tuesday about a couple things. One of the

12 things that DEP stated was that sheet flow  
13 should always be a component of time of  
14 concentration, the first thing, you always  
15 have the sheet flow, sheet flow turns to  
16 shallow concentrated flow, and shallow  
17 concentrated flow changes to channel flow.  
18 Basically what sheet flow -- if you were to  
19 take the same values and put them in sheet  
20 flow and shallow concentrated upland flow, the  
21 sheet flow would actually give you a longer  
22 time of concentration. It's a little slower  
23 because it's not concentrated.

24 when I walked this site, including on  
25 the ridge, I did not feel comfortable applying  
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1 sheet flow because sheet flow -- and I'll go <sup>2159</sup>  
2 to, I believe this is 43 which is called Urban  
3 Hydrology for Smaller Watersheds, this is  
4 TR-55 manual. There's a description of sheet  
5 flow on page 3-3. Basically the first  
6 sentence is that sheet flow is flow over plain  
7 surfaces which I consider to be consistent,  
8 not necessarily flat, but consistent, and I  
9 didn't feel, through my experience up on that  
10 site, that that existed.

11 There's always a fear, and as a  
12 reviewer in the past, one thing I always  
13 looked at was slowing down the time of  
14 concentration. Adding sheet flow would slow  
15 down the time of concentration. So in my  
16 opinion, not including sheet flow is less

17 conservative because we also didn't include it  
18 in the post-development scenario, which is  
19 obviously more likely to happen. Because at  
20 post-development scenario at Big Indian,  
21 especially on the top of this ridge, are golf  
22 holes. So they're obviously going to be  
23 finally graded. The water is, obviously,  
24 going to sheet flow, but my feeling and my  
25 opinion was that if I didn't use it in the  
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1 pre-development condition but used it in the <sup>2160</sup>  
2 post-development condition, then a reviewer  
3 would come back and say: You artificially  
4 slowed down your time of concentration in your  
5 post-development condition to help you out to  
6 make your pond smaller.

7 So basically what I did, I used it  
8 consistently between the pre-development  
9 condition and post-development condition. I  
10 think that's important.

11 MS. BAKNER: Dave, so I'm sure I  
12 understand: Does that mean if you did it your  
13 way as opposed to Joe's way, your ponds are  
14 bigger?

15 MR. CARR: No. What I mean -- if I  
16 did it Joe's way, you would do it in the  
17 pre-development condition and the  
18 post-development condition. I believe what  
19 would happen is the peak flows would be  
20 reduced in both scenarios. So in my opinion,  
21 your ponds would basically be the same because  
22 what your ponds are basically designed for is

23 to attenuate the increases in flows. If you  
24 start with 10, you want to end up with 10.  
25 But if it's 15 -- you know, if it's 10  
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1 existing and 13 proposed, then you will have<sup>2161</sup>  
2 to deal with the three. If it's 15 existing  
3 and 18 proposed, you still have to deal with  
4 the three, so you're attenuating to those  
5 preexisting conditions.

6 ALJ WISSLER: Let me be clear. You  
7 did not use -- you did not take sheet flow  
8 into account?

9 MR. CARR: In either scenario.

10 ALJ WISSLER: Which, in your view,  
11 would lead to more conservative numbers?

12 MR. CARR: I think the numbers would  
13 be the same. It's more conservative in the  
14 pre-development scenario, correct; but as I  
15 stated, I didn't feel comfortable using it  
16 because I didn't see it in the field. I  
17 didn't see that consistent flow in the  
18 beginning of the time of concentration run.  
19 Basically what happens is you take that time  
20 of concentration and what you do is that  
21 you -- for every change of cover type and  
22 every major change in slope, you create a new  
23 segment.

24 ALJ WISSLER: How much is a major  
25 change of slope?  
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1 MR. CARR: It's hard to put a number<sup>2162</sup>

2 on it. You have to look at the topography and  
3 see where there's breaks in the consistency.  
4 If you have a 50 percent slope and it goes to  
5 45, in my opinion, that wouldn't be enough to  
6 change because really what HydroCAD does is if  
7 you put in a thousand length section at  
8 50 percent and 200 at 60, 200 at 40, 200 at  
9 60, 200 at 40, those times of concentration  
10 are going to end up being the same.

11 ALJ WISSLER: As 50?

12 MR. CARR: Right, because it basically  
13 totals them up. Basically what I look for  
14 when I go out in the field is not undulations  
15 that you would walk out with GPS equipment,  
16 and say, oh, there's a big ridge here, let's  
17 include that, and it flattens out. You're  
18 looking for long tendencies in changes in  
19 grade is what I look for.

20 ALJ WISSLER: Long means how long?

21 MR. CARR: In a site like this, I  
22 would say at least 2-, 300 feet, especially on  
23 slopes where the grades tend to be pretty  
24 consistent. You've walked the site. Yes,  
25 there are breaks. But if there's a 20-foot  
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1 break where it flattens out and it goes back<sup>2163</sup>  
2 to the same slope, I wouldn't model that.

3 So you take those two -- those two  
4 items and you create your pre-development map,  
5 which is basically what this is, and it's  
6 subcatchments. Basically this is a sample of  
7 a subcatchment. You're talking your different



8 cover types with their acreages, and what you  
9 get is a weighted curve number.

10 So for Subcatchment 31, it gives you a  
11 weighted curve number of 75 which means, as  
12 you can see by the acreages, the largest  
13 portion is grass. So the curve number is very  
14 close to grass. It's basically averaging it  
15 out. Then you're inputting your time of  
16 concentration segments, and it's giving you a  
17 time, so it's the area and the time.

18 ALJ WISSLER: Curve number is a  
19 constant derived from what?

20 MR. CARR: From the hydrologic soils  
21 group and the cover type.

22 MR. FRANKE: Do you have the table?

23 MR. CARR: Actually I do, the TR-55  
24 manual.

25 ALJ WISSLER: It's determined from  
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1 those various covers, from the literature and <sup>2164</sup>  
2 then made applicable to this site? It's not  
3 determined uniquely for this site?

4 MR. CARR: No, it's not unique,  
5 because basically -- and we can submit these  
6 to you.

7 ALJ WISSLER: I don't need that.

8 MR. CARR: So you basically get a  
9 volume and a time of concentration for each  
10 subcatchment, and the subcatchments are then  
11 linked together in some cases, or in some  
12 cases you may have one pre-development

13 subcatchment going to one design point, and  
14 that gives you your value that you have to hit  
15 in your post-development scenario.

16 Your next step, or our next step is  
17 that you take your site plan, your design, and  
18 you overlay it -- basically what it is would  
19 be your master plan -- over your existing  
20 conditions. At this point you have some  
21 decisions to make in that you have to,  
22 obviously, start grading your site to make it  
23 work. At this point, you have to make a  
24 decision on what best management practices to  
25 use.

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1 As I stated in the beginning of the  
2 discussion, and I'm going to need to make  
3 copies of this because I did not, but in the  
4 beginning of the discussion, I mentioned the  
5 Stormwater Management Design Manual gives you  
6 selection matrices in there, and we'll make  
7 copies of it and give it to you, as to what  
8 are the best management practices to use for  
9 land uses, for example.

10 Basically -- I'll read this right out  
11 of here: "Using the stormwater management  
12 practices selection matrices contained in  
13 Chapter 7 of the New York State Design Manual,  
14 it was determined stormwater ponds were the  
15 most suitable practice to be implemented for  
16 the Belleayre Resort project. More  
17 specifically, the micropool extended detention  
18 ponds, or P-1, was selected as the practice to

19 be implemented. The P-1 practice was selected  
20 based on the following factors: One, the  
21 project density makes it a rural project," and  
22 this is in Table 7.1, and again, we'll submit  
23 these to you. "Soils. Groundwater and  
24 drainage area sizes mostly over 10 acres are  
25 suitable for micropool extended detention; 3,  
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1 the presence of local sensitive cold water  
2 trout streams." This can be found in  
3 Table 7.3A. "The need for sediment and  
4 phosphorous removal for trout water and New  
5 York City water supply reservoir protection,  
6 Table 7.3B. Other pollutant controls -- other  
7 pollutant controls need channel protection and  
8 flood control in this region with flashy storm  
9 hydrology." Flashy means quick hitting storms  
10 of intense variety. And last one is ease of  
11 maintenance.

12 So this project basically fell into  
13 all those categories for the use of micropool  
14 extended detention. So that was the practice  
15 we utilized.

16 Basically, what we did next was as you  
17 are grading your design, you start to locate  
18 these throughout the site in areas that make  
19 sense, where you have proposed areas of  
20 confluence. You have existing areas of  
21 confluence, you have proposed areas of  
22 confluence, and it's basically -- in the  
23 beginning it's a guesstimate, you're guessing

24 at spots. And as you're building your model,  
25 it starts to make sense where these things  
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1 need to be located.

2 what I have here, and this is on  
3 page 1 of the Big Indian Plateau Proposed, is  
4 a post-development model. Basically, what  
5 this model is, it's a series of subcatchments,  
6 as you see at the bottom, which are the  
7 hexagons, reaches and ponds. We do not have  
8 any links in this project. Basically what a  
9 subcatchment is is basically what we looked at  
10 in the beginning. It's basically a  
11 subwatershed, that's the makeup of the areas  
12 and the times of concentration.

13 The reaches, which I have an example  
14 on the next page, are basically -- they can be  
15 pipes; they can be swales. They're basically  
16 conveyance. They have a function of  
17 conveyance. So basically it's how you get,  
18 more likely than not, from a subcatchment to a  
19 pond.

20 Then the ponds themselves. Basically  
21 what we did when we had a very good level of  
22 comfort onto where these ponds should be  
23 located, we went back to the site after we did  
24 the first level soils test to do our  
25 high-intensity soils mapping, and we did a  
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1 deep hole test pit and percolation test at  
2 every storm pond location that we could  
3 physically get a machine to, which was

4 probably about 95 percent of them.

5 So you can see when you look through  
6 the HydroCAD run at a pond description, it  
7 will say at the top, "Storm pond, blue beech,"  
8 which is the soil type, 2.2 inches per hour,  
9 which was the percolation rate, to a depth of  
10 2.5 feet. Basically, what that's saying is we  
11 only had infiltration in that area to  
12 2.5 feet.

13 Basically, we did a test pit and  
14 percolation test at every location to  
15 determine that, first of all, it was  
16 physically possible to locate that pond there  
17 because, as Mr. Damrath mentioned, we do have  
18 thin soils in some locations, and whether  
19 there was a possibility of infiltration or  
20 not. So this was done at every pond location.

21 Then I will turn to Sheet SG-9 which  
22 is a site grading plan. Basically what SG-9  
23 shows, and this is a portion of the Big Indian  
24 Plateau, Hole 9, Hole 2, Hole 3, it gives you  
25 your pond and your reach locations which  
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1 correspond to the model underneath here, and <sup>2169</sup>  
2 to the SD drawings, or the storm drainage  
3 drawings, which -- this is SD-7.

4 So what we did was at every pond  
5 location, we added the information of test pit  
6 number, which the test pits are all located in  
7 the DEIS, the soils, the depth of soils, the  
8 percolation rate, the bottom elevation of the

9 proposed pond, the existing field grade, the  
10 outlet structure, and then the required water  
11 quality volumes at each pond. So that's  
12 located on the site grading plan.

13 MR. RUZOW: You mentioned these ponds  
14 have outlets as compared to what we heard this  
15 morning with the construction ponds being  
16 pumped?

17 MR. CARR: Yes. Each pond has an  
18 outlet, whether it be an outlet structure,  
19 which could be a catch basin with elevations  
20 where each storm can pass through, or in some  
21 cases it's a weir, and each pond has a drain  
22 so they can manually be drained for  
23 maintenance purposes.

24 ALJ WISSLER: Just as an aside, the  
25 values, when you did the subcatchment data and  
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1 so forth with respect to the number of acres<sup>2170</sup>  
2 of road and driveway and all that kind of  
3 stuff, is that just pulled off the plans for  
4 each of those --

5 MR. CARR: Pulled off the survey and  
6 the plans.

7 ALJ WISSLER: Is that what it is?

8 MR. CARR: You manually do a takeoff.

9 ALJ WISSLER: You take a subcatchment  
10 area, and you measure it out, and it looks  
11 like we have .28 acres of impervious pavement  
12 here?

13 MR. CARR: That's correct. You  
14 actually measure it mechanically.

15 ALJ WISSLER: But you're pulling it  
16 off the drawing?

17 MR. CARR: Yes, absolutely. That's  
18 standard practice. At this point, you go back  
19 to your model, and basically you determine at  
20 your post-development design points, which  
21 have to be the same locations as the  
22 pre-development design points, if your flows  
23 and your volumes have been attenuated, and if  
24 they have not, you have to go back and either  
25 add ponds, outlet structures, change routing.  
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1 There's many things you can do, but basically<sup>2171</sup>  
2 that's the end product you want to get to.  
3 And those tables can be found in Appendix 9A  
4 for each area and each storm what the pre- and  
5 post-development runoff and volume are at each  
6 location.

7 One thing I want to mention, there was  
8 a comment, one of the EA letters that was  
9 appended to DEP's comments was there was some  
10 confusion as to whether the actual models  
11 corresponded to the plans, and I did go back,  
12 and I reviewed --

13 ALJ WISSLER: I was the one who was  
14 confused.

15 MR. CARR: I can understand how you  
16 would be confused. It's a very large project.  
17 I mean, as far as -- it's intricate in its  
18 design, and it has to be because of its  
19 location and because of the amount of control

20 that we want to have. So that was one of the  
21 reasons.

22 The other thing I do want to bring up  
23 that I believe we submitted as an exhibit was  
24 this Handbook of Landscape Architectural  
25 Construction. Basically what I want to point  
□ (STORMWATER ISSUE)

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1 out here --

2 ALJ WISSLER: Applicant's 42?

3 MR. RUZOW: Yes.

4 MR. CARR: -- the last page, there was  
5 also a comment that -- there was a question  
6 about end values which are coefficients of  
7 friction that are utilized in pipes and  
8 swales.

9 Basically, we wanted to enter this  
10 because this basically gives the criteria that  
11 I use to choose the coefficients of friction  
12 for the stone-lined channels and turf-lined  
13 channels. It's important because if you  
14 artificially increase that number, you're  
15 obviously going to slow your peak down. So I  
16 think that was the concern. Slowing the peak  
17 down gives you a smaller pond.

18 MS. BAKNER: Okay, have a seat, Dave.

19 Now we have some questions, and the  
20 purpose of these questions are just to make  
21 sure that we, in fact, respond to the issues  
22 that have been raised, and I'm directing these  
23 to all of you, but I believe the HydroCAD  
24 questions are mostly for Dave. In using  
25 HydroCAD, do you input rainfall data from any



1 weather station?

2 MR. CARR: No, you only use, as I  
3 stated in my presentation, the New York State  
4 Stormwater Management Design Manual dated  
5 October 2001, and that's the data you utilize.

6 MS. BAKNER: That's not a variable?

7 MR. CARR: The only variable that  
8 changes is the area around the state.

9 MS. BAKNER: Dean, this question is to  
10 you. why did you choose to use Tannersville  
11 data, rainfall data from the Tannersville  
12 station in the development of the winSLAMM  
13 model?

14 MR. LONG: Back at the point where we  
15 started preparing the winSLAMM data, we review  
16 the various available NOAA collection sites in  
17 the Catskills, and near the project area. As  
18 people have commented, there's a fair number  
19 of different sites out there. The critical  
20 thing with winSLAMM is that you need hourly  
21 precipitation data in order to initialize and  
22 have the model operate. So that certainly cut  
23 down on the number of sites that were  
24 available to us for use in the winSLAMM model.

25 MR. RUZOW: You just can't have  
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1 24-hour numbers that are recorded; you must  
2 have hourly within the 24?

3 MR. LONG: Correct. What Dan is  
4 saying, most rainfall collection sites have

5 one number for the entire June 12th date of  
6 two-tenths of an inch. To make winSLAMM run,  
7 you have to have 24 hours of rainfall data  
8 that adds up to that two-tenths of an inch.  
9 So every hour, at some of the very old  
10 stations, somebody goes out and looks at the  
11 gauge and actually physically makes the  
12 measurement of how much rain has fallen, and  
13 of course many of these have now been  
14 converted to electronic gauges that measure  
15 hourly precipitations.

16 So of the ten stations mentioned in  
17 the prior letters, Slide Mountain and  
18 Prattsville and Claryville have hourly  
19 precipitation data. Slide Mountain was  
20 eliminated because its hourly precipitation  
21 data was mostly complete for only the years of  
22 1953 to 1967. When we started setting up the  
23 winSLAMM model, we were very interested in  
24 having 1963 data because 1963 data was the  
25 year that DEP had identified, utilized in the  
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1 total maximum daily load calculations for a <sup>2175</sup>  
2 Phase 1 total maximum daily load.

3 MS. BAKNER: Say the date, again. It  
4 didn't come out right.

5 ALJ WISSLER: `63.

6 MR. LONG: `93. 1993. So we were  
7 focused in. We wanted to have hourly rainfall  
8 from that particular year. So going back to  
9 Slide Mountain, its data set was available for  
10 `53 to `67, obviously not part of `93.

11 Prattsville has hourly data for 1949 to 2001,  
12 but most of the years have full months of  
13 missing data or months with at least several  
14 days of missing data.

15 So again, that fell into the right  
16 year class. It had '93, but it had, in our  
17 view, a lot of missing data. The hourly  
18 precipitation records for Claryville were also  
19 missing data for many of the days or even  
20 entire months during periods since 1990.  
21 Tannersville has the most complete record for  
22 hourly precipitation data among those  
23 stations. Also when yearly precipitation maps  
24 of New York State was consulted, precipitation  
25 for Belleayre area, approximately 45 inches,  
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1 was found to be about the same, or slightly <sup>2176</sup>  
2 lower, than the amount of Tannersville. By  
3 comparison, precipitation data collected by  
4 the New York State DEC at the Belleayre Ski  
5 Area ski center indicated annual precipitation  
6 rates of approximately 42.5. On the other  
7 hand, the average yearly precipitation for  
8 Tannersville is 40 inches, about five inches  
9 less than in the Belleayre area.

10 At Claryville, the annual  
11 precipitation was nearly 53 inches, or about  
12 8 inches greater. So we felt that using  
13 Tannersville, because it had the superior  
14 record and it was representative based on the  
15 limited amount of daily record that was

16 available at Belleayre Ski Center, it was an  
17 entirely appropriate data source to initialize  
18 the winSLAMM model.

19 ALJ WISSLER: WinSLAMM can only be run  
20 on hourly data?

21 MR. LONG: Yes, it has to have hourly  
22 data. And that's what Dr. Pitt spoke about  
23 yesterday is essentially this same process.  
24 He said use statistics and everything else,  
25 but we were able to, just by visually  
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1 inspecting the data, see there was missing  
2 blocks of data, we were missing data for a  
3 year that we were particularly interested in.

4 So we did much of the same process  
5 that Dr. Pitt spoke about yesterday.

6 MS. BAKNER: Dean, I'm drawing your  
7 attention to New York City's Exhibit 20. This  
8 is the runoff observed, calculation of runoff  
9 observed for five monitoring stations. At the  
10 bottom, what does that say?

