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2	1550E5 COM ENERCE VOLUME 5	
3	In the Matter of the Applications of	
4	CROSSROADS VENTURES, LLC	
5		
6	for the Belleayre Project at Catskill Park for permits to construct and operate pursuant to the Environmental Conservation Law	
7		
8 9	Margaretville Fire House Margaretville, New York June 10, 2004	
10	BEFORE:	
11	HON. RICHARD WISSLER,	
12	Administrative Law Judge	
13	APPEARANCES:	
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1	(JUNE 10, 2004	4)	
2	(9:30 A.M.)		
3		PROCEEDING	S
4		ALJ WISSLER: May I have a	appearances
5	for the	record.	
6		MR. GERSTMAN: Marc Gersti	man, Eric
7	Goldste ⁻	in, Cheryl Roberts, Chris N	wild and
8	Karen M	urphy for the Catskill Pre	servation
9	Coaliti	on.	
10		MR. ALTIERI: Vincent Alt	ieri and
11	Carol K	rebs for DEC staff.	
12		MR. RUZOW: Dan Ruzow, Te	rresa Bakner
13	for the	Applicant.	
14		MR. BURGER: Michael Burge	er and Daniel
15	Greene ·	for the City.	
16		MR. YOUNG: Kevin Young fo	or the
17	Coaliti	on of Watershed Towns,Town	of
18	Middleto	own, Town of Shandaken.	
19		ALJ WISSLER: It is my und	derstanding
20	we'll b	e dealing with the issues (of
21	alterna [.]	tives today, and wildlife	and habitat.
22	Is there	e anything preliminary anyl	body wants to
23	put on [.]	the record?	
24		MR. GERSTMAN: We make a	request to
25	put some	e forestry impact presenta (OPENING REMARKS)	tion today

	6-10-04crossroadsz 918
1	because our witness unfortunately due to a
2	miscommunication from my office is here. I
3	prefer not to, but we may need another date.
4	ALJ WISSLER: Let's see how we go with
5	the two scheduled issues today. It's 9:30.
6	My intention is to stop today five o'clock at
7	the latest, and perhaps even earlier if we
8	can.
9	Alternatives up first.
10	MR. GERSTMAN: Before I do that, I did
11	want to provide copies of, I believe what's
12	been identified as CPC 30. I believe that's
13	the letter with the full attachments. I don't
14	believe I gave the attachments out yesterday
15	so I have them today. (Indicating)
16	we'd like to present the Town of
17	Shandaken Master Plan Survey that was alluded
18	to in Ms. Kopaskie's testimony as CPC Exhibit
19	31.
20	(TOWN OF SHANDAKEN MASTER PLAN SURVEY
21	2000 RECEIVED AND MARKED FOR IDENTIFICATION AS
22	CPC EXHIBIT NO. 31, THIS DATE.)
23	MR. BURGER: We just have two exhibits
24	we would like to enter, a memorandum which we
25	can enter as City Exhibit 6; and just an (OPENING REMARKS)
1	919
1	excerpt from the scoping document entered as
2	City Exhibit 7.
3	(MEMORANDUM DATED 5-20-04 FROM CRAIG
4	SEYMOUR RECEIVED AND MARKED FOR IDENTIFICATION

5

AS CITY EXHIBIT NO. 6, THIS DATE.)

6	6-10-04crossroadsz ("SCOPING DOCUMENT FOR PROPOSED
7	RESORT" RECEIVED AND MARKED FOR IDENTIFICATION
8	AS CITY EXHIBIT NO. 7, THIS DATE.)
9	ALJ WISSLER: For the record, City 6
10	is a memo dated May the 20th, 2004.
11	As Mr. Burger indicated, City 7 are
12	excerpts from the scoping document for the
13	proposed resort.
14	MR. BURGER: Your Honor, today the
15	City will brief in supplementing its offer of
16	proof.
17	ALJ WISSLER: Mr. Burger, I'm going to
18	ask you to keep your voice up.
19	MR. BURGER: The City will be brief in
20	supplementing its offer of proof on the issue
21	of alternatives. We believe this is a legal
22	issue appropriate for briefing, and we do not
23	see any issues of fact between we do not
24	see any issues of fact in dispute between the
25	City and the Applicant on this matter. Under (ALTERNATIVES ISSUE)
1	920 SEQRA and the requirements of the scoping
2	documents, the Applicant was required to do
3	a to provide analysis of the impacts of a
4	reasonable range of alternatives. No such
5	analysis was provided, and therefore the DEIS
6	is insufficient.
7	Mr. Seymour from RKG Associates, who
8	testified yesterday, he is the co-author of
9	this memorandum, and he will walk us through
10	it.
11	MR. SEYMOUR: We were asked by the Page 7

City to analyze the information contained in Appendix 27, the bulk of which it is the report by the HVS Consulting Services on the economic evaluation for the Belleayre Resort at Catskill Park. In their key conclusions of that report, they stated the only logical and economically feasible approach to development of the subject property calls for the construction of both hotels and both country clubs, including all 36 holes of golf, as well as both the detached lodging unit communities.

We were asked to look at the economics that they used in this to drive that. I first of all have to say that I have no question (ALTERNATIVES ISSUE)

П

with the report itself, the logic or economic calculations that were done. It is a very thorough, very well documented report that talks about the market but also talks about

5 the economic viability of the components of

6 the Belleayre resort.

ALJ WISSLER: Mr. Seymour, would this be Appendix 27?

MR. SEYMOUR: Appendix 27. What the report concluded was that Scenario 1, which was both hotels and both golf courses, had an internal rate of return of 14.7 percent, and based upon information they provided from comparable luxury hotel data, that was in the range of what was considered to be a market rate of return, internal rate of return for

17 projects like that.

The other scenarios they evaluated, which was the hotel and golf courses alone at either Wildacres or Big Indian, had rates of return of around 8.3 percent, and that the hotel and golf course at one area with a hotel at the other area, in both those combinations had returns of 8.4, 10.7 percent, which was not considered to be feasible from a market (ALTERNATIVES ISSUE)

perspective relative to the rate of return of comparable hotel portfolios elsewhere in the country.

They also went on and separately calculated the rate of return for the detached lodging units, timeshare or interval ownership operations, at 41.6 percent at Big Indian and 33.5 percent, and indicated that according to their research, that such timeshare investments are perceived as attractive once they exceed 25 percent. These IRR's were well above that. We had no question in terms of the market data or the indication or their calculations.

What I was asked to do was to then look at the combined resort, the hotels, the golf courses and the timeshare properties in the various combinations that were proposed and potentially could be alternatives, and evaluated them. This was not done in the HVS report. I'll be very brief with this. What I did, I took their methodology, their numbers, Page 9

23	their income streams, and re-created those so
24	that I used exactly the same methodology to
25	same mathematical methodology to obtain the (ALTERNATIVES ISSUE)
1	923 numbers, and I matched them the four decimal
2	places. What I didn't do was take the income
3	streams from the hotel and the golf courses
4	and combined it with the income stream that
5	they reported for the timeshares, and
6	recalculated the internal rate of return on
7	that.
8	The result was, for the full build-out
9	of both resorts, hotels, golf courses and
10	timeshares at both locations, the IRR was
11	23.2 percent. Big Indian, with the hotel,
12	golf and timeshare only at Big Indian was
13	22.2 percent; and the hotel, golf and interval
14	ownership units at Wildacres only was
15	19 percent. These numbers are all above the
16	14 percent or 13 and a half to 15 percent
17	range that they said the market requires for
18	hotel resort development, and still in the
19	range of timeshare alone.
20	And so, the results of my analysis
21	indicate that these are fairly healthy
22	internal rates of returns for these kinds of
23	developments when looked at in total. And
24	that the report, the Appendix report in the
25	DEIS did not evaluate from an economic (ALTERNATIVES ISSUE)
1	924 perspective the reports as a whole. They

	6-10-04crossroadsz
2	looked at the two pieces separately, but
3	didn't combine them, which I ended up doing.
4	Also in my memo is a table which shows
5	what other internal rates of return are for
6	other kinds of real estate investments,
7	including regional malls, apartments and
8	warehouses, which range from 8 to 12 percent.
9	So these internal rates of return are
10	well above real estate investments,
11	opportunities in the marketplace. And I will
12	grant that hotel and resorts require a higher
13	rate of return. There's a larger amount of
14	risk associated with that, but these returns
15	are well within the range of feasibility when
16	you look at the combined properties of the
17	resorts and the timeshare.
18	MR. BURGER: A couple of follow-up
19	questions. The 14 percent IRR number they
20	identified, that number applies to, according
21	to the DEIS does that number apply to
22	hotels only, or does it also apply to hotels,
23	resorts with golf courses?
24	MR. SEYMOUR: I'm not too sure of
25	that, other than their Table 5.3 in Appendix (ALTERNATIVES ISSUE)
1	925 27 has Industry Surveys, Luxury Hotels, IRR
2	Standards, and it states that it lists
3	three different luxury hotel standards from
4	surveys that are done by real estate
5	companies, and they range one is 13.7, 14.6
6	and 13.8.
7	ALJ WISSLER: What part of Appendix 27 Page 11

8	are you referring to?
9	MR. SEYMOUR: Page 5-5.
10	ALJ WISSLER: In Volume 1?
11	MR. SEYMOUR: Appendix 27. They
12	concluded that based on the preceding data, it
13	appears that in today's investment
14	environment, a yield in the range of
15	13.5 percent to 15 percent is necessary in
16	order to indicate a positive feasibility
17	indication for a project such as the subject
18	property. And their analysis came out to be
19	14.7 percent, considered feasible for the
20	resorts and the golf alone.
21	MR. BURGER: Unless your Honor has a
22	follow-up question on that
23	ALJ WISSLER: No.
24	MR. BURGER: In regards to the
25	aggregate calculus, the calculus you (ALTERNATIVES ISSUE)
1	performed, looking at these numbers
2	comparatively, would you conclude that these
3	alternatives are comparatively feasible?
4	MR. SEYMOUR: With the range of data
5	that was provided and the adjustments that the
6	appraiser made in the HVS report, to me these
7	are relatively comparable returns based on the
8	three alternatives. The three alternatives I
9	looked at were full build-out or the
10	individual build-out of either side. The
11	individual ones are a little lower in terms of
12	the internal rate of return, but only by a

6-10-04crossroadsz percent point or two.

MR. BURGER: The City would just like to clarify one point in case there was some

to clarify one point in case there was some sort of interpretation that Mr. Seymour made in terms of his accepting all the data. The analysis that he performed did use the numbers that were provided by the DEIS to reach the conclusions that we reached. In our comments and in our brief, we did note that the wages that were used at the hotels were out of proportion to those currently that are currently standard throughout the area. I don't want anything to be misconstrued today (ALTERNATIVES ISSUE)

that anything that Mr. Seymour made negates our position that that's the case.

Turning quickly to the alternatives, the scoping document excerpt, I want to read a portion of it. Section 5.0 alternatives:
"The DEIS shall discuss the alternatives.
Alternatives shall be prepared in sufficient detail so that impacts can be compared to those of the proposed action."

Our essential point is that there was no analysis done on the impacts of any of these alternatives that were identified. They were all dismissed as being economically infeasible. We believe that the analysis we have presented show that these alternatives are comparatively feasible at the least, if not economically feasible according to some industry standard that they presented. Those

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are all subject to interpretation.
The decision to forgo any
environmental analysis of these alternatives
has led to a grossly insufficient DEIS. There
is no reasonable range of alternatives that
DEC can analyze, and thereby there's no
opportunity to choose among alternatives or to (ALTERNATIVES ISSUE)
928 even identify appropriate mitigation measures,
potential mitigation measures that might be
appropriate given the impacts to mitigate the
impacts of the project.
ALJ WISSLER: That's it?
MR. BURGER: That's it.
ALJ WISSLER: As part of your
presentation, are you going to do a similar
economic analysis?
MR. GERSTMAN: Yes.
ALJ WISSLER: I'll let you go first.
MR. GERSTMAN: Your Honor, we've
raised alternatives as a substantive and
significant issue which warrants adjudication
in this matter. As Mr. Burger has said, the
DEIS failed to evaluate the reasonable
alternatives, and we believe that the economic
assumptions and projections were not properly
utilized. We believe that reduced scale
alternative and alternative layouts and
configurations and non-golf course
alternatives need to be examined.
As you know, your Honor, the

24	6-10-04crossroadsz Commissioner is required to find, if the
25	Commissioner wants to approve a project, that (ALTERNATIVES ISSUE)
1	929 from among the reasonable alternatives, the
2	action mitigates the adverse environmental
3	•
	<pre>impacts to a maximum extent practicable consistent with social and economic and other</pre>
4	
5	essential considerations.
6	The alternatives analysis becomes that
7	much more important where the location of the
8	project is in such a sensitive environmental
9	area. Our experts have already started to
10	identify for you, and will continue to
11	identify, significant adverse environmental
12	impacts associated with this intense use of
13	this location related to the scale of the
14	project, including those related to traffic,
15	that you've already begun to hear about,
16	visual impacts, as we heard yesterday
17	community character. We will hear about
18	impacts to the forest preserve, to forestry
19	later this afternoon, to habitat, and later in
20	the Issues Conference, impacts to aquatic
21	habitat, water supply and surface
22	water/groundwater hydrology, including
23	stormwater runoff.
24	In light of those significant
25	environmental impacts and the extreme (ALTERNATIVES ISSUE)
1	930 environmental sensitivity of this area, the
2	necessity to evaluate reduced scale and
3	non-golf course alternatives is heightened Page 15

under the SEQRA responsibility for the Commissioner.

In one of our expert's reports, Mr. Alschuler has suggested that consistent with what the City expert has just identified, the Wildacres only component, using the lodging units as a basis for comparison, is an absolute essential way to proceed. We also suggested reduced residential as a possibility or natural amenities alternative or single golf course alternative. All of those are critical to evaluate.

We also suggest the alternatives analysis has to be reviewed in the context of the proximity of the development projects to either the Pepacton or Ashokan Reservoir. As your Honor will hear, the Ashokan is a terminal reservoir, and there are significant adverse impacts potentially associated with runoff and secondary growth associated with that reservoir.

As Mr. Alworth testified yesterday, (ALTERNATIVES ISSUE)

the golden egg of this area is the natural resources, is the skiing availability, is the attraction of people to visit to take advantage of those resources. You have heard from our witnesses, at least in starting out yesterday, about how important that is for this area. We believe some of the alternatives that could be examined would

9	6-10-04crossroadsz fulfill the identified need for lodging to
10	enable people to have access to those
11	important natural resources and to the ski
12	area, Belleayre Mountain Ski Area.
13	we believe some of the alternatives
14	may be viable provided that they are
15	consistent with community character and
16	developed consistent with sustainable and
17	quality community policies and also provided
18	that there's proper and objective
19	environmental review that takes place.
20	Your Honor, I would like to introduce
21	you to John Ellsworth of Cashin Associates.
22	Mr. Ellsworth's CV has already been submitted
23	for the record.
24	Would you briefly describe your
25	background. (ALTERNATIVES ISSUE)
25	background. (ALTERNATIVES ISSUE) 932 MR. ELLSWORTH: I've been with Cashin
	(ALTERNATIVES ISSUE) 932
1	(ALTERNATIVES ISSUE) 932 MR. ELLSWORTH: I've been with Cashin
1	(ALTERNATIVES ISSUE) 932 MR. ELLSWORTH: I've been with Cashin Associates about 16 years now; and almost
1 2 3	(ALTERNATIVES ISSUE) 932 MR. ELLSWORTH: I've been with Cashin Associates about 16 years now; and almost right from the very beginning, I got involved
1 2 3 4	(ALTERNATIVES ISSUE) 932 MR. ELLSWORTH: I've been with Cashin Associates about 16 years now; and almost right from the very beginning, I got involved in preparation and review of environmental
1 2 3 4 5	(ALTERNATIVES ISSUE) 932 MR. ELLSWORTH: I've been with Cashin Associates about 16 years now; and almost right from the very beginning, I got involved in preparation and review of environmental impact statements, so I've been doing that for
1 2 3 4 5	(ALTERNATIVES ISSUE) 937 MR. ELLSWORTH: I've been with Cashin Associates about 16 years now; and almost right from the very beginning, I got involved in preparation and review of environmental impact statements, so I've been doing that for over 15 years, and I have reviewed many EIS's,
1 2 3 4 5 6 7	(ALTERNATIVES ISSUE) 937 MR. ELLSWORTH: I've been with Cashin Associates about 16 years now; and almost right from the very beginning, I got involved in preparation and review of environmental impact statements, so I've been doing that for over 15 years, and I have reviewed many EIS's, prepared many EIS's over that period.
1 2 3 4 5 6 7 8	(ALTERNATIVES ISSUE) 937 MR. ELLSWORTH: I've been with Cashin Associates about 16 years now; and almost right from the very beginning, I got involved in preparation and review of environmental impact statements, so I've been doing that for over 15 years, and I have reviewed many EIS's, prepared many EIS's over that period. My education background is I have a
1 2 3 4 5 6 7 8	(ALTERNATIVES ISSUE) 937 MR. ELLSWORTH: I've been with Cashin Associates about 16 years now; and almost right from the very beginning, I got involved in preparation and review of environmental impact statements, so I've been doing that for over 15 years, and I have reviewed many EIS's, prepared many EIS's over that period. My education background is I have a Bachelor of Science degree from the University
1 2 3 4 5 6 7 8 9	MR. ELLSWORTH: I've been with Cashin Associates about 16 years now; and almost right from the very beginning, I got involved in preparation and review of environmental impact statements, so I've been doing that for over 15 years, and I have reviewed many EIS's, prepared many EIS's over that period. My education background is I have a Bachelor of Science degree from the University of Rochester in biology/geology, and a
1 2 3 4 5 6 7 8 9 10	(ALTERNATIVES ISSUE) 937 MR. ELLSWORTH: I've been with Cashin Associates about 16 years now; and almost right from the very beginning, I got involved in preparation and review of environmental impact statements, so I've been doing that for over 15 years, and I have reviewed many EIS's, prepared many EIS's over that period. My education background is I have a Bachelor of Science degree from the University of Rochester in biology/geology, and a Master's degree from Stony Brook University in

15	Exhibit 31 is a Summary of Deficiencies in the
16	Alternatives Analysis.
17	MR. RUZOW: Marc, CPC 31 was the
18	Shandaken Master Plan Survey.
19	ALJ WISSLER: So 32 is what?
20	MR. GERSTMAN: This will be 32 and 33.
21	CPC 32 would be the Summary of Primary
22	Deficiencies of the Alternatives Analysis.
23	("DEIS FOR BELLEAYRE RESORT AT
24	CATSKILL PARK SUMMARY OF PRIMARY DEFICIENCIES
25	OF ALTERNATIVES ANALYSIS" RECEIVED AND MARKED (ALTERNATIVES ISSUE)
1	933 FOR IDENTIFICATION AS CPC EXHIBIT NO. 32, THIS
2	DATE.)
3	MR. GERSTMAN: CPC 33 is the
4	Alternatives Analysis Supplemental Offer of
5	Proof.
6	(ALTERNATIVES ANALYSIS SUPPLEMENTAL
7	OFFER OF PROOF CATSKILL PRESERVATION COALITION
8	JUNE 10, 2004 RECEIVED AND MARKED FOR
9	IDENTIFICATION AS CPC EXHIBIT NO. 33, THIS
10	DATE.)
11	MR. GERSTMAN: Mr. Ellsworth.
12	MR. ELLSWORTH: CPC 32 is a summary
13	chart that I put together. I submitted a
14	document dated April 21st, 2004, regarding my
15	review of the DEIS; and in an effort to
16	summarize the key points from that, I created
17	a table that bullets the key deficiencies of
18	the alternatives analysis, and also in order
19	to understand these deficiencies since the end

	C 10 04
20	6-10-04crossroadsz product is going to be a determination as to
21	whether the proposed action minimizes impacts
22	to the maximum extent practicable. I went
23	basically through the whole EIS and identified
24	certain deficiencies there to show that given
25	the deficiencies in the alternatives analysis (ALTERNATIVES ISSUE)
1	and the deficiencies in the analysis of the 934
2	proposed action, it doesn't appear it's
3	possible to make a finding statement in
4	support of this project.
5	MR. GERSTMAN: Your Honor, Mr.
6	Ellsworth referred to his letter dated
7	April 21st, 2004.
8	ALJ WISSLER: It is part of the public
9	comment, but I don't have it as a separate
10	exhibit in this hearing. If you want to put
11	it in.
12	MR. GERSTMAN: I believe it is
13	already.
14	ALJ WISSLER: Is it in the petition?
15	MR. GERSTMAN: Yes, it is. It's
16	Exhibit P.
17	MR. ELLSWORTH: Exhibit CPC 33 is
18	similar information in a Power Point format,
19	but it also includes some pages up front with
20	citations out of the SEQRA regulations, and
21	I'm going to go mostly from CPC 33 in my
22	presentation today, and I'll pull in one of
23	the tables from No. 32 later on.
24	I think it's important to recognize
25	that although the SEQRA regulations provide Page 19

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	935
1	just broad outlines for what's supposed to be
2	in an Environmental Impact Statement, with
3	regard to alternatives, it provides very
4	specific guidance as to what the criteria are.
5	Those the key passages from the
6	SEQRA regulations are the first two text pages
7	of CPC 33, and I would just like to, again,
8	highlight the key passages from that: "When
9	you get to the findings stage in the SEQRA
10	process, the lead agency, also all the other
11	involved agencies, because they're supposed to
12	do their own findings, must certify that
13	consistent with social economic and other
14	essential considerations, from among the
15	reasonable alternatives available, the action
16	is one that avoids or minimizes adverse
17	environmental impacts to the maximum extent
18	practicable, and that adverse environmental
19	impacts will be avoided or minimized to the
20	maximum extent practicable by incorporating in
21	its conditions to the decision those
22	mitigative measures that were identified as
23	practicable." I think it will become clear,
24	based on the full record that's introduced
25	here, that the DEIS you can't arrive at (ALTERNATIVES ISSUE)
1	936 that conclusion based on the information in
2	the DEIS. That section was out of the the
3	part of the SEQRA regulations that address
4	findings.
	<i>-</i>

5	6-10-04crossroadsz Another section of the SEQRA regs,
6	which is 617.9 (B) (V), Roman numeral 5, the
7	DEIS must include a description and evaluation
8	of the range of reasonable alternatives to the
9	action that are feasible considering the
10	objectives and capabilities of the project
11	sponsor.
12	This is the key sentence here: "The
13	description and evaluation of each alternative
14	should be at a level of detail sufficient to
15	permit a comparative assessment of the
16	alternatives discussed. The range of
17	alternatives must include the no action
18	alternative. The no action alternative
19	discussion should evaluate the adverse or
20	beneficial site changes that are likely to
21	occur in the reasonably foreseeable future in
22	the absence of the proposed action." As I'll
23	discuss later on, the DEIS didn't accomplish
24	either of those two key objects.
25	Now I'd like to jump right into the (ALTERNATIVES ISSUE)
1	933 discussion of what I saw as the deficiencies
2	in the DEIS's analysis of the alternatives.
3	Before I get into the discussion of the first
4	slide, alternative locations, just as a
5	little some general background here, and
6	this was in my comment letter, the
7	alternatives section of the DEIS consisted of
8	59 pages in total. And I'm just going to go
9	through this.