11 MR. LONG: "Precipitation data were  
12 obtained from New York DEC gauging station on  
13 Belleayre Mountain."

14 MS. BAKNER: Can you explain to me,  
15 Dean -- Mr. Long, can you explain to me why  
16 the Belleayre Mountain Ski Center  
17 precipitation data was viewed as a less  
18 valuable data set?

19 MR. LONG: The Belleayre Mountain data  
20 set was originally started for one of the acid  
21 rain monitoring efforts in New York State.

22 It's not a NOAA, National Oceanographic  
23 Atmospheric Administration, designated and  
24 quality controlled site.

25 ALJ WISSLER: NOAA.  
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1 MR. LONG: NOAA. So based on that,  
2 and again, as Dr. Pitt said yesterday, NOAA  
3 sites are preferred because of the data  
4 quality control they use.

5 ALJ WISSLER: Is that Belleayre data  
6 hourly data?

7 MR. LONG: No, and it's also not  
8 hourly data.

9 ALJ WISSLER: How long has that data  
10 been collected; do you know?

11 MS. BAKNER: Ten years, your Honor.

12 I want to put a mental marker at this  
13 place. There's a lot of comments floating  
14 around regarding rainfall data and how we used  
15 it, and I just want to assure your Honor that  
16 we'll be addressing that in the groundwater\  
17 surface water section; but for now, we're  
18 merely focusing on the winSLAMM and how we  
19 developed the data for that.

20 MR. RUZOW: Also, just for  
21 clarification, some of the number of inches --  
22 people are using a period of year versus the  
23 whole year for comparisons, and you have to be  
24 careful that when you're mentally remembering  
25 an inch total, make sure that it's worth a  
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1 whole year versus a six-month period of time.  
2 It's a lot of confusion in the comments that  
3 we have had -- comments in the DEIS, and we  
4 want to make sure that's clear for your Honor.

5 MS. BAKNER: Mr. Long, why did the LA  
6 Group use the winSLAMM model?

7 MR. LONG: Again, at the beginning of  
8 the process, DEP directed for the Applicant to  
9 use a more sophisticated model in order to  
10 determine water quality post-development, and  
11 they directed the Applicant to use winSLAMM.

12 MS. BAKNER: I'm leaving this open to  
13 Mr. Long and Mr. Carr, but specifically I'd  
14 like you to describe the interaction between  
15 winSLAMM and HydroCAD.

16 MR. CARR: I'll start because  
17 basically the HydroCAD model came first, and I  
18 designed all micropool extended detention  
19 ponds and the associated controls with them  
20 and I basically thought I was done. Then I  
21 turned it over to Dean's group who did the  
22 quality side of the picture, and he can take  
23 it from there.

24 MR. LONG: One of the considerations  
25 about winSLAMM or in the winSLAMM manual, it  
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1 clearly says that it's to be utilized in  
2 consort, and can be utilized in consort with  
3 other models. As David said, we used HydroCAD  
4 to develop our water quantity management  
5 strategy and plan.

6 MR. CARR: Can I break in. I want to  
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7 also state, in the HydroCAD model, we did meet  
8 the New York State DEC requirement for water  
9 quality volume in the pond design, which is  
10 different than winSLAMM. I guess what I'm  
11 trying to say is the HydroCAD model didn't  
12 just address quantity, it addressed quantity  
13 and quality as required by New York State  
14 Stormwater Management Design Manual.

15 MS. BAKNER: Let me interject here a  
16 little bit, because this is an important point  
17 in light of what Dr. Pitt said the other day.  
18 The design of the micropool detention basins  
19 according to the Storm Water Management Design  
20 Manual, what classification of control devices  
21 are they? Is there a specific one, micropool  
22 detention, or are they referred to generally  
23 as wet ponds in the manual?

24 MR. FRANKE: Collectively they're  
25 referred to as ponds, come under the category  
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1 of ponds.

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2 MS. BAKNER: In terms of classified as  
3 ponds, based on the guidance in the manual,  
4 what removal rates are you allowed as design  
5 professionals to assume that they meet?

6 MR. LONG: For wet ponds which  
7 includes --

8 MR. RUZOW: Which Exhibit?

9 MR. LONG: Exhibit 58, CPC 58. For  
10 wet ponds, the suggested removal rate for  
11 total phosphorous is 50 percent; and for total

12                                   6-24-04 - crossroadsz  
suspended solids, it's 80 percent.

13                                   MS. BAKNER: And the stormwater  
14                                   quality volume in the pond is what? Is the  
15                                   requirement you have to meet -- Dave or Dean,  
16                                   can you explain that a little more?

17                                   MR. CARR: Yes. Under the manual, the  
18                                   requirement is that you have to have at  
19                                   least -- I believe it's 10 percent in the  
20                                   micropool, and the rest in the permanent pool;  
21                                   and that's been met over the discharge point.  
22                                   We're actually -- we actually over-designed  
23                                   our ponds, and we're treating up to  
24                                   actually -- we're treating up to the one-year  
25                                   storm.

                                  (STORMWATER ISSUE)

1                                   MR. RUZOW: Your Honor, this is also<sup>2182</sup>  
2                                   found in Applicant's 37. The same chart is  
3                                   found there with the series of the pages.

4                                   MS. BAKNER: I'm sorry, Dean, to have  
5                                   interrupted. You were going to explain how  
6                                   you took Dave's HydroCAD information and used  
7                                   it in the development of the winSLAMM model.

8                                   MR. LONG: As Dave said, once he  
9                                   completed the design of the site for water  
10                                  quantity management in the volume of runoff --

11                                  ALJ WISSLER: Using HydroCAD?

12                                  MR. LONG: Using HydroCAD. So he had  
13                                  his work done--

14                                  ALJ WISSLER: Which doesn't require an  
15                                  hourly data?

16                                  MR. LONG: Correct. So he had his  
17                                  work done as far as managing the quantity of



18 water. Then what we did is we set up the  
19 winSLAMM model, again, using the hourly  
20 precipitation data and using all the  
21 subcatchments looking at any of the drawings,  
22 but SG-7 is over there. We had to go back in  
23 in winSLAMM and put in many of the same type  
24 of data to redescribe that subcatchment as far  
25 as its impervious surfaces and all its  
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1 surfaces, into winSLAMM to build the  
2 mathematical model that describes  
3 subcatchment.

4 Once we did that, then we started a  
5 running winSLAMM, and we found that we weren't  
6 meeting the necessary water quality objectives  
7 to manage phosphorous discharges as well as  
8 total suspended solids.

9 At that point, Dave would have to  
10 redesign a subcatchment in general to change  
11 the grades but primarily go back in and  
12 redesign the extended micropool detention  
13 areas in order to enlarge them. One of the  
14 controlling factors in winSLAMM, and the  
15 reason it's a controlling factor in winSLAMM,  
16 it's simply dealing with the physical  
17 properties and pollution removal properties of  
18 stormwater ponds, is that it doesn't recognize  
19 ponds unless they're three feet or deeper. In  
20 the first reiterations of designs, we may have  
21 had some shallower ponds that Dave had to go  
22 back in, redesign, recalibrate his model, see

23 if he still had quantity control, and then we  
24 would go back in and remodel on the winSLAMM  
25 to see if we had quality control. In general,  
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1 that took about two or three reiterations of<sup>2184</sup>  
2 design effort in order to meet the applicable  
3 criteria.

4 MR. CARR: I don't believe there was  
5 any other way to do it. They're two entirely  
6 separate models.

7 ALJ WISSLER: HydroCAD, if I  
8 understand it, will tell you about volumes of  
9 flows?

10 MR. LONG: Correct.

11 ALJ WISSLER: But winSLAMM tells you  
12 about the quality that you get from that flow?

13 MR. RUZOW: Right, but HydroCAD also,  
14 according to the design manual, gives you  
15 ranges of removal; does it not? Once you have  
16 designed the --

17 MS. BAKNER: The stormwater quality  
18 volume.

19 MR. CARR: No, the model doesn't give  
20 you the ranges of removal, the model tells you  
21 what ranges of removal you should expect.

22 MR. LONG: The HydroCAD does give us  
23 the pond stages which helps us get the water  
24 quality volume estimates for the various  
25 ponds.

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1 MR. RUZOW: Does the design manual<sup>2185</sup>  
2 require that the ponds have a minimum of three

3 feet of depth?

4 MR. CARR: No. I believe the  
5 micropool and the extended detention pond  
6 needs to be at least five or six feet, I  
7 believe, so there is a depth requirement on  
8 the micropool.

9 MS. BAKNER: Dave, you have explained  
10 to us where your HydroCAD design points are.

11 MR. CARR: Yes.

12 MS. BAKNER: Yesterday or the day  
13 before, it was suggested that the design  
14 points should be located up slope as opposed  
15 to at the bottom of the slope where you  
16 located them. Can you explain for the Judge  
17 why they're located in that --

18 MR. CARR: As a clarification, I don't  
19 believe that was mentioned. That was in a  
20 comment -- EA comment letter, and the comment  
21 was made that -- the commenter felt that the  
22 spatial relationship between the  
23 pre-development and post-development  
24 subcatchments should be the same.

25 I'm pointing to SD-5 and SD-7.  
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□

1 Subcatchment 5, if that's 100 acres, then in <sup>2186</sup>  
2 the post-development condition, you should  
3 also have 100 acres draining to that point, or  
4 vice versa. If you have a 10-acre area  
5 draining to Pond 9 up in here, which is up in  
6 this area of our site, then you should really  
7 have a pre-development subcatchment coming to

8 that same area; but the problem is that if  
9 there isn't a point of confluence there, then  
10 there's no way of measuring flow to that  
11 point.

12 So the idea is to have the same amount  
13 of total of land basically drained to the same  
14 design point, but spatially the more controls  
15 you add in the post-development condition, the  
16 more subcatchments you are going to add  
17 because every time you add a pond, it  
18 basically becomes a control point.

19 MS. BAKNER: Dave, you discussed how  
20 you chose the design point, Design Point 1, I  
21 believe it is on the Big Indian, relative to  
22 the railroad right-of-way. What assumptions  
23 did you make or plans do we have with respect  
24 to that swale?

25 MR. CARR: We have not fully designed  
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1 that swale yet. That would be part of  
2 Phase 1; and as Kevin mentioned in his  
3 presentation, detailwise we focused on  
4 Phase 2.

5 ALJ WISSLER: You would agree with  
6 Mr. Damrath's assessment the other day that  
7 when you get to Point 1, the flows have  
8 nowhere to go at this point because you need  
9 to design something?

10 MR. CARR: Yes, the design along the  
11 railroad track needs to be completed. Yes, I  
12 do agree.

13 ALJ WISSLER: At present, that flow  
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14 that we have in front of us, that flow doesn't  
15 go anywhere?

16 MR. CARR: Oh, it does go somewhere;  
17 but the point is that the actual design of the  
18 channel has not been completed.

19 MR. RUZOW: I think the Judge was  
20 asking you: At Design Point 1, what happens  
21 to the flow? And if we haven't looked at it  
22 beyond that, why is that important or  
23 unimportant?

24 MR. CARR: It's unimportant in the  
25 requirement of designing the stormwater system  
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1 because you're basically charged with 2188  
2 attenuating the flows at the design point. So  
3 the assumption is made, is that if you have  
4 100 cfs going to a design point now and when  
5 your project's done, you have 100, the impact  
6 downstream is going to be the same. You're  
7 having no impact on that. So what we're  
8 assessing is the impact, and all those impacts  
9 have to be assessed up to that design point.

10 MS. BAKNER: Is that why you look at  
11 the different year storms at the design point  
12 as well, so you can be sure it will function  
13 in basically the same way?

14 MR. CARR: That's one of the reasons.

15 ALJ WISSLER: But at some point the  
16 water has to go someplace beyond Design  
17 Point 1; right?

18 MR. CARR: Correct. It moves as it

19 does today. We're not changing any of that.  
20 Because what you would end up doing is what I  
21 stated as far as the discussion of -- say  
22 Design Point 4. Quite possibly, your design  
23 point, instead of being here, which is the  
24 nearest point to your development, may be down  
25 to the actual stream where it enters -- all of  
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1 a sudden, you are now entering in a lot of  
2 watershed area that your development has no  
3 impact on.

4 MS. BAKNER: I guess the question was  
5 asked previously: Is the design point the  
6 point at which the water leaves the site?

7 MR. CARR: Not necessarily. It's the  
8 point that has been chosen where you can best  
9 assess the impact of development on the  
10 existing condition. So it really doesn't have  
11 any correlation to project boundaries, it has  
12 to do with existing topography and drainage  
13 features.

14 MR. RUZOW: So your selection of  
15 Design Point 1 was at that location because  
16 you had -- I think you described before --  
17 Hole 3 was the furthest point east that  
18 drained to it?

19 MR. CARR: Yes.

20 MS. BAKNER: Is there anything in  
21 HydroCAD that sort of grabs you and says:  
22 Dave, you have to put the design points here?

23 MR. CARR: No.

24 MS. BAKNER: So another professional  
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25 engineer, another landscape architect could  
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1 choose different design points?

2 MR. CARR: Correct.

3 MS. BAKNER: Is there any demonstrably  
4 right answer?

5 MR. CARR: Demonstrably -- I believe  
6 my answer is right. On a project this size,  
7 you do have other design professionals review  
8 your work, and there are two -- I'll bring up  
9 a couple comments that were made. One of the  
10 comments that was made was I did have the  
11 other side of Lost Clove Road in the design,  
12 and their assessment was you should take it  
13 out, and the other one which --

14 ALJ WISSLER: Can I ask why you put it  
15 in originally?

16 MR. CARR: Because it was the  
17 watershed. And the argument was made to me,  
18 well, this is going to dilute your numbers,  
19 just like you did over on Woodchuck Hollow  
20 Road, you should take that out. To be  
21 consistent, I agreed with that.

22 ALJ WISSLER: Because in your view it  
23 gives you environmentally safer numbers by  
24 taking it out?

25 MR. CARR: Correct.  
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1 ALJ WISSLER: And therefore getting a  
2 higher percentage --

3 MR. CARR: Of change. The other

4 change was Giggle Hollow. I basically split  
5 Giggle Hollow in two because -- and I'm  
6 pointing to SD-5 -- Giggle Hollow I basically  
7 split in two and had, say, Subcatchment 3A,  
8 Subcatchment 3B, because 3A is in the  
9 Belleayre Highlands section, and 3B was in the  
10 Big Indian Plateau section; but you know, the  
11 reviewer came back and said: well, you have  
12 impacts on both sides of your watershed, which  
13 is different than Lost Clove Road because in  
14 that one -- you should be assessing the whole  
15 thing together. You shouldn't be separating  
16 it by project. It has to do with land.

17 MS. BAKNER: This process of QA/QC,  
18 when you talked with other design  
19 professionals who do this work, what purpose  
20 does that serve?

21 MR. CARR: Level of comfort for me.  
22 I'm a landscape architect, and it's basically  
23 the way we work. We work in teams and not  
24 individually, so as far as any design, more  
25 heads are better than one basically. So we,  
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1 more times than not, share ideas about design  
2 and practice.

3 MS. BAKNER: There was a comment, I  
4 believe it was DEP or one of their consultants  
5 suggested that the same subcatchments must be  
6 used pre- and post-development.

7 MR. CARR: That's what we just  
8 discussed.

9 MS. BAKNER: I believe you've already  
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10 covered the sheet flow, why you didn't use  
11 sheet flow?

12 MR. CARR: Right.

13 MS. BAKNER: Is there anything you  
14 want to add to that?

15 MR. CARR: No.

16 MS. BAKNER: There was some questions  
17 in the EA work, in particular in Appendix C-1  
18 at page 4, No. 4, and there was an argument  
19 that the HydroCAD model and the stormwater  
20 routing were inaccurate. It wasn't very  
21 specific, but I just wondered if you could go  
22 over the Giggle Hollow water -- subcatchment  
23 basin and show what the misperception was, if  
24 you could.

25 MR. CARR: That goes back to the  
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1 discussion I just made about Giggle Hollow, <sup>2193</sup>  
2 and I believe the commenter specifically  
3 mentioned subcatchment 19, subcatchment 20 and  
4 subcatchment 15.

5 ALJ WISSLER: Can you take me to where  
6 you are?

7 MR. CARR: Yes, Belleayre Highlands  
8 proposed.

9 The issue with respect to -- had to do  
10 with subcatchment 20 here, 19 which is here,  
11 and 15 which is here. Basically they were  
12 looking at SD-7. When you put 6 and 7  
13 together -- the subcatchments from the one  
14 page go with the other model, and that was

15 basically the confusion. The question was  
16 whether they were included or not, so this  
17 basically shows that they were included. It  
18 goes back to that Giggle Hollow break. There  
19 are a couple subcatchments on the other side  
20 of Giggle Hollow that flow to Giggle Hollow  
21 and don't flow to the Big Indian Plateau. And  
22 those are 15, 19 and 20. (Indicating)

23 ALJ WISSLER: But as between SD-6 and  
24 SD-7, the only 15, 19 and 20 that exist on  
25 these drawings are right here?  
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1 MR. CARR: There may be a 15, 19 and <sup>2194</sup>  
2 20 on the other model because each model has  
3 their own numbers.

4 ALJ WISSLER: But it's a different 15,  
5 19 and 20?

6 MR. CARR: That's correct.

7 MS. BAKNER: Dave, can you verify that  
8 you designed the drainage swales to the ponds  
9 to appropriate standards?

10 MR. CARR: Yes, that was one of the  
11 exhibits we handed in with the end values.

12 MS. BAKNER: The Manning values?

13 MR. CARR: The Manning values. That  
14 goes back to the question about the  
15 coefficient of friction which is this Handbook  
16 of Landscape Architectural Construction.

17 MR. RUZOW: Exhibit 42.

18 MS. BAKNER: Can you please discuss  
19 how you calculated the rate at which the  
20 stormwater leaves the stormwater treatment

21 pond?

22 MR. CARR: That's actually done by  
23 HydroCAD. HydroCAD gives you the value at the  
24 outlet.

25 MS. BAKNER: All right. There was  
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1 some criticism that you didn't show the time <sup>2195</sup>  
2 of concentration calculation and values on the  
3 drawings. Can you just explain why you  
4 produced those separately?

5 MR. CARR: The commenter -- that was  
6 also in one of the EA letters -- stated that  
7 he felt or she felt that the times of  
8 concentration that I calculated should have  
9 been placed on the drawing; in other words,  
10 the line that I used -- and that's something  
11 I've never done, and it's not a requirement.  
12 Would it make it easier for someone to review  
13 the drawings? Yeah, it would; but it's  
14 something I have never done.

15 MS. BAKNER: But the information  
16 involved --

17 MR. CARR: The information is in the  
18 HydroCAD model, correct.

19 MS. BAKNER: Can you please confirm  
20 for the record that the post-development  
21 discharge of stormwater is lower in quantity  
22 and rate of flow than the pre-development  
23 discharge?

24 MR. CARR: Yes, and that can be found  
25 in Appendix 9A in the tables. And I did go  
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1 back and check that.

2 MS. BAKNER: The next question I  
3 wanted to ask you, Dave, is: where do you set  
4 forth the maintenance requirements for the  
5 stormwater management system?

6 MR. LONG: That's in that Appendix 11.

7 MS. BAKNER: What happens to  
8 stormwater ponds that aren't maintained?

9 MR. CARR: Stormwater ponds -- these  
10 ponds that aren't maintained will continue to  
11 function, but they will lose their  
12 effectiveness over time. They are -- included  
13 in the design are pond drains which they can  
14 be manually drained to be mowed or to be  
15 cleaned out of sediment, and they will  
16 continue to function, but over time they will  
17 degrade.

18 Most of the designs in the SWPPP's  
19 that I've worked on over the years, common  
20 maintenance practice for a pond that has total  
21 infiltration -- and if it is functioning -- is  
22 to actually clean it out a minimum of every  
23 ten years. Actually go in and actually  
24 excavate the top six inches or so of material  
25 and re-seed. If that is not done, the  
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□

1 infiltration benefits and the pollutant  
2 removal benefits will degrade over time.

3 MS. BAKNER: There's been discussion  
4 of how the analysis that you did is impaired  
5 because it doesn't account for allegedly all

6 site drainage?

7 MR. CARR: Yes.

8 MS. BAKNER: I guess my question is:

9 Is the topography that's shown on those  
10 drawings at that scale, in your opinion,  
11 sufficient to pick up any drainage areas on  
12 the site?

13 MR. CARR: Yes.

14 MS. BAKNER: I'd like to come back to  
15 that issue later, your Honor, because Kevin  
16 had to step out.

17 Let's see, Dave, has the stormwater  
18 pollution prevention plan been prepared to  
19 ensure that the stormwater treatment methods  
20 will not intercept clean water being conveyed  
21 in any drainage features?

22 MR. CARR: There's one point that we  
23 discovered where a pond is going to have to be  
24 moved. I believe it's Pond 11 on SD-7 that  
25 will have to be moved slightly to the east,  
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1 but that will not change the function of the <sup>2198</sup>  
2 design. Those types of changes will readily  
3 happen as these plans are developed. I view  
4 this as actually a starting point.

5 Normally this is the first time I have  
6 ever gone into this much detail on a  
7 stormwater management plan at this time,  
8 because plans change. So I discussed the  
9 borings we did at each location. If ponds  
10 move, we have to go out and do additional

11 borings -- which isn't a problem, but it's not  
12 something you normally do normally at this  
13 stage. So I do foresee more changes relative  
14 to that.

15 MS. BAKNER: Thank you very much,  
16 Dave.

17 Picking back up with Kevin. There's  
18 been a statement that two drainage features --  
19 that we did not explicitly show as drainage  
20 features beyond the topography and the  
21 topographic changes on the two sites are  
22 somehow streams that were missed that were  
23 part of the USGS quadrangle maps. Could you  
24 show us the quadrangle maps in relation to the  
25 features?

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1 MR. FRANKE: I have copies of the  
2 Shandaken USGS quadrangle from the year 1960,  
3 also the 1997 update of the Shandaken  
4 quadrangle.

5 ALJ WISSLER: Are you putting these  
6 in?

7 MS. BAKNER: Yes, we'll get you copies  
8 later.

9 ALJ WISSLER: Could I have counsel at  
10 the table here.

11 MR. FRANKE: Just for orientation  
12 purposes, Lost Clove Road, red line is 28,  
13 here is the stream of Giggle Hollow, day use  
14 area, Birch Creek running down to Lasher Road.  
15 You can see on here, there are no blue lines  
16 indicating a perennial or intermittent stream

17 anywhere along the railroad tracks between  
18 Giggie Hollow and Lasher Road. (Indicating)

19 MS. BAKNER: Just for the record,  
20 Kevin, does a blue line mean something on a  
21 USGS map? I just want to make that clear for  
22 the record. If it's blue, what does it mean?

23 MR. FRANKE: It's a mapped water  
24 course. If it's solid blue line, it's a  
25 perennial stream. If it's a series of dashes  
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1 and dots, then it's mapped as an intermittent<sup>2200</sup>  
2 stream. Here is the 1960 version of the same  
3 map, showing the same condition. Between  
4 Giggie Hollow and Lasher Road, there are no  
5 mapped streams along the railroad track.

6 ALJ WISSLER: Is that exhaustive? I  
7 mean, if it isn't on those maps, it doesn't  
8 exist?

9 MR. FRANKE: DEC -- if I can speak for  
10 them -- only because when I was employed with  
11 DEC, their watershed maps where they indicate  
12 regulated streams, use the USGS maps as their  
13 base. So streams are identified and  
14 classified.

15 ALJ WISSLER: And they're based on  
16 that and that's it; or if field investigation  
17 indicates that there may be other intermittent  
18 streams, are they then augmented?

19 MR. FRANKE: That I can't speak to.

20 ALJ WISSLER: That's my question.

21 MS. BAKNER: The question I was

22 asking, your Honor, was not are all drainage  
23 features shown on the USGS map. I was trying  
24 to get to the point that if it's blue, that  
25 that means --  
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1 ALJ WISSLER: It's either a perennial  
2 or intermittent stream.

3 MS. BAKNER: Yes. Now, there is more  
4 than one way to refer to drainage features.  
5 You can show drainage features on maps through  
6 topography. You can show drainage features  
7 through symbols on the map. We also discussed  
8 the drainage features that were pointed out;  
9 and I believe, Dean, you have the page  
10 numbers, or Kevin, you have the page numbers  
11 for that?

12 MR. FRANKE: There is discussion of  
13 the -- in particular, the two drainage areas  
14 that we walked on our site visits, and they  
15 are identified and described.

16 MS. BAKNER: 3-14 and 3-15.

17 MR. RUZOW: Those are pages in the  
18 DEIS?

19 MS. BAKNER: That's correct.

20 MR. FRANKE: Underneath the heading,  
21 Unmapped Drainage Areas, if I'm not mistaken.

22 MS. BAKNER: At this time I'd like to  
23 ask Steve Trader -- we handed out his  
24 statement of qualifications earlier, and what  
25 I would like him to do is kind of address  
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1 specifically as the geologist working with  
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2 Dr. Sam Gowan, a hydrogeologist, on looking at  
3 these drainage features. If you would like to  
4 bring up your --

5 ALJ WISSLER: How long will he be?

6 MS. BAKNER: Just two minutes. We're  
7 introducing these two sheets as exhibits. We  
8 have Observations of Drainage Features on June  
9 4th, 2004, and then a second one also  
10 entitled, Observations of Drainage Features on  
11 June 4th, 2004. One is for Big Indian; one is  
12 for wildacres.

13 ALJ WISSLER: Big Indian is  
14 Applicant's 45.

15 (BIG INDIAN OBSERVATIONS OF DRAINAGE  
16 FEATURES ON JUNE 4, 2004 RECEIVED AND MARKED  
17 AS APPLICANT'S EXHIBIT NO. 45, THIS DATE.)

18 ALJ WISSLER: wildacres is  
19 Applicant's 46.

20 (WILD ACRES OBSERVATIONS OF DRAINAGE  
21 FEATURES ON JUNE 4, 2004 RECEIVED AND MARKED  
22 AS APPLICANT'S EXHIBIT NO. 46, THIS DATE.)

23 MS. BAKNER: Mr. Trader, in terms of  
24 the Exhibit 45 here, you have taken a look at  
25 this drainage feature to try to determine if  
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□  
1 in your professional judgment really what kind<sup>2203</sup>  
2 of a feature it represents, and I'd like you  
3 just to address, if you will, for both of  
4 these, what kind of drainage feature you feel  
5 it is.

6 MR. TRADER: On Exhibit 45, the Big

7 Indian site, that seems to be a feature that  
8 has drainage occurring during and after storm  
9 events. We walked that on our field --

10 ALJ WISSLER: Which feature are you  
11 talking about?

12 MR. TRADER: You can kind of see --  
13 that's a wetland, I believe that's mapped. If  
14 you follow the wetland, that's mapped from the  
15 Mid Road Well and Mid Road Spring area down to  
16 where you see "stone wall," and then down to  
17 the railroad. That is the feature that we  
18 walked. I think that was the last field visit  
19 that we all went on, and that's the one I'm  
20 saying is only going to be flowing during or  
21 after storm events. There are some seeps that  
22 come out during those times as well and  
23 shortly after storm events, but when we  
24 visited, it was not flowing down the course  
25 the entire way, only a portion.

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1 MS. BAKNER: With respect to  
2 Applicant's Exhibit 46 and looking at -- it's  
3 sort of upside down in terms of the  
4 topography -- but looking at Design Point 1,  
5 then the words "box culvert" and essentially  
6 where it has 56, 26, 30, right through there.

7 MR. TRADER: Start towards the three  
8 blue dots down at the bottom which are  
9 wildacres Springs, wildacres 1, 2 and 3. They  
10 eventually drain to the ditch that goes along  
11 the access road to -- I guess the Marlowe  
12 Mansion area. They go through a culvert

13 that's mapped there with a green symbol. That  
14 indicates that water was flowing when we were  
15 there on June 4th. That flow continued down  
16 and disappeared at the red dot, the first red  
17 dot downhill from there just above the number  
18 2. That was on our visit on June 4th. The  
19 flow had disappeared further downslope when we  
20 were there with all the people here -- we were  
21 all doing the site visit -- it was further  
22 downhill, but it did disappear nonetheless.  
23 That flow disappeared into the ground, and  
24 there was kind of an alluvial fan situation  
25 there, and you started to get an anastomosing  
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1 system of channels that were dry.

2 Those were dry channels, and those  
3 would only be flowing during or shortly after  
4 storm events for a day or two. It was dry the  
5 rest of the way down to the Gunnison Road  
6 where there is a couple places where the  
7 anastomosing channels come out alongside the  
8 roadside ditch there in a couple places.

9 That flow, when it's flowing, would  
10 proceed to a culvert there marked 30 inches.  
11 And it was also dry when we did our site  
12 visit. Flow would have continued down during  
13 the storm event, and there's a stone wall just  
14 uphill from the railroad tracks. The railroad  
15 tracks are located -- I can see the number 56.  
16 There's a line right along there. Right along  
17 the property boundary is the railroad tracks.

6-24-04 - crossroadsz

18 There's a stone wall just uphill from there  
19 which is creating an impoundment for sediment  
20 during the wash events. That was all dry.  
21 That's basically an alluvial fan that's  
22 forming now behind -- uphill from the stone  
23 wall. (Indicating)

24 Some of that flow when it is occurring  
25 is directed off to the right towards the  
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1 26-inch culvert, and a portion of it is  
2 directed -- there's a red solid dot to the  
3 left of the 26-inch culvert. That's about  
4 300 feet away. So this alluvial fan is about  
5 300 feet wide. And when you have water,  
6 during a storm event, would be flowing to  
7 those locations, either through the 26-inch  
8 culvert or along the tracks and through a  
9 culvert that is just to the west, or to the  
10 left, of that red solid dot. (Indicating)

11 That culvert was blocked when we were  
12 there, and the reason for that blockage was  
13 sediment, branches, twigs, leaves. There was  
14 a large storm event -- I'm not sure of the  
15 exact date -- but sometime in the few weeks  
16 prior to our site visit which was most likely  
17 the cause of that plugged culvert. Because of  
18 that, the water had to find somewhere to go,  
19 and it washed out the railroad tracks in a  
20 couple spots. Those are located by the "v"  
21 symbols along the tracks. Water continues on  
22 down the slope, around and down to the right  
23 of the Fleischmanns reservoir. It comes down

24 to the green symbol that you see towards the  
25 top of the page. That is actually along  
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1 Route 28. It's not shown along the map. The <sup>2207</sup>  
2 topo coverage didn't go that far.  
3 (Indicating)

4 That flow comes out there and flows  
5 westward into another culvert. It goes  
6 underneath Route 28 and is discharged into the  
7 Emory Brook tributary. (Indicating)

8 MS. BAKNER: Given the feature you  
9 have just described, in your opinion, would  
10 you consider that to be either an intermittent  
11 or perennial stream?

12 MR. TRADER: No.

13 MS. BAKNER: I'm going to read you a  
14 definition. This is, I believe, something you  
15 can take judicial notice of, your Honor. It's  
16 the final DEP regulations, and it is their  
17 definition of a water course: "A water course  
18 means a visible path through which surface  
19 water travels on a regular basis, including an  
20 intermittent stream which is tributary to the  
21 water supply. A drainage ditch, swale or  
22 surface feature that contains water only  
23 during and immediately after a rainstorm or a  
24 snowmelt shall not be considered to be a water  
25 course."

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1 In your professional opinion, do these <sup>2208</sup>  
2 drainage features meet the definition I have

3 just read?

4 MR. TRADER: No, they don't.

5 ALJ WISSLER: Can you give me the  
6 section?

7 MR. RUZOW: Section 18-16,  
8 subparagraph 113 of the New York City  
9 Watershed Regulations.

10 MS. BAKNER: Again, your Honor, I just  
11 want to say that we'll go into this  
12 information a little more deeply in terms of  
13 springs and things when we talk about  
14 groundwater and surface water; but now I want  
15 to get back to Kevin and Dave here, and the  
16 question I have for you is: One of the points  
17 that DEP has made is that we're proposing to  
18 use level spreaders inappropriately based on  
19 the DEC 2001 Stormwater Manual and/or the Soil  
20 Erosion and Sedimentation Control blue book; I  
21 was just wondering if you could address that  
22 for us.

23 MR. CARR: The level spreader that's  
24 shown on the drawing, I believe it's CP-18, is  
25 on a typical detail that we pulled out of the  
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□

1 New York State Stormwater Management Design  
2 Manual. The actual level spreader that's  
3 shown on that drawing -- it's CP-18 -- is  
4 actually not shown anywhere on the plans in  
5 particular. It was more meant as a typical  
6 detail, and further there are other  
7 alternatives listed in the manual that could  
8 be used in place of that detail.

2209

9                     And looking at it further, we're  
10                    probably more likely to use something such as  
11                    a rock check dam in those locations, but  
12                    basically it was a typical detail that we  
13                    included in the drawings -- that for some  
14                    locations would not be appropriate, and they  
15                    are not placed anywhere on the plans.

16                    MR. FRANKE: From a construction  
17                    standpoint, your Honor, those dispersion pipes  
18                    that I spoke of this morning, for the basin  
19                    dewatering, we probably used a poor choice of  
20                    terms when we defined the words as level  
21                    spreaders, because if you go to the design  
22                    manual and their detail of a level spreader,  
23                    and you go to the blue book and their design  
24                    with level spreaders, obviously those hoses  
25                    aren't the same as what is depicted as a level  
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1                    spreader.

2                    MS. BAKNER: So I guess, the point we  
3                    wanted to make for the record is we have  
4                    mis-labeled those on the drawings. They should  
5                    be called dispersion pipes, they should not be  
6                    called level spreaders.

7                    One of the points that DEP, and I  
8                    believe representatives of CPC, have made is  
9                    that the plans that we have submitted, the  
10                    soil erosion sedimentation control plans for  
11                    Phase 2 of Big Indian should, in fact, at this  
12                    point be submitted for the entire project. In  
13                    your professional judgment, would that be

14 typical or wise given the cost involved in  
15 developing such plans?

16 MR. FRANKE: No, it would not be  
17 typical. We've already discussed the level of  
18 detail in these drawings, that I presented  
19 this morning, are not typical in terms of a  
20 SEQRA review, and investment of time and money  
21 to design the entire project with that level  
22 of detail would be significant, and in my  
23 opinion could potentially very easily be  
24 inefficient use of time and money because  
25 eventually those plans may change as a result  
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1 of either something in the SEQRA process or as <sup>2211</sup>  
2 a result of local site plan review.

3 MR. CARR: Just to add to that, I  
4 believe there was testimony yesterday,  
5 testimony from Mr. Garabed who reviewed the  
6 stormwater pollution prevention plan drawings.  
7 A few of the statements he made, in my  
8 opinion, listening to his statements, he was  
9 asking for a level of detail that even goes  
10 beyond permit drawings. He was discussing  
11 things like amount of silt fence, linear  
12 footage of this. In my opinion and in my  
13 experience, he was talking more of  
14 construction level drawings, which would be  
15 the very last step in a design process when  
16 you're ready to build something. He was  
17 looking for that amount of detail, which would  
18 be very unusual for this point. He was almost  
19 looking for the amount of detail that someone



20 would need to put a price on the project to  
21 actually bid it, which would be very unusual.

22 MS. BAKNER: Dean, turning to you for  
23 the moment, we have heard quite a bit from the  
24 author of winSLAMM yesterday, Dr. Pitt. The  
25 criticism that Dr. Pitt made of the use of the  
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1 winSLAMM was that it was essentially not meant<sup>2212</sup>  
2 to be used to model forested areas such as  
3 that that occur on the site. I just wanted to  
4 ask you, as a professional who uses models on  
5 a regular basis, did you find that the model  
6 or the manual or the computer disk or anything  
7 else was drafted such that it would alert you  
8 to that problem?

9 MR. LONG: The manual was not specific  
10 as expressing a prohibition from using the  
11 model for a large forested watershed. The  
12 manual does discuss and has default values, as  
13 we have been calling them, for things such as  
14 undeveloped land. It discusses golf courses  
15 and large turf areas, and it -- the manual  
16 also provides examples that included a 90-acre  
17 forest as part of the pre-development  
18 condition. Based on that information and  
19 based on reading the manual, as we started  
20 using winSLAMM, it was our belief that it was  
21 within the general parameters of the model to  
22 be able to accommodate this type of  
23 development process.

24 MS. BAKNER: Dean, let me ask you: I

25 know that you've sent members of your staff to  
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1 winSLAMM seminars or courses on how to use  
2 winSLAMM, and we put two of those gentlemen's  
3 names in the record, their curriculum vitae or  
4 resume are in there, John Cianci and Dan  
5 Sheehan. Unfortunately Dan was going to be  
6 here today to be with us, but unfortunately he  
7 broke some ribs and was unable to come down.

8 So, Dean, I wanted to ask you, based  
9 on your discussions with them, was there  
10 anything during the course that they attended  
11 that would lead them to believe that you  
12 couldn't use the model in the way in which you  
13 used it?

14 MR. LONG: Dan Sheehan most recently  
15 attended seminars this past winter. He came  
16 out of the seminar, and we discussed  
17 specifically whether or not there was explicit  
18 prohibitions against using winSLAMM for a  
19 heavily forested site as a pre-development  
20 condition; and he said, no, that that topic  
21 did not come up.

22 And again, because the manual is the  
23 book that they use in these seminars, they did  
24 review the other -- they did review and  
25 utilize the examples that I previously have  
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2214

1 spoken of that had a 90-acre forest in it.

2 MS. BAKNER: Were there communications  
3 between your staff and Mr. Voorhees, who works  
4 with Dr. Pitt on the model, as part of your

5 use of the model?

6 MR. LONG: The model has a lot of  
7 attributes; and the model is, as Dr. Pitt  
8 says, is always being revised. As we loaded  
9 the data, we had to contact Mr. Voorhees on a  
10 number of occasions to clarify data input  
11 parameters, clarify reasons why we were  
12 getting spurious end results that did not seem  
13 to logically fit.

14 So we were in communication throughout  
15 the process with John Voorhees, who is the  
16 co-developer or the current software writer  
17 with Dr. Pitt at this time, and these  
18 communications went throughout the process,  
19 including up over the last couple of weeks as  
20 we had looked at the model -- to begin to  
21 understand better what would be a calibration  
22 process.

23 MS. BAKNER: Mr. Long, when Dr. Pitt  
24 said unequivocally yesterday that your use of  
25 the model to model pre-development forested  
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1 conditions was not really an appropriate use<sup>2215</sup>  
2 of the model, what was your reaction to that?