I don't mean to imply just by counting Page 21

pages you can determine how much the quality
of the level of the information in the DEIS
but it sort of gives an instructive first view
of what's going on in the DEIS with regard to
alternatives. 59 pages total in a
multi-hundred, maybe a thousand-page document,
41 pages of that concern project design
issues. Admittedly, they were part of the
scope and they needed to be in there, but
they're really focused on how the Applicant
can make their proposal work on this site; and
they concern things like water supply,
wastewater disposal, golf course management
practice, stormwater management and
construction phases. (ALTERNATIVES ISSUE)

alternative.

That leaves 18 pages in the DEIS alternative discussion to evaluate different scenarios of development for the subject property. 13 of those pages out of the 18 summarized a 700-page appendix in an effort to show why alternative layouts were not financially feasible. What you're left with after that is five pages, and they discuss three different alternatives in those five pages; alternative locations, alternative uses of the site, and the requisite no action

Certainly, just at first glance, even without reading the words in the document, that should raise red flags. Going into the

	6-10-04crossroadsz
16	specific alternatives that were discussed in
17	the DEIS starting with allocations. The
18	first thing is they didn't really explain the
19	criteria they used for excluding sites from
20	their analysis. They just basically gave
21	general conclusions about why a site wasn't
22	appropriate. For example, they said that they
23	excluded sites that weren't a reasonable
24	distance from Belleayre Mountain, and that's
25	not explained. So a decision-making agency (ALTERNATIVES ISSUE)
1	939 really has no idea, if they're evaluating
2	that, whether that was reasonable or not.
3	Second thing is they didn't really
4	provide details of the sites that they looked
5	at even. There was no map showing where these
6	sites were, no indication of acreages, no
7	discussion of environmental constraints and
8	things like that. They basically just said:
9	We excluded this site because of steep slopes.
10	We excluded this site because it had wetlands.
11	
12	We excluded this site pick a reason, but you really can't look back at the DEIS and
13	
14	figure out if that's a valid conclusion. They clearly didn't demonstrate the
	•
15	unique suitability of this particular site for
16	the proposed project substantiated. It may be
17	the most suitable site in the region, but
18	there's certainly not enough information in
19	the DEIS for somebody else to go in there and
20	arrive at the same conclusion.

Finally, with regard to alternative Page 23

22	locations, the DEIS indicates that they
23	discussed this issue with Shandaken town
24	officials. There's no indication that they
25	did a similar sort of meeting or phone (ALTERNATIVES ISSUE)
1	conference with Middletown officials to help
2	them identify where alternative sites might
3	be.
4	The next alternative they looked at
5	was alternative uses. They really only looked
6	at one alternative use, and that was a
7	standard subdivision. They actually drew a
8	map dividing the two properties into
9	single-family lots and included that in the
10	DEIS, and that was pretty much it. There's no
11	reference even in the text of the DEIS to that
12	map.
13	Beyond that, the fact that they didn't
14	even really look at it, it's sort of a paper
15	tiger because there's planning tools at the
16	disposal of municipalities, like clustering,
17	to avoid impacts to things like steep slopes
18	and wetlands. So even the one alternative use
19	that they looked at wasn't done in sufficient
20	detail to draw any conclusions.
21	MR. GERSTMAN: When you talk about
22	insufficient detail of the analysis in the EIS
23	on this standard subdivision, are you saying
24	that there was not any description of what the
25	potential environmental impacts would be of a (ALTERNATIVES ISSUE)

1	6-10-04crossroadsz standard subdivision in those locations?
2	MR. ELLSWORTH: There was just
3	conclusions that it would involve extensive
4	disturbance of steep slopes, extensive
5	disturbance of wetlands, things like that, but
6	there was no quantitative information as to
7	how many acres of steep slopes would be
8	disturbed and how many acres of wetlands. And
9	even if they did that, there would be no basis
10	of comparison to the proposed action because
11	they didn't provide acreages of steep slopes
12	disturbances to the proposed action.
13	MR. GERSTMAN: Your Honor, you recall
14	on our site visit on Wildacres, you led us on
15	a hike, or Al may have led us on a hike, up
16	and down some fairly steep slopes. We have
17	introduced CPC Exhibit 3, if I might identify
18	it.
19	ALJ WISSLER: This is CPC Exhibit 3A
20	we're looking at; am I right?
21	MR. GERSTMAN: Yes. Earlier in the
22	Issues Conference, Mr. Chris Olney from the
23	Catskill Center introduced this map of the
24	slopes. He has drawn approximate locations of
25	the two project sites, and I believe he (ALTERNATIVES ISSUE)
1	942 identified that the steepest slopes as
2	represented on the scale were 25 to 40 percent
3	slopes in the Wildacres site, which actually
4	exceeded much of the Belleayre Ski Center.
5	And as you recall, your Honor, we walked on
6	some of the areas where the hotel would be Page 25

7	built and the golf course, in that area,
8	located in and around some of these steep
9	slopes.
10	Mr. Ellsworth, is it your professional
11	opinion that one of the bases upon which to
12	include alternatives in an Environmental
13	Impact Statement is to be able to compare
14	environmental impacts and be able to choose
15	from one of those in order to make findings at
16	the end of the process?
17	MR. ELLSWORTH: That's most one of the
18	most critical elements of the SEQRA process.
19	I think looking at this map, again
20	especially on the east parcel, the idea of
21	the idea of doing a standard subdivision that
22	covers that entire parcel, just looking at
23	what the slopes are, you can see that that's
24	not really a reasonable alternative.
25	Also under alternative uses, they just (ALTERNATIVES ISSUE)
1	943 looked at the standard subdivision, they
2	didn't look at alternatives of scaled-down
3	uses that would provide some of the
4	objectives that the Applicant indicated was
5	the purpose of this project, such as
6	additional lodging, and also to provide the
7	recreational and economic benefits; but also
8	since it would be a reduced scale alternative,
9	it would decrease the project-related
10	environmental impact.
11	They also didn't do any level of

	6-10-04crossroadsz
12	detail in terms of analysis of existing golf
13	facilities to see if there's an excess demand
14	among the existing golf facilities that could
15	satisfy the demand that would be created by
16	the development of these parcels, that could
17	eliminate or reduce the number of courses that
18	are needed here.
19	MR. GERTSMAN: Before you go on, Mr.
20	Ellsworth, Mr. Alschuler from HR & A will be
21	offering further proof later concerning what
22	might be termed "a natural amenities
23	alternative"; an alternative that might
24	involve reduced scale lodging unit or
25	potentially a reduced scale residential unit (ALTERNATIVES ISSUE)
1	that would, as part of its attractiveness, be
2	associated with the natural resources, and as
3	Mr. Alworth termed it yesterday, the golden
4	egg of the region. Would that be an
5	alternative use that you would consider
6	reasonable and should be included under the
7	scoping document that was referred to earlier
8	by DEP and under SEQRA regulations themselves?
9	MR. ELLSWORTH: I believe that when
10	the title of the alternative is Alternative
11	Uses, that that is a very reasonable
12	alternative. Although the DEIS followed the
13	scoping document, and if you go through and do
14	a checklist, they did something on everything

was very broad in its language, so it allowed

the Applicant a considerable amount of Page 27

16

18	latitude in what to put in the DEIS.
19	So they it seems that they
20	interpreted that very loosely that they just
21	needed to put something in the DEIS, and they
22	didn't really go into the level of detail
23	that's required under the SEQRA regulations.
24	Next alternative was Alternative
25	Layouts. What they did here, and it's not (ALTERNATIVES ISSUE)
1	945 clear from the scoping document what this was
2	supposed to be, but it's reasonable how in
3	general how they approached it. They did
4	different layouts of the specific types of
5	uses that they're proposing, these world class
6	type resort facilities. Unfortunately, the
7	entire section is devoted almost entirely to
8	eliminating all of those alternatives from
9	further consideration based on the economic
10	analysis.
11	They also said that their Reduced
12	Density Alternative is not really needed
13	because the proposed project already minimizes
14	and avoided impacts. And I think it's clear
15	from the record that that is just not true.
16	There are a number of impacts even
17	in their own summary section of impacts
18	that can't be avoided. They acknowledged
19	there would be impacts to vegetation, wildlife
20	habitat, potential erosion and sediment
21	transport during construction, generation of
22	dust and increased noise levels during

23	6-10-04crossroadsz construction, change in visual character and
24	increased traffic. Right in their own
25	•
25	document, they admitted that in a different (ALTERNATIVES ISSUE)
1	946 section, and then they have a statement in the
2	alternative layout section saying that the
3	, , ,
	proposed project already minimizes or avoids
4	impacts.
5	MR. GERSTMAN: Mr. Ellsworth, you
6	hadn't been here to listen to CPC's traffic
7	expert, Mr. Ketcham, nor the visual discussion
8	from Mr. Sundell, nor community character from
9	Ms. Kopaskie. Let me just refer the Judge to
10	those sections of our record that have
11	identified that the EIS, in fact, does not
12	adequately identify those environmental
13	impacts; in fact, they minimize them. But
14	based upon your general understanding of a
15	project of this size, would alternative
16	layouts possibility reduce the visibility of
17	the project from important areas of state-wide
18	concern like state trails or hiking systems or
19	the Route 28 corridor, for instance?
20	MR. ELLSWORTH: Well, the alternative
21	layouts that at least they listed in DEIS
22	included an east only and a west only
23	alternative, and certainly either of those two
24	would reduce the visual impacts of the project
25	because you would only be developing one ridge (ALTERNATIVES ISSUE)
1	947 top. And it's also possible that they could
2	reduce visual impacts by scaling back the Page 29

3	extent of a two-site development.
4	Unfortunately, we don't know that right now
5	because they didn't go into the detail on
6	either of those. They eliminated all of them
7	based on the economic considerations, so
8	there's no information at all in the DEIS
9	regarding what the relative impacts of these
10	alternative layouts might be.
11	MR. GERSTMAN: If you reduce the size
12	of the project and the number of lodging
13	units, presumably you reduce the number of
14	cars traveling to and from, service vehicles,
15	site disturbance, wetlands impacts, stream
16	disturbance impacts and all the rest?
17	MR. ELLSWORTH: Pretty much
18	across-the-board.
19	MR. GERSTMAN: Sorry to interrupt.
20	Please continue.
21	MR. ELLSWORTH: The DEIS comes to the
22	conclusion that two 18-hole golf courses are
23	required for the project's economic viability,
24	and they have testimony from experts to that
25	effect. And they have a massive appendix that (ALTERNATIVES ISSUE)
1	948 is supposed to be in support of that
2	conclusion; however, when you look in detail
3	at what they've included in the Appendix 27
4	is it?
5	MR. GERSTMAN: I believe so.
6	MR. ELLSWORTH: In Appendix 27, they
7	have a number of tables showing comparables

8	from various perspectives, comparable resort
9	facilities, comparable lodging facilities,
10	things like that. If you go to CPC 32,
11	there's a tabled labeled, "Summary of
12	Comparables and Economic Feasibility
13	Analysis." I looked at those tables, and
14	there were one two, three, four, five, six
15	sets of tables in there I looked at. There's
16	a varying number of sites. Not all of them
17	are in mountain areas. Not all of them that
18	are in mountain areas have golf. The
19	importance of mountain areas is that a lot of
20	their comparables were in warmer locations
21	where skiing isn't a factor. So they're not
22	really comparable.
23	MR. GERSTMAN: Mr. Ellsworth, explain
24	to the Judge how you prepared this chart and
25	how go through each of the columns and show (ALTERNATIVES ISSUE)
1	949 the Judge how you got there.
2	MR. ELLSWORTH: The first column,
3	total number of sites, that's just the
4	facilities that are listed in each of these
5	categories; active timeshare, projects and
6	mountain areas. That table had 25 sites, new
7	style fractional interest projects.
8	MR. GERSTMAN: Is that your
9	traditional timeshare project?
10	MR. ELLSWORTH: Yes. It's a type of
11	timeshare. I'm not entirely familiar with the
12	terminology. I think this is a different
13	variation on the timeshare. The first column Page 31

is just a total number of facilities, and then some of the tables included a lot of facilities that are in warm whether locations like Florida or southern California, and what's left in the second column is the sites that are in mountain areas, and that would have two-season type activities, ski and golf being the primary focus.

So you go from 108 total sites in all of one, two, three, four five, six tables, to 76 sites eliminating the ones that are in warm whether locations.

(ALTERNATIVES ISSUE)

950 When I did a look at the sites and mountain areas with golf, what I had to do there in a lot of cases was go to the websites of the various facilities to see if they advertise golf. That reduces the number of sites of mountain areas from 76 to -- there are only 27 with any golf at all, based on my analysis.

Then the final step is how many of these sites and mountain areas that have golf have 36 or more holes of golf, and if you look at the last column, it's zeros down the board except there's one under the new style fractional interest, and the information that was available to me was indefinite. It said it had two courses, I'm guessing that's 18 holes a golf course, but it's not certain. I'll give them that one.

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19	6-10-04crossroadsz Then there was one other one under
20	National Resort Comparable Clubs. There was
21	one site there that was listed in a mountain
22	area, which included 54 holes of golf. But if
23	you go to the website, the advertising touts
24	its mild weather, and there's no advertisement
25	of an association with winter sports. (ALTERNATIVES ISSUE)
1	951 So at best, you start out with 108
2	total sites on these tables in Appendix 27,
3	and what you wind up is maybe one facility
4	that has 36 or more holes of golf.
5	ALJ WISSLER: Mr. Ellsworth, where are
6	those two sites located? Do you know the
7	names of those resorts?
8	MR. ELLSWORTH: Yes, if you hang on a
9	second, I'll go to the letter.
10	MR. GERSTMAN: Referring to Exhibit P
11	to CPC petition's for party status.
12	ALJ WISSLER: I'm referring to the
13	table on the second page of CPC 32, New Style
14	Fractional Project Interests 1.
15	MR. GERSTMAN: And I think
16	Mr. Ellsworth, for the information is
17	referring to CPC Exhibit P, petition for party
18	status.
19	MR. ELLSWORTH: The April 21st letter.
20	I'm on page 16. I'm trying to see if this is
21	the one. On the new style fractional interest
22	projects, the one with two courses is the
23	Snowmast Resort at Northstar, again one word.
24	ALJ WISSLER: Where is that? Page 33

25	<pre>MR. ELLSWORTH: This is Table VI-1 in (ALTERNATIVES ISSUE)</pre>
	952
1	Appendix 27.
2	ALJ WISSLER: Is that Northstar
3	Village, Tahoe, California?
4	MR. ELLSWORTH: Colorado. Then the
5	National Resort Comparable Clubs, Broadmoor
6	Golf Club is the one that has more than 18
7	holes of golf, but it doesn't appear to be
8	associated with winter activities.
9	ALJ WISSLER: This is Broadmoor as in
10	what, the Carolinas?
11	MR. ELLSWORTH: No, this is in
12	Colorado.
13	MR. GERSTMAN: Footnote 1.
14	MR. ELLSWORTH: Footnote 1 is Snowmast
15	Resort at Northstar in Colorado.
16	MR. GERSTMAN: Footnote 2.
17	THE WITNESS: That's Broadmoor Golf
18	Club, also in Colorado.
19	MR. RUZOW: You're identifying two
20	sites in Footnote 1?
21	MR. GERSTMAN: One site in Footnote 1,
22	I believe, is that what you're referring to,
23	Mr. Ellsworth?
24	MR. ELLSWORTH: Yes.
25	MR. GERSTMAN: Would be Snowmast. The (ALTERNATIVES ISSUE)
1	second site is located in a mountain area,
2	identified 54 golf holes, and I believe you
3	just said that was Broadmoor?

4	6-10-04crossroadsz ALJ WISSLER: National Resort
5	Comparable Club, that's the row you're looking
6	at; right?
7	MR. ELLSWORTH: Yes I don't know.
8	
9	MR. GERSTMAN: Please proceed.
	MR. ELLSWORTH: Alternative layout
10	continued. A lot of this was discussed in the
11	City's presentation, so rather than should
12	I just
13	MR. GERSTMAN: You heard the City's
14	presentation. Have you had a chance to review
15	New York City DEP Exhibit No. 6?
16	MR. ELLSWORTH: No.
17	MR. GERSTMAN: If he might take one
18	moment to review that now, your Honor.
19	ALJ WISSLER: We can.
20	Why don't we take five minutes.
21	(10:28 - 10:39 A.M BRIEF RECESS
22	TAKEN.)
23	ALJ WISSLER: If we're ready, let's
24	resume. Mr. Gerstman.
25	MR. GERSTMAN: Mr. Ellsworth. (ALTERNATIVES ISSUE)
1	954 MR. ELLSWORTH: Footnote No. 1 relates
2	to Snowmast Resort at Northstar, and that's in
3	Snowmast Village Colorado, and Broadmoor Golf
4	Club is also in Colorado. It's pretty much
5	due south of Denver in the south central
6	portion of the state.
7	MR. GERSTMAN: Mr. Ellsworth, have you
8	had a chance to review New York City DEP
9	Exhibit 6? Page 35

10	MR. ELLSWORTH: Yes.
11	MR. GERSTMAN: What is your general
12	feeling about that exhibit?
13	MR. ELLSWORTH: The comments regarding
14	this issue that I put in my letter identified
15	the issue that they didn't look at the full
16	scope of the economic analysis in a cumulative
17	manner, they just looked at the golf courses
18	and the hotels, and that was the basis of
19	their conclusion. And they left out the
20	lodging and the single-family homes. This
21	memorandum addresses the issue, and actually
22	includes an analysis.
23	ALJ WISSLER: Speaking of New York
24	City Exhibit 6?
25	MR. GERSTMAN: Yes. (ALTERNATIVES ISSUE)
1	955 Would you generally agree with the
2	conclusions that were drawn?
3	MR. ELLSWORTH: I wasn't able to look
4	in detail at the economic analysis, and that
5	is not my specific area of expertise. So I'll
6	defer to them on the conclusions of the
7	analysis.
8	MR. RUZOW: You have to keep your
9	voice up.
10	MR. ELLSWORTH: I can't really speak
11	to the conclusions. I just identified the
12	issue; they did the analysis. I haven't had
13	time to review the analysis; and, besides,

15 expertise.

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Then the final alternative, the no action alternative. Really referring back to one of the first pages in this exhibit,
Exhibit CPC 33, the Section 617.9 (B), Roman numeral (V), the no action alternative is the only one that is specifically addressed in the SEQRA regulations; and again it says: "The no action alternative discussion should evaluate adverse or beneficial site changes that are likely to occur in the reasonably foreseeable (ALTERNATIVES ISSUE)

future in the absence of the proposed action. And basically what they did for the no action alternative was they selected three parameters, those are really the only three that are addressed in this section of the alternatives analysis; land use, local and regional planning goals, and socioeconomic benefits. And those are the three that they're hanging their hat on as far as the alleged benefits of this particular project. There is absolutely no discussion in the no action alternative of all the other range of environmental variables, including geological and topographic resources, surface water and groundwater resources, terrestrial and aquatic ecology, soils, traffic, visual and aesthetic impact, noise and cultural resources.

So basically they selected the parameters that shed their project in the best possible light and pushed aside everything

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	0 10 0 10, 055, 04452
21	else.
22	Also under the no action alternative
23	in describing the impacts that would result
24	from pursuing that course, they make a general
25	statement that the site will continue to be (ALTERNATIVES ISSUE)
1	957 logged, but there's no information as to what
2	that really involves. There's no history,
3	discussion of logging on the site. We don't
4	know when logging last occurred, if it's
5	ongoing, what the acreage is, what types of
6	areas, what types of trees are taken out,
7	things like that.
8	Furthermore, the DEIS improperly
9	assumes after setting up the no action
10	alternative correctly and saying that no
11	action will be taken in the future, they go
12	further in the brief discussion that they give
13	of no action alternative, they say that the no
14	action alternative may entail impacts
15	associated with future development. So they
16	are improperly assuming the no action
17	alternative entails development when by
18	definition it doesn't.
19	They also tout the benefits, so to
20	speak, of doing a comprehensive environmental
21	analysis associated with this particular
22	project, and they say you wouldn't get that
23	with the no action alternative, but this
24	argument completely ignores the requirement
25	under SEQRA to review the impacts in a (ALTERNATIVES ISSUE) Page 38

cumulative manner from subsequent individual 1 2 actions. 3 So you still have to review all of the impacts even under the no action alternative. What they're talking about really, is even in 5 the absence of granting approval to the 7 proposed action, if you developed the subject property piecemeal. They also stress the benefits, if you will, of undertaking their 9 10 comprehensive analysis in terms of identifying the mitigation that could be provided and 11 12 implying that you wouldn't get any mitigation 13 if you didn't approve this project. Again, SEQRA requires that you provide 14 mitigation every time you approve an action, 15 16 even if it's done in small pieces over time. 17 And in a sense, a gradual development scenario may be more attractive because it allows you 18 19 to have a little bit of development, see 20 what's really happening and then react 21 accordingly instead of approving a very large 22 project and hoping that you have enough 23 mitigation in place. 24 MR. GERSTMAN: Mr. Ellsworth, let me ask you a question. In your professional 25 (ALTERNATIVES ISSUE) 959 opinion, gradual development as it relates 1 2 to -- I know you're not here to talk about 3 community character -- but can you draw any conclusions between the ability to evaluate

environmental impacts from the gradual

Page 39

6	development in an area versus a mega resort
7	project that you're seeing here?
8	MR. ELLSWORTH: Well, it applies to
9	pretty much all the environmental variables,
10	including community character. You can have
11	phased projects where each subsequent phase
12	would be dependent upon an evaluation of what
13	went before, and you can include in that
14	community character. If you approve something
15	this big, that's it, you're going to have that
16	whole development, and really there's no check
17	in the process to see if what you're getting
18	is what you approved originally.
19	Overall the no action alternative
20	focuses on economic considerations and
21	basically doesn't consider local and regional
22	goals for environmental conservation, and the
23	two go should be addressed hand in hand.
24	Yes, it's important to have economic
25	development, but even in regard to the (ALTERNATIVES ISSUE)
1	960 Watershed Compact, there are important
2	environmental considerations that were
3	expressed as goals for this area that are not
4	addressed at all under the no action
5	alternative. I'm just going to go
6	briefly that covers it for my summary of
7	the alternatives analysis.
8	·
	I also looked at the basically the
9	entire Environmental Impact Statement
10	because

11	6-10-04crossroadsz MR. GERSTMAN: Let me interrupt for
12	one second.
13	MR. ELLSWORTH: Sure. In
14	consideration of time constraints, I would
15	refer you to there's a Summary of
16	Deficiencies in the other sections of the
17	Environmental Impact Statement
18	MR. RUZOW: Your Honor, today is about
19	alternatives. Is there some reason why we're
20	looking at other subject areas in terms of
21	alleged
22	MR. GERSTMAN: Your Honor, this is, as
23	we've indicated, the alternatives analysis is
24	tied very closely in the consideration of
25	whether or not it's an adjudicable issue to (ALTERNATIVES ISSUE)
1	961 the significant adverse environmental impacts
2	that are associated with the project and the
3	deficiencies.
4	For purposes of efficiency of time,
5	Mr. Ellsworth is not going to testify further.
6	We're going to submit this as part of the
7	record as a summary of his analysis of the
8	DEIS and its deficiencies, and we'll move on
9	to Mr. Alschuler.
10	ALJ WISSLER: Thank you.
11	MR. GERSTMAN: Your Honor, do you have
12	any questions for Mr. Ellsworth?
13	ALJ WISSLER: No.
14	MR. GERSTMAN: I would like to
15	introduce Eric Goldstein who will present the
16	rest of CPC's offer of proof concerning Page 41

17	alternatives and Mr. John Alschuler.
18	MR. GOLDSTEIN: Good morning, your
19	Honor. Once again, my name is Eric Goldstein,
20	I'm an attorney with NRDC, the Natural
21	Resources Defense Counsel, and I'll be
22	presenting the next witness on behalf of the
23	CPC, Catskill Preservation Coalition. This
24	witness will also focus on the issue of
25	alternatives as set forth in the DEIS which is (ALTERNATIVES ISSUE)
1	962 outlined in Section J of our petition for
2	party status, pages 40 through 47.
3	In short, CPC believes that the DEIS
4	alternatives analysis is deficient in that it
5	fails, among other things, to take a hard look
6	at reasonable alternative uses, including
7	lower build options that would minimize
8	adverse environmental impacts. The project
9	sponsor suggests that they don't have to
10	seriously explore these lower build
11	alternatives because such options would
12	provide less than the maximum rate of return
13	for investors. It's our contention, and we'll
14	brief this following this issues conference,
15	that that's the wrong legal standard, but even
16	if that is the correct test, we believe the
17	DEIS fails to establish that other reasonable
18	alternatives are not economically viable.
19	Finally, we note that the issues
20	surrounding the adequacy of the alternatives
21	analysis as presented by CPC's two witnesses

22	6-10-04crossroadsz and the City's witnesses are substantive and
23	significant and are appropriate, we believe,
24	for adjudication as set forth by 6 NYCRR.
25	I'd like to introduce our next
23	(ALTERNATIVES ISSUE)
1	963 witness, Mr. John Alschuler.
2	Mr. Alschuler, can you briefly
3	summarize your educational background and your
3 4	
4 5	professional experience.
	MR. ALSCHULER: Yes. Your Honor, I'm
6	a graduate of Wesleyan University and have my
7	doctorate from the University of
8	Massachusetts. For the last 20 years, I've
9	been a founding partner and president of my
10	firm, HR & A. Our expertise is in land use
11	economics, real estate development and
12	financial feasibility.
13	We examine a variety of things
14	directly germane to this particular set of
15	issues. We've conducted large-scale analysis
16	for environmental impacts, including probably
17	the largest ever done for the United States
18	for the United States Air Force. We served as
19	the experts for the development of the MX
20	missile system on all financial matters.
21	We have done residential developments,
22	including those environmentally sensitive
23	areas within New York State such as the recent
24	work we did for New York City's largest
25	developer, The Related Company, for their work (ALTERNATIVES ISSUE)
1	964 in Tuxedo, New York. We've dealt extensively
1	Page 43

	5 15 5 6 6 5 5 6 6 6 5 5
2	with golf course and resort development in
3	ecologically sensitive areas. I served for
4	ten years as the advisor for a foundation for
5	the development of a 5,000-acre property,
6	including two golf courses in a very sensitive
7	area of the wetlands of Charleston, South
8	Carolina. We serve as an advisor regularly
9	for the mayor and governor of the City and
10	State of New York, of the District of Columbia
11	and other major cities in the northeast
12	corridor.
13	In addition to that, for close to 15
14	years, I've been an adjunct professor at
15	Columbia University where I teach a real
16	estate program. And finally I serve as the
17	lead outside director and member of the
18	executive committee of SL Green Realty. Our
19	company is the largest property owner in New
20	York City, with assets of well over three
21	billion dollars, and I must approve
22	acquisitions and calculations of IRR's on an
23	annual basis in excess of a half billion
24	dollars.
25	MR. GOLDSTEIN: Now, Dr. Alschuler, (ALTERNATIVES ISSUE)
1	965 have you been involved in analyzing the
2	economic development opportunities in the
3	Catskills as part of your professional work?
4	DR. ALSCHULER: Yes. As a result of a
5	competitive process, we were retained by

6

Catskill Corporation, along with -- in

7	6-10-04crossroadsz concurrence with the City and State of New
8	York, the contract was actually held by the
9	City of New York and all our work product
10	was approved by both City and the State, and
11	we prepared an analysis of the economic
12	development opportunities in the watershed
13	region for that set of clients.
14	MR. GOLDSTEIN: For the Catskill
15	Watershed Corporation?
16	DR. ALSCHULER: For the Catskill
17	Watershed Corporation.
18	ALJ WISSLER: Not the Catskill
19	Corporation?
20	DR. ALSCHULER: That's right, the
21	Catskill Watershed Corporation.
22	MR. GOLDSTEIN: What were the overall
23	conclusions of that study, which I believe was
24	completed in 1998, if you recall? Can you
25	summarize briefly for us a couple of the major (ALTERNATIVES ISSUE)
1	966 findings and conclusions of that body of work?
2	DR. ALSCHULER: There were a variety.
3	I think the most germane here is that this
4	region, like any other, has to craft
5	development strategy based on what its core
6	competitive advantages are. The most
7	important core competitive advantage that
8	differentiates today, and I believe over time,
9	will increasingly differentiate this region,
10	the automatic standing quality of its natural
11	environment, and the very large amount of its
12	open space.

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13	By virtue of its requirements to
14	maintain the watershed and the desire and
15	necessity of the City of New York to acquire
16	additional large portions of land in order to
17	maintain that watershed, this region will
18	increasingly dominate those people who choose
19	to locate in environments characterized by the
20	high quality and the natural environment.
21	If you compare this over time to
22	competitive areas, let's say, the Poconos and
23	the Berkshires, increasingly as those areas
24	become developed, they can never have because
25	they don't have a government that has (ALTERNATIVES ISSUE)
1	967 purchased the very large land holdings and
2	they don't have the economics to acquire and
3	maintain a natural environment. What will
4	differentiate this area, and will continue to
5	be its primary source of economic growth, is
6	the quality of its natural environment and
7	access to what will be a major mountainous
8	area, probably the only mountainous area
9	directly adjacent to the population centers in
10	New York that has this level of open space and
11	natural character.
12	ALJ WISSLER: The report you referred
13	to is the `98 report, the West of Hudson
14	Economic Study for the Catskill Watershed
15	Corporation?
16	DR. ALSCHULER: That is correct.
17	MR. GOLDSTEIN: CPC 18.

18	6-10-04crossroadsz ALJ WISSLER: That study was
19	specifically directed to be undertaken
20	pursuant to the Memorandum of Agreement, the
21	Watershed Agreement?
22	DR. ALSCHULER: That is correct.
23	MR. YOUNG: Could we break for one
24	minute? I want to discuss one thing with
□ 25	Mr. Ruzow. (ALTERNATIVES ISSUE)
1	968 ALJ WISSLER: You want me to take a
2	five-minute break?
3	MR. YOUNG: I just want to go outside
4	for a second.
5	(10:57 - 10:59 A.M BRIEF PAUSE.)
6	ALJ WISSLER: Mr. Young.
7	MR. YOUNG: Before this witness
8	continues, your Honor, I represent the
9	Coalition of Watershed Towns which controls
10	in essence, the CWC is a not-for-profit
11	corporation which represents those
12	communities, and they control the majority of
13	the Board of Directors in those communities.
14	I think this witness said he was retained by
15	the CWC to prepare a report, and he's now
16	testifying regarding his thoughts on that
17	report.
18	The question I have is does he have
19	CWC's permission, for work that he was
20	compensated for by CWC, to be here today. And
21	if not, I I would like to look at the
22	contract because I don't think people retained
23	him Page 47

24	ALJ WISSLER: I understand what you're
25	saying. Explain to me why he would not be (ALTERNATIVES ISSUE)
1	969 able to comment on that document.
2	MR. YOUNG: When you prepare, as a
3	lawyer or as a consultant and you're working
4	with an agency or a party, you're subjected to
5	all their personal thoughts and everything,
6	you work together and have a certain you
7	hear all their internal workings. He
8	is typically in our contracts, we don't
9	allow consultants to then go out and give
10	testimony.
11	Every single consultant contract I
12	have worked with always requires a
13	confidentiality obligation. You don't want
14	people going around talking about work they
15	did for you. He's now coming in and talking
16	about the intent and the work that he
17	submitted for the CWC. That's fine if CWC
18	says it's okay. I don't know that it's fine
19	in the absence of CWC.
20	MR. GOLDSTEIN: Your Honor, our
21	witness has no current contract with CWC. In
22	fact, if there even was a contract with the
23	CWC at all, this may well have been a contract
24	back with the City back in the mid 1990's. So
25	at this point, this is really speculation (ALTERNATIVES ISSUE)
1	970 about whether, in fact, there was any existing
2	contract, and all our witness is testifying is

3	6-10-04crossroadsz summarizing in his view what the public record
4	as a result of that work indicates.
5	In any event, we're just about done
6	with this aspect of the history. Our purpose
7	in introducing this was to demonstrate from
8	the horse's mouth what some of the benefits
9	unique to this region were at the time of this
10	study.
11	ALJ WISSLER: The study was done in
12	`98 and revised in January `99?
13	DR. ALSCHULER: Correct.
14	MR. YOUNG: The study, I believe it
15	was commissioned by CWC.
16	ALJ WISSLER: Right, I was confirming
17	when that was done. I will allow him to offer
18	his testimony. If your investigation reveals
19	that there is something improper about the
20	testimony because of some agreement that he
21	has with CWC, I will entertain your motion
22	with respect to that, and if preclusion of his
23	testimony with respect to those aspects is
24	appropriate, I will so rule.
25	MR. GERSTMAN: Your Honor, I would (ALTERNATIVES ISSUE)
1	971 suggest that as in other issues concerning
2	potential conflicts, that we've addressed two,
3	your Honor, in terms of the possible impacts
4	on credibility. You weren't excluding
5	witnesses in that circumstance. If that is an
6	issue that Mr. Young wants to raise, it seems
7	to me this is not the proper forum to raise
8	it.
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9	ALJ WISSLER: It may be a motion he
10	can make in some final brief or something; is
11	that what you mean?
12	MR. GERSTMAN: If he's alleging a
13	breach of contract, that contract action
14	alleging a breach does not lie before your
15	Honor.
16	ALJ WISSLER: I agree.
17	MR. GOLDSTEIN: Just three more
18	questions on this point, your Honor.
19	First, Dr. Alschuler, have you
20	testified today to anything differently from
21	what you've already said on the public record
22	and public proceedings about this study?
23	DR. ALSCHULER: Absolutely. What I
24	have said is consistent with public statements
25	made in public meetings with the Corporation. (ALTERNATIVES ISSUE)
1	972 MR. GOLDSTEIN: How do you feel about
2	the conclusions that were made in your 1998
3	report today as you look back in 2002?
4	DR. ALSCHULER: I think, if anything,
5	I may have some self interest in the answer to
6	the question. I feel like our conclusions are
7	more valid today than then. I think the
8	trends we predicted as to increasing home
9	price, increases in the attraction of the
10	environment have been repeatedly proven since
11	the issuance of our report.
12	MR. GOLDSTEIN: Can you give us your
13	thoughts as to the position of the economy in

	6-10-04crossroadsz
14	the Catskills today and how it has changed
15	since 1998 and since September 11th, 2001,
16	your general impressions on that issue?
17	DR. ALSCHULER: They are general
18	impressions. We have not studied it with the
19	intensity we did prior to the issuance of our
20	report, but based on my regular review of the
21	real estate and professional journals and
22	material, that the trends that we had
23	anticipated of the increasing attractiveness
24	to the region due to its environmental
25	character, the increasing value in homes, the (ALTERNATIVES ISSUE)
1	973 increasing desire of people within the
2	northeastern metropolitan regions to come here
3	because of the character of the environment
4	have been borne out by the published material.
5	MR. GOLDSTEIN: Thank you. Now let's
	·
6	turn, Dr. Alschuler, to the alternatives
7	analysis in the DEIS and to the economic
8	assessment of potential development
9	opportunities.
10	In the course of your consulting work,
11	have you explored for clients whether various
12	development scenarios are economically viable
13	or not?
14	DR. ALSCHULER: That's part of our
15	work. Landowners, land investors look at a
16	variety of choices as they approach the
17	development of a piece of real estate, and it
18	is at the heart of our business to present a
19	variety of choices, or as is sometimes our Page 51

20	role, to be brought in by investors to look at	
21	alternatives prepared by developers, so banks,	
22	insurance companies, large pension funds,	
23	investors, governments who are asking for	
24	loans and the economic development system will	
25	ask us to review alternative scenarios for (ALTERNATIVES ISSUE)	
1	development.	74
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MR. GOLDSTEIN: Can you walk us through step-by-step what's the process; how do you perform such assessments?

DR. ALSCHULER: We look principally at four basic building blocks; first, what's the market? What can you sell? What can you sell for at what price, and how fast can you sell it. If you're looking at single-family homes, what's the average price point and how many of them can you sell? Time is enormously important here, as I'll talk about in a minute. One of the key issues here is the time value of money and velocity of the product is important.

The second thing you look at, which is the most important here, is what does it cost you to earn the money. If you're going to sell a home, if you're going to rent a hotel room, how much does it cost the real estate entity to produce that volume of revenue. The analysis before you, the analysis we do essentially is a relationship between what does it cost you compared to what you earned.

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the Applicant's material, is they have chosen a form of real estate investment -- it doesn't say whether it's right or it's wrong, but it is judged by the entire marketplace, including the Applicant, to be substantially riskier than other forms of development. It demands a higher IRR in order to justify the capital.

Just make it a little less gibberish; if I buy an office building in New York City, and let's say it's occupied by City Corp. or occupied by General Motors, I have a tenant, they're paying money, the building is built, the market will judge the risk of that, and the market will say, okay, I'll invest an IRR in today's marketplace 8, 9, 10, because the risk is fairly perceived as low. This is compared to what is perceived as a zero risk of investment. A United States Treasury bill. I can buy a treasury, you know, today market is going up, high 3's, low 4's. I buy an obligation in the State of New York, that's (ALTERNATIVES ISSUE)

riskier, now I'm in the 5's. I buy an office building, I'm now close to 10. Well, this is now saying they want 14 or 15. They're saying okay, it's a lot riskier. Well, it is. And people do that, and that's not bad. It just is a market assessment that building starting at scratch is riskier than not, and building hotels is riskier than building houses.

You're basically running by the night, and so

6-10-04crossroadsz you're subject to much more volatility, and I 10 11 think the core issue here in many ways for the investor and for the alternatives analysis is 12 13 when you have to sink out a lot of money up 14 front before you make your money back, that's 15 riskier. 16 And what the Applicant wants to do 17 here, it's not necessarily right or wrong, what the Applicant wants to do is put a lot of 18 19 money up front. They have to build a couple 20 of golf courses and a bunch of roads and infrastructure, they're out close to 25, 21 22 \$30 million, and there's no return on that at 23 all. Now they may have to build the hotels, 24 25 they have to build the timeshare units, so the (ALTERNATIVES ISSUE) 978 1 level of risk here is represented by the 2 particular large amounts of capital they got 3 allocated. And they have to put that money out there, and they have to get it back. 5 Since you don't make money off a road, you build the road because you want to sell the 6 house or get to the hotel. My guess is -- we 7 don't have the data in front of us -- they're 8 not going to make a lot of money on the golf 9 10 courses. The purpose of the golf course is to

11

12 13

14

15

So they're spending a very large amount of money to amenitize and increase the value of the real estate. All that money has Page 55

bring people into the houses or bring people

into the timeshare or the resorts.

to go up front; and that, again, is not right or wrong, it just increases the risk profile.