3 MR. LONG: My reaction to Dr. Pitt's  
4 written criticisms of our use of the model  
5 were basically coming in the category of  
6 shocking. It's being marketed and it's being  
7 advertised relatively heavily as a model for  
8 pretty widespread use, and obviously it --  
9 with his testimony yesterday as well as his

10 written documentation, it's got some pretty  
11 severe limitations for rural New York State.

12 MR. RUZOW: He also told us yesterday  
13 that it was basically an urban design model;  
14 is that fair? And perhaps its use east of  
15 Hudson and Westchester County might make  
16 sense, but does that translate into the area,  
17 the subject of this project?

18 MR. LONG: It doesn't translate into  
19 the Big Indian Resort or Wildacres. It  
20 certainly would be applicable in urbanized  
21 settings. When you go back through, after  
22 reading Dr. Pitt's criticism of it and looking  
23 at it, you see that it is an urban model  
24 that's really best -- and this is what Shohrah  
25 said from the DEC on Tuesday -- is that it's  
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2216

1 really best at fine tuning and refining  
2 stormwater devices within an urbanized  
3 setting.

4 MS. BAKNER: When DEP suggested or  
5 requested or demanded that we use WinSLAMM in  
6 the beginning, did they ever in writing or  
7 orally advise you that it should not be used  
8 to model pre-development conditions such as  
9 those that are present on the site?

10 MR. LONG: No, they didn't.

11 MS. BAKNER: Can you tell me,  
12 Mr. Long, in your opinion, how useful is a  
13 model that can be used to predict  
14 post-development loading but not  
15 pre-development loading?

16 MR. LONG: Again, you would end up --  
17 well, you would end up in a situation that is  
18 infeasible because you would end up having two  
19 different models for pre- and  
20 post-development.

21 So you would have two different tools  
22 trying to work to come to a single conclusion.  
23 Absent being able to use it solely in an  
24 urbanized setting, solely for conceptual  
25 planning, it doesn't have much utility for a  
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1 forested or rural watershed applications. 2217

2 MS. BAKNER: Dean, going from my  
3 memory of Dr. Pitt's testimony, in addition to  
4 saying or testifying that it wasn't useful for  
5 a forested landscape such as this, did he  
6 express some reservations about the use of the  
7 model in modeling golf courses as well as part  
8 of this?

9 MR. LONG: Specifically yesterday  
10 Dr. Pitt expressed some reservations by using  
11 it for golf courses. The model does discuss  
12 golf as a sub-text of -- as a subcatchment or  
13 as a watershed feature. It does discuss large  
14 turf areas as a watershed feature. In his  
15 testimony yesterday, he wasn't certain whether  
16 or not those descriptions that he has utilized  
17 in the past would be applicable to a  
18 full-scale, 18-hole golf course is what I took  
19 from his comments.

20 MS. BAKNER: Moving right along, in

21 light of the fact that the creator of the  
22 model has basically advised us after we bought  
23 and used the model, at the direction of the  
24 regulatory agencies, that it's an  
25 inappropriate model, before Dr. Pitt created  
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1 winSLAMM, how did we calculate the rate of 2218  
2 runoff and loadings of pollutants such as  
3 phosphorus?

4 MR. LONG: Basically since the  
5 interest in phosphorus has always been driven  
6 by lake management, lake and reservoir  
7 management situations, the most common  
8 methodology has always been used, what's  
9 called a mass loading, what I call a direct  
10 calculation or a coefficient base calculation  
11 where you simply take a land use, find an  
12 appropriate runoff value for that land use,  
13 you fully apply the land use times that value  
14 times an annual rainfall rate, with some level  
15 of correction for whether or not you actually  
16 are getting rainfall from that particular --  
17 from the entire year or from that particular  
18 event.

19 As part of the preparation of  
20 Appendix 10 and 10A, we discussed briefly the  
21 other models available to us as far as looking  
22 at nutrient loadings; and other commenters  
23 during the process of the development of the  
24 DEIS had asked why we had not used the simple  
25 method of four for watershed loadings, and  
(STORMWATER ISSUE)

1 Shohrah spoke briefly on Tuesday about the  
2 simple method.

3 MS. BAKNER: Before you get into that,  
4 I'd like to just hand out this presentation so  
5 that people can follow along with the numbers  
6 as you're discussing them.

7 This would be Applicant Exhibit 47.

8 ("TOTAL PHOSPHORUS LOADING  
9 CALCULATIONS BETWEEN WINSLAMM AND OTHER  
10 STORMWATER QUALITY METHODS DATED JUNE 2004  
11 RECEIVED AND MARKED AS APPLICANT'S EXHIBIT NO.  
12 47, THIS DATE.)

13 MS. BAKNER: Looking at Table 1 here,  
14 Dean, the comparison of winSLAMM data and  
15 literature estimate, can you explain the  
16 values that are set forth there in Table 1?

17 MR. LONG: In Table 1, what there is  
18 is a comparison of total phosphorus  
19 concentrations as predicted by winSLAMM for  
20 Big Indian and wildacres, both as a  
21 concentration, which is a milligram per liter  
22 or a part per million, or as a load in pounds  
23 per acre. This data was directly from the  
24 DEIS from Appendix 10A. What follows  
25 underneath it are concentrations or loads from  
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1 various other data sources that we've  
2 collected during the process of developing the  
3 Draft Environmental Impact Statement. In the  
4 other exhibits that we handed out this morning  
5 are either the pages -- are the pages from

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6 these various data sources.

7 So Haith, which is 1993 is Exhibit 36;  
8 Schueler `87 is 34; NYCDEP 1997 is 38; Pensca  
9 and Lively, [sic] 1995, which is the Wisconsin  
10 document, is 35.

11 MS. BAKNER: Exhibit 35.

12 MR. LONG: In any case, these are some  
13 comparative values that we found in the  
14 literature. And further, as far as this goes,  
15 some of these values were utilized in an  
16 earlier direct calculation and coefficient  
17 calculation that's found in Appendix A at the  
18 back of this document where we created very  
19 early on in the process a rough estimate of  
20 what kind of nutrient loads we were expecting  
21 off of the Big Indian property, off of the Big  
22 Indian Resort.

23 MS. BAKNER: Let me just ask you: You  
24 did that double-checking method; you were  
25 essentially trying to double-check the model?  
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1 MR. LONG: Correct.

2 MS. BAKNER: I notice you have a  
3 location here of Giggie Hollow. Can you  
4 explain how you derived that concentration?

5 MR. LONG: Giggie Hollow location is  
6 of course on the property site, and the  
7 concentration there is derived on the  
8 following page and as a result -- not on the  
9 following page but on page 3 of 35 -- page 5  
10 of 35 of the document. Essentially that  
11 concentration we derived by two methods which



12 are described on page 5 of 35.

13 MS. BAKNER: Just to clarify, the raw  
14 data you used to make this calculation, where  
15 did it come from?

16 MR. LONG: From DEP as part of their  
17 efforts to collect preexisting condition water  
18 quality data in and around the Belleayre  
19 Resort.

20 MS. BAKNER: For the record, all that  
21 water quality data which DEP gave to us was  
22 included as Appendix 18 in the Draft  
23 Environmental Impact Statement?

24 MR. LONG: That's correct. Briefly,  
25 I'll just go through --  
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□

2222

1 ALJ WISSLER: Don't be brief.

2 MR. LONG: To derive the estimated  
3 concentration on a year-round value, which is  
4 20.05 micrograms per liter or parts per  
5 billion, we approached it in two  
6 methodologies. The first one was to, as it  
7 shows in the table on page 5 of 35, was to  
8 create an event mean for each of the rainfall  
9 events in 2004. That magical process is the  
10 simple creation of the average. All the  
11 relevant numbers there are shown in that  
12 table -- except for the actual raw data is  
13 shown in that table. That resulted in a value  
14 of 20.05 micrograms per liter. That number  
15 was added to the 15.47 base flow monitoring  
16 data from the April 2002 DEP report -- sorry.

17 The estimate of stormwater flow is  
18 immediately above it, which is 24.46  
19 micrograms per liter.

20 MS. BAKNER: You mean 24.63.

21 MR. LONG: 24.63. Glad I'm not a  
22 pilot. That number was added to the 15.47.  
23 The 24.63 is the number I derived by creating  
24 an average from the 2002 event rainfall data  
25 collected by DEP. Those two numbers added  
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1 together and divided by two became the 20.05.<sup>2223</sup>  
2 The reason I did that is I wanted to make sure  
3 I was giving adequate weight to the dry  
4 weather conditions.

5 MS. BAKNER: Can you just go over that  
6 just a little bit more. They took monitoring  
7 during storm events -- excuse me, they  
8 monitored during storm events, and they also  
9 monitored during non-storm events, which  
10 you're referring to, I believe, as baseline?

11 MR. LONG: Right, base flow. In the  
12 progression of setting up all the rain  
13 stations in 2000 and 2001, the automated  
14 stations that are necessary or extremely  
15 convenient to collect event rainfall were not  
16 operating. That's why in 2001 and published  
17 in 2002, they were able to create the 15.47.  
18 So that's where that number comes from is base  
19 flow, non-event flow.

20 They were able to fully automate their  
21 stations, and then they were able to collect  
22 event data on timed intervals during rainfalls

23 of the actual stream flow changes, and that's  
24 what the table that's labeled, "Giggle Hollow  
25 2002 NYC DEP sample data." They provided us  
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1 with the raw data; and from that raw data, I<sup>2224</sup>  
2 created the sums which is event sums, TP,  
3 micrograms per liter, total phosphorus; and  
4 there was -- the first line of data, there was  
5 25 samples in that particular event, so you  
6 merely take the 281, which is the sum, divide  
7 it by 25 to create that average. And I  
8 repeated that for each of the storms in 2002.

9 The odd thing I did do here in this --  
10 again, it was simply to give extra weight to  
11 the low flow conditions, the non-event  
12 conditions, was to add that average of 15.47  
13 to the event average that I created above of  
14 24.63, creating a year-round average by mixing  
15 years, of 20.05.

16 Then I also approached it a second way  
17 which is described in the next paragraph.  
18 Essentially what I did is that I took the  
19 whole data set for 2002 and created an average  
20 out of that data set. In 2002, the difference  
21 is that you have all the event data but  
22 because they have -- they had already set a  
23 database of dry flow, they had fewer  
24 collections of dry flow, non-event of water  
25 quality data from the stream.  
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1 By utilizing that method, the average<sup>2225</sup>

2 became 21.6 micrograms per liter, and that's  
3 based on 161 measurements, full data record  
4 for 2002. So having, basically, two numbers  
5 that are essentially around 20 to 21, and  
6 because we were interested in this particular  
7 analysis of having a minimal value for our  
8 forested condition in the subsequent, in the  
9 rest of this booklet here, I utilized the  
10 20.05.

11 MS. BAKNER: Just to clarify for us  
12 laypeople, you picked 20.05 instead of 21  
13 point -- because 20.05 is less than 21.6, and  
14 you wanted to pick the minimal value to  
15 represent the runoff from the existing  
16 pre-development condition?

17 MR. LONG: Right.

18 MS. BAKNER: Let me interrupt with one  
19 question, Mr. Long. The Draft Environmental  
20 Impact Statement was submitted preliminarily,  
21 I believe, in the beginning of 2002?

22 MR. RUZOW: January of 2002.

23 MS. BAKNER: Was this data available  
24 to you then, the event-based data?

25 MR. LONG: The final report is  
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1 April 2002.

2 MS. BAKNER: So it was not available  
3 to you?

4 MR. LONG: The final with full quality  
5 control was not available.

6 MS. BAKNER: And that was the baseline  
7 data?

8 MR. LONG: Correct.

9 MS. BAKNER: The next time we  
10 submitted our Draft EIS for review was, I  
11 believe, in January of 2003. In January of  
12 2003, was the event-based data available to  
13 you?

14 MR. LONG: Not a complete data set  
15 with all the flow data.

16 MS. BAKNER: Why is the flow data  
17 important?

18 MR. LONG: The flow data was important  
19 because we wanted to make sure we had an  
20 understanding of the runoff characteristics  
21 and the differences in quality caused by  
22 rainfall, as well as be able to fully convert  
23 it to actual loading rates.

24 MS. BAKNER: Going back to Table 1,  
25 the concentration of .02 milligrams per liter  
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1 is the value you just described how you  
2 derived; correct?

2227

3 MR. LONG: The Giggie Hollow  
4 concentration at the bottom chart, yes.

5 MS. BAKNER: Can you walk us through  
6 how you used these various concentrations or  
7 loadings to come up with predicted pollutant  
8 loadings?

9 MR. LONG: On page 2 of 35, I set out  
10 some of the assumptions and the beginnings of  
11 some of the data sources. The most important  
12 one here is that in these analyses that follow

13 in this book, we utilized the fertilizer  
14 loading rates that we have attained in the  
15 GLEAMS modeling for this site, which is the  
16 .99 pounds per acre. The other data sources  
17 are the two different loading rates that are  
18 commonly found in the literature for  
19 impervious surfaces of .15 milligrams per  
20 liter or .26 milligrams per liter.

21 MS. BAKNER: Just to refresh our  
22 recollection, the .15 milligrams per liter  
23 comes from who?

24 MR. LONG: They are both found in the  
25 Schueler document, and I believe they're both  
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1 found in the DEC 2001 document.

2 MS. BAKNER: So impervious surfaces  
3 can be considered of having a runoff  
4 coefficient of either of those two numbers.

5 MR. LONG: A runoff concentration of  
6 either of those two numbers. And the other  
7 assumption we're taking in the following  
8 charts is that on our project site we have  
9 about 100 acres of intensively managed turf  
10 for each of the golf courses. In addition,  
11 there's another 100, 120 acres, and it's  
12 specified in the following charts, of other  
13 landscaped areas.

14 MS. BAKNER: This would be like lawns,  
15 ornamental --

16 MR. LONG: Lawns, ornamental areas  
17 around the hotels, planting beds, any of the  
18 roadside areas or any of these areas. We're

19 making the assumption in this set of loading  
20 calculations that those areas will receive the  
21 same cultural practices, meaning the same  
22 fertilizing regime that the golf course will.  
23 In actual fact, that will not occur because  
24 the golf course receives slightly higher rates  
25 of fertilization because of the demands that  
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1 are placed on the turf; whereas in the  
2 landscape areas, there tends to be lower  
3 amounts of fertilization because people aren't  
4 walking on the turf, and it has a much less  
5 level of disturbance.

6 MR. RUZOW: So it's a conservative  
7 approach?

8 MR. LONG: It's a very conservative  
9 approach. The next page, page 3 of 35, I go  
10 through and identify conversion factors that  
11 are utilized in this document as well as the  
12 other data values that we have selected. I  
13 have already discussed many of these  
14 factors -- many of these factors as far as  
15 some of the selection as it relates to the  
16 golf course, but I'll run through all the  
17 values so we understand where we're coming  
18 from.

19 The other values chart, page 3 of 35,  
20 first one is annual rainfall, 50.4 inches.  
21 That's taken directly from the DEP 1997  
22 document which is Exhibit 38. The impervious  
23 total phosphorus, TP concentrations, two

24 values are available. One is .26 milligrams  
25 per liter for older urban areas, and .15  
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1 milligrams per liter for parking lot areas.  
2 Golf turf concentrations, the DEP manual in  
3 '97 recommended .227 kilograms per acre per  
4 year. Our GLEAMS model is showing .449  
5 kilograms per acre per year, and in all the  
6 subsequent calculations, we are using the  
7 .449.

8 Landscaping TP concentrations  
9 recommended in the '97 manual is  
10 .26 milligrams per liter. Pre-development  
11 base flow concentrations from the DEP manual  
12 is .15 milligrams per liter, and event  
13 monitoring concentrations utilized in this  
14 document, and always identified as Giggle  
15 Hollow, is .02005 milligrams per liter, and  
16 because it's an average, I'm carrying some  
17 extra digits on that particular value.

18 All the subsequent equations in this  
19 document are what I prefer to call direct  
20 calculations, what are frequently called  
21 coefficient calculations, both in the manuals  
22 and in the DEP manual.

23 The problem with that is that you end  
24 up with too many -- you have runoff  
25 coefficients, you have loading coefficients,  
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1 you have coefficient methods, and it ends up  
2 in a lot of confusion.

3 So in this document, I've chosen to  
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4 call it a direct calculation wherever I'm  
5 speaking towards the methodology utilized to  
6 create an annual load. That's the purpose of  
7 this document is to create a comparison of  
8 various annual loadings in order to compare it  
9 to what we were able to predict in relation --  
10 what we were able to predict using the  
11 winSLAMM model.

12 The generalized equation is to take a  
13 total phosphorus concentration or a total  
14 phosphorus load, depending on which number  
15 happens to be available, multiply it times an  
16 area, times the annual rainfall with a  
17 correction factor of .9 in there to correct  
18 for incidents when the rainfall doesn't result  
19 in runoff, and that becomes the total  
20 phosphorus concentrations for the particular  
21 sites.

22 MS. BAKNER: The correction for the  
23 rainfall factor, is that something you made  
24 up?

25 MR. LONG: No. I utilized that same  
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1 factor that's utilized in the DEC October 2001<sup>2232</sup>  
2 manual.

3 The next page, 4-35, identifies the  
4 simple method. The simple method is a part of  
5 the DEP 1997 methodology; and so therefore,  
6 I've identified that equation there as given  
7 and as utilized in this document. Page 5 of  
8 35, we've already discussed, and that's the

9 page in which I derived the average base flow,  
10 Giggle Hollow -- no, the average year-round  
11 Giggle Hollow discharge concentration of the  
12 20.05 micrograms per liter. That's on page 5  
13 of 35.

14 The next successive pages, what's  
15 identified are the various calculations. The  
16 thing you have to do when you look at each of  
17 these pages is read across the top. The top  
18 line above the header line identifies what  
19 kind of -- what the calculation is attempting  
20 to -- what the calculation is deriving or the  
21 value that you will end up with and the  
22 project site.

23 So page 6 of 35 is TP calculations,  
24 pre-development Big Indian. This is the  
25 winSLAMM pre-development value which, again,  
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1 just comes straight out of the model. <sup>2233</sup> So on  
2 the table where it shows forest, impervious,  
3 landscape, golf course and composite for golf  
4 course and landscape loading, each of those  
5 are NA because I did not try to go back into  
6 the model and root out each of the values out  
7 of the -- compiled data that summarizes for  
8 each of the subcatchments.

9 MS. BAKNER: Dean, for the record  
10 we're talking pre-development?

11 MR. LONG: Right.

12 MS. BAKNER: And we assume it's just  
13 forest?

14 MR. LONG: Right.

15 MS. BAKNER: That's why we have  
16 forest, 171.30; and the total, 171.30?

17 MR. LONG: Page 7 of 35, TP  
18 calculations, pre-development Big Indian.  
19 calculation method here is direct calculation,  
20 Giggle Hollow. So in this calculation, what  
21 we're utilizing is the Giggle Hollow data and  
22 creating the total load for the Big Indian  
23 site, according to the equation on this page.

24 Basically we take a concentration,  
25 multiply it times the acreage of the Big  
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1 Indian site, which is 1,242, and then multiply<sup>2234</sup>  
2 it times the rainfall/runoff estimate of 1.27  
3 meters times .9. And the pre-development load  
4 using the Giggle Hollow data becomes 115.19  
5 kilograms per year.