П

And what the market is telling us is that these things don't work sometimes, and that's why the investor wants a higher rate of return, because they're going to -- presumably have a diversified portfolio -- some are going to work; some are going to hit a homerun, some are not going to work so well. Some may not work at all. So that's why over time -- very (ALTERNATIVES ISSUE)

few real estate investors will earn 15 percent over the life span of their portfolio. If they were, everybody would be in real estate, because that's twice what the stock market does overtime.

why do you do that? Well, you need that level of return because there's greater risk, and you're going to do some things that are underwater or have minimal rates of return. So the key question here, I think, for the analysis of the IRR, and particularly the alternatives, is they have chosen a project -- correctly or incorrectly, that's a different judgment we can talk about in a minute -- that has a higher risk profile than most real estate investments, and it is that way because it requires a very substantial outlay of capital at the front end of the project with the returns coming down the road, which is pretty much the source of the risk.

	6-10-04crossroadsz
21	So to get back to the core of your
22	question, what we will do is look at the
23	market, what is the revenue potential, what
24	does it cost to produce it. We'll weigh those
25	two things together to help us understand what (ALTERNATIVES ISSUE)
4	
1	the risk is because the allocation of capital
2	is a risk-to-price entity. If you don't want
3	to take a lot of risk, you buy bonds. If you
4	want to take more risk, you could invest in
5	Internet stock that's probably a risky
6	thing to do. Somewhere in the middle of this
7	is real estate.
8	And then we look at things which
9	perhaps create risk but are part of this
10	process which is can you permit it, is it
11	possible to build, and what's the time and
12	energy necessary to get the government to
13	allow you to do this. That's the basic
14	process we go through on behalf of our
15	clients.
16	MR. GOLDSTEIN: Let's see if we can
17	pull that process back into this process, and
18	you've reviewed the DEIS, the appendices that
19	dealt with the economic assessments of this
20	project. What is your opinion of the
21	financial viability of the development
22	scenarios presented in the DEIS and the
23	alternative development scenarios that were
24	outlined?
25	MR. ALSCHULER: Based on the
	(ALTERNATIVES ISSUE)

6-10-04crossroadsz 981 information I have in front of me, that I have 1 reviewed carefully, which is the appendices 2 3 here, it is, I think, literally impossible to tell. MR. GOLDSTEIN: Impossible to tell what? 6 DR. ALSCHULER: Whether or not they 7 8 have anything here that is economically viable. While they have a reputable firm and 9 10 they have used a methodology that I presume they are comfortable with, it is not a 11 12 methodology I would ever present to a client, nor would any client that I have accept. 13 MR. GOLDSTEIN: Why is that? What is 14 15 the problem that you identified with the methodology --16 17 MR. ALSCHULER: The core issue here, 18 which is one the City's witness touched on, 19 and I completely concur with their assessment; 20 in our firm, we calculate IRR's solely on the capital that is being invested. The question 21 of return is return on what. And in the 22 investment world, of which I'm an active 23 24 participant, the return is on the capital that your entity has invested. 25 (ALTERNATIVES ISSUE) 982 what they have done here is calculate 1 2

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what they have done here is calculate something which I would never call an IRR, others might, and maybe you're valid in doing so, but this is a return on cost. Now, the cost is paid for, as Mr. Donohoe has said --

6	6-10-04crossroadsz and I concur. Most of this money is debt.
7	Most real estate development is financed
8	principally by debt, not by equity. You don't
9	calculate return on debt that the bank gets
10	paid back their interest. When you buy or
11	
	sell your home, you don't calculate what you
12	made or lost based on the price of your house,
13	you calculate what you made or lost based on
14	the equity you put in your home. And I have
15	bought and sold a bunch of my own houses, and
16	I never thought about, gee, what did I make on
17	the total price of the house; I said, gee,
18	what did I make on the money I put in, and am
19	I better off or worse off for my down payment
20	that I put into the house. It's a lot more
21	complicated here, but on some level it's no
22	more complicated.
23	The investment community looks at
24	return on the capital they put in. We could
25	say there are all kinds of projects (ALTERNATIVES ISSUE)
1	roughly 20, 25 percent of the total cost of
2	the development. So it's really, I think,
3	very hard for is impossible for me to
4	understand whether or not the base case here
5	or the alternatives are, in fact, financially
6	rational because they have used an analysis
7	that is a return on a measure that I would

The second problem -- the methodology
I would use is I would prepare what we would
call a pro forma. We would take a whole
Page 59

never recommend to a client.

series of things that aren't even included in this analysis. A pro forma, which I believe to be a vastly superior analytic tool here, does a couple of things. There are a whole series of costs the developer has that aren't in here. The cost of their financing is implied but not explicit. The cost of operating these facilities is implied but not quantified. The ratio, as I referred, of debt to equity is not dealt with. And the price of the equity, which is really the core question here, and is equity getting its proper return.

And then most importantly, what's the time value of the money. Just to try and make (ALTERNATIVES ISSUE)

that more concrete, if building a golf course, by the time you start construction, you seed it, it matures, people can play on it, is a several-year process. So I have to lay out my money in year one, and let's just say for the sake of discussion no one can play on it until year three. In anybody's IRR, I have to earn

money on the time that golf course is just sitting there. And I have to put a lot of my infrastructure in up front, but I'm not going

to earn money off it until I sell a timeshare or a house or a hotel room in year five, six,

13 seven, eight, nine, ten.

So to really understand accurately what an IRR is, a return on capital, you have to say, okay, what's the timing of my

17	6-10-04crossroadsz expenditure. Sadly for the investor, which is
18	why it's risky, all at the front end compared
19	to the timing of when I earn my money which
20	is it has to be much later down the road.
21	And I have to do a technique we call present
22	value. I have to take the time period of the
23	spending of the money, the time period of the
24	earning of the money, back it off to a
25	constant point in time, and that gives me an
23	(ALTERNATIVES ISSUE)
1	985 IRR, or at least the kind of IRR I understand.
2	ALJ WISSLER: The kind of IRR you
3	understand is based upon capital of actual
4	equity invested, not based upon cost?
5	DR. ALSCHULER: Exactly. In order to
6	understand a return on capital, you have to
7	define the time in which that capital is
8	expended and the then timing of when you get
9	the money back. So you have to factor in, you
10	know, what's the priority of my debt.
11	My guess is the true equity here will
12	have something we call a mezzanine layer of
13	financing, something which is not
14	really it's not debt in the sense they
15	don't have a first mortgage position, they
16	can't take your property back from you, but
17	you have to pay them back before you get the
18	equity. If they actually are successful here,
19	which I have some questions about getting a
20	Ritz Carlton brand here, they're likely to
21	want to prefer a return of some kind which
22	will stand in front of equity. Page 61

23	So you have to take all your cash
24	flows, stack their priorities as to who gets
25	paid back, take all your revenues and figure (ALTERNATIVES ISSUE)
1	986 it out. And that tells you exactly what you
2	said, Judge, which is, okay, what is the
3	return on what I care about, which is my
4	equity.
5	There is no data in front of us that
6	allows us to understand that, either for what
7	they have proposed to do or those things which
8	they have suggested as alternatives or things
9	we have suggested are other alternatives worth
10	exploring.
11	The first part of the answer to your
12	question is that the form of the analysis is a
13	different one than I would use. And were I
14	representing an investor here, as we might,
15	sometimes we're asked to in circumstances like
16	this, it is not a form of analysis I would
17	ever accept as the basis for making an
18	investment. I wouldn't know what was
19	happening to my money. That's problem one.
20	Problem two gets to the core of what,
21	in fact, are the alternatives suggested.
22	Based on what I have described so far, the
23	principal risk question here is what is the
24	relationship between the required upfront
25	capital investment and its return. I would (ALTERNATIVES ISSUE)
	007

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	C 10 04 anagamanda-
2	6-10-04crossroadsz investor or were I in this process, an
3	examination of alternatives that are less
4	capital intensive. What the alternatives have
5	done is pare down the capital but then pare
6	down the revenue.
7	There is no systematic examination of
8	alternatives that would eliminate the golf,
9	for example, which is highly capital
10	intensive. In order to make a golf resort
11	community, which is what they suggest here,
12	has to charge a premium to pay for the golf
13	course. That's why you built it. You don't
14	build the golf course because you like golf.
15	You build it the way somebody builds a
16	swimming pool attached to a house. Whoever is
17	buying the swimming pool, they're going to pay
18	more for the house because it's got the pool.
19	You build the golf course because somebody is
20	going to pay more for the timeshare or more
21	for the room, or more people are going to
22	come. You can reduce capital intensivity and
23	you go back where I started. If you reduce
24	capital intensivity and your measure is IRR,
25	less capital can earn you (ALTERNATIVES ISSUE)
1	988 ALJ WISSLER: More?
2	DR. ALSCHULER: More, the same, less.
3	So to me, the fundamental deficiency of the
4	alternative analysis is the, first of all, the
5	methodological question which looks at cost,

not equity. And secondly, the limitation on

investment scenarios, which are less capital Page 63

6

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8	intensive, that using the Applicant's own
9	standard, which is IRR, to earn them equal or
10	superior IRR's were they able to reduce the
11	amount of capital required to earn a constant
12	dollar.
13	MR. GOLDSTEIN: Two last questions on
14	this point. Can you determine from the
15	alternatives analysis and their economic
16	assessments whether the current project as
17	currently proposed is economically viable?
18	DR. ALSCHULER: No. It may well be.
19	I respect the firm and the work that's been
20	done here, but until I see a return on equity
21	and I see a pro forma that lays out the
22	relationship of expenditures and revenue over
23	time, as opposed to what they have done here
24	which hypothesizes some minute. They discount
25	their revenues back, but by not laying costs (ALTERNATIVES ISSUE)
1	989 out over time over revenues, the elements of
2	it, or the simplicity of it, introduces a
3	potential of very, very substantial
4	miscalculation that were I representing an
5	investor, I would believe not to be an
6	acceptable analytic construct.
7	MR. GOLDSTEIN: Have they convinced
8	you in their alternatives analysis and
9	economic analyses that the lower build
J	economic analyses that the lower bullu

DR. ALSCHULER: No. Again, absent a

10

alternatives would not be economically viable

even if that were the correct legal standard?

	6-10-04crossroadsz
13	pro forma analysis and a calculation of return
14	on equity I'm convinced by reading that if
15	you apply a consistent methodology to certain
16	choices, they have returns that are less. But
17	since we don't know what the return to equity
18	is in any analytical way which I find comfort
19	as an advisor, I have no ability to read this
20	material and assess a professional response to
21	that question.
22	MR. GOLDSTEIN: Let's turn finally to
23	the lower build alternatives. In your
24	statement which is attached to CPC
25	Exhibit CPC petition as Exhibit Q, you (ALTERNATIVES ISSUE)
1	990 identified a number of lower build alternative
2	scenarios. There was the Wildacres concept
3	built development on the western portion only
4	with the eastern portion being sold to the
5	City or State; there was a high-end,
6	scaled-down residential alternative with sale
7	of the remaining land to the City or the
8	State; there was a natural amenities
9	alternative with resort and horseback riding,
10	backhill trails as opposed to golf, again with
11	the sale of remaining land to the City or
12	State.
13	You indicated in that submission that
14	these are examples of reasonable alternatives
15	that should be examined as part of an
16	environmental review process alternatives
17	assessment. Why did you make that contention?
18	DR. ALSCHULER: Again, if you can Page 65

19	reduce the capital intensivity of the project,
20	you can and again, because you can't
21	associate particular capital costs with
22	particular revenue sources, you're unable to
23	assess the rationality of those capital items.
24	You would want to look at those alternatives.
25	<pre>It's important, I think to put it in (ALTERNATIVES ISSUE)</pre>
4	991
1	context. The issue confronting this
2	proceeding is one that is reasonably common in
3	the work we've done in the Carolinas, in work
4	done in California, other places. Making real
5	estate development compatible with sensitive
6	ecological systems is a challenge that my
7	industry, I think, has been increasingly
8	sophisticated in grappling with and
9	understands they have to explore, both as a
10	matter of permitting, the subject here, but
11	also, frankly, a value statement that there
12	are ways of developing less capital
13	intensive and since there is, unfortunately
14	or not, a direct relationship between
15	environmental disturbance often and capital
16	intensity capital intensity is another word
17	for roads, golf courses, things which change
18	what is a natural system, which may or may not
19	be a problem, depending on where it's located.
20	If you reduce the capital intensity of a
21	project, you obviously can, in some cases be

2223

We have seen a very substantial

more compatible with what is around you.

24	customer base change. You know, 15 years ago,
25	there was a much less robust customer market (ALTERNATIVES ISSUE)
1	992 for developments that were designed explicitly
2	and marketed themselves in their niche and
3	their communications, as deliberately designed
4	to be low capital intensive and
5	environmentally sensitive.
6	And my colleagues who developed this
7	just abutting our property in South Carolina
8	who did Spring Island, pioneered creating a
9	destination recreational community in which
10	the primary asset they were selling was the
11	preservation of the natural environment.
12	And they made this was for them out
13	of necessity, they didn't have a heck of a lot
14	of money when they started, so whether or not
15	they were thoughtful or making virtue of
16	necessity, they created Spring Island which
17	has been an enormously successful second home
18	and now primary home destination. Of course
19	the primary thing you are acquiring is the
20	preservation of the natural environment around
21	them.
22	Again, we don't have the data in front
23	of us that allows us to say whether or not
24	these things do or do not provide appropriate
25	returns on risk capital, but there certainly (ALTERNATIVES ISSUE)
1	993 is a compelling body of examples that were not
2	mentioned as comparables in the HVS work. HVS
3	chose their study on other capital Page 67

4	intensive they went out and looked for
5	things like what they were doing.
6	Now, that's not inherently irrational
7	if you want to learn about what you are doing,
8	but they didn't go out I'm not sure what
9	they did, but there's nothing in their
10	documentation available to me that says:
11	Okay, we went and looked at different
12	approaches to developing economically
13	competitive destination resort environments.
14	They plumbed an important, viable significant
15	part of the industry, but there are other
16	significant, viable important parts of the
17	second home and resort industry which were not
18	addressed, either in the alternatives, nor in
19	the examination of the natural product. Their
20	examination relates, not surprisingly, to the
21	type of product and program that they have
22	proposed.
23	MR. GOLDSTEIN: Would I be
24	appropriately summarizing this aspect of your
25	testimony and your written submission on the (ALTERNATIVES ISSUE)
1	992 lower build alternatives if I said that you
2	believed it made sense to take a hard look at
3	these lower build alternatives because they're
4	less likely to have adverse environmental
5	impacts and because they could well be
6	economically viable?
	·
7	DR. ALSCHULER: Given my background,
8	you could probably put the two in reserve

9	6-10-04crossroadsz order. My business, for most of my clients,
10	is return on capital, and the first question,
11	if one of my clients came to me to look at
12	this investment, the first question I would
13	ask them is: Are you sure there are not ways
14	to earn a fair return here that incur less
15	risk? And can you, in fact, get a reasonable
16	return here without incurring that level of
17	risk, and can you do something that is less
18	capital intensive that will result in
19	something which is putting aside my
20	personal values or lack thereof of less
21	disturbance to the environment. But I would
22	approach it first from how do I secure from my
23	investor the right level of risk-adjusted
24	return; and before choosing something like
25	this, I would examine other alternatives that (ALTERNATIVES ISSUE)
1	995 incurred less capital, and therefore less
2	risk.
3	MR. GOLDSTEIN: Of course, you and
3 4	MR. GOLDSTEIN: Of course, you and your investors would still need to comply with
	, •
4	your investors would still need to comply with
4 5	your investors would still need to comply with state environmental laws, talking about the
4 5 6	your investors would still need to comply with state environmental laws, talking about the environmental aspects of the economical
4 5 6 7	your investors would still need to comply with state environmental laws, talking about the environmental aspects of the economical analysis, but I understand your point with
4 5 6 7 8	your investors would still need to comply with state environmental laws, talking about the environmental aspects of the economical analysis, but I understand your point with respect to the economics of this.
4 5 6 7 8 9	your investors would still need to comply with state environmental laws, talking about the environmental aspects of the economical analysis, but I understand your point with respect to the economics of this. Two last questions. Would these lower
4 5 6 7 8 9	your investors would still need to comply with state environmental laws, talking about the environmental aspects of the economical analysis, but I understand your point with respect to the economics of this. Two last questions. Would these lower build alternatives that you talked about in
4 5 6 7 8 9 10 11	your investors would still need to comply with state environmental laws, talking about the environmental aspects of the economical analysis, but I understand your point with respect to the economics of this. Two last questions. Would these lower build alternatives that you talked about in your written submission, would they be

would build off, what I believe to be today an increasingly over the development horizon, the core competitive advantage here, which is the significant and, I believe, over time increasingly scarce access to an undisturbed natural ecosystem which is an amenity no developer could afford to buy. The City of New York has spent a substantial amount of money buying that. Access to that is a very powerful amenity.

MR. GOLDSTEIN: So would you say those (ALTERNATIVES ISSUE)

lower build alternatives, would they be more or less consistent with the 1998 study than the current development proposal in its current scheme?

DR. ALSCHULER: I don't have enough data that allows me to, and I'm not expert enough in the environmental implications of this, there are other people here. Certainly as a general theory, those things which are least disruptive to the natural ecosystem of this region, that are, in fact, consistent with the need for this region to grow economically, are those that are most consistent with that which we recommend in our report.

That requires me to note two things in which I feel comfortable with the professional opinion on the one, namely, economics; but those things most consistent with the

2.0	6-10-04crossroadsz
20	preservation of the natural ecosystem here,
21	all other things being appropriately managed,
22	would be those things most consistent with our
23	vision.
24	MR. GOLDSTEIN: Finally, did the Draft
25	Environmental Impact Statement and the (ALTERNATIVES ISSUE)
1	997 appendices that you reviewed take a hard look
2	at these other lower build alternatives, in
3	your judgment?
4	DR. ALSCHULER: I don't think they
5	looked at them carefully at all. There are
6	two problems. One, is the basic analysis they
7	used for the proposed development is one, as I
8	said, I consider to be not consistent with the
9	professional discipline of my firm, nor the
10	practice represented by the investors with
11	whom I investors I serve, and they apply
12	that consistently, they don't change it.
13	So it is as troubling to me in the
14	base case as the alternatives; and secondly, I
15	believe there would be quite serious
16	alternatives that are worth exploring as other
17	developers in other ecological sensitive areas
18	have explored that simply have not been dealt
19	with in this report at all, and I would be
20	very interested in seeing those alternatives
21	examined which if we were 15 or 20 years
22	ago, we hadn't seen what the industry has done
23	since 1980, we can say this is untested and
24	unchartered territory. Well, it was in 1980,
25	it's not today.

6-10-04crossroadsz (ALTERNATIVES ISSUE)

1	998 There is an important set of real
	·
2	estate products built around the twin goals of
3	economic returns and fairness and rational
4	real estate investment that are that
5	incorporate ecological preservation as a core
6	asset and are less capital intensive, and
7	therefore less disruptive of what is here.
8	MR. GOLDSTEIN: Finally, you heard
9	this morning the presentation of the New York
10	City DEP expert regarding their assessment of
11	the economic analysis, and you have reviewed
12	that New York City DEP Exhibit 6. Can you
13	give us your assessment of the City's
14	analysis?
15	DR. ALSCHULER: I consider it to be
16	accurate, and it raises I haven't seen it
17	before I came here this morning it raises
18	some of the same points that I suggested. The
19	last paragraph here gets to the point I was
20	raising before. RKG has attempted in a way
21	that I find a reasonable methodology to
22	distinguish between return on cost and return
23	on equity. By the attempting to eliminate
24	bank debt, they were getting at the core
25	question I was raising, which is the analysis
	(ALTERNATIVÉS ISSUE)
1	999 should be invested equity played out over time
2	not on cost, because cost is paid for
3	principally by debt, not principally by
4	equity. So I think it raises important

	6-10-04crossroadsz
5	points, and I am in general agreement with its
6	conclusion.
7	MR. GOLDSTEIN: Thank you very much,
8	Dr. Alschuler.
9	Judge, do you have any further
10	questions of this witness?
11	ALJ WISSLER: No.
12	MR. GOLDSTEIN: Thank you very much.
13	ALJ WISSLER: Mr. Gerstman.
14	MR. GERSTMAN: Thank you, your Honor.
15	We will provide a little further on in the
16	proceeding copies of the HRA Study, Report 1.
17	We will provide a full copy for the record.
18	MR. RUZOW: What is that?
19	MR. GERSTMAN: West of Hudson Economic
20	Development Study for the Catskill Watershed
21	Corporation dated June 22nd, 1998.
22	MR. YOUNG: The final study?
23	MR. GERSTMAN: Yes.
24	ALJ WISSLER: Mr. Young.
25	MR. YOUNG: Can I have a five-minute (ALTERNATIVES ISSUE)
1	break?
2	(11:39 - 11:51 A.M BRIEF RECESS
3	TAKEN.)
4	ALJ WISSLER: Back on the record.
5	Mr. Young, before we begin, I'm not going to
6	preclude you from participating in the
7	discussion of alternatives. I just need you
8	to help me where in your petition alternatives
9	is discussed, or is it tangentially related to
10	Issue D? How am I reading that? Where am I Page 73

finding it? 11 12 MR. YOUNG: In our amended petition, 13 we did not identify alternatives as an issue that we were going to provide witnesses on. 14 15 And in my petition, however, your Honor, I identified Glen Neelis, Director of Delaware 16 County Economic Development, I identified as a 17 18 potential witness and rather than -- I felt -- yesterday I made the decision that he 19 20 is more appropriate to address this issue of alternatives because the focus of his 21 22 testimony is going to be on the need for a destination resort. So Glen Neelis is in my 23 24 petition, and I identified him as part of the 25 1001 1 offering him as part of alternatives. 2 MR. GERSTMAN: We object. This is 3 the -- we're faced with a second amendment now of their petition. The Coalition of Watershed 4 Towns is suggesting now that they can put in a 5 petition. Everybody else had the obligation 6 to be filing party status on April 23rd. 7 8 The Coalition of Watershed Towns, certainly we didn't object to their initial 9 10 filing because they had concerns with New York City DEP's comments. Yesterday they came 11 12 forward with an amended petition indicating 13 additional parties and witnesses. And now

14

15

we're hearing beyond that, the third area that

they want to offer proof on. We have a

16	6-10-04crossroadsz schedule that we've set out, we're trying to
17	meet.
18	Your Honor, our witnesses are
19	extending their day here because of the need
20	to respond to what the Applicant has said
21	about their testimony. We're now taking
22	Mr. Young, in a situation where he has not
23	indicated in advance that he wants to offer
24	proof on this issue. We object to, A, taking
25	the testimony at all; and B, taking this (ALTERNATIVES ISSUE)
1	testimony now.
2	MR. YOUNG: Can I read from my amended
3	petition? In my amended petition, I didn't
4	particularly characterize him as community
5	character or anything else.
6	ALJ WISSLER: Let's cut to the chase.
7	I'm going to allow him.
8	MR. YOUNG: Glen Neelis is the
9	Director of Economic Development for Delaware
10	County. We had him here yesterday. I didn't
11	have him here today. I want to summarize his
12	comments that he submitted previously and then
13	tell you what his testimony will be. I'm
14	going to read what his written comments were:
15	"As Director of Economic Development for
16	Delaware County, it is my responsibility to
17	promote economic viability of the county. In
18	our current state, that means jobs, plain and
19	simple. Delaware County is the fourth poorest
20	county in New York State, and the northern
21	most county of the federally designated Page 75

22	Appalachian which reflects the rural property,
23	long-term unemployment and lack of job
24	opportunities that exist in this region."
25	"According to the U.S. Census data, (ALTERNATIVES ISSUE)
1	the median family income in the Town of
2	Middletown is more than 40 percent below the
3	statewide average. Further, while real wages
4	have risen throughout the state during the
5	1900's, they have declined within the
6	watershed. In 2000, the average private
7	sector wage in Delaware County was \$25,576,
8	which was nearly 81 percent lower than the
9	statewide average of \$46,224. The result is
10	an exportation of working age population."
11	"Delaware County is the second oldest
12	county in the State of New York, second
13	oldest. And it is aging at a faster pace than
14	all other counties. This has serious
15	implications. Between 1900 and 2000, which is
16	bigger than Albany and Schenectady and
17	Rensselaer County combined, Delaware County
18	grew by only 2,055 people. Between 2000 and
19	2001, we shrank by 535. Incidentally, this is
20	slightly fewer than the number of full-time
21	jobs to be created by this project."
22	"What do 542 full-time jobs mean? It
23	is a 4.3 percent increase in the number of
24	private sector jobs throughout the county.
25	This would partially offset the 4.7 percent of (ALTERNATIVES ISSUE)

1	6-10-04crossroadsz jobs lost in the region between 1990 and 2000.
2	More locally, it represents a 17 percent
3	increase in the number of jobs available to
4	the Town of Shandaken and Middletown."
5	"To put these figures in perspective,
6	the national economy shed just 1.5 percent of
7	domestic jobs during a severe recession, from
8	which the country is tentatively emerging.
9	What's more, while these jobs may appear low
10	paying to some, those familiar with the actual
11	local wage structure would disagree."
12	"As stated above, the average annual
13	private sector wage for salary in Delaware
14	County is \$25,576. The average annual wage at
15	Belleayre resort will be approximately
16	\$29,000. I would imagine that there would be
17	quite a few people that would be interested in
18	a 17 percent increase."
19	"Further, this figure excludes the tip
20	income the bellhop, the maids, the waitresses,
21	who are supposed to get tips, and also
22	excludes the locally valuable benefits of
23	health and dental insurance."
24	"As for local spending, my personal
25	experience of staying at a resort destination (ALTERNATIVES ISSUE)
1	led me to believe it will be considerable.
2	When was the last time you went on vacation
3	without spending money, without any interest
4	in seeing the surrounding area?"
5	"Laying aside that argument for a
6	moment, I'm just as excited about the amount Page 77

of local spending that will be generated as result of the 542 full-time jobs created. This project is a rare opportunity, one that needs to be judged strictly on the facts, at one that will not come around again." I have copies of this. ("MAILBAG" RECEIVED AND MARKED FOR IDENTIFICATION AS WATERSHED COMMUNITIES EXHIBIT NO. 1, THIS DATE.) MR. YOUNG: I'm submitting this as Delaware County ALJ WISSLER: I just want to refer you folks collectively as a party. Tell me what you want to be called. MR. YOUNG: Watershed Communities. ALJ WISSLER: Watershed Communities. ALJ WISSLER: Watershed Communities is going to testify to is that this area needs a (ALTERNATIVES ISSUE) destination resort, and it all comes down to the issue of sustainable jobs. Notwithstanding what the prior witness talk about, you know, about tourism coming just the natural beauty. He's going to testify that it's not working. That to have a community, a surviving, sustainable community you need hospite	
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9 service, you need doctors, you need dentist	īs,
10 churches, restaurants, schools, drugstores,	1
11 supermarket, banks.	

6-10-04crossroadsz And that we lost our employment base. 12 We had dairies. He'll go through and identify 13 the dairies that existed and no longer exist, 14 15 and also testify about how impossible it is to 16 site a dairy in the New York City Watershed. We used to have farms, and we've lost a lot of 17 18 the farms. We used to have forestry: we lost 19 a lot of that. We had tourism, and we lost a lot of that. As people testified 20 21 yesterday -- sort of the fifties and the 22 sixties and seventies passed us by. Why did 23 they pass us by? Because people built better 24 places to go to. 25

He is going to say that he (ALTERNATIVES ISSUE)

1007

spent -- he'll talk about his efforts to revitalize downtown this and downtown that. They spent a lot of money and effort on trying to improve downtown facades, and just because you improve them doesn't mean people come. The businesses that are there are suffering. They may be open Saturday and Sunday, but they're not open Monday, Tuesday, Wednesday and Thursday. Without a supermarket, we hardly have a community. Without a movie theater, we hardly have a community.

It's wonderful to have these wonderful things, these five-star restaurants, but what the community needs is Little League -- it needs the basic things we all enjoy and need for our families. And that's what we're losing. And if we lose that much more of it, Page 79

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	6-10-04crossroadsz
18	we wouldn't exist anymore. We need
19	sustainable jobs, and it's not happening. And
20	it's not going to happen just waiting for them
21	to come to us, so we need some type of thing
22	to fill that need.
23	It could be a government prison or
24	something like that; I'm sure there would be a
25	lot of complaints about that. One thing we (ALTERNATIVES ISSUE)
1	1008 identified is tourists, and in order to get
2	new tourists here, we need a destination
3	resort. That's what he will testify to. We
4	looked at it; we studied it. We need a
5	destination resort.
6	There hasn't been anyone else, maybe
7	for the reasons the expert recommended; that
8	anyone else has come up with a destination
9	resort. Why? Because the risks are so high.
10	If you're going to come to this county or come
11	to the New York City Watershed, you have to
12	deal with that group over there. That seems
13	to be extremely well funded opposition, that
14	group over there that has extremely well
15	funded opposition, and you have to still deal
16	with the DEC. You have these tremendous
17	regulatory obstacles you have to overcome. So
18	the Marriotts and the big guys, they're not

Here is a person who is local. He is willing to come here. He is willing to make a capital investment. The expert clearly said

21 22 coming here.

23	6-10-04crossroadsz the big capital investment is the golf course,
24	but the golf course is the destination.
25	That's why people are coming. And the expert (ALTERNATIVES ISSUE)
1	also said the golf course isn't where he makes
2	his money, the golf course is the destination
3	to attract the people to come.
4	So they're arguing, and while maybe
5	you could build a less expensive destination,
6	maybe you could build a less expensive
7	attraction, and still get people here. If he
8	could, then he would do it, I imagine.
9	I'm not sure that Delaware County,
10	Town of Middletown or the Town of Shandaken is
11	in a position to say to this developer, we
12	think you should go with horseback riding
13	rather than a golf course. I'm not sure we're
14	in that position. But as part of our SEQRA
15	obligations, Town of Shandaken and Town of
16	Middletown, we'll have to do an alternative
17	analysis under SEQRA. That's what he is going
18	to testify to.
19	One last point that we want to make.
20	As an involved agency, we don't care what the
21	return on investment is for Investor A or B.
22	When you do a project like this that costs
23	\$100 million, some of it s going to be equity,
24	some of it is going to be debt, as the expert
25	testified. (ALTERNATIVES ISSUE)
1	1010 We don't know that. What we look at
2	is whether it's a viable project. If it's a Page 81

viable project, we look at what the return on investment of the project is. I could have a huge return on investment if I invest

10 percent and get 90 percent debt, and make one percent on the whole project -- that's not what we look at in saying what's a viable alternative.

At this stage, we look at what's a fundable project? How much money do you have to invest, and how much money do you have to get back out? Everyone, not just the investor, but the banks. Someone has to put their money in and decide to do this, and particularly as an investor. We also look at the fact who is going to be on line for that debt. He has to secure that debt with some other assets.

So the way the Applicant did it is the way we, as involved agencies, would want him to do it. That gives us the information we need to know so that we know what the viable alternatives are.

MR. GERSTMAN: Your Honor, I'm (ALTERNATIVES ISSUE)

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confused, and maybe Mr. Young can clarify
something for me. Also I'll ask Mr. Alschuler
to respond to the substance. Mr. Young is
here representing the Coalition of Watershed
Towns. Delaware County, I believe that is
included as a party to the petition separate
from the Coalition of Watershed Towns?

8	MR. YOUNG: Four parts, Town of
9	Shandaken, Town of Middletown and the Delaware
10	County.
11	ALJ WISSLER: Being referred to
12	collectively as the Watershed Communities.
13	MR. GERSTMAN: The concern I have, and
14	the question I have is that, to my
15	understanding, the towns that authorized you
16	to participate in this proceeding stated,
17	please correct me if I'm wrong, generally that
18	they did not charge you with taking a position
19	in support or in opposition to the project; is
20	that a fair statement?
21	MR. YOUNG: The towns that have a
22	decision-making authority over this project
23	have not made a decision in support or in
24	opposition to this project. We're here to
25	support the concept of community character and (ALTERNATIVES ISSUE)
1	1012 things like whether it's a destination resort,
2	it's a local decision, not a DEC or DEP
3	decision.
4	ALJ WISSLER: If I understand
5	Mr. Young's argument with respect to
6	alternatives, you're looking for sustainable
7	growth?
8	MR. YOUNG: Right.
9	ALJ WISSLER: So a function of
10	sustainable growth, what kind of sustainable
11	growth you get will be a function of what kind
12	of project comes in. So to that extent,
13	you're interested in the alternatives issue Page 83

14	we're discussing, but it has nothing to do
15	with taking a position for or against?
16	MR. YOUNG: Correct.
17	MR. GERSTMAN: With that
18	clarification, I'll turn it over to
19	Mr. Alschuler to address the substance.
20	ALJ WISSLER: I'll let you speak very
21	shortly though. This is about his economic
22	analysis, which is somewhat opposed to what
23	you just told us. I don't need that, but if
24	you want to wrap it up a little bit, you can.
25	<pre>MR. ALSCHULER: Very briefly. The (ALTERNATIVES ISSUE)</pre>
1	1013 question is not whether or not jobs are a good
2	or bad things, but what is the best way to get
3	them. More jobs and economic activity
4	produces clearly the desired goal of whatever
5	the options are.
6	There are two key points: One is,
7	there's no single definition of what a
8	destination is. The Applicant has proposed
9	one kind of a destination resort. We suggest
10	that there are others that are economically
11	viable and have not be examined. So one can
12	be in favor of a destination and also say that
13	there are other alternative types of
14	destinations which are quite different in

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their physical form than those that are

proposed. So the question of my testimony is

not a pro or con destination, is -- are there

other alternative types of destinations that

19	6-10-04crossroadsz warrant examination, and I believe there are,
20	and they were not included.
21	Secondly, I think the return on
22	investment there is no such thing as an
23	investor in an entire project. That investor
24	doesn't exist. There are equity investors.
□ 25	There are pension fund investors. There are (ALTERNATIVES ISSUE)
1	1014 banks, mezzanine investors. From the point of
2	view of liability, each looks at their
3	particular capital and the risk of return
4	associated with that. And, therefore, I
5	believe the only way to rationally understand
6	liability is to look at the capital structure
7	from the point of view of the people who are
8	actually providing the capital, for which the
9	current analysis does not allow us to do.
10	It may be a valid appraisal
11	methodology in terms of a single valuation,
12	but a development is very different in which
13	different sources of capital have to come in
14	and make a series of choices. Therefore, I
15	believe that the one-size-fits-all or
16	one-number approach is not the one that will
17	shed light on this process.
18	ALJ WISSLER: Okay.
19	MR. YOUNG: Can I respond to that?
20	ALJ WISSLER: Yes.
21	MR. YOUNG: As an involved agency, I
22	don't really care whether the bank makes money
23	or the investor makes money and how they
24	divide up that money. What I care about is do Page 85

	25	I have a viable project. I don't understand (ALTERNATIVES ISSUE)
	1	1015 how at this point in a project how they know
	2	exactly how it's going to be financed down to
	3	the details, who is going to invest what and
	4	who has to get financing.
	5	So who is really at risk, it doesn't
	6	matter to me as an involved agency. What
	7	matters to me is if it's a viable project.
	8	Whatever has to be invested in capital, is
	9	there going to be a rate of return that makes
	10	sense. As the expert indicated here, because
	11	of the obstacles one faces, you need a higher
	12	rate of return.
	13	ALJ WISSLER: Mr. Ruzow.
	14	MR. RUZOW: I have a number of
	15	documents that I will distribute. I would
	16	like to mark the first document entitled,
	17	"Tourism Development Plan for the Central
	18	Catskills." It was prepared by the Central
	19	Catskills Planning Alliance, and it's dated
	20	November 1998.
	21	ALJ WISSLER: Applicant's 8.
	22	("TOURISM DEVELOPMENT PLAN FOR THE
	23	CENTRAL CATSKILLS PREPARED BY THE CENTRAL
	24	CATSKILLS PLANNING ALLIANCE DATED 11/-1998"
]	25	RECEIVED AND MARKED FOR IDENTIFICATION AS (ALTERNATIVES ISSUE)
	1	1016 APPLICANT'S EXHIBIT NO. 8, THIS DATE.)
	2	MR. RUZOW: Exhibit 9 is Erich Baum's
	3	from HVS International CV.

4	6-10-04crossroadsz (CV OF ERICH BAUM RECEIVED AND MARKED
5	FOR IDENTIFICATION AS APPLICANT'S EXHIBIT NO.
6	9, THIS DATE.)
7	MR. RUZOW: Your Honor, I would also
8	like to identify for you and the parties,
9	there are portions of the draft EIS that I
10	would draw your attention to, specifically
11	Section 1.3.2, entitled, "Project Purpose Need
12	and Benefits" I'm sorry, that's Section
13	1.3; Appendix 29 which is a Shandaken Town
14	Board Resolution dated May 12th, 1999. It's
15	Appendix 29, Shandaken Town Board Resolution
16	dated it's Resolution No. 73 dated May
17	12th, 1999.
18	ALJ WISSLER: Volume 10 of the DEIS?
19	MR. RUZOW: Volume 10 of the DEIS. It
20	refers to the Applicant's Exhibit 8. Also
21	DEIS Section 5 which is labeled,
22	"Alternatives." Section 5, "Figures," and
23	Section 5, "Tables".
24	ALJ WISSLER: All in Volume 1?
25	MR. RUZOW: Right, all in Volume 1. (ALTERNATIVES ISSUE)
1	1017 With respect to with the reference, I
2	believe part of it was recited earlier by
3	Mr. Cashin, I'm not sure of the entire
4	section, SEQRA regulations 617.9(B),
5	subparagraph (B), subparagraph Roman V
6	starts with the requirements for reasonable
7	alternatives and the language starts with: "A
8	description and evaluation of the range of
9	reasonable alternatives to the action that are Page 87

feasible considering the objectives and 10 11 capabilities of the project sponsor." 12 In Applicant Exhibit 8 on page (iii) is a summary of a market analysis conducted 13 for the Central Catskill Planning Alliance, 14 15 prepared by the office of Thomas Martin, whose report is attached to the exhibit. In it, the 16 17 findings of that report are that: "The market analysis and surveys confirm that Belleavre 18 Mountain should form the focus of further 19 development in terms of improved and expanded 20 21 ski trails, support facilities and four-season attractions. The Revitalization of older 22 23 hamlets is important to create additional 24 destinations for shopping, dining, lodging and 25 1018 setting with good facilities and 1 2 well-organized outdoor activities (hiking, 3 golf, horseback riding, et cetera) would add to the area's appeal, particularly if tied to Belleavre. Preservation of the natural 5 environment is an important aspect of the 6 attractiveness of the region for potential visitors, but concerns about its remoteness and lack of facilities must be overcome." 9 The next section entitled. 10 11 "Development Policies", on page Roman IV are a

Page 88

number of bullets. The first is that: "The

Belleayre Ski Center should be expanded and

connected with Pine Hill by new trails."