6 Next page, 8 of 35. Again, we're  
7 still on Big Indian, this is TP calculation,  
8 pre-development. The calculation method is  
9 direct calculation EPA. The change here is  
10 going to be the loading rate is different  
11 utilizing the EPA data sources that are  
12 identified on page 3 of 35. So that's going  
13 to be the only substitution here.

14 Again, so you have a concentration  
15 times your land area, times the rainfall. And  
16 because this concentration is much, much  
17 lower, it ends up with a total load of 57.45  
18 kilograms.

19 Page 9 of 35 is a modified simple

20 method which is the method that was described  
21 in the NYC DEP 1997 manual. In the modified  
22 simple method in the '97 manual, what they  
23 instruct you to do is because the simple  
24 method doesn't work well for areas with less  
25 than five percent of impervious surfaces,  
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1 which is one of the expressed limitations in<sup>2235</sup>  
2 the Schueler document which was -- Schueler is  
3 34 in the submittal we made this morning --  
4 when the expressed limitations in the simple  
5 method is that you should always be cautious  
6 when utilizing it for areas that are less than  
7 five percent impervious.

8 So in the 1997 DEP manual, they  
9 instructed users to simply do what I call a  
10 direct calculation method and what they call a  
11 coefficient method in order to establish the  
12 value. So here I used the coefficients  
13 suggested in the '97 manual, and that's  
14 identified in the chart there. And it ends up  
15 coming up at 86.17 kilograms, which is below  
16 the Giggle -- using the on-site data, which  
17 was the Giggle Hollow data, which for Big  
18 Indian came up with 115 kilograms.

19 Now we're moving into a next segment  
20 of calculations, because what I wanted to be  
21 able to do here was to have available the  
22 various runoff -- runoff loadings for the  
23 project site. So all the previous couple,  
24 three, four pages is pre-development as a  
25 forested site. The next series is going to be

1 post-development/pre-treatment.  
2 Post-development, again, reading across the  
3 top, page 10 of 35, TP calculations,  
4 post-development/pre-treatment, Big Indian --  
5 this is the winSLAMM chart, and this, again,  
6 is directly out of the winSLAMM data set found  
7 in Appendix 10A of the DEIS, and the value is  
8 252.3 kilograms per liter.

9 The next page, TP calculations,  
10 post-development/pre-treatment, Big Indian,  
11 page 11 of 35. This is a direct calculation  
12 using Giggle Hollow data. As you can see here  
13 is that more data begins to appear in the  
14 various columns. Giggle Hollow data is being  
15 used for the forest load, so that's how I  
16 derived the 84.49, which is the last  
17 calculation in the -- last calculation in the  
18 summary below.

19 The other data here, we're using the  
20 high rate for impervious surfaces,  
21 .26 milligrams per liter, or converting it  
22 over into kilograms per liter as we're doing  
23 here to get all the numbers into the right  
24 units of .00026 kilograms per cubic meter.

25 The golf course, again, we're  
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1 utilizing the higher loading rate that we've  
2 estimated off the GLEAMS model of the .49. In  
3 the end here, for the post-development prior  
4 to treatment, the loading rate becomes 272.6

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kilograms per year.

The next table on page 12 of 35, again at Big Indian yet, post-development/pre-treatment direct calculation using EPA. As you can see here, the forest number drops down a little bit from the prior table, and again, because the loading rate is lower. The impervious concentrations, we leave the same at the high rate, as we do, again, for the landscape features. And the results become 230.25 kilograms per year.

we're on 13 of 35. TP calculations, post-development/pre-treatment, Big Indian. This is a modified simple method. At this point, the modified simple method, you can go in and use the simple method which relates stormwater quality to impervious surfaces.

So that's why the data here for impervious and landscape, the number is sort of whacked right into the center there because  
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that number there, that 44.37 is derived based<sup>2238</sup> on the simple method. All the other numbers are derived as previously derived so that the loading rate becomes 173.76 kilograms per year.

Now we're at post-development/post-treatment. Page 14 of 35 -- and the other information that I'm including on this particular chart is the wastewater treatment effluent discharge from

11 the Big Indian Resort of 60 kilograms. So  
12 what this chart shows is the total loading  
13 from the Big Indian Resort  
14 post-development/post-treatment of 257  
15 kilograms per year.

16 Again, this is -- that's straight out  
17 of the Appendix 10A of the DEIS.

18 TP calculations  
19 post-development/post-treatment, the method is  
20 direct calculation using Giggle Hollow data  
21 for the base loads which is in the forest  
22 category here. This is page 15 of 35.

23 Again, we leave the impervious  
24 calculation as far as its concentration --  
25 runoff concentration at the high value, then  
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1 we divide that runoff value by 2 to represent <sup>2239</sup>  
2 the treatment, the results of our stormwater  
3 management.

4 MS. BAKNER: Dean, just to stop a  
5 second here. The 50 percent is the value you  
6 get from the 2001 DEC stormwater manual for  
7 phosphorus removal?

8 MR. LONG: Correct.

9 MS. BAKNER: You get that if you  
10 design your ponds the way it says to?

11 MR. LONG: Correct.

12 MS. BAKNER: Okay.

13 MR. LONG: So anyhow -- so that  
14 becomes 31.43 kilograms per year. The same is  
15 done for the golf courses since the stormwater

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16 and the stormwater from the landscaped areas  
17 are also being routed to stormwater  
18 facilities. So then of course, the remaining  
19 forested wood lots that aren't disturbed but  
20 below the site are also represented on the  
21 chart as 84.49 kilograms per year. So the  
22 total load becomes 178.47 kilograms per year.

23 To that, again, we add the wastewater  
24 treatment facility effluent, 60 for the total  
25 post-treatment discharges from Big Indian,  
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1 using the direct calculation of the Giggle  
2 hollow data of 238.47.

3 The next page, 16 of 35, is a direct  
4 calculation using the EPA method. Again,  
5 because the EPA loading rates for forest are  
6 lower but all the other values essentially  
7 stay the same as far as the loading rates from  
8 impervious surfaces and the golf courses are  
9 the same, the same treatment assumption is  
10 again made here; so the total post-treatment  
11 value becomes 136.11 kilograms; and again, we  
12 add the wastewater treatment effluent, so the  
13 total post-treatment discharges using the  
14 EPA-based method becomes 196.11 kilograms per  
15 year.

16 Next page, 17 of 35, using the  
17 modified simple method which allows us to  
18 calculate the impervious and landscape area as  
19 a unified value, but because it is a modified  
20 simple method, we handle the golf course  
21 separately as shown in the -- as shown in the  
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22 data boxes since the golf course data is there  
23 as shown in the equation in the middle of the  
24 page.

25 All the values we have previously  
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1 discussed where they came from as far as the <sup>2241</sup>  
2 loading rates, the post-treatment --  
3 post-development/post-treatment value is  
4 128.21. So this is with the treatment, with  
5 the wastewater treatment facility effluent of  
6 60 kilograms per year, it becomes 189.12  
7 kilograms per year utilizing this method.

8 Now we're going to move on to  
9 wildacres site. Repeating the whole series  
10 again.

11 MS. BAKNER: Can I ask you a question,  
12 Mr. Long? Not that I don't enjoy this, but is  
13 there some way that we could go over the  
14 numbers generally with respect to wildacres  
15 since the calculations and the values are all  
16 the same -- the calculations are all the same?

17 MR. LONG: I'll stop at one or two  
18 where, again, the values come in slightly  
19 differently so nobody gets lost as far as  
20 where numbers are being derived from here.

21 winSLAMM, of course that's very  
22 straightforward, that comes from 10A. We'll  
23 move on to page 19 of 35. This is the direct  
24 calculation. Just for simplicity's sake,  
25 we're reutilizing the Giggie Hollow data which  
(STORMWATER ISSUE)

1 was derived on the Big Indian site; and  
2 because Giggle Hollow is a forested watershed,  
3 it is transferable, it should be  
4 representative of the forest over at  
5 wildacres, but I'm mixing some data sources  
6 here. But nonetheless, they're only a few  
7 miles apart anyhow.

8 So direct calculation, Giggle Hollow,  
9 pre-development becomes 66.59 kilograms per  
10 year.

11 Page 20 of 35, TP calculations  
12 pre-development using the EPA method, the  
13 results is 33.21 kilograms per year. Again  
14 showing you the effect of the lower loading  
15 rate that was recommended by the US EPA in  
16 their older literature.

17 Page 21 of 35 here is the modified  
18 simple method utilizing the values recognized  
19 by DEP. Same equations are all identified,  
20 becomes 49.81 kilograms per year. Moving into  
21 the post-development/pre-treatment, winSLAMM  
22 is 217.6, directly from 10A. Direct  
23 calculation in utilizing Giggle Hollow. I've  
24 discussed all the variabilities in this  
25 particular equation earlier. The result is  
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2243

1 177.49 kilograms per year. This is  
2 post-development/pre-treatment.  
3 Post-development/pre-treatment, direct  
4 calculation using EPA, result is 155.35  
5 kilograms per year. That's page 24 of 35.

6 Moving to 25 of 35, modified simple  
Page 162

7 method, the result is 117.98 kilograms per  
8 year. Remember again, we're using the higher  
9 loading rates that were determined in our DEIS  
10 for the golf course, and here landscape and  
11 impervious is calculated under the simple  
12 method.

13 Page 26 of 35 is  
14 post-development/post-treatment wildacres  
15 using winSLAMM.  
16 Post-development/post-treatment is 146  
17 kilograms per year, wastewater effluent of 78,  
18 total post-treatment discharges is 224  
19 kilograms.

20 Post-development/post-treatment, 27 --  
21 page 27 of 35, wildacres. Stormwater or the  
22 non-point source loading here is 110 -- 110.76  
23 kilograms per year, wastewater treatment  
24 effluent of 78, for a total of 188.76.

25 Post-development/post-treatment  
(STORMWATER ISSUE)

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1 wildacres, page 28 of 35, direct EPA  
2 calculation, total phosphorus load of 88.63.  
3 Again here, we're using a convention of the 50  
4 percent removal for estimating the treatment  
5 levels. Wastewater treatment effluent of 78,  
6 for a total of 166.63.

7 Modified simple, page 28, 29 of 35 for  
8 wildacres, post-development/post-treatment.  
9 Non-point source, 181.10. Wastewater  
10 treatment facility, 78; post-treatment  
11 discharges, 159.10.

12 Page 30 of 35 describes the tables and  
13 the figures to follow. Table 1, Big Indian,  
14 it's going to correspond to Figure 1, which is  
15 the figure immediately behind.

16 MR. RUZOW: Table 2 you meant?

17 MR. LONG: Yes, it is Table 2, the big  
18 table.

19 MR. RUZOW: Page 31 of 35.

20 MR. LONG: Yes, 31 of 35 corresponds  
21 to Figure 2, which is immediately behind. The  
22 additional bit of data that's on here is to  
23 show the values of runoff quality that you get  
24 if you substitute in .26, which is what all  
25 the prior equations have been utilizing, if  
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1 you substitute in the lower concentration of <sup>2245</sup>  
2 .15. The reason I did this is to show the  
3 differences in the impervious surface loadings  
4 that occur on the site when you change the  
5 concentration value.

6 So the first thing to look at on this  
7 table is to look at the impervious surface  
8 differences between the top of the table that  
9 says: "Post-development/pre-treatment  
10 .15 milligram per liter." You can see there  
11 that, based on the direct calculation of  
12 Giggle Hollow methods and/or direct  
13 calculation EPA, the impervious surface  
14 loading is 36.

15 If you increase the concentration  
16 coming off of the impervious surfaces to .26,  
17 it jumps up to 63. And this was done just to  
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18 test the sensitivity and determine just to  
19 demonstrate what's happening with the  
20 relatively small amounts of impervious  
21 surfaces that we have on the properties.

22 The bottom part of the table  
23 summarizes and re-gathers all the data from  
24 the prior 30-some-odd pages of information  
25 here. Again, what I've discussed and what's  
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1 shown in all the calculations is shown in the <sup>2246</sup>  
2 bottom of the page under the .26 milligram per  
3 liter because that was all the prior  
4 calculations of -- utilized throughout the  
5 other pages of the document.

6 So in the end here, what you end up  
7 with is you look at the total post-treatment  
8 discharges, and you see -- you have Giggie  
9 Hollow at 239 kilograms per year, direct EPA  
10 at 196, and the modified simple at 206.

11 On the following bar chart, Figure 1,  
12 Big Indian TP discharge calculations,  
13 comparisons for various methods of pre- and  
14 post-development, what I've done is shown you  
15 the data for the pre-development for each of  
16 the various same methods and the  
17 post-development -- post-development  
18 concentrations with both point and non-point  
19 sources for the project site.

20 The first thing that's readily  
21 apparent from this is the relatively minor  
22 amount of variations that we have with all the

23 various methods here. You can see winSLAMM is  
24 up -- has the higher values; whereas, the  
25 modified simple and the direct calculation at  
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1 giggle hollow have values that are relatively <sup>2247</sup>  
2 close together -- relatively close together as  
3 far as their prediction.

4 MR. RUZOW: In terms of the  
5 differential?

6 MR. LONG: Differentials between the  
7 two methodologies.

8 The other thing to look at here is the  
9 differences between the pre and post; the pre  
10 being the green bars, the yellow ones for the  
11 EPA modified simple, and direct calculations  
12 being the illustration of the concentrations  
13 for the various annual loadings for the  
14 project site. So that's for Big Indian. I'll  
15 return to these in just a moment.

16 we'll look at wildacres which is  
17 Table 3. I've already explained all the  
18 values. The yellow box, which will correspond  
19 to the yellow on the following chart, is  
20 post -- total post-treatment discharges.  
21 Again, we have the same relationships here  
22 where -- where all the direct calculation  
23 methods come out with very, very close values.  
24 The values in the differentials between the  
25 direct calculations and the winSLAMM values  
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1 are not too great in either case. And we have <sup>2248</sup>  
2 the pre-development levels also shown on the  
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3 graph.

4 So in the end, what the graphs tell us  
5 and what the charts tell us is that all the  
6 methods essentially come in around the same  
7 broad spectrum of values.

8 MS. BAKNER: In terms of the charts,  
9 the bar charts that you have there, we're  
10 looking at pre-development rates of runoff of  
11 phosphorus and post-development rates of  
12 runoff and their pollutant loading for the  
13 year. Explain, if you can, why we went to  
14 this comparative methodology rather than  
15 trying to rerun Dr. Pitt's model.

16 MR. LONG: Dr. Pitt's testimony  
17 yesterday was enlightening and helpful for me  
18 to understand what he meant by calibration.  
19 Frequently and -- what we have been looking at  
20 over the last couple weeks is the feasibility  
21 of calibrating the winSLAMM model to make it  
22 work better for the forested watershed. In  
23 our initial examination of that, we said,  
24 obviously we need to change the loading value  
25 from the loading rate that -- from the default  
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1 values that are contained in winSLAMM -- that <sup>2249</sup>  
2 are contained in winSLAMM to -- let's say, the  
3 Giggle Hollow value that I just used  
4 throughout this document.

5 Dr. Pitt yesterday pointed out a  
6 number of things, and if you go to  
7 Appendix 10A and go to page 9 -- on pages 9

8 and 10, in that text and write-up, we  
9 identified all the data files that are  
10 necessary in order to make -- in order to make  
11 winSLAMM operate. The rainfall data files and  
12 the project description data files, we have  
13 already built. That was a whole process we  
14 described earlier where Dave would design it,  
15 we would import it, you would have to redesign  
16 it, we would have to change winSLAMM as he  
17 changed HydroCAD.

18 So that work is all done. But the next  
19 five items are all areas that would have to be  
20 calibrated in the model. So it's not the mere  
21 process of inputting a single new loading  
22 value. We would have to go in and change the  
23 runoff coefficient data set, as well as  
24 possibly change or arrange some way of having  
25 the runoff curve data sets that are intrinsic,  
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□

1 that are imbedded into the model modified in <sup>2250</sup>  
2 order to work for this forest.

3 we would have to do the same thing for  
4 street delivery. So we would have to tinker  
5 with the very internal guts of the model in  
6 order to make it calibrate.

7 we would have to do the same thing  
8 again for particulate solid concentration data  
9 and the pollutant probability data files and  
10 the particulate residue delivery data files.  
11 In a quick -- so calibration is certainly not  
12 going to be a simple matter. It is certainly  
13 not going to be something that's generally



14 within the realm of possibility for engineers  
15 practicing in this area to tinker with all the  
16 internal workings of the model.

17 Essentially, you know, instead of --  
18 it essentially gets down to what I call a  
19 pretty extensive rewrite of the code in order  
20 to make it work -- in order to make it work.  
21 So there's one huge time challenge there.

22 There's a second equally large time  
23 challenge and process challenge here is to get  
24 consensus and agreement on what are the  
25 appropriate tinkering with all this stuff.  
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1 Earlier today I read the information  
2 concerning rainfall data. We have had three  
3 or four sets of comments on rainfall data.  
4 Rainfall data is pretty straightforward. So  
5 we would expect to have to go through endless  
6 discussions in order to make all these  
7 modifications.

8 So it's not an easy task, and it's not  
9 a task that could be readily accomplished as  
10 far as calibrating the model. That's why we  
11 went out and went back to a more simple,  
12 straightforward, easily followed methodology  
13 of doing the direct calculations of the  
14 loadings; and what it shows is, one, it's  
15 highly reproducible based on a wide variety of  
16 loading rates; and the other thing, whether  
17 it's good or bad, it sort of shows the value  
18 of winSLAMM in that winSLAMM tends to be high

19 but not absolutely totally out of the realm as  
20 far as in the post-development phase.

21 MS. BAKNER: Mr. Long, do you think  
22 the highness of winSLAMM could perhaps be the  
23 fact they don't grant the same credit to the  
24 ponds for treatment that DEC does?

25 MR. LONG: I think it's probably  
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1 caused by -- yes, partially due to the pond <sup>2252</sup>  
2 treatment. It's also partially due to the  
3 sediment loading files, which is what Dr. Pitt  
4 spoke about yesterday.

5 So my belief, after hearing him  
6 yesterday, was that the particulate delivery  
7 files is probably one of the problem files  
8 when you're dealing with a forest -- that  
9 causes the pre-development winSLAMM values to  
10 be high for a forested setting.

11 MS. BAKNER: So it's your advice to  
12 your client, which is Crossroads Ventures,  
13 that for this project, it simply doesn't make  
14 sense to use winSLAMM?

15 MR. LONG: Correct.

16 MS. BAKNER: Based on what you know  
17 now?

18 MR. LONG: Based on what I know now,  
19 it would be a very long effort to calibrate  
20 the model, even with all the existing data and  
21 get consensus on all the data.

22 MS. BAKNER: Assuming consensus is  
23 achievable. Let me ask you one last question.  
24 You said a couple of times that the comparison

25 of these different methods of calculating  
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1 discharge renders relatively -- we'll use  
2 Shohrah's term from yesterday -- ballpark  
3 results. Are you ever going to be able to say  
4 the discharge of phosphorus on any given day  
5 or over the course of a given year is "X"?

6 MR. RUZOW: A precise number.

7 MR. LONG: As far as being able to  
8 predict it, you're not going to be able to  
9 predict it for a particular day given that you  
10 never have an absolutely analogous watershed  
11 in order to base your prediction on, so you're  
12 not going to be able to achieve that for the  
13 future.