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15	6-10-04crossroadsz Just as a point of information, this
	,
16	was issued just about the same time that the
17	1998 Unit Management Plan for Belleayre was
18	issued. "The former Highmount Ski Center is a
19	site with unique characteristics and potential
20	which should not become part of the New York
21	State Forest Preserve. To preserve its
22	potential, it should be land banked by a quasi
23	public agency, while a detailed program for
24	its future use and development is prepared. A
25	central tourist facility to provide (ALTERNATIVES ISSUE)
1	information and visitor services should be
2	developed on the site originally selected in
3	Mount Tremper as the first stage of a
4	long-term development."
5	"The proposed watershed museum in the
6	City of New York in the New York City
7	Watershed Memorandum of Agreement should be
8	located along the Route 28 corridor. Its
9	location near Belleayre would enhance the
10	critical mass of the region's center."
11	"Lastly, development of one or more
12	destination resorts should be encouraged on an
13	environmentally compatible site; several
14	appropriate sites along the Route 28 corridor
15	have been identified."
16	"Land use patterns and design. Land
17	use patterns in the corridor should emphasize
18	the historic pattern of concentrated hamlets
19	separated by open space and connected by
20	transportation links. Tourist-related
	Page 89

	5 15 5 P.C. 5551 64452
21	services in the corridor between hamlets
22	should be subject to design controls that
23	ensure ample landscaping and screening and
24	establish an architectural theme that enhances
25	the character of the corridor. If (ALTERNATIVES ISSUE)
1	1020 large-scale, tourist-related facilities cannot
2	be located within the hamlet, they should only
3	be permitted following careful review and
4	approval of specific development proposals
5	that include details, site plans and
6	architectural designs."
7	In Section 1.3.3 of the DEIS, we find
8	Objectives. "The primary objective of the
9	proposed development is to develop a
10	recreation-oriented resort that will
11	complement the current recreational
12	opportunities at the Belleayre Mountain Ski
13	Center, and together to provide a four-season
14	destination resort in the central Catskill
15	region as outlined in various studies
16	discussed in Section 1.3.2."
17	Your Honor, in our response on
18	community character, we will provide the
19	additional reports that are referenced in
20	1.3.2 and in presentation of that, so subject
21	to connection.
22	I also want to refer, for purposes of
23	inclusion in the Issues Conference record,
24	specifically Appendix 27, there's a tab
25	labeled, "Letters" which contain a number of (ALTERNATIVES ISSUE) Page 90

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1	letters with regard to golf and golf
2	facilities in relation to support for the
3	project's inclusion of golf facilities.
4	And the report of HVS, in particular
5	which we'll talk about as has been spoken
6	about earlier.
7	In hearing from Mr. Alschuler today
8	with respect to a number of the topics, one of
9	the things that he mentioned was the
10	acquisition of additional lands by New York
11	City, and the increasing numbers. At an
12	earlier part of the Issues Conference, I had
13	indicated, based on my math, that
14	approximately 7,000 acres that had already
15	been acquired through December. You have an
16	exhibit that partially shows the Ashokan Basin
17	acquisitions. I think it's CPC's Exhibit 3B
18	which shows the New York City acquisitions
19	that were closed in a purple color as
20	of this is in the area of just the site
21	by December 31st. There have been additional
22	acquisitions that we're still trying to
23	collect the precise location, and there are
24	several hundred acres of additional lands
25	under contract, both within the Ashokan Basin (ALTERNATIVES ISSUE)
1	and Pepacton.
2	So Mr. Alschuler is certainly correct
3	that there are a large number of additional
4	land that will be taken out of development and
5	will be preserved, but I have to say that
	Page 91

public access on those lands is not consistent at all. And there is great debate over the scope of public access in the community that the City will allow. But, yes, they are being taken out of what can be available. It we go to the secondary growth issue and the opportunities there -- but it's relevant in the context of your own comment today.

In examining the alternatives, the outline as the representative from -Mr. Ellsworth from Cashin Associates said, the scoping outline presented a list of elements to be included in the DEIS regarding alternatives. We believe that we followed the requirements. While Mr. Ellsworth disparaged some of the subjects that were included in the alternative section, they were required as part of the scope. And considerations of alternative designs and such unimportant things as water supply and wastewater (ALTERNATIVES ISSUE)

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treatment, we felt was important to be included, and so did the Department.

And despite the characterization and the focus of today's attention on design alternatives of reduced scale, each of those elements are critically important in the development of this project and for other reasons.

The alternative section in the SEQRA regulations -- and the consideration of

11	6-10-04crossroadsz alternatives is not a singular notion. It is
12	not just alternative sites, it is not just
13	alternative locations or alternative scale.
14	It depends on and the considerations are
15	looking at a number of things that each
16	particular project, the relevance to which is
17	important. And I submit that as we go
18	through, which I would like to begin to do
19	now, the alternative discussion in Section 5,
20	that we have met the requirements of the SEQRA
21	regulations, and while there have been
22	additional comments, I reiterate what I closed
23	with yesterday, which is that many of the
24	comments that we have received can be the
25	subject of a response to comments, and indeed (ALTERNATIVES ISSUE)
1	perhaps some additional narrative or
2	clarifications of the considerations that have
3	occurred without resorting to adjudication
3	occurred without resorting to adjudication before your Honor in order to resolve those
4	before your Honor in order to resolve those
4 5	before your Honor in order to resolve those issues.
4 5 6	before your Honor in order to resolve those issues. The alternative locations section is
4 5 6 7	before your Honor in order to resolve those issues. The alternative locations section is intended in a private project where we do not
4 5 6 7 8	before your Honor in order to resolve those issues. The alternative locations section is intended in a private project where we do not have options on alternative properties. It is
4 5 6 7 8 9	before your Honor in order to resolve those issues. The alternative locations section is intended in a private project where we do not have options on alternative properties. It is intended to provide, in effect, an information
4 5 6 7 8 9	before your Honor in order to resolve those issues. The alternative locations section is intended in a private project where we do not have options on alternative properties. It is intended to provide, in effect, an information piece by an Applicant as to what was
4 5 6 7 8 9 10 11	before your Honor in order to resolve those issues. The alternative locations section is intended in a private project where we do not have options on alternative properties. It is intended to provide, in effect, an information piece by an Applicant as to what was considered previously, and we have done that.
4 5 6 7 8 9 10 11	before your Honor in order to resolve those issues. The alternative locations section is intended in a private project where we do not have options on alternative properties. It is intended to provide, in effect, an information piece by an Applicant as to what was considered previously, and we have done that. Interesting to note, one of the

on and around Fleischmanns Mountain." The Page 93

alternative was abandoned when the owner said that he wasn't interested in selling. This same site is on the New York State 2002 Open Space Plan as an acquisition. So our avoidance of that was particularly appropriate.

There is further discussion of two
other sites along Route 28, one in Greene
County. They're discussed here because they
(ALTERNATIVES ISSUE)

were considered, and they were rejected early on. It led to this site.

In Section 5.2, we discuss alternative uses of this site. The alternative use discussed, which is permitted uses under this site, these are residentially zoned lands and vacation resort, which is a category of uses which is allowed in these same areas, is the only alternative that will achieve the objectives of the project sponsor which is to create a destination resort to bring people to the Catskills to meet the goals and objectives outlined in the local plans of bringing people back into the Catskills and creating the jobs that the Coalition of Watershed Towns and Delaware County are anxious to do. And to meet those larger community objectives, no amount of public funding can achieve. With all of the good work that the Catskill Center has done, with all of the good work that the Catskill Watershed Corporation has done, the

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22	6-10-04crossroadsz funds available for not-for-profits and to the
23	Catskill Watershed Corporation are not
24	large-scale private capital investment.
25	As you will see in the Catskill (ALTERNATIVES ISSUE)
1	Watershed Corporation West of Hudson Report
2	that will be produced, and prepared by
3	Mr. Alschuler's firm, the Catskill Watshed's
4	purpose in creating and using the funds and
5	having the West of Hudson Economic Study was
6	to focus on the things that the small fund,
7	the \$60 million that was available to the CWC,
8	to encourage and to seed money to other
9	things. Loans of last resort, microgrants and
10	loans, something that they could do with that
11	money effectively, but it would never supplant
12	or replace the opportunities for large-scale
13	development.
14	In that planning process, we will talk
15	at greater length about that in the community
16	character piece, but it's important in
17	understanding the context of this project in
18	response to community plans, great emphasis
19	was placed on a multiplicity of actions that
20	would be needed to help the region
21	economically, particularly in light of the
22	burden that the New York City Watershed regs
23	and the need to protect the New York City
24	Watershed for drinking water purposes posed on
25	the region, and the shoulders of the residents (ALTERNATIVES ISSUE)
1	in the region.

While we discussed alternatives uses as a residential development, and there have been suggestions that you can make a residential development out of this and you can cluster, they're irrelevant to the purposes of this project, which is to bring large-scale economic opportunities with jobs.

To the extent that one reduces the golf course -- and admittedly the golf course

To the extent that one reduces the golf course -- and admittedly the golf course is just as described, an amenity -- it is a necessary part that will bring people here. It's been recognized in many of the plans over the last ten years, as a way of attracting new people to come to the region. That golf course has employees associated with it. There's a number of employees that are necessary to take care of that golf course. The same type of employees that can help manage that golf course are the employees that work at Belleayre in the winter. And there is a matching of opportunities of employment for both.

With respect to alternate layouts, a great deal of attention, and much of our (ALTERNATIVES ISSUE)

alternative section, is a report on analysis undertaking leading to the proposed project, which, in our view, was more environmentally sensitive and is in response to good comments that we received both during the scoping comments, almost two and a half years of

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7	6-10-04crossroadsz
7	working with the Department on having it
8	complete, with comments from New York City and
9	others because it was an open process of
10	commenting on our preliminary drafts.
11	So we cataloged much of that earlier
12	analysis in the alternative section, in this
13	section. And we documented it.
14	ALJ WISSLER: Section 5.3?
15	MR. RUZOW: Yes. In respect to
16	alternative buildings and building layouts.
17	This, too, has been a source of iteration in
18	the development of the site. If one were to
19	look at the illustrations figures rather,
20	Big Indian was 5-6 of the figures, you'll see
21	an early proposed Big Indian Hotel. Concerns
22	were raised when we reviewed that hotel and
23	its siting, approximately the same site, with
24	the New York\New Jersey Trail Conference.
25	They expressed concerns over visibility of (ALTERNATIVES ISSUE)
1	1029 that and its relative height and presence; and
2	as a consequence of that, the Applicant hired
3	Emilio Ambasz and the design which is now
4	proposed, which cascades around that
5	topographic area to try to match the contours,
6	was undertaken and planned.
7	In response to concerns regarding
8	glare and sun, we eliminated skylights, the
9	glass was focused to be non-reflective, the
10	roof was planted as part of Emilio Ambaz'
11	design not to mirror the log forest a
12	fairly young forest that is on top of the Page 97

Belleayre Ridge plateau, which we have all walked through now, at least once -- but to, in effect, mask to the extent practicable, and that's a requirement of SEQRA at all times, the visibility from a distance.

With respect to the Wildacres Hotel, illustrations are seen in Figures 5-7 and 5-8, these were earlier designs. Even before this, there was another design. They were much more expansive, separated out, covered a larger area. There was no underground parking. In response to concerns expressed at the local level, the building was redesigned. (ALTERNATIVES ISSUE)

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There were concerns in the original preliminary sketches. There was going -- it was almost like a little village, it would be creating 100,000 square feet of retail. We took into account the concerns raised by both the local businesses and community leaders and eliminated down to 13,000, which is basically square feet of shops associated with each of the hotels, the golf pro shop and basic amenities, convenience-type items for hotel guests, and took out the notion of trying to create a separate village on the hill.

ALJ WISSLER: Mr. Ruzow, the comments with respect to the initial plan for the Big Indian Hotel and the initial plan for the Wildacres Hotel and so forth, I understand what you're saying. Are those comments

18	6-10-04crossroadsz separately filed someplace? Are they part of
19	the DEIS?
20	MR. RUZOW: They were part of scoping
21	comments, your Honor, that were early on in
22	the process.
23	ALJ WISSLER: They're not part of the
24	record that
25	MR. RUZOW: No, just the drawings are. (ALTERNATIVES ISSUE)
1	1031 ALJ WISSLER: You're pointing out that
2	your alternative layouts and so forth in the
3	DEIS essentially summarizes what you learned
4	from those comments?
5	MR. RUZOW: Correct. With respect
6	to I'll go back to this in a moment
7	depending on how you want to do the break,
8	your Honor, I'll talk about the one golf
9	course hotel and the issues that were raised
10	this morning with respect to the HVS analysis
11	and the examination by the Applicant of trying
12	to propose just a single hotel and golf course
13	at either location, one or both, in a moment.
14	That's in Section 5.3.3.
15	ALJ WISSLER: I don't know what your
16	presentation is. You tell me where a logical
17	break would be for lunch. Are we there?
18	MR. RUZOW: Almost. No, we're not.
19	This is probably a good spot.
20	ALJ WISSLER: We cannot go past 5
21	today. As a matter of fact, I would like to
22	stop before 5, like quarter of or so. With
23	that in mind, short lunch? Page 99

24	MR. GERSTMAN: Can we go off the
□ 25	record? (ALTERNATIVES ISSUE)
1	1032 ALJ WISSLER: 1:15, short lunch.
2	(12:40 - 1:15 P.M LUNCHEON RECESS
3	TAKEN.)
4	ALJ WISSLER: Folks, we are ready to
5	get back on the record. Let's proceed.
6	MR. RUZOW: Your Honor, I'm going to
7	skip the rest of the discussion on 5.3 and
8	rely on our discussions with Mr. Baum in a few
9	minutes. With respect to Section 5.4 of the
10	EIS, Alternative Water Supply. We have on the
11	water supply issues in the Issues Conference
12	scheduled for the end of the month, we'll go
13	into great detail, but it was an issue of
14	great certain, and so the consideration of
15	alternative sources of supply for both the Big
16	Indian Resort as well as Wildacres was
17	critically important, so the discussion was
18	appropriately included in here.
19	The next section, 5.5, is alternative
20	wastewater disposal. Here at this juncture,
21	we have proposed two tertiary treatment
22	wastewater systems, one for each of the resort
23	components. But in earlier iterations of the
24	Draft EIS, there was reliance on community
□ 25	septic systems, a variety of alternatives (ALTERNATIVES ISSUE)
1	1033 which DEP, in their earlier comments on the
2	EIS, suggested examination of the tertiary

6-10-04crossroadsz 3 plants, and we included that so the issue of wastewater has been already considered. But 5 the importance of wastewater treatment has been considered extensively. What hasn't 6 been -- while we have analyzed it, DEP has not 7 analyzed it -- in terms of the environmental 9 benefits in their own considerations in tving 10 the Big Indian Resort to the Pine Hill 11 wastewater treatment plant, a suggestion also 12 made by USEPA in its March comments to your 13 Honor. Alternative site access. That was 14 also an important consideration. One of the 15 16 Lasher Road. We passed by Lasher Road on the 17

also an important consideration. One of the earlier iterations of the DEIS had access from Lasher Road. We passed by Lasher Road on the tour of Route 28. In our line-of-sight studies in the early preparation for doing the visual impact studies, it was discovered that an access road coming up from Lasher Road would be visible from the Big Indian area as you're coming west, northbound on Route 28, and therefore we eliminated that access point and shifted to the Friendship Road access (ALTERNATIVES ISSUE)

1034 1 point. Again. it was important because it was

point. Again, it was important because it was in response to the primary concern of visibility of -- from Route 28. The current situation in terms of visibility from Route 28 -- it's virtually invisible -- and you can see a change in a tree line, and that's about it at that location.

With respect to alternative golf Page 101

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course management practices, I will leave that in part of the pesticide discussion that we will have -- scheduled also in the last week of June -- but a great deal of consideration was given to the selection of grass for the golf course as a means of addressing both the amount of pesticides and fertilizer required, as well as irrigation. And so there were a number of considerations in consultation with our experts at Cornell about the right mix, but it was intended to affirmatively address what was an important issue raised by folks both in water and pesticides, and runoff from that.

Alternative stormwater management practices has been a continuing issue of concern, and we had a number of approaches to (ALTERNATIVES ISSUE)

the construction schedule as well as mechanisms in terms of the project design to address and minimize the amount of impervious surface or exposure in the course of construction to the site, and those are reflected in this section.

Under the no action alternative, we focused on the elements. The no action is one of those areas of SEQRA which is viewed differently by different people. If you're a governmental agency, no action has more meaning because government has lots of choices. And in the literature, you will find

	6-10-04crossroadsz
14	discussions of a distinction between private
15	applicants and what they need to do under a no
16	action alternative versus what a a public
17	applicant versus private applicant. Here, we
18	focused on the things that were most
19	important, at least in our view, in the
20	discussion.
21	Because the scope of activities in
22	terms of the existing land use, if this
23	project doesn't go ahead this is an
24	assemblage of parcels it is not one
25	ownership excuse me, one boundary parcel (ALTERNATIVES ISSUE)
1	1036 with one deed. It's an assemblage of parcels,
2	and there's no merger associated with those
3	parcels.
4	So the property simply could be sold
5	off in the event of no action here. So the
6	development under no action, each parcel could
7	take its own time.
8	Contrary to the suggestion by Mr.
9	
	Ellsworth, there would be no real opportunity
10	for cumulative impact of the future
11	development of all the parcels if they're
12	owned by different people and unrelated in
13	terms of each individual's choice on what to
14	develop.
15	So you would lose the ability one
16	of the great values of this project is its
17	ownership and control by one entity. It's one
18	of the things you look at in terms of
19	providing the greatest measure of Page 103

environmental control, and indeed from an operations point of view and construction point of view. You have one entity to go after and be responsible, not a multiplicity of entities. So that is an important consideration.

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with respect to one of the criticisms about no action and logging, there is extensive information in the DEIS, albeit not in this section, on logging. Figure 2-3 of the DEIS shows the existing development on the Big Indian Plateau. It shows the logging roads that are present. Mr. Ellsworth didn't accompany us on the site visit, but the site visit revealed the extent of logging that occurred.

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In addition, in the DEIS discussions on pages 2-4 and 2-5, there is discussion on the logging roads and the historic uses of the property. It is not a table, and I would suggest that such a table be a necessary requirement, of each year in which logging occurred, but it records the historical logging that has occurred on the site.

Similarly on page 3-84 and 3-133, there is discussions of, again, of logging and what has occurred on the site. So when the next logging would occur, I can't say and I'm not sure we investigated, nor do I think its necessarily a responsibility in a no action

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5	the impacts. Indeed, in terms of the visual
6	studies we have had the Issues Conference
7	on visual it is all very clear that there
8	are separate views, and they're all
9	understandable in that context. So we
10	prepared a chart that broke it down. We did
11	the best we could in terms of the employment
12	associated with the separate units in order to
13	provide the opportunity to at least understand
14	what's going on on each site; but without
15	conceding that, in effect, the separate
16	projects are feasible they're not. And
17	we'll turn to Mr. Baum now and ask him to
18	discuss the work that he has done.
19	Erich Baum, if you could give your
20	name for the reporter.
21	MR. BAUM: Sure. Erich Baum.
22	MR. RUZOW: Who do you work for?
23	MR. BAUM: Hospitality HVS
24	International.
25	MR. RUZOW: How long have you worked (ALTERNATIVES ISSUE)
1	for HVS?
2	MR. BAUM: Fourteen years.
3	MR. RUZOW: What is your personal
4	background and experience, your education?
5	MR. BAUM: I have a Bachelor's in
6	Hotel Management from Cornell, and also a
7	Master's in Writing from the University of San
8	Francisco. And I have been basically doing
9	the same type of work for the last 14 years,
-	and the experience of the fact in feat of

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10	6-10-04crossroadsz which is going out and doing inspections and
11	meeting with developers or hotel operators
12	who if the property is proposed, then with
13	the developer and coming back and doing the
14	analysis of coming up with in most cases, a
15	market value appraisal of the hotel. But we
16	also do feasibility and other types of
17	consulting related to hotels.
18	MR. RUZOW: We marked as the
19	Applicant's Exhibit 9 your curriculum vitae.
20	Can you tell us a little about HVS
21	International.
22	MR. BAUM: Sure. It was founded in
23	1980 by Steve Rushmore who is a signatory to
24	this report. He's the managing member of the
25	New York office and a president of the firm. (ALTERNATIVES ISSUE)
1	It was kind of the first of its kind, a
2	consulting firm specifically for hotels.
3	There were firms providing the same sort of
4	services, but they were part of accounting
5	firms providing a broader range of services;
6	so the company's name, Hospitality Evaluation
7	Services, really tells the story. It's grown
8	to include 17 divisions now offering a wide
9	variety of services, but the core services of
10	appraisal and consulting are carried out by
11	ten offices throughout the world, and we
12	appraise thousands of hotels each year.
13	MR. RUZOW: How many employees are
14	there in HVS?
15	MR. BAUM: If you included all the Page 107

16	related divisions, I could only really
17	guess I wasn't able to get a hard number,
18	but it would be in the hundreds.
19	MR. RUZOW: In terms of the areas in
20	which in your experience and HVS's experience
21	in evaluating hotel properties, it's across
22	the US? Your CV had a number of locations?
23	MR. BAUM: Yes, some Carribean but
24	mainly the United States. I think I've worked
25	in something like 35 states or so. (ALTERNATIVES ISSUE)
1	1042 MR. RUZOW: On behalf of whom do you
2	perform these evaluation services?
3	MR. BAUM: Our bread and butter is
4	60 percent retained by banks to do appraisals
5	for refinancing or acquisitions or that
6	sort of thing. Then the other 40 percent is a
7	mix of feasibility studies and other strange
8	consulting jobs like this one.
9	MR. RUZOW: The report that you
10	referred to is in Appendix 27, the HVS report,
11	just give the title so we all have that.
12	MR. BAUM: Sure. Economic Evaluation
13	Belleayre Resort at Catskill Park, Shandaken,
14	Middletown, New York.
15	MR. RUZOW: When were you asked to
16	prepare that report?
17	ALJ WISSLER: Specifically what part
18	of the DEIS is that?
19	MR. RUZOW: Volume 9, Appendix 27, the
20	tab is labeled "HVS Consulting."