14 MS. BAKNER: All right. Your Honor,  
15 we can break now.

16 ALJ WISSLER: If not WinSLAMM, if the  
17 world was perfect and you had the choice in  
18 the first instance, what method would you have  
19 chosen?

20 MR. LONG: Probably one of the methods  
21 to be looked at would be -- and we discussed  
22 this in 10A -- would be to determine whether  
23 or not you could actually utilize a lake or  
24 reservoir loading model to predict the values  
25 here. The problem we have of this site is  
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1 that it's far removed from -- the problems we  
2 have with this site is it's far removed from  
3 either respective reservoirs, being the

4 Ashokan or the Pepacton.

5 DEP had a very sophisticated model  
6 that it's developed for the Pepacton and is  
7 currently working with it for the other  
8 reservoirs. Now, whether it's sensitive  
9 enough to predict water quality or water  
10 quality changes with projects of only four  
11 percent impervious surfaces, it's doubtful  
12 given our distance.

13 MR. RUZOW: We're how many miles from  
14 Pepacton?

15 MR. LONG: 14. So even a very  
16 well-calibrated, sophisticated model is going  
17 to have a difficult time dealing with this.  
18 The closest you're going to really come is  
19 probably using careful uses of coefficients or  
20 this direct calculation method for the  
21 pre-development and for the post-development.  
22 Because as everybody is observing, there's  
23 more and more data out there on stormwater  
24 effectiveness and stormwater treatment.

25 MR. RUZOW: So you agree with  
(STORMWATER ISSUE)

1 Shohrah's comment yesterday about staying with <sup>2255</sup>  
2 the same model for comparison?

3 MR. LONG: You absolutely have to stay  
4 with the same model beginning for your pre and  
5 post, and you have to search for the best  
6 possible values. And what this is showing is  
7 that with the direct calculations, you can  
8 come up with something that's reproducible,  
9 that's very trackable, so that the values

10 should be very representative of what will  
11 actually happen.

12 ALJ WISSLER: You quoted some sections  
13 of the winSLAMM user's manual. I think some  
14 of that was -- did you give me the pages he  
15 referred to?

16 MS. MELTZER: No, we gave you pages  
17 about calculation.

18 ALJ WISSLER: Did you give me any  
19 pages on that?

20 MR. GERSTMAN: No, but we can provide  
21 them.

22 ALJ WISSLER: I would like to have the  
23 pages that you made reference to.

24 MS. BAKNER: It was the values for  
25 undeveloped land and forested land.  
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1 ALJ WISSLER: That's from the winSLAMM<sup>2256</sup>  
2 manual. I'd like to get those pages.

3 Let's take five minutes. It's 4:12,  
4 five minutes, and really five minutes, and  
5 then we will take pesticides.

6 (4:12 - 4:22 P.M. - BRIEF RECESS  
7 TAKEN.)

8 ALJ WISSLER: Pesticides.

9 MR. GOLDSTEIN: Good afternoon, your  
10 Honor, Eric Goldstein and Dr. Robin Marks will  
11 be presenting the next witness on behalf of  
12 the CPC, the Catskill Preservation Coalition.

13 Our next witness is Dr. Walter Knisel.  
14 Dr. Knisel, welcome. Can you please give us a

15 quick summary of your professional background  
16 and educational experience.

17 DR. KNISEL: I have a Bachelor's and  
18 Master's Degree in Agricultural Engineering,  
19 soil and water option, and Ph.D. in Civil  
20 Engineering, hydrology option. I've worked  
21 for over 50 years, mainly in research and  
22 development, research in hydrology and erosion  
23 and sedimentation and water quality. And the  
24 last 25 years has been in the development of  
25 mathematical models, computer models to be  
(PESTICIDES ISSUE)

1 used as aids in decision-making for management <sup>2257</sup>  
2 practices.

3 MR. GOLDSTEIN: Have you also had some  
4 teaching experience?

5 DR. KNISEL: I have very little.

6 MR. GOLDSTEIN: Would you care to  
7 share that with us?

8 DR. KNISEL: That was an offshoot -- I  
9 was not in the soil and water field actually.

10 MR. GOLDSTEIN: Did you receive any  
11 official recognition for your work with the US  
12 Department of Agriculture in connection with  
13 the model development application and  
14 implementation?

15 DR. KNISEL: Yes, our group that  
16 started this work received some awards for  
17 outstanding developments in the Department of  
18 Agriculture, Agricultural Research Service.  
19 It was recognized as being a significant  
20 contribution to the program of the Soil

21 Conservation Service, now the Natural Resource  
22 Conservation Service.

23 MR. GOLDSTEIN: I note for the record,  
24 your CV indicates four awards from the USDA  
25 for superior service in connection with model  
(PESTICIDES ISSUE)

2258

1 implementation and development.

2 Finally, Doctor, can you briefly  
3 describe for us the nature of the consulting  
4 work you have done since you left government  
5 service?

6 DR. KNISEL: Well, part of the time  
7 during that service -- and I had the privilege  
8 of working with water quality specialists in  
9 all the 50 states and several foreign  
10 countries. This has enhanced the development  
11 and implementation and application of GLEAMS,  
12 what is called the GLEAMS model; GLEAMS being  
13 an acronym for Groundwater Loading Effects of  
14 Agricultural Management Systems.

15 MR. GOLDSTEIN: What is the GLEAMS  
16 model?

17 DR. KNISEL: It is an assembly of  
18 mathematical statements for the computer and  
19 decision-making process, some 5- to 6,000  
20 lines of computer code to simulate the  
21 interactions of climate, soils and management  
22 systems; management systems referring to land  
23 cover, fertilizer practices, pesticide  
24 applications.

25 MR. GOLDSTEIN: If you had to describe  
(PESTICIDES ISSUE)

1 it in a sentence or two, what would you say is <sup>2259</sup>  
2 the purpose of the GLEAMS model?

3 DR. KNISEL: The reason that it was  
4 developed was to provide a tool to action  
5 agencies such as the Soil Conservation Service  
6 to compare or to assess non-point source  
7 pollution from existing management and look at  
8 alternative management practices, or different  
9 cropping practices or different tillage  
10 practices, different pesticide practices to  
11 alleviate the non-point source pollution that  
12 exists.

13 MR. GOLDSTEIN: Who uses the GLEAMS  
14 model today, and how widely is it utilized?

15 DR. KNISEL: It is used currently by  
16 the NRCS --

17 MR. GOLDSTEIN: What is the NRCS?

18 DR. KNISEL: National Resource  
19 Conservation Service.

20 MR. GOLDSTEIN: That's the federal  
21 agency that replaced the Soil Conservation  
22 Service?

23 DR. KNISEL: Soil Conservation,  
24 renamed. It has been used by chemical  
25 companies to look at environmental impact of  
(PESTICIDES ISSUE)

1 some of their chemical compounds, pesticides, <sup>2260</sup>  
2 for which they are applying for registration.  
3 It is used by state agencies in evaluating the  
4 environmental impact for registration of  
5 pesticides on a state basis, and it is used in



6 several foreign countries in similar kinds of  
7 activities.

8 MR. GOLDSTEIN: What is your official  
9 connection to the GLEAMS model?

10 DR. KNISEL: GLEAMS is an outgrowth of  
11 a former model. The former model called  
12 CREAMS, I was the coordinator of the project  
13 team of scientists that developed that model  
14 in the early `80's. Then I began extending  
15 that to the present GLEAMS model and was a  
16 principal developer over the last 25 years.

17 MR. GOLDSTEIN: You were the principal  
18 developer of the GLEAMS model?

19 DR. KNISEL: That's correct.

20 MR. GOLDSTEIN: Can you tell us in  
21 general terms how the GLEAMS model works?  
22 Just take it through step-by-step, if you  
23 would.

24 DR. KNISEL: GLEAMS is a daily  
25 simulation model that takes precipitation,  
(PESTICIDES ISSUE)

□

1 temperature, radiation, crop factors and  
2 operates on a daily time step to distribute  
3 the water in the hydrology component -- to  
4 distribute or partition the precipitation,  
5 rainfall, snow, between infiltration into the  
6 soil and direct or surface runoff. The  
7 partitioning of that water then, that portion  
8 that goes into the soil, the GLEAMS model  
9 simulates crop uptake of water as well as  
10 evaporation of that soil water from the soil,

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11 and uses that information from the hydrologic  
12 component.

13 The runoff is used to determine the  
14 amount of erosion and sediment transport.  
15 These are the carriers, the water and the  
16 sediment are the carriers of pesticides and  
17 fertilizers. This operates on a daily time  
18 step.

19 We recognized that climate varies from  
20 year to year. That's the reason the Catskills  
21 may get 20 inches of snowfall one year and  
22 40 inches another year, and these differences  
23 are significant in what happens as a result of  
24 our management practices.

25 We talk about worst cases, worst-case  
(PESTICIDES ISSUE)

□

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1 scenarios. The worst case or the highest  
2 rainfall amount may not be the worst case as  
3 far as the amount of runoff or the worst case  
4 as far as the amount of sediment or pesticide  
5 leaching or pesticide runoff. So we developed  
6 a model to run over a period of up to 50  
7 years, so that we could look at long-term  
8 occurrences.

9 We were haunted with the what-if  
10 questions. What if when the soil was bare and  
11 we had just planted a crop and we got a big  
12 thunderstorm, what would happen from that; if  
13 that was the day that pesticides was applied  
14 or fertilizers was applied? And there's no  
15 way of predicting what might happen in the  
16 future, but if we use this for a long-term

17 climatic record, then we can determine what  
18 effects management practices has on the output  
19 system.

20 MR. GOLDSTEIN: Can you tell us now,  
21 what would be the five- or six-step process if  
22 you were applying the GLEAMS model to a  
23 project like the one described in the DEIS?

24 DR. KNISEL: I'll back up just a  
25 fraction here. GLEAMS operates for small,  
(PESTICIDES ISSUE)

1 relatively homogeneous areas, homogeneous soil<sup>2263</sup>  
2 where we can consider that precipitation is  
3 uniform over that area. It is developed for a  
4 single cover, or lack thereof, at any one  
5 time. The cover can change, as in a crop  
6 rotation, from year to year; but to examine  
7 existing conditions, we would have to make a  
8 simulation run with a climatic record of the  
9 forest cover to determine what results from  
10 the existing forest cover --

11 MR. GOLDSTEIN: So your first step  
12 would be to determine the existing conditions?

13 DR. KNISEL: That's right.

14 MR. GOLDSTEIN: How would you do that?

15 DR. KNISEL: Taking the precipitation  
16 data, using our best estimate of soil  
17 characteristics as input to the model, and the  
18 best estimate of our cover that affects the  
19 distribution of the water, and run it through  
20 GLEAMS for whatever period of record we want  
21 to use.

22 MR. GOLDSTEIN: What would be your  
23 next step?

24 DR. KNISEL: My next step is to change  
25 the management, change it from forest to golf  
(PESTICIDES ISSUE)

1 course. This is a management practice; this <sup>2264</sup>  
2 is a management change. We can't do them both  
3 in the same run. Even if we don't change the  
4 soil in any way, we change the cover. We  
5 change the management of that golf course, so  
6 in order to determine the impact or the  
7 effects of changing from a forest cover to a  
8 golf course, we have to make two simulations  
9 using the same climatic records.

10 MR. GOLDSTEIN: Then what?

11 DR. KNISEL: Then compare the results  
12 to see the runoff, the percolation, the bottom  
13 of the soil profile, the sediment transport,  
14 the plant nutrient matters in the fertilizer  
15 in this case -- we don't consider other  
16 fertilizer elements -- and pesticides; see  
17 what change there is between the two  
18 management systems.

19 MR. GOLDSTEIN: So at the end of the  
20 line, what would you have then?

21 DR. KNISEL: You would have tabulated  
22 results over a period of years, and we do  
23 summarize and say this is the impact of the  
24 change or this changed management system.

25 MR. GOLDSTEIN: Can you tell us,  
(PESTICIDES ISSUE)

1 Doctor, in the world of modeling, what is a <sup>2265</sup>  
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2 default file?

3 DR. KNISEL: When we developed the  
4 CREAMS model initially --

5 MR. GOLDSTEIN: The CREAMS model was  
6 the model that was the predecessor model to  
7 the GLEAMS model?

8 DR. KNISEL: Yes. It was primarily a  
9 surface response model only. It did not  
10 consider chemicals moving into, within and  
11 through the original. When we developed the  
12 model, when we developed CREAMS and started  
13 working with the Soil Conservation Service, we  
14 asked them to get a team of people at the  
15 workshops, hydrologists, sedimentationists,  
16 soil scientists, crop scientists, pesticide  
17 scientists, and their response was: "We need  
18 a whole team?" Our response was: "Yes."

19 CREAMS was not -- GLEAMS is not a  
20 simple model. There are approximately 200  
21 parameters, different parameters in all of the  
22 files. Not all parameters are used in every  
23 simulation run. Some are used more than once.  
24 There's a total of about 200 different  
25 parameter names input to the model in addition  
(PESTICIDES ISSUE)

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1 to precipitation.

2 MR. GOLDSTEIN: Where does the default  
3 file fit into that?

4 DR. KNISEL: The Soil Conservation  
5 Service said: well, we can't always have this  
6 team of experts. Can you give us help? Can

7 you give us some average values?

8 Our first response was: We can't make  
9 the model foolproof. If we do, every fool  
10 will want to run it.

11 MR. GOLDSTEIN: What does that mean  
12 you can't make the model foolproof?

13 DR. KNISEL: We can't just make it  
14 where it is totally self-contained and not  
15 have to have any input, punch a button and in  
16 30 seconds we have the exact answer that we  
17 want. That doesn't happen.

18 MR. GOLDSTEIN: Why is that?

19 DR. KNISEL: That doesn't happen. You  
20 have to put in averages. But we were asked to  
21 give them help. Can you give us some  
22 information on soils? Can you give us some  
23 information on pesticides? Can you give us  
24 some information on resistance to flow of  
25 water-carrying sediment? So we agreed to help  
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1 them out. We agreed to build help tables or <sup>2267</sup>  
2 tables of averages.

3 We put in soils characteristics that  
4 included the porosity of the soil, water  
5 retention characteristics of the soil by soil  
6 texture. Those values and these help tables  
7 are averages of all of the soils within that  
8 texture of classification that have been  
9 analyzed 20 or 30 years ago.

10 MR. GOLDSTEIN: Around the country?

11 DR. KNISEL: Around the country.

12 MR. GOLDSTEIN: So is it safe to say  
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13 that the default file is essentially a  
14 national average?

15 DR. KNISEL: Basically that's true.  
16 This is also true in pesticides. An  
17 herbicide, for example, has a given half  
18 life -- we call a shelf half life, but the  
19 real world half life, how long it exists in  
20 the soil is different in Florida than it is in  
21 New York. We don't know as developers what  
22 these values are for a given soil for a  
23 different climatic region, for a given  
24 management system where the model might be  
25 applied; but by providing this information, it  
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1 gave them some help.

2 MR. GOLDSTEIN: I think I know what  
3 you're saying, but just to be clear, can you  
4 tell us what -- what is the problem or  
5 disadvantage of using the default files in  
6 running your GLEAMS model?

7 DR. KNISEL: We have always  
8 recommended to model users that they use  
9 site-specific data, data for the specific  
10 soil, data for the specific location, climatic  
11 region for pesticide characteristics. Water  
12 solubility is water solubility of a pesticide,  
13 but the half life is not, how long it stays  
14 around in the environment.

15 MR. GOLDSTEIN: That depends on local  
16 conditions?

17 DR. KNISEL: That depends on local

18 conditions, climate and soil conditions. Our  
19 recommendation is to use site-specific data.  
20 If we do not have site-specific data and take  
21 data from our default tables that are built  
22 into parameter editors, then we just have an  
23 average over the entire United States.

24 MR. GOLDSTEIN: Is it always preferred  
25 that you use local or site-specific data  
(PESTICIDES ISSUE)

1 rather than default files while applying the <sup>2269</sup>  
2 GLEAMS model?

3 DR. KNISEL: Absolutely. To get the  
4 most accurate results.

5 We heard the speaker earlier talk  
6 about calibration of a model. This is not  
7 simple. You can't -- regardless whose model  
8 it is -- I don't know offhand of one that you  
9 can plug in some data and automatically  
10 calibrate all of the variables. In the user  
11 manual for the GLEAMS model, there is a  
12 discussion of every parameter value, and in  
13 each of the four components, the hydrology,  
14 the erosion, the plant nutrient and the  
15 pesticide component, we tell the user which  
16 are the most sensitive parameters. Those are  
17 the ones that they need to give the most  
18 concern to.

19 It doesn't mean that the others are  
20 not important, but they are not sensitive.  
21 You can change one of those quite a little  
22 bit, and it wouldn't make much of a change in  
23 the output; but those sensitive parameters, as



24 we say, we can fine tune or tweak the knobs if  
25 we have measured runoff, measured percolation,  
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1 measured soil characteristics. We can turn <sup>2270</sup>  
2 the knobs, make a few simulation runs.

3 GLEAMS model runs in a matter of  
4 seconds for several years of simulation on a  
5 desktop calculator. So it doesn't take long  
6 to run the model and change one parameter at  
7 the time, and say: what if I miss that by  
8 five percent; and rerun it and see what the  
9 effects were.

10 MR. GOLDSTEIN: For the project  
11 discussed here in the Draft Environmental  
12 Impact Statement, are the hydrology data an  
13 important component in the use of the GLEAMS  
14 model?

15 DR. KNISEL: Absolutely. The  
16 partitioning of the water between the runoff  
17 and the percolation phase, and that partitions  
18 what goes into the plant, what goes off, what  
19 goes through the soil that carries soluble  
20 chemicals.

21 MR. GOLDSTEIN: So the hydrology data  
22 then would be one of the most important pieces  
23 you would want to plug in individual local  
24 data with?

25 DR. KNISEL: That is the driver.  
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1 MR. GOLDSTEIN: In your review of the <sup>2271</sup>  
2 DEIS, did the project applicant use the

3 default files for hydrology rather than  
4 inserting site-specific data?

5 DR. KNISEL: It appeared they did.  
6 There were two soil horizons, and in the  
7 GLEAMS model --

8 MR. GOLDSTEIN: Excuse me, Doctor, let  
9 me stop you for a second. What is a soil  
10 horizon?

11 DR. KNISEL: This is a genetic layer  
12 that has developed due to the weathering of  
13 rock or some parent material, and with depth  
14 it changes. And the characteristics of those  
15 horizons change. We allow the user to input  
16 data for up to five soil horizons. You don't  
17 have to put in but one.

18 MR. GOLDSTEIN: Again, when you say a  
19 soil horizon, you essentially mean a different  
20 layer -- a layman would say it's a different  
21 layer of soil, it has different  
22 characteristics -- soil has different  
23 characteristics?

24 DR. KNISEL: That's right.

25 MR. GOLDSTEIN: A little further down,  
(PESTICIDES ISSUE)

1 different characteristics from top soil?

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2 DR. KNISEL: That's right.

3 MR. GOLDSTEIN: Please continue. You  
4 said -- you indicated in your written comment,  
5 and just now, that the project applicants  
6 identified two soil horizons?

7 DR. KNISEL: They identified two soil  
8 horizons, but the only change they made in

9 their input parameters was in the organic  
10 layer content.

11 MR. GOLDSTEIN: In other words, they  
12 used --

13 DR. KNISEL: They used the same  
14 porosity in both horizons. They used the same  
15 water retention in both horizons, the field  
16 capacity. They used the same saturated  
17 conductivity in the two horizons.

18 MR. GOLDSTEIN: Let's take a moment to  
19 see if we understand this. You said that they  
20 used the same porosity for both horizons.  
21 what do you mean when you say porosity?

22 DR. KNISEL: It is kind of the flip  
23 side of density. The more dense the soil, the  
24 lower the porosity. And the porosity being  
25 the pore space in the soil mass. If for no  
(PESTICIDES ISSUE)

1 other reason than the weight of the soil above<sup>2273</sup>  
2 that second layer most generally has a lower  
3 porosity.

4 MR. GOLDSTEIN: When you say saturated  
5 conductivity, what do you mean by that?

6 DR. KNISEL: The transmission rate  
7 internally of the water under saturated  
8 condition.

9 MR. GOLDSTEIN: The water flowing  
10 through the soil?

11 DR. KNISEL: Moving into and through  
12 the soil.

13 MR. GOLDSTEIN: Again, when you say

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14 porosity, what do you mean by that?

15 DR. KNISEL: The total pore space in a  
16 given unit volume of soil. The fraction that  
17 is not filled by the soil particles.

18 MR. GOLDSTEIN: So for all three of  
19 those indicators, the project applicant used  
20 the same number in both of the soil horizons?

21 DR. KNISEL: Soil horizons.

22 MR. GOLDSTEIN: Is that unusual?

23 DR. KNISEL: Yes.

24 MR. GOLDSTEIN: Why?

25 DR. KNISEL: Most applications I have  
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1 ever seen, there is some difference, decreased  
2 transmissivity of water or saturated  
3 conductivity, decreased porosity or higher  
4 density of soil in a lower horizon. Generally  
5 different water retention characteristics in  
6 both horizons.

7 A good example of the existing soils  
8 under the existing condition, existing cover,  
9 if you go out and take a sample, the first few  
10 inches of the soil probably will have very  
11 little soil granules in it. It will be mostly  
12 organic matter. Then there will be a layer of  
13 fairly high organic matter that has mineral  
14 soils in it, and the difference in the water  
15 transmission, the difference in the  
16 water-holding capabilities, the difference in  
17 the porosity between that layer of organic  
18 matter will certainly be different than it is  
19 in the mineral soil.

20 MR. GOLDSTEIN: So what conclusion do  
21 you draw from the project applicant's use of  
22 the same values in each of the soil horizons  
23 here?

24 DR. KNISEL: When I looked at the  
25 parameter file and I saw that they had the  
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1 same value in both horizons, I checked our <sup>2275</sup>  
2 help table and found that for the same texture  
3 soil that they gave for both horizons, that  
4 they used the exact values out of our help  
5 tables. So this tells me that they did not  
6 have site-specific data.

7 MR. GOLDSTEIN: What you're saying is  
8 for these key indicators, they did not use  
9 site-specific data, they used the default  
10 files?

11 DR. KNISEL: That's what it appeared  
12 to me.

13 ALJ WISSLER: Mr. Goldstein, is this a  
14 particular reference to an appendix of the  
15 DEIS?

16 MR. GOLDSTEIN: Yes, it's an appendix  
17 in the DEIS that we're looking at. We'll get  
18 that for you, your Honor.

19 we're talking about generally  
20 Appendix 15. The very hard to obtain  
21 parameter files were not, as far as I know,  
22 publicly distributed, but we were able to get  
23 a hold of them.

24 ALJ WISSLER: And it was from these

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parameter files that you ascertained that they  
(PESTICIDES ISSUE)

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used default values rather than site-specific  
values?

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DR. KNISEL: That was what I used to  
look at to come to the conclusion that they  
were using default files.

6

ALJ WISSLER: Is that parameter file  
going to go into the record?

8

MR. GOLDSTEIN: If it hasn't, we'd be  
very happy to put it in.

9

10

ALJ WISSLER: Okay.

11

MR. GOLDSTEIN: Moving on to the  
climate data. Another concern you expressed  
in your written report is that the project  
applicant ran the model for climate for only  
one year. Can you explain in simple terms  
what the project applicant did here and why,  
in your view, there is a problem with the  
approach that they followed?

15

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19

DR. KNISEL: Well, in the Draft  
Environmental Impact Statement, they said that  
they used the one-year, the highest rainfall.  
That in itself is not a problem. They said  
that this was the worst-case situation. That  
may or may not be true. The experience that I  
have had over quite a lot of the US has been  
(PESTICIDES ISSUE)

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that maybe one storm, one rainfall event in a  
five- or ten-year period accounts for 90 to  
95 percent of the sediment transport from an  
area.

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5 I was doing some work in southwest  
6 Texas where we had what the Weather Bureau or  
7 NOAA would classify as 100-year rainfall  
8 event. We had approximately four inches of  
9 rainfall in a one-hour period. So this is a  
10 100-year event. This is a worst-case  
11 scenario, a design storm.

12 ALJ WISSLER: Four inches of rain in a  
13 how long a period of time?

14 DR. KNISEL: One hour. The only catch  
15 was we didn't get any runoff from it. It was  
16 a deep soil that was extremely dry. No  
17 runoff. We didn't get any sediment. We could  
18 have applied every pesticide in the world. We  
19 could have applied 10 tons of fertilizer to  
20 the acre. Nothing would have happened, except  
21 that it infiltrated into the soil.

22 So 100-year storm in that case was not  
23 a worst case that day. The point I'm trying  
24 to make is it is hard to tell what the worst  
25 case might be for a specific situation. This  
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1 is why we designed the model to consider a 2278  
2 long-term climate.

3 MR. GOLDSTEIN: What do you mean by  
4 that, a long-term climate?

5 DR. KNISEL: Up to 50 years of  
6 precipitation temperature.

7 MR. GOLDSTEIN: So the model was  
8 designed to take as much as a 50-year data  
9 input?

10 DR. KNISEL: That's right, so we can  
11 look at the year-to-year differences.

12 MR. GOLDSTEIN: What's the advantage  
13 of doing that?

14 DR. KNISEL: We can see when those  
15 worst cases occurred. We can look at the  
16 maximum concentration or maximum  
17 concentrations of a pesticide or fertilizer  
18 element in the runoff by the concentrations of  
19 pesticides going out of the bottom of the root  
20 zone to groundwater.

21 we'll consider pesticides for just a  
22 moment. There are so-called lethal  
23 concentrations for different species of fish,  
24 for example. There's a different  
25 concentration for every different pesticide.  
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1 If we run 50 years of climate and we say:  
2 Okay, we know that this is not going to  
3 happen, they're not going to apply a  
4 particular herbicide on the golf course on the  
5 same day every year for 50 years, we know  
6 that's not going to happen; but if, in fact,  
7 we wanted to see what these interactions are,  
8 what effects it has, then we can look at that  
9 50-year record, and we exceeded the LC-50,  
10 which is the lethal concentration for a  
11 certain species of fish, such as trout, in the  
12 stream here.

13 MR. GOLDSTEIN: So am I correct in  
14 summarizing your concerns here that in the  
15 DEIS, the project applicant picked the wettest



16 year and said that one year represents the  
17 worst case, and what you're saying is if you  
18 want to identify the worst case, you should do  
19 ideally 50 years of data?

20 DR. KNISEL: Certainly several years.  
21 I'm not saying that it has to be 50 years, but  
22 certainly several years to look at  
23 exceedances.

24 MR. GOLDSTEIN: And your model handles  
25 up to 50?

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1 DR. KNISEL: Up to 50.

2 MR. GOLDSTEIN: In a project of this  
3 size and complexity, what would you think  
4 would be a reasonable number of years to look  
5 at?

6 DR. KNISEL: Like I said, it only  
7 takes seconds to run the model. It depends on  
8 whether the precipitation data are input  
9 manually by an individual, or if data are  
10 purchased from NOAA and can be reformatted for  
11 the GLEAMS format. Doesn't take that long to  
12 do that either. Then you can assemble 50  
13 years of data rather quickly. Certainly I  
14 would think 10 years would probably be  
15 reasonable.

16 MR. GOLDSTEIN: Okay. Turning for a  
17 moment to nutrients, you also expressed some  
18 concern about the impacts of grass clippings  
19 on nutrient loadings from stormwater runoff.  
20 Can you describe to us what this issue is

21 about, what your concern is here?

22 DR. KNISEL: The GLEAMS model has a  
23 plant growth, crop growth component. The  
24 model applicator used default leaf area data,  
25 which is fine. Again, these are averages. I  
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1 don't quarrel with that. Not for leaf area. 2281  
2 That is not a sensitive parameter. However,  
3 when we get into plant nutrients, also into  
4 pesticides, we calculate the amount of water  
5 on a daily basis that is taken up by the  
6 plant, and this is the carrier of the solution  
7 part, watered phase of fertilizer and  
8 pesticides.

9 When a crop is harvested and the crop  
10 is removed, then the content of nitrogen and  
11 fertilizer and pesticides, if any are left, in  
12 the harvested portion of the crop is  
13 transported out of the system.

14 We can be an artist, if you will, and  
15 we can draw that leaf area curve to represent  
16 growth in a harvest such as clipping or mowing  
17 of the fairway. Then we can regenerate the  
18 next growth period and another clipping. If  
19 we take that material out, we're transporting  
20 off of that golf fairway to be deposited  
21 somewhere, but we're taking it out of that  
22 fairway where we're fertilizing. If we don't  
23 take it out, we get a buildup of thatch, of  
24 grass clippings that contains nitrogen and  
25 phosphorus, and that in turn recycles,  
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1 mineralizes and becomes part of the pool of  
2 nitrogen, if you will, and the pool of  
3 phosphorus that the next growth has to draw  
4 on. If it is not exported and we keep adding  
5 to it every year, there is a total buildup,  
6 and one year of simulation is not going to  
7 show that.

8 MR. GOLDSTEIN: Again, when you say  
9 exporting or taking out the grass clippings,  
10 do you mean taking them off the golf course or  
11 taking them out of the sub-basin or basins?

12 DR. KNISEL: As far as GLEAMS is  
13 concerned, it is taking it off the golf  
14 course. As far as the total system is  
15 concerned, it's exporting out of the basin.  
16 Because if we stockpile the clippings over at  
17 the edge of the golf course, as I've seen done  
18 in a lot of places, that continues to  
19 mineralize there in time. So now we have  
20 transferred it from a non-point source to a  
21 point source over here, and the leaching from  
22 that point source can ultimately get into the  
23 streams and the reservoirs.

24 MR. GOLDSTEIN: Your Honor, at the  
25 risk of distressing you again, I will point  
(PESTICIDES ISSUE)

1 out it is after 5. I'd say we have about 15  
2 minutes to go. 2283

3 ALJ WISSLER: Well, I'm glad you told  
4 me.

5 MR. GOLDSTEIN: Turning to the erosion

6 component, Dr. Knisel, did you also review the  
7 erosion component of the GLEAMS model in the  
8 project applicant's DEIS submission?

9 DR. KNISEL: I reviewed the parameter  
10 file again that was input, and I found some  
11 things there that led me to believe that they  
12 didn't exactly know what they were doing.

13 MR. GOLDSTEIN: Tell us what you mean  
14 by that.

15 DR. KNISEL: For example, there are  
16 certain things input into the model that is a  
17 function of plant growth. The density -- the  
18 total cover, for example, the protection of  
19 the soil from raindrop impact. We cannot  
20 express that as a continuous curve; so we, in  
21 the development of GLEAMS, we choose to put in  
22 discrete times or dates at which we would  
23 update. We didn't want those changes to be in  
24 the order of magnitude or two or three times  
25 the original value, but change them frequently  
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1 enough to represent that growth curve, that <sup>2284</sup>  
2 covered factor.

3 There were three parameters that we  
4 used. They chose, and apparently they chose  
5 only an overland flow, direct runoff, no  
6 channel, no impoundments for that 18th  
7 fairway. That's no problem. That was a valid  
8 application. There are three parameters that  
9 can be updated as many as ten times during a  
10 year. They had eight updates on consecutive  
11 days, and we specified that if none of the

12 parameters changed in a period of time, we  
13 don't need to update it.

14 MR. GOLDSTEIN: I'm sorry. Tell us  
15 again, tell us what an update is.

16 DR. KNISEL: Changing the resistance  
17 to flow, changing the canopy, changing the  
18 pattern of runoff or the practice factor, as  
19 we call it, of the erosion component. There  
20 were three factors there, three parameters.  
21 Their updates were on Day 1, an initial value,  
22 they have to have that or the model will  
23 holler "tilt," it's trying to divide by zero.  
24 They had an update on Day 2, Day 3, Day 4,  
25 Day 5, Day 6, Day 7, Day 8, but they did not  
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1 change the value.

2 MR. GOLDSTEIN: Is that unusual?

3 DR. KNISEL: Absolutely. They  
4 accomplished the same thing with only input on  
5 Day 1. There's no need to change anything.  
6 If there's no need to change anything, then  
7 there's no need having updates.

8 MR. GOLDSTEIN: Should they have had  
9 updates spread out over a longer period of  
10 time?

11 DR. KNISEL: They could have; but if  
12 they weren't going to change any parameter  
13 values, there was no need to have any  
14 additional updates. The strange thing was,  
15 there is a parameter that relates to practice  
16 factor. This goes back to an earlier model

17 years ago -- for any agriculturalists here,  
18 the old erosion prediction equation -- and  
19 this factor relates to whether or not there is  
20 anything to change or to divert the flow of  
21 water directly down the slope.

22 That factor is, one, if you have  
23 runoff directly down the slope. This is what  
24 they had intended apparently as they  
25 represented the profile of that 18th fairway.  
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1 But for some reason, they had a practice  
2 factor of .4. They reduced the erosion, the  
3 sediment transport in the area by a factor of  
4 60 percent by doing that.

5 ALJ WISSLER: Why in your view?

6 DR. KNISEL: I have no idea why they  
7 did that. So this, again, leads me to believe  
8 they are not sure of what they're doing with  
9 the erosion.

10 MR. GOLDSTEIN: One other aspect of  
11 the erosion component: In the files as used  
12 by the project applicant, did they make use of  
13 a contouring factor?

14 DR. KNISEL: Yes, contouring factor.

15 MR. GOLDSTEIN: Is that what you're  
16 saying, practice factor? Explain to us what  
17 that means.

18 DR. KNISEL: Well, it's analogous to  
19 running row crops, running the rows of the row  
20 crop at some degree with the contour, either  
21 directly on the contour or in some degree off  
22 the contour. It is a contouring factor that

23 channels the water off to the side. This is  
24 an effective practice in reducing the sediment  
25 transport from an area, but this cannot be  
(PESTICIDES ISSUE)

1 done unless they have designed the fairway <sup>2287</sup>  
2 such that there are small rivulets, if you  
3 will, that diverts the water off to the side,  
4 and I don't believe that is intended.

5 MR. GOLDSTEIN: What would be other  
6 examples of how they could contour the golf  
7 course? Kind of like we learned in high  
8 school of contour planting, terrace planting?

9 DR. KNISEL: This is a sod crop, a  
10 bunch grass, and it is not in rows. It is  
11 broadcast. So I have never seen an  
12 application anyway in which grass was on the  
13 contour. Unless they have, by tillage,  
14 created that -- and there would be no tillage  
15 here on the golf course to do it.

16 MR. GOLDSTEIN: Is what you're saying,  
17 they ran the model and sort of took a credit,  
18 in very simple terms, for contouring but you  
19 didn't see in DEIS actual design of the golf  
20 course in contoured fashion; is that  
21 essentially your point?

22 DR. KNISEL: That's right.

23 MR. GOLDSTEIN: From what you have  
24 read in the DEIS about the bringing in of fill  
25 and topsoil, again according to the DEIS on  
(PESTICIDES ISSUE)

1 page 3-6, there will be at least one million <sup>2288</sup>

2 cubic yards of soil and rock. Were those  
3 soils included in the GLEAMS modeling?

4 DR. KNISEL: It's hard to tell.

5 MR. GOLDSTEIN: Let me ask the  
6 question in another way. Did you find in your  
7 review of the project that the Applicant  
8 performed the GLEAMS modeling both with the  
9 existing soils, and again, with the new top  
10 soils and fills they planned to bring in?

11 DR. KNISEL: No, they only made one  
12 application that I could tell and that  
13 application was described in the title as  
14 being the vly -- or vlay -- I'm not sure how  
15 it's pronounced -- silt loam soil, and I  
16 assume that that is the existing soil, but  
17 they did not run the existing forest cover.

18 MR. GOLDSTEIN: Should they have run  
19 the GLEAMS model both with the existing soil  
20 and the new soil?

21 DR. KNISEL: To me, if we want to  
22 determine the impact of changing land use,  
23 changing management from forest to a golf  
24 course or whatever treatment -- be it  
25 agriculture -- to determine the true impact,  
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1 we need to run the "as is" before condition  
2 and the after condition with changes in soils,  
3 reconstituted soil, different drainage systems  
4 other than soil, and then to be able to say  
5 that --

6 ALJ WISSLER: Where soils change  
7 within a particular area, it needs to be



8 re-run for particular areas?

9 DR. KNISEL: If the soil is changed in  
10 the construction of the golf course, then that  
11 reconstitution soil is a separate computer  
12 run.

13 ALJ WISSLER: In other words, if you  
14 have a soil map that indicates in various  
15 areas of the site there are different soils,  
16 then you're saying you need a run for each  
17 area of the site?

18 DR. KNISEL: It should be run. And  
19 there are several soils, as indicated by the  
20 soil map, but they're all developed on glacial  
21 till, and I wouldn't necessarily say that they  
22 needed to run every different soil, although  
23 to be sure that we don't get surprises, that  
24 might be -- and this particular vly soil, vly  
25 silt loam may not occur on other fairways.  
(PESTICIDES ISSUE)

□

1 This particular fairway that they choose to <sup>2290</sup>  
2 represent -- and I think probably the main  
3 reason for choosing that was that it was a  
4 long fairway that had several steep slopes on  
5 it -- so in essence, this would be a  
6 worst-case topography that they were trying to  
7 represent.

8 Now, if soil is brought in, if sand is  
9 brought in and mixed with the silt loam soil  
10 that is there, then it will have different  
11 characteristics than the original vly silt  
12 loam, and that needs to be represented for the

13 6-24-04 - crossroadsz  
after -- change after construction.

14 ALJ WISSLER: What if that soil was  
15 predominantly sand?

16 DR. KNISEL: What if it was  
17 predominantly sand? In the present  
18 condition --

19 ALJ WISSLER: Both.

20 DR. KNISEL: -- or change to sand  
21 after?

22 ALJ WISSLER: Yes.

23 DR. KNISEL: Different  
24 characteristics, different water transmission  
25 and different water retention.  
(PESTICIDES ISSUE)

1 MR. GOLDSTEIN: So even if the -- even <sup>2291</sup>  
2 if the topsoil is essentially the same  
3 characteristics as the existing topsoil, if  
4 you're bringing in sand to be part of the mix,  
5 you'd want to run it again because the sand  
6 characteristics could change the whole  
7 horizon?