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21	6-10-04crossroadsz MR. BAUM: We were retained in March,
22	I believe I inspected the site on the 1st.
23	MR. RUZOW: What year?
24	MR. BAUM: 2002, sorry.
25	And did most of the work during the (ALTERNATIVES ISSUE)
1	month of April, there was a review process.
2	We finalized the report in DEIS of 2002.
3	MR. RUZOW: Can you summarize for us
4	the question that you were asked to consider
5	in preparing a report?
6	MR. BAUM: Sure. The Executive
7	Summary is the very first section in the
8	report, and I thought I would walk through
9	that.
10	MR. RUZOW: Sure.
11	MR. BAUM: If anybody else wants to
12	turn to that, it starts on page 1-1, Executive
13	Summary. It's about 10 pages, but I'll try to
14	sprint through it and hit the high points and
15	try to address some of the questions that were
16	raised earlier. On the third page, it really
17	gets into the meat of what we have done. We
18	focused on the development of a forecast of
19	income and expense for the hotel, spa, retail,
20	food and beverage outlets and golf courses;
21	and the purpose was to develop an income
22	stream and then compare that to a construction
23	cost estimate in order to yield in order to
24	derive an internal rate of return, or an IRR,
25	as described previously by Dr. Alschuler. (ALTERNATIVES ISSUE)

6-10-04crossroadsz 1044 1 Our IRR, I'll take on a little bit of 2 the question of whether it is an IRR and what 3 it actually represents. The -- 14 percent is used as the pivotal figure in the study. It's the threshold, in our opinion, for 5 feasibility. That actually represents a 6 weighted average of rates of return required 7 8 by the debt portion and the equity portion. If you were to get specific about it, the debt 9 10 would probably be in the range of a seven percent interest rate, and the equity investor 11 12 would typically require 20 percent. So 14 percent. When you take into effect that it's 13 14 not a 50\50 split, if you weighted it based on 15 the fact that the lender would probably account for 65 percent of the financing, 16 17 that's how you get to 14. 18 When we take the perspective 19 throughout the study of a typical investor, 20 but as Dr. Alschuler pointed out correctly, it's really a melding of two -- it's not 21 22 actually one individual, it's a melding of the two perspectives, debt and equity. 23 24 If this was a feasibility study that were to be used to attain financing, which (ALTERNATIVES ISSUE) 25 1045 most of ours are, the developer for whom it 1 2 would be prepared would be seeking to appeal 3 to both debt and equity people, equity investors. Therefore, the melding is -- the

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14 percent is, in our opinion, a worthy basis

for the conclusion.

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The next question here is what were we actually retained to do? First test the feasibility of the whole project as imagined by the developer. And then, in the event any particular component of the project is removed, what is the impact on the remaining components' economic feasibility? That's the core question that we were asked to answer.

I'm now on page 14, and the explanation of why the lodging units, as they're called, also called vacation ownership units, why they're treated separately from the hotel and golf club components. The reason for that is that the profile and risk factors of the two components are so distinct from one another. They have a very different buildout. They have different levels of risk associated with them.

The vacation ownership units, there's (ALTERNATIVES ISSUE)

1046 no real precedent for them for what's imagined here in this region. You could make the same argument about the hotel and golf club on the scale that it's imagined. There are at least four star resorts throughout the northeast United States, such as the Sagamore which is relatively nearby in Lake George. So the risk associated with vacation ownerships is much higher, in our opinion; therefore, it requires a much higher rate of return.

> The vacation ownership units also Page 111

12	have they'll only be built to the extent
13	that they're sold. The buildout proceeds as
14	the units are sold off. The selling of the
15	units wouldn't progress until the hotel and
16	golf club component really has its legs under
17	it and it's basically open and operational.
18	Because the marketing of the vacation
19	ownership units is so tied to the services and
20	the amenities associated with the hotel and
21	golf club, the one has to come before the
22	other.
23	We come to the question of creating
24	scenarios. What could reasonably be
25	constructed without what could be removed (ALTERNATIVES ISSUE)
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1	from the pie of alternatives and still be
1 2	
	from the pie of alternatives and still be
2	from the pie of alternatives and still be worth investigating. Right off the bat, we
2	from the pie of alternatives and still be worth investigating. Right off the bat, we throw out the option of building the detached
2 3 4	from the pie of alternatives and still be worth investigating. Right off the bat, we throw out the option of building the detached lodging units or the vacation ownership units
2 3 4 5	from the pie of alternatives and still be worth investigating. Right off the bat, we throw out the option of building the detached lodging units or the vacation ownership units separate from it's not conceivable you
2 3 4 5	from the pie of alternatives and still be worth investigating. Right off the bat, we throw out the option of building the detached lodging units or the vacation ownership units separate from it's not conceivable you could build those without the hotel and golf
2 3 4 5 6 7	from the pie of alternatives and still be worth investigating. Right off the bat, we throw out the option of building the detached lodging units or the vacation ownership units separate from it's not conceivable you could build those without the hotel and golf club components because of the reasons I just
2 3 4 5 6 7 8	from the pie of alternatives and still be worth investigating. Right off the bat, we throw out the option of building the detached lodging units or the vacation ownership units separate from it's not conceivable you could build those without the hotel and golf club components because of the reasons I just noted, because the marketing of those units is
2 3 4 5 6 7 8 9	from the pie of alternatives and still be worth investigating. Right off the bat, we throw out the option of building the detached lodging units or the vacation ownership units separate from it's not conceivable you could build those without the hotel and golf club components because of the reasons I just noted, because the marketing of those units is tied to the facilities, services and amenities
2 3 4 5 6 7 8 9	from the pie of alternatives and still be worth investigating. Right off the bat, we throw out the option of building the detached lodging units or the vacation ownership units separate from it's not conceivable you could build those without the hotel and golf club components because of the reasons I just noted, because the marketing of those units is tied to the facilities, services and amenities that come with the hotel and golf club. So
2 3 4 5 6 7 8 9 10	from the pie of alternatives and still be worth investigating. Right off the bat, we throw out the option of building the detached lodging units or the vacation ownership units separate from it's not conceivable you could build those without the hotel and golf club components because of the reasons I just noted, because the marketing of those units is tied to the facilities, services and amenities that come with the hotel and golf club. So it's not conceivable that they would be built
2 3 4 5 6 7 8 9 10 11	from the pie of alternatives and still be worth investigating. Right off the bat, we throw out the option of building the detached lodging units or the vacation ownership units separate from it's not conceivable you could build those without the hotel and golf club components because of the reasons I just noted, because the marketing of those units is tied to the facilities, services and amenities that come with the hotel and golf club. So it's not conceivable that they would be built without the hotel and golf club.
2 3 4 5 6 7 8 9 10 11 12	from the pie of alternatives and still be worth investigating. Right off the bat, we throw out the option of building the detached lodging units or the vacation ownership units separate from it's not conceivable you could build those without the hotel and golf club components because of the reasons I just noted, because the marketing of those units is tied to the facilities, services and amenities that come with the hotel and golf club. So it's not conceivable that they would be built without the hotel and golf club. MR. RUZOW: The operation of the

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17	the buildings, the lodges that are housing
18	those shares are operated by the hotel itself?
19	MR. BAUM: Right.
20	MR. RUZOW: It's not as if it's a
21	condo unit. They're not separately owned.
22	They're part of the hotel complex and, in
23	effect, serviced by the hotel servicing?
24	MR. BAUM: Yes. The
25	question because of the tremendous (ALTERNATIVES ISSUE)
1	infrastructure cost, the economic need for
2	marketing synergies and operational
3	efficiencies and the necessary provision of
4	access to the numerous hotel and country club
5	facilities, it's not reasonable to explore the
6	possibility of the detached lodging
7	communities standing alone.
8	I have a metaphor for then
9	understanding why the returns on the two have
10	to be analyzed separately. If I am a lender
11	or an equity investor. Looking at this
12	project from that perspective, I have two
13	major concerns. This is a destination resort
14	being proposed in an untested area in a cold
15	weather climate. I want to see that the hotel
16	and golf club can meet a threshold IRR on its
17	own without the benefit of the lodging units,
18	lodging communities. Because of the risks
19	associated with developing the lodging units,
20	the marketing costs of that I digressed.
21	The other thing that we need from that
22	perspective, I want to have at the same time Page 113

23	the potential and the capacity for this
24	lodging unit component. If you picture an ice
25	cream sundae, the hotel and golf club is the (ALTERNATIVES ISSUE)
1	1049 ice cream, the return that you get from the
2	lodging unit communities is the cherry on top,
3	but you need the whole ice cream sundae.
4	That's how it's perceived.
5	You don't see resorts progressing
6	these days without this lodging unit
7	possibility being attached to it. Resorts are
8	extremely risky, and this represents basically
9	a subsidy return on top of what is usually a
10	fairly marginal return on the resort and golf
11	club component. You don't see a lot of
12	resorts being built because they are so risky.
13	The next part of this addresses the
14	residential lots, sales, the 21 Highmount
15	Estates residential lots, which represent a
16	retailing of a small portion of the subject
17	land. The marketability of this element is
18	subordinate to the success of the other
19	components, the hotel, country club and
20	attached lodging units. So because it's so
21	speculative, in our minds, the economic
22	viability of the hotel club and detached
23	lodging units is the real test in this study.
24	Into spelling out the scenarios; I
25	start by identifying basically six economic (ALTERNATIVES ISSUE)
1	1050 units. Big Indian has two units, the hotel

2	6-10-04crossroadsz and spa, country club; same with wildacres,
3	
	that's three and four, and the detached
4	lodging unit communities at each of the two
5	destinations are five and six. Simplifying
6	the analysis, we can apply conventional wisdom
7	and immediately eliminate many of the possible
8	combinations. I already went over why we
9	can't envision the detached lodging units
10	proceeding alone.
11	In addition, the economic yields
12	associated with the two proposed country clubs
13	are below market requirements when analyzed
14	apart from their hotel components, so that's
15	not quite conceivable. What is conceivable is
16	proceeding with the elimination of one or the
17	other resort in its entirety or the golf club
18	at one or the other of the resorts in its
19	entirety. That's how we come up with the five
20	scenarios.
21	MR. RUZOW: Scenario 1 is the proposed
22	resort as currently contemplated. Scenario 2
23	is
24	MR. BAUM: Elimination of the golf
25	club at Wildacres, 3 is elimination of the (ALTERNATIVES ISSUE)
1	1051 country club at Big Indian, 4 is elimination
2	of Wildacres components in their entirety, and
3	5 is elimination of Big Indian components in
4	their entirety. Pointing out here again, the
5	detached lodging units are evaluated
6	separately due to the differing levels of risk
7	of return, my ice cream sundae metaphor. Page 115

8	Key conclusions. Before going into
9	the key variations that are applied in the
10	five scenarios, we summarize our argument here
11	for what happens when you lose 18 holes of the
12	36 holes of proposed golf. The argument can
13	be summarized as such: Based on our research,
14	based on our experience, based on the
15	testimony provided by other golf industry
16	experts, a golf resort has at least 36 holes
17	of golf. If there are less than 36 holes of
18	golf, it's a hotel with a golf course, it's no
19	longer a golf resort. So the distinction
20	is I think that's clear. I'll repeat that
21	again if I have to.
22	Our argument is that when you lose 18
23	holes of golf, you lose some of your critical
24	mass that's associated with having the two
25	golf courses, and also being perceived as a (ALTERNATIVES ISSUE)
1	1052 world class golf resort. There are some costs
2	to that scenario in terms of the key income
3	and expense variables. They are summarized on
4	Table 1-1 of page 1-9. These are by no means
5	the only variables that play in this income
6	and expense forecast, rather what we're
7	presenting here are the variables that are
8	varied among the five scenarios. For the
9	hotel components, we varied the occupancy
10	rate. We start with Big Indian
11	MR. RUZOW: You're talking about
12	page

Page 116

13	6-10-04crossroadsz MR. BAUM: Page 1-9, Table 1-1. For
14	Big Indian, we're in Scenario 1. This is
15	where everything happens. Stabilized
16	occupancy rate, 65 percent.
17	If you go to Scenario 2, you take away
18	the Wildacres golf course, you're no longer a
19	golf resort, you're a hotel with golf course,
20	five points of occupancy lost, down to
21	60 percent.
22	Scenario 3, you get your Wildacres
23	golf course back, but you lose Big Indian;
24	basically the same idea, 60 percent occupancy
25	rate you're a hotel with a golf course. (ALTERNATIVES ISSUE)
1	1053 Scenario 4, you eliminate Wildacres,
2	you've lost some of your critical mass. You
3	have less marketing power, you have made a
4	smaller splash, and you lose three percentage
5	points of occupancy.
6	Scenario 5, you don't have Big Indian,
7	you don't have any occupancy. That is
8	basically the reasoning that goes along with
9	each of the top line variables. That would be
10	anything that affects revenue. So occupancy
11	and average rate for the golf clubs, you have
12	stabilized rounds and/or use charge per round,
13	that relates to greens fees and usage, member
14	dues, that sort of thing.
15	MR. RUZOW: Can I stop you for a
16	second. The stabilized occupancy, describe
17	for a second what that concept means.
18	MR. BAUM: That means when you open Page 117

19	up, you're going to have a period where you
20	need to get your message out. You need to
21	form a market. You need to have people get in
22	the doors and then go back and start talking
23	about it. It takes a long time. Depending on
24	the complexity of the property, if we're
25	talking about a Motel 6 or something like (ALTERNATIVES ISSUE)
1	1054 that, they can stabilize in the first year;
2	but something like this, it's not unusual
3	four-year process.
4	So where I show stabilized occupancy
5	rate of 65 percent, we actually if you look
6	at the meat of the study, it goes something
7	like 55, 58, 62, 65 year four. And that's
8	intended to represent all ups and downs
9	throughout the course of the property's
10	economic life. It may perform better than
11	that; it may perform worse than that. This is
12	intended to represent all cycles.
13	MR. RUZOW: In the course of a year,
14	in a stabilized succession, you may have
15	occupancy, obviously, higher than that; for
16	example, a summer season; but in other times
17	of the year, they could be lower?
18	MR. BAUM: Yes, an annual occupancy
19	rate is intended to account for any variations
20	throughout the year.
21	MR. RUZOW: You're using an average
22	rate. We heard figures the other day at the
23	Emerson for a five star in the range of \$489

24	6-10-04crossroadsz to \$530 a day that they're currently getting.
□ 25	This is much lower, yet we're talking about a (ALTERNATIVES ISSUE)
1	five star
2	MR. BAUM: It's a different animal.
3	The real variable is the room count. 24 rooms
4	at the Emerson, we have 400 rooms to sell
5	here. You can't hopefully get the same
6	average rate.
7	MR. RUZOW: It's an average rate. So
8	the most you can get for a room, which you
9	might in some peak season, but over the course
10	of a year as well?
11	MR. BAUM: It's not the rack rate.
12	It's not the rate you or I would get when we
13	call up and say, what's the rate tonight?
14	It's the weighted average of all. If you have
15	volume accounts, maybe one you have a tough
16	month and you take on some discounted groups
17	to fill up the house. It counts for all those
18	variations
19	ALJ WISSLER: Weighted in what way?
20	You're not just taking a total occupancy
21	dividing by 12 and that's it.
22	MR. BAUM: Weighted isn't the right
23	word; I was wrong. If you took the total
24	number of occupied rooms for the year and
25	divided that by the number of rooms available (ALTERNATIVES ISSUE)
1	1056 for the whole year, that's the occupancy rate.
2	The average room rate is the total rooms'
3	revenue divided by the number of occupied Page 119

4	rooms. It's basically average revenue per
5	occupied room.
6	ALJ WISSLER: There's no separate
7	factor for the summertime as opposed to the
8	wintertime?
9	MR. BAUM: Right. So those are the
10	top line factors. I we also varied some
11	expense ratios, and the argument would go as
12	follows: If you look at Big Indian, base your
13	expenses per rooms, we used an expense ratio
14	of 22.5 percent.
15	Scenario 2, you lose your golf course
16	at Wildacres, no impact on that expense ratio.
17	You go to Scenario 3, you lose your
18	golf course at Big Indian, no impact there.
19	However you get to Scenario 4, you no
20	longer have your basically your sister
21	hotel with which to share certain expenses,
22	staffing, reservations, that's going to drive
23	your expense ratio up a bit. In order to
24	account for that, we applied an additional one
25	percentage of rooms' revenue. So that's the (ALTERNATIVES ISSUE)
1	1057 thinking that was applied for each of these
2	expense ratios.
3	So when you we got new income and
4	expense streams for each of these five
5	scenarios. We isolated construction costs for
6	each of the components and said: Okay, if
7	this scenario doesn't have Wildacres, we're
8	going to kick out the Wildacres construction

9	6-10-04crossroadsz costs. So we're definitely doing apples with
10	apples, and we calculate what we're calling an
11	IRR, which our analysis demonstrates that the
12	threshold is only met under Scenario 1 where
13	the threshold is supported later in the report
14	using investor surveys.
15	MR. RUZOW: In terms of the how you
16	arrived at the IRR, do you disagree with
17	Dr. Alschuler's characterization of the IRR?
18	MR. BAUM: I think he did an awesome
19	job of describing it. And I'm really glad
20	that he did, so I don't have to. I thought it
21	was right on.
22	MR. RUZOW: In terms of what it does,
23	it's not a precise number that you could go to
24	a book and say: Here, this is an IRR for this
25	particular kind of project, you derive it? (ALTERNATIVES ISSUE)
1	MR. BAUM: What it relates to
2	best yes, it was derived. If I were to do
3	this assignment and treat it as an appraisal,
4	which I think was alluded to as kind of how it
5	was being thought out, one of the the
6	methodology one of the primary
7	methodologies used for doing an appraisal of
8	property like this is called a discounted cash
9	flow analysis, which is really more like what
10	we've presented here, maybe than a pure IRR.
11	So I can understand some of the criticisms
12	that maybe the term isn't quite right. Really

what this is is more purely a backed out

discount rate. They both represent the same Page 121

13

15	thing. They both represent a rate of return.
16	If I was to appraise this hotel, I
17	would probably apply a discount rate of
18	14 percent, and that would provide me with a
19	market value as to which I would then compare
20	to construction costs in order to determine
21	whether or not it was feasible. If after
22	applying the 14 percent discount rate, I got a
23	market value conclusion that was higher than
24	the construction costs, then I would say it's
25	feasible. If it's about equal, I would say (ALTERNATIVES ISSUE)
1	1059 it's marginal, which is kind of where we're at
2	with this. If it's below, then I would say
3	infeasible.
4	MR. RUZOW: With respect to the
5	detached lodging units, the comments by
6	Mr. Seymour this morning and the City, you saw
7	the City's Exhibit 6, the Memorandum
8	MR. BAUM: Right.
9	MR. RUZOW: the criticism with
10	respect to not combining the two IRR's
11	MR. BAUM: It's hard to look at the
12	IRR figures that are shown here and be able to
13	gauge it as compared to market requirements
14	because it combines basically two separate
15	asset types. So I don't know what the
16	threshold is for combining them, and there
17	probably isn't one there isn't one
18	promulgated because these projects vary so
19	widely. Some projects may be weighted more

20	6-10-04crossroadsz heavily towards detached lodging units, and
21	therefore would have a higher IRR. A project
22	that has only a smaller component of detached
23	lodging and a much bigger hotel component
24	would you have a lower IRR. And it's
25	impossible to say which one of them actually (ALTERNATIVES ISSUE)
1	1060 meets a threshold because that threshold would
2	be moving with that mix. That's why you have
3	to separate them, and say this one meets this
4	threshold, and this one meets this threshold.
5	The way in which the development
6	progresses and the way in which an investor
7	looks at this and says: I need this hotel and
8	golf club to stand on its own, it has to
9	provide a viable return on its own because
10	it's a going concern. The detached lodging
11	units are sold off and the developer can sort
12	of wash their hands of it after it's sold off.
13	It's that new owner's problem, but the hotel
14	is a yearly nightmare, a yearly issue, and
15	they have to also be very concerned they're
16	going to eventually want to sell it. We
17	assume a ten-year holding period. This
18	property has to support itself on its own year
19	after year, or it's not going to have a good
20	reversion. That's the term used for a sell.
21	ALJ WISSLER: Let me stop you right
22	here. So under the proposed scenario, a hotel
23	and golf course gets built, it demonstrates
24	its economic viability, and in fact if its

return reaches a certain threshold, then it Page 123

6-10-04crossroadsz (ALTERNATIVES ISSUE)

	1061
1	makes sense to build the detached units; am I
2	getting that right?
3	MR. BAUM: Well, what it makes sense
4	to so is now you have met your first
5	hurdle, now you can say, okay, this is good,
6	because this is kind of the hard one. Now I
7	got my 14. Most cases, vacation ownership
8	units are perceived as being highly lucrative,
9	generating returns of the sort you see here;
10	but when they fail, they fail big. You have
11	thrown a whole lot of marketing, and suddenly
12	the money in the market hasn't show up, and
13	you have nothing for what you have done.
14	MR. RUZOW: The plan is to build one
15	or two, in effect, sample lodging units at the
16	same time the hotel in our phasing plan,
17	shows building a few units at each location,
18	but not all of them. They don't just get
19	built they're not staged in the sense that
20	it's going to take four years to build them
21	all out physically.
22	ALJ WISSLER: Because there may not be
23	a market demand. But that brings us then to a
24	situation where if the whole project got
25	approved, you might end up with two hotels and (ALTERNATIVES ISSUE)
1	1062 two golf courses and that's it, because the
2	market would never justify any further
3	development of the site?
4	MR. BAUM: It's entirely possible.