8 DR. KNISEL: When we talked earlier  
9 about the hydrology parameter file in that we  
10 have to specify the fraction of clay and the  
11 fraction of silt in a unit volume of soil,  
12 then by difference, the other or the remaining  
13 percent is sand. If they mix sand with some  
14 of that soil, then it would have less total of  
15 clay, less total of silt, and would have  
16 different water retention/transmission  
17 characteristics and different porosity.

18 MR. GOLDSTEIN: Doctor, thank you.

19 will the runoff from a golf course,  
20 especially a golf course or two golf courses  
21 like on this which are built on mountain ridge  
22 terrain, be greater or less than runoff from  
23 forested conditions in the same area?

24 DR. KNISEL: Runoff will be greater.

25 MR. GOLDSTEIN: Why is that?  
(PESTICIDES ISSUE)

2292

1 DR. KNISEL: You don't have the  
2 receptiveness of the soil that you have under  
3 a forest canopy. Some foresters have said  
4 that you never have direct or surface runoff  
5 in a forest, but I can prove them wrong  
6 because I've seen where littered leaf, organic  
7 matter has floated in concentrated water flows  
8 or streams. But in general, runoff will be  
9 higher for -- and I'll say agricultural  
10 crops -- than for the forest cover.

11 MR. GOLDSTEIN: Would the runoff be  
12 greater for a golf course even if the golf  
13 course were to apply the best management  
14 practices as opposed to the runoff you get  
15 from forested terrain under forested  
16 conditions?

17 DR. KNISEL: Yes.

18 MR. GOLDSTEIN: Again, the reason for  
19 that?

20 DR. KNISEL: You have changed the  
21 water regime, you've changed the cover, and  
22 with traffic, human traffic, golf cart traffic  
23 over a golf fairway, you're going to get

24 compaction, and with compaction of that  
25 surface, and particularly with grass clippings  
(PESTICIDES ISSUE)

2293

1 that are left, you get thatch buildup, there  
2 is lower infiltration into the soil than the  
3 forest cover.

4 So in general, you will have more  
5 runoff from a golf course with any kind of  
6 management than you would forest.

7 MR. GOLDSTEIN: If you remove  
8 approximately 86,000 trees and 189,000  
9 saplings, what effect is that likely to have  
10 on the local ecology and runoff problems?

11 DR. KNISEL: It's going to have a  
12 tremendous impact on the area as the golf  
13 course and the impervious areas are developed,  
14 but I cannot say what the impact would be in  
15 the overall water delivery to a reservoir.

16 MR. GOLDSTEIN: You can't say what it  
17 would be to the water delivery to a reservoir,  
18 but you can say what it would be in the local  
19 environment and local stream environment, and  
20 what would that be?

21 DR. KNISEL: When you take the trees  
22 up, the soil temperature will go up. When you  
23 get a rainfall event that produces runoff, the  
24 water temperature will go up. This has an  
25 effect on trout streams.

(PESTICIDES ISSUE)

2294

1 When you take the trees off, you  
2 change the fetch for the wind. This could be  
3 a problem for a side-by-side operation. I'm

4 not a meteorologist, and I can't say  
5 specifically. I know what the overall  
6 implication is. You will change the snow  
7 drift pattern. And if you have a ski slope  
8 area, you may change the amount of snow  
9 accumulation on that ski slope when you take  
10 off all the trees on this area.

11 ALJ WISSELER: This project.

12 DR. KNISEL: I'm not a meteorologist,  
13 I can't state for sure.

14 MR. GOLDSTEIN: Summing up, Dr.  
15 Knisel, from your review of the DEIS, can you  
16 determine whether the impacts of fertilizers  
17 and pesticides that would be applied in the  
18 new project as envisioned in the DEIS would be  
19 significant?

20 DR. KNISEL: On fertilizers, no, you  
21 cannot tell because they did not run an  
22 existing condition. I don't know -- I'm not  
23 familiar, I have never developed an  
24 environmental impact statement; but to me, if  
25 we determine the impact of a change, we have  
(PESTICIDES ISSUE)

1 to know what the existing condition is. EPA<sup>2295</sup>  
2 may not require it, I don't know, but if we  
3 don't run the before condition -- we have  
4 nitrogen in rainfall. The soil has some  
5 inherent phosphorus content. It may be low in  
6 this area, having never been in agriculture,  
7 but we don't know what the transport from that  
8 18th fairway would be under a forest

9 condition.

10 So to me -- to me, we cannot tell if  
11 the change to the golf course has had a  
12 detrimental impact on the delivery of  
13 fertilizer or plant nutrients to the water  
14 bodies or not. Not until the existing  
15 condition has been run.

16 MR. GOLDSTEIN: So in other words,  
17 this basic question of whether fertilizers or  
18 pesticides will increase, you're saying the  
19 DEIS doesn't answer now because they haven't  
20 run both the present case and compared it to a  
21 fair run using local data of what the future  
22 case will be after build-out?

23 DR. KNISEL: We know very seldom are  
24 pesticides applied in forest areas, although I  
25 was surprised to see the extensive -- what  
(PESTICIDES ISSUE)

1 looked like die of trees here and learned that <sup>2296</sup>  
2 it was an inspect pest, and they lay newts and  
3 spray -- I believe he said that this happens,  
4 on an average, about once every 30 years. We  
5 know pesticides will be used on a golf course.  
6 There is nothing that we can say other than  
7 the fact that conversion to a golf course will  
8 increase pesticide runoff and pesticide  
9 leaching.

10 MR. GOLDSTEIN: Finally, Doctor, you  
11 mentioned to us on the way here this morning  
12 that the application of a model is no stronger  
13 than its weakest link. Can you tell us what  
14 you meant by that?

15 DR. KNISEL: In the computer circles,  
16 you probably heard GIGO: Garbage in, garbage  
17 out. So the results of a model -- I don't  
18 care how good the model is -- it's no better  
19 than the course of information that is put  
20 into it.

21 And unfortunately, and I'm not saying  
22 this is the case here at all -- I certainly  
23 don't want it to be implied that way -- I  
24 don't think that anyone is intentionally using  
25 information that would be detrimental in any  
(PESTICIDES ISSUE)

1 way to the decision, but the point is that we<sup>2297</sup>  
2 need to use the best available information.  
3 If it means going out and taking soil samples,  
4 taking them into the laboratory and analyzing  
5 them. I will compliment the model users on  
6 their application of the plant nutrient  
7 component. They seemed to really do a good  
8 job in that they had -- they did not use the  
9 default table formulas for averages for the  
10 nitrogen and phosphorus content of the soil.

11 This is one place where a lot of  
12 applicators are weak. They say: Oh, I don't  
13 know what that is. I'll just go with the  
14 average values. Then they wonder why their  
15 results didn't compare well with observed  
16 results. And I've seen this happen too.

17 MR. GOLDSTEIN: But where they did use  
18 the default values, tell us again your  
19 concluding thoughts on that.

20 DR. KNISEL: The default values,  
21 primarily in the hydrology component, is where  
22 I had the difficulty. And of course the  
23 hydrology is the driving part. It's the  
24 carrier of the pesticides. It's the carrier  
25 of the fertilizer.

(PESTICIDES ISSUE)

1 MR. GOLDSTEIN: Thank you, Dr. Knisel.<sup>2298</sup>  
2 Judge, that completes our questioning  
3 unless you have any.

4 ALJ WISSELER: Nope. Thanks very much.

5 MR. GERSTMAN: As with other of our  
6 experts, your Honor, we request the right to  
7 submit written responses prior to closing  
8 briefs once the Applicant and others have  
9 their rebuttal.

10 ALJ WISSELER: Not a problem.

11 Do I need you with respect to  
12 pesticides, or could I go back to water?

13 MS. KREBS: I don't think we have  
14 time. I think going back to the order will be  
15 fine. Thank you.

16 ALJ WISSELER: Let's go off the record.

17 (5:31 - 5:41 P.M. - BRIEF RECESS

18 TAKEN.)

19 ALJ WISSELER: If we could reconvene,  
20 please.

21 MS. BAKNER: Mr. Long, in your  
22 opinion, is the estimate of phosphorus loading  
23 an exact science?

24 MR. LONG: No, it's not.

25 MS. BAKNER: In your opinion, is it



1 possible to show or prove with any reasonable  
2 or scientific degree of certainty that the  
3 post-development loadings of phosphorus will  
4 be less than or equal to pre-development  
5 loadings?

6 MR. LONG: Well --

7 MS. BAKNER: Do you want me to ask it  
8 again?

9 MR. LONG: Yes.

10 MS. BAKNER: In your opinion, is it  
11 possible to prove within a reasonable or  
12 scientific degree of certainty that the  
13 post-development loadings of phosphorus to the  
14 site will be less than or equal to the  
15 pre-development loadings of phosphorus from  
16 the site?

17 MR. LONG: Yes, it should be -- you  
18 should be able to determine the pre- and  
19 post-loading differences at a site.

20 MS. BAKNER: Would those differences  
21 be expressed in a range, or would they be  
22 expressed as an absolute number?

23 MR. LONG: Given the variability or  
24 the wide selection of different loading  
25 values, a range may be the best means of  
(PESTICIDES ISSUE)

1 expressing the differences in the pre- and  
2 post-development.

3 MS. BAKNER: Given the various ranges  
4 of phosphorus that you have -- that have been

5 estimated to be produced in runoff  
6 post-development from the site, you know,  
7 looking at the bar chart, in your opinion, is  
8 the amount of phosphorus being discharged  
9 significant in any respect when you look at  
10 the loadings watershed-wise?

11 MR. RUZOW: And in particular in the  
12 receiving reservoirs?

13 MR. LONG: No, none of the values  
14 predicted would have a measurable impact in  
15 the reservoirs or are significant in  
16 relationship to the load available for  
17 allocations.

18 MS. BAKNER: Yesterday -- I'm just  
19 going to open this up to the three of you --  
20 we were advised by DEP that it's impossible to  
21 build the road up the mountain; that if one  
22 were to try, it would cause an ecological  
23 disaster. In your opinion, is it possible or  
24 feasible to build a road up the mountain?

25 MR. FRANKE: Certainly.  
(PESTICIDES ISSUE)

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1 MR. LONG: Even with the very  
2 preliminary phasing plan that was described  
3 for Phase 1, we have already anticipated  
4 constructing the road from the top down in  
5 order to be able to have constant control both  
6 of grade as well as quality of the  
7 construction, and to be able to manage the  
8 water in the adjacent undisturbed forest. As  
9 part of the road construction, the upper site,  
10 starting at the top of the hill, will get

11 stabilized gravel and all the sub-base  
12 materials as well as all the drainage systems  
13 will be constructed which will aid -- which  
14 will aid greatly in the management of  
15 stormwater during the successive portions of  
16 the construction process.

17 MS. BAKNER: In your experience in  
18 building roads on steep slopes such as these,  
19 is it possible to successfully contain and  
20 treat sedimentation during the construction  
21 process?

22 MR. LONG: Yes.

23 MS. BAKNER: Another criticism that we  
24 heard yesterday was that we had somehow  
25 inappropriately focused in our pond design  
(PESTICIDES ISSUE)

1 choices on avoiding potential temperature 2302  
2 impacts to the trout streams and that we had  
3 favored concern over temperature impacts to  
4 the point that we were somehow compromising  
5 the pollutant-loading capacity of the pond.  
6 If you or Dave or Dean could answer that  
7 question.

8 MR. LONG: I believe Dave ran the  
9 selection criteria this morning. It was about  
10 the fourth item down in the list of the  
11 considerations as far as DEC's guidance, and  
12 that basically indicates and shows that it was  
13 a consideration, it has to be a consideration  
14 because we are in an area with trout waters.  
15 It was not the predominant consideration for

16 the selection of the stormwater treatment  
17 methodology.

18 MR. CARR: That's in Table 7.3A of the  
19 New York State Stormwater Management and  
20 Design Manual which we will submit, as I  
21 stated earlier.

22 MS. BAKNER: Dave, there were a lot of  
23 discussions about refining and ground-truthing  
24 the data that you put into HydroCAD. In terms  
25 of going back to the site and looking at  
(PESTICIDES ISSUE)

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1 conditions on the site and sort of what I  
2 would characterize as an extreme emphasis on  
3 that, as a design professional, are you  
4 satisfied that your HydroCAD model accounted  
5 for the existing site and the proposed site  
6 changes?

7 MR. CARR: Absolutely. The way  
8 HydroCAD is modeled, as I stated earlier, just  
9 because there is a drainage feature within a  
10 subcatchment that you are modeling, I think  
11 the emphasis was made that the drainage would  
12 necessarily flow to that feature and then  
13 become channelized.

14 As I stated earlier, the key about  
15 time of concentration is to find the longest  
16 flow path, and if that drainage feature is not  
17 within the most hydrologically long flow path,  
18 that it would not be included in the model.

19 MR. LONG: I think the other thing to  
20 make clear for everybody is, as we've said  
21 numerous times before, this project has a

22 high-intensity soil map, and a high-intensity  
23 soil map can only be based on two- and  
24 five-foot contours of the property. The  
25 high-intensity soils map is attempting to  
(PESTICIDES ISSUE)

1 achieve accuracy between a half and one acre<sup>2304</sup>  
2 per soil unit.

3 So we have a lot more highly specific  
4 data about all our soil types on the property,  
5 which feeds logically into the stormwater  
6 management plan.

7 MS. BAKNER: Yesterday, Dave, there  
8 was a description of a distance -- a time of  
9 concentration on Sheet SD-5. It was page 9 of  
10 Appendix 9A. And there was a description of  
11 various distances. In that description by  
12 Mr. Damrath, did he include all of the  
13 reaches?

14 MR. CARR: I think the inaccuracy that  
15 was made was that -- I don't totally recall  
16 the comment -- but I believe he was looking at  
17 Subcatchment 5. This is SD-5 here. And if  
18 you look at the model, SD-5 doesn't flow in  
19 and of itself to the design point. There's  
20 also a reach that flows through which is  
21 Reach 2, so that distance needs to be added  
22 into that time of concentration which is in  
23 the model, which makes the distance about  
24 1100 feet, I believe.

25 MS. BAKNER: Yesterday, Kevin --  
(PESTICIDES ISSUE)

1 MR. RUZOW: It was 11,000 feet?

2 MR. CARR: It was 11,000 feet, yes.

3 MS. BAKNER: Kevin, yesterday we heard  
4 from a witness, I forget who it was, that the  
5 forest-to-grass ratio of runoff -- that for  
6 grass, the ratio of runoff -- maybe this is a  
7 question for Dean -- was supposedly three  
8 times more runoff than turf grass. In your  
9 experience, is that accurate?

10 MR. FRANKE: No, it is not, and I  
11 believe it was Dr. Mankowitz who made that  
12 comment. One of the simplest ways to  
13 illustrate that is go back to the curve  
14 numbers that Dave was discussing this morning.  
15 These are a measure of the amount of runoff  
16 that you can expect from various land covers;  
17 and if Dave will pull that out, the curve  
18 numbers for forest versus turf were --

19 MR. CARR: Turf is a curve number of  
20 74, and forest is a curve number of 70.

21 MR. FRANKE: So certainly nowhere in  
22 the neighborhood of three times, but much,  
23 much less, matter of percentage points.

24 MR. RUZOW: Yesterday, Mr. Damrath had  
25 indicated, brought our attention to a number  
(PESTICIDES ISSUE)

1 of the tables in the HydroCAD model by drawing<sup>2306</sup>  
2 attention to various catchments and reaches in  
3 which he was emphasizing the velocity in  
4 post-development levels. Can you comment on  
5 the relevance of that?

6 MR. CARR: I think it was a rate  
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7 consideration. If you go to SD-7, I believe  
8 one of the ponds he was speaking of was  
9 Pond 25 and the discharge of Pond 25. That  
10 happens to be one where the flow path leaving  
11 Pond 25 is at pretty much the same location as  
12 one of the pre-development subcatchment lines  
13 which can be found on SD-5. And if you look  
14 at the post-development flow for the 100-year  
15 storm, which was 147 cfs, the pre-development  
16 flow for the same storm in the same location  
17 is 336 cfs.

18 A lot of that -- there are a few  
19 reasons for that, but one of the major  
20 reasons, and I discussed that earlier, is  
21 that, as Mr. Damrath mentioned, there are  
22 about ten subcatchments going to Pond 25 that  
23 are being routed around the site to Pond 25,  
24 and their total area is about 65 acres.  
25 That's associated with that 147 cfs in the  
(PESTICIDES ISSUE)

1 post-development. In the pre-development in <sup>2307</sup>  
2 that subcatchment 5, there's 200 acres, so  
3 there's a lot more acreage, so you would  
4 assume there would be a lot more flow. But  
5 what's happening here is that the flow is  
6 being redirected around the site to those  
7 roadside swales and controlled in the swales.

8 So, yes, there is a discharge there;  
9 and, yes, it is lower in the post-development  
10 than it is the pre-development, and it is also  
11 associated with a smaller area.

12 MR. FRANKE: If I could just  
13 follow up. If you recall, your Honor, Pond 25  
14 is one of those areas that we visited on our  
15 hike, and Mr. Trader pointed out at that time,  
16 made the observation that the slopes below  
17 where the pond was located were not carved  
18 out, there were not drain channels cut out  
19 under existing conditions. Mr. Carr just said  
20 the discharge will actually be less.

21 MR. RUZOW: We heard today and we  
22 heard yesterday in some respect, concerns  
23 again about the velocity and the changes  
24 between grassed areas, turfed areas and  
25 forested areas in terms of runoff. What  
(PESTICIDES ISSUE)

1 factor in your mind does the fact that we are <sup>2308</sup>  
2 changing the topography in terms of the -- in  
3 effect the benches for the golf fairways have  
4 on the runoff characteristics, either velocity  
5 or time of concentration post-development  
6 compared to simply a mountainous forest cover?

7 MR. FRANKE: Certainly by grading the  
8 fairways and providing playable surfaces for  
9 golfers, lessening the slopes suitable for  
10 golfers to play on is going to promote  
11 infiltration rather than runoff, so a change  
12 in topography has to be considered as well as  
13 the change in land in assessing the amount of  
14 runoff. Yes, lessening those slopes certainly  
15 will promote infiltration as opposed to  
16 runoff.

17 MR. RUZOW: It's not simply a question  
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18 of simply putting -- as we've described -- the  
19 sod on top of the existing topography?

20 MR. FRANKE: Correct.

21 MR. RUZOW: So that the suggestion  
22 that that is the analysis and comparison that  
23 that's what's going on, you're simply  
24 substituting the turf, is missing a major  
25 component of the change in the dynamics for  
(PESTICIDES ISSUE)

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1 runoff characteristics?

2 MR. FRANKE: Right.

3 MR. RUZOW: Your Honor, we would like  
4 to reserve for the first thing tomorrow  
5 morning in the event we --

6 ALJ WISSLER: Think of something you  
7 left out?

8 MR. RUZOW: In light of the break-ups.  
9 Breaking up is hard to do.

10 MS. BAKNER: Is there anything else  
11 you guys would like to add?

12 MR. FRANKE: No.

13 MR. LONG: No.

14 ALJ WISSLER: Folks, that's a wrap.  
15 See you tomorrow morning.

16 (5:57 P.M. - WHEREUPON, THE ABOVE  
17 PROCEEDINGS ADJOURNED FOR THE DAY.)

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(PESTICIDES ISSUE)

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DATED: August 17, 2004.

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