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5	6-10-04crossroadsz MR. RUZOW: In terms of the basis for
6	deriving your assumptions in terms of the
7	hotel, these numbers you arrived at, and one
8	of the elements that was criticized, was the
9	wage number you included in the report. Can
10	you explain how you derived at and why you, in
11	effect, used different numbers than in other
12	portions of the DEIS?
13	MR. BAUM: Sure. I never even looked
14	at those figures. It's a level of
15	detail again, we're intending to mimic the
16	actions of a typical, prudent investor. The
17	number of variables that go into the forecast
18	of income and expense that we have here it
19	can't be quantified really. To look at
20	something let's take the rooms departmental
21	expense ratio as an example because that's
22	somewhere where local wages would certainly
23	have an impact.
24	That local wage issue would impact
25	only a small not a small but a portion of (ALTERNATIVES ISSUE)
1	1063 that room's expense. If you're going to start
2	breaking it down by what are local what's
3	the local wage going to be for housekeepers,
4	you would apply that same level of scrutiny to
5	about 99 other elements of the room's expense
6	ratio, and you would go insane, and you would
7	be pulling out you would be looking at a
8	haystack and pulling out one piece of hay and
9	saying, okay, I know this one.
	- - · · · · · · · · · · · · · · · · · · ·

ALJ WISSLER: So far it's all strange Page 125

10

that I'm having an ice cream sundae.

MR. BAUM: Okay, too many metaphors.

Here is how this would be looked at. A room's expense ratio would be based on a review of comparable industry data for hotels relating to the actual performance of typical hotels.

You get to a problem when you start thinking about this hotel as being typical because there aren't many things that are comparable to it, but we were able to do a search through our database. We have six income and expense statements. They're on page 317, three pages of them. They involve comparable scale resorts. They're not all in rural locations like this, but three of them are in similarly

rural locations. And you get from that study, you get a typical room's expense ratio, which I then applied in the evaluation of this property.

(ALTERNATIVES ISSUE)

So, it didn't -- you could look at this -- I used a typical room's expense ratio of 22.5 percent, the composite data showed 21.8 percent. As far as these types of analyses go, that's the same number, that variation is not meaningful, and you could argue that number is low. You could pick out a comparable resort and say: They run 30 percent as an expense ratio, where are you getting a 22.5? You could say it's high, because maybe here is one that runs at 18.

16	6-10-04crossroadsz I'm saying this is basically an
17	industry average for a resort of this sort and
18	a location of this sort, and that is how a
19	prudent investor would look at this.
20	MR. RUZOW: You had an opportunity to
21	visit some of the hamlet areas. I know we
22	have driven through Phoenicia and Pine Hill
23	and Margaretville and Arkville and
24	Fleischmanns. In doing your own analysis, is
25	there anything comparable to this type of (ALTERNATIVES ISSUE)
1	1065 resort and the amenities that it's proposed to
2	offer?
3	MR. BAUM: Not in the Catskills, no.
4	The closest you have to do to find a five
5	star, the way this is envisioned, it's world
6	class. That's a term that I heard used for
7	it. That means the market is the world. To
8	find a world class resort, that's it can be
9	vague, but the Sagamore is probably the
10	closest you get to a hotel that you could say:
11	Look, we're getting some new competition in
12	the area, but I'm not sure how far Lake George
13	is from here, but that's the closest you come.
14	MR. RUZOW: In terms of the financing
15	component, your judgment is that the only
16	feasible alternative among the ones you
17	considered is the entire project, Scenario 1,
18	based on your analysis?
19	MR. BAUM: Right.
20	MR. RUZOW: But that includes the
21	lodging units as a component? Page 127

22	MR. BAUM: Yes. Our conclusion is
23	that, based on our experience in the industry,
24	you don't see resorts getting built unless
25	they have the potential for this vacation (ALTERNATIVES ISSUE)
1	ownership possibility.
2	MR. RUZOW: In terms of the market,
3	you had the opportunity to review the Hillier
4	and RCI reports which are part of Appendix 27
5	as well. After having had a chance to review
6	that, the market for the vacation segments, do
7	you believe that there's a market based on the
8	review of those reports?
9	MR. BAUM: We didn't do independent
10	research on that. I really used their
11	conclusions. I can't we didn't do research
12	to back it up but
13	MR. RUZOW: Those reports suggest that
14	there's a market?
15	MR. BAUM: Yes, they sure do.
16	MR. RUZOW: A concern was expressed
17	yesterday during the community character
18	discussions that this resort might be
19	competition for the hamlet areas. Would you
20	agree with that?
21	MR. BAUM: That's hard to picture. I
22	can't see how that would happen.
23	MR. RUZOW: Because of what's being
24	offered?
25	MR. BAUM: Yeah, it's a different (ALTERNATIVES ISSUE)

1	6-10-04crossroadsz animal. It's a world class resort. There's
2	nothing of that sort here right now.
3	MR. RUZOW: Visitors to the resort as
4	contemplated you went through the hamlet
5	areas, you saw some of the businesses,
6	et cetera. Would people who visited the
7	resort be interested in the hamlet areas I
8	know you toured Route 28 a little bit?
9	MR. BAUM: I would think so. The
10	Catskills are they're probably a lot of
11	people that would come to the hotel who have
12	never been to the Catskills but who have heard
13	about it all their lives, because it's part of
14	Americana, I would think they would want to go
15	down and investigate it a little bit just out
16	of curiosity. Kind of a little bit of
17	history.
18	MR. RUZOW: The concern has been
19	expressed that people who come to these
20	resorts simply stay there; is that your
21	experience?
22	MR. BAUM: Maybe if they were only
23	coming for two days or so; but after that
24	point, and because of the vacation ownership
25	units and just also the profile of the resort, (ALTERNATIVES ISSUE)
1	1068 I think there would be a lot of stays on the
2	order of one week. It's hard to imagine you
3	wouldn't want to come down off the mountain
4	and investigate the area a little bit, I would
5	think.
6	MR. RUZOW: There are two styles Page 129

7	two basic descriptions of the vacation resort
8	in context, one is called club, and those are
9	longer stays, and the timeshares of Wildacres
10	are described as one- to two-week intervals.
11	What is your experience with respect to how
12	those club share interests are divided around
13	the year? Do people buy three months,
14	January, February, March; how does that work?
15	MR. BAUM: If you're talking about
16	what's called a quarter share where an owner
17	shares ownership with three other people,
18	that's called a quarter because you're one of
19	four. That means you own it for one-fourth of
20	the year, but you don't occupy it in one
21	contiguous three-month block. Rather what
22	they do is they move their blocks in three- or
23	four-week intervals among the different
24	seasons so that if you're an owner, you're not
25	stuck constantly in a wet spring each year. (ALTERNATIVES ISSUE)
1	1069 You get some weeks around the Fourth of July
2	or Christmas to make it attractive to every
3	investor.
4	MR. RUZOW: In summary,
5	notwithstanding the comments you heard earlier
6	from both the City's consultant and
7	Dr. Alschuler, there was a question in their
8	mind as to the feasibility of the project and
9	the appropriateness of separating out the
10	lodging units. Is your judgment or opinion

11

changed with regard to the comments that you

12	6-10-04crossroadsz heard?
13	MR. BAUM: No.
14	MR. RUZOW: So the conclusions reached
15	in your report, you're still endorsing?
16	MR. BAUM: Yes.
17	ALJ WISSLER: Staff.
18	MR. ALTIERI: We would like to take
19	five, your Honor.
20	ALJ WISSLER: You got it.
21	(2:14 - 2:40 P.M BRIEF RECESS
22	TAKEN.)
23	ALJ WISSLER: Mr. Ruzow.
24	MR. RUZOW: I apologize. I just have
25	one further question of Mr. Baum. (ALTERNATIVES ISSUE)
1	1070 In reaching your judgment about the
2	feasibility of the project, what bearing does
3	the location here in the Central Catskills
4	have on the project?
5	MR. BAUM: It's an area of great
6	natural beauty, it's an area with tremendous
7	heritage as a tourist destination, but that
8	image is tarnished, obviously, by the failures
9	of hotels in places like Sullivan County; and
10	it's because of those reasons that in order to
11	overcome those limitations, a quantum leap of
12	the sort represented by the resort as imagined
13	by the Applicant is necessary with the scale
14	and the quality level, the caliber associated
15	with it.
16	MR. RUZOW: Thank you.
17	ALJ WISSLER: Mr. Altieri. Page 131

18	MR. ALTIERI: First, staff's role in
19	this issue of alternatives is only in its
20	status a lead agency. To that end, it's
21	staff's view that the Applicant considered
22	alternatives regarding locations, availability
23	of properties, zoning, economic viability.
24	Staff also believes that the Applicant
25	addressed the scope of work so that the DEIS (ALTERNATIVES ISSUE)
1	1071 was sufficient to give the public an
2	opportunity for comment on the DEIS, and staff
3	properly accepted the DEIS. And not to
4	restate everything that was already stated
5	today, but we rely on cites to Section
6	617.9,(B) (V), Roman numeral V, that an
7	Applicant provide a description and evaluation
8	of the range of alternatives to the action
9	that are feasible, considering the objectives
10	and capabilities of the project sponsor.
11	We would further add that a DEIS not
12	be unreasonably exhaustive or be a perfect
13	document, and that's the staff's view that
14	this is a sufficient document, sufficient for
15	public review. We're not claiming it's a
16	perfect document.
17	The staff would further add that
18	depending on the evaluation of potential
19	impacts through this proceeding, there may be
20	a need for further evaluation of alternatives,
21	and we would refer to Table 5-2, the
22	Alternatives Table Summary of East and West

23	6-10-04crossroadsz Project Components. Depending on what may be
24	found regarding potential impacts of this
25	proceeding, perhaps this table could be (ALTERNATIVES ISSUE)
1	1072 augmented to include community character and
2	secondary growth categories, and also,
3	depending on what may be found, perhaps some
4	more detail. We think as far as the
5	sufficiency of the DEIS now, the range of
6	alternatives is sufficient; but again,
7	depending on how things play out in this
8	proceeding, perhaps Table 5.2 would be
9	augmented.
10	ALJ WISSLER: That's it?
11	MR. ALTIERI: Yes.
12	MR. GOLDSTEIN: Your Honor, if I may
13	before asking Dr. Alschuler to briefly
14	respond, I would just note that while Mr. Baum
15	certainly has a background in hotel management
16	and consulting based on his CV, I'm not sure
17	he's established his qualifications to testify
18	as an expert on rates of return, economic
19	viability, various investment and development
20	scenarios and similar issues, but we don't
21	object to leaving his comments in the record
22	for what they're worth.
23	Also, we do agree with project
24	sponsors that will deal with the equity issues
25	concerning water supply that were briefly (ALTERNATIVES ISSUE)
1	1073 touched on when we cover a more comprehensive
2	water supply issue. And with that, I'll ask Page 133

if Dr. Alschuler will give us a brief 3 response. 5 MR. ALSCHULER: I'll respond to Mr. Baum's comments were the two core questions that were addressed in our work; 7 one, is there an adequate exploration of alternatives; and two, is there an adequate 9 10 assessment of feasibility. I completely concur with Mr. Baum's statements that the 11 proposed investment, to use his phrase, is 12 extraordinarily risky. And I would augment it 13 14 by saying if you are going to propose to a client an extraordinarily risky investment, it 15 would be incumbent on you to do two things 16 17 that were not done here. One, look at investments which are less risky; and 18 19 secondly, if we are looking at things that are 20 in the range of being extraordinarily risky,

have a range that is somewhat broader,

attractions in order to establish a

including the kind of destination resorts that

were referenced in my testimony that rely on

other sorts of amenities and other sorts of

(ALTERNATIVES ISSUE)

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destination.

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Consistent with that, I would provide a different answer to the judge's question on the relationship between the potential failure of the hotel project and the marketability of the detached units. I don't believe the answer given is the scenario that would occur.

\$6-10-04crossroadsz\$ Were the hotel component to fail, it would not 8 9 disappear. It would just simply wipe out the original investor, and somebody else would 10 11 operate it. The likelihood that you would build 12 and spend several million dollars and then 13 shut it is. I think, a highly unlikely 14 15 scenario. Were it not to work economically and allow them to repay the debt, what happens 16 17 in these circumstances is you get a workout and wipe out some portion of the equity and 18 some portion of the debt. Either you work it 19 20 out in the current ownership and you stay with 21 it, having wiped out some portion of the equity or debt, or it's transferred to 22 23 somebody else for bankruptcy proceedings and 24 reopened. So what would happen in the event of failure, which I believe is your question, (ALTERNATIVES ISSUE) 25 1075 1 is those residential units would be built. 2 they would be operated just simply by a 3 different owner or restructured ownership. So I don't believe there is any 4 logical basis to conclude that were the 5 project to fail, you would not market it. 6 Somebody else might market it, or a 7 re-structured operation would operate it. 8 9 ALJ WISSLER: I think the point that I 10 was making, with what Mr. Baum said, was that 11 a scenario could exist where the hotels do

thrive, but just barely that they don't thrive

well enough to justify building the timeshare

Page 135

12

14	units.
15	DR. ALSCHULER: I don't believe that
16	to be an economically foreseeable
17	circumstance. What you have here is a
18	circumstance where I agree with Mr. Baum,
19	that the operation of the hotel provides an
20	amenity that assists you to market the other
21	units. And you perhaps may purchase services,
22	do you want the golf course, do you want the
23	restaurant and spa facilities that would
24	operate.
25	So you could have a circumstance, (ALTERNATIVES ISSUE)
1	1076 frankly, where it's losing money, and it would
2	still be rational to go develop the other
3	units because you want to dig yourself out of
4	the hole. If you can make money there, you'll
5	do it. And even if it's losing money to the
6	extent where the developer actually loses the
7	property, they are still going to develop
8	those units because they're under the scenario
9	that the Applicant has provided
10	economically you add value, you make money
11	by doing it. And having sunk the investment
12	of the golf course and sunk the investment of
13	the infrastructure, I find it very, very
14	difficult to imagine a scenario where you say,
15	oh, I have this opportunity to make money, but
16	I'm not going to.
17	Even if you're not making money on the
18	hotel, somebody is going to step in and do it.

6-10-04crossroadsz And since you are highly likely to finance 19 20 these things separately -- one of the differences between myself, I think, in the 21 22 context of the analysis -- the notion that 23 you'll have a single source of financing, one 24 investor, one source of debt -- projects like this don't happen that way. People come in (ALTERNATIVES ISSUE) 25 1077 and specialize in investing in different types 1 2 of hotels, in different tranches of debt, and you're likely to see a variety of equity 3 investors and a variety of some sources of debt here. It's entirely possible you could 5 have one source of debt and equity operating 6 on the hotel and then another coming in 7 seeking to finance the associated residential 9 development. 10 So the likelihood that you would see a hotel even limping around or a hotel that 11 12 failed as a five-star, reincarnated coming 13

So the likelihood that you would see a hotel even limping around or a hotel that failed as a five-star, reincarnated coming back as a three-star, which is, again, a not uncommon phenomenon. You would then see the associated units developed because they're profit centers. If they're profitable, somebody is going to do it. If they're not profitable, it's not going to happen. But the notion you have this way to make money out there, and capitalism is not going to figure out a way for you to make that money, that is not a scenario that the market is going to take very seriously.

ALJ WISSLER: Would you agree with Page 137

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25	Mr. Baum that whatever scenario you imagine (ALTERNATIVES ISSUE)
1	1078 here for development will require a hotel? Is
2	there a scenario where you could have a golf
3	course with timeshares and that's it?
4	DR. ALSCHULER: We have conducted no
5	independent analysis that reviews a wide
6	range. My confidence in responding to your
7	Honor is in response to the question that your
8	Honor has posed.
9	ALJ WISSLER: I understand.
10	DR. ALSCHULER: We haven't examined on
11	the basis I would tend, on the basis of my
12	experience to agree with Mr. Baum, that it
13	would be very difficult to operate the kind of
14	timeshare unit he has talked about.
15	The question though, I think, which
16	isit's my second comment, I find the core
17	logic presented by Mr. Baum to be it's
18	fundamentally circular. What he has argued is
19	that we have to build a world class golf
20	destination. In order to build a world class
21	golf destination, we need 36 holes. We need
22	36 holes that are supported by two different
23	price points of hotel, which are then enhanced
24	in profitability by a series of timeshares and
25	other units which gets us back to the fact (ALTERNATIVES ISSUE)
1	1079 that we need 36 holes of golf. That chain of
2	logic is correct, but it is circular. It
3	starts out with the notion that the only

6-10-04crossroadsz alternative one is examining is building a 4 world class golf destination with a hotel, 5 et cetera, et cetera. 6 7 I think the core of my disagreement with the scope of alternatives, I find it 8 implausible that the only rational thing to do 9 10 as an investor with this property is to build 11 a golf destination. We have many forms of destinations in America. We have many hotels 12 13 that do well. We have many combinations of 14 hotel and interval ownership. Most of them 15 are not golf destinations. So it would be highly usually, I 16 17 think, to find a property in America for which the only alternative was the construction of a 18 golf destination. Once you begin with that 19 20 premise, that the only thing to do is to build 21 a world class golf destination, then 22 everything else must flow from it because that's what you decided. And then everything 23 24 that has to happen fails because you're not 25 supporting the development of a world class (ALTERNATIVES ISSUE) 1080 golf destination, which as Mr. Baum very 1 2 appropriately noted, a very risky and hard thing to do. 3 Most of these things, a significant 4 number of that these things fail. You're 5 competing -- he was right about world class. 6 7 We should take this term very seriously. You

use it, and Mr. Baum used it correctly, which

means you're competing with customers who can

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go pretty much around the world. They want to play golf at these prices, they can go to Arizona, they go to California, they can go Florida, they can go to South Carolina. At these price points, you have an very affluent population, your competition is severe. And that's why these things are risky.

So, you know, this one, like all of them, has its potential competitive advantages; you drive as opposed to an airplane, that's an asset, but you're in a tough competitive environment. And particularly given that it's cold and it's hot here, not everybody particularly loves that.

My concern is that once you enter the change of logic that says the only (ALTERNATIVES ISSUE)

 alternatives are those that are a world class golf destination, you're going to end up exactly where Mr. Baum said, and I agree with him in large part. If you are building a world class golf destination, you pretty much need what he said. And I think all we're saying is there are other kinds of destinations, there are other kinds of destinations, there are other kinds of hotels, there are other ways to develop this land that are economic assets to this community -- that warrant investigation. After investigation, they may turn out not to be feasible, they may turn out to have questions. We have not done that, but they certainly on their face warrant

6-10-04crossroadsz investigation. 15 16 The final comment is arcane, but it has to do with our old friend the IRR here. 17 18 understood from the beginning this was a 19 blended rate. I find it very compromising to use a blended rate. You can drown in a pool 20 21 of water that is on average two inches deep. 22 The average is not what is always very helpful because nobody ever invests in the average. 23 24 Nobody ever has an average child. You don't 25 live -- averages are statistical phenomena for (ALTERNATIVES ISSUE) 1082 which reality is very hard to find. And the 1 2 ability here to attract an actual equity investor, for whom the average is 3 uninteresting, I think, makes it impossible to calculate from his averages back to a test of 5 feasibility. Because the test of feasibility 6 is not the average -- he said here he wants a 7 8 20 percent rate of return. That is a very 9 high return, and I think probably correct here 10 given, as he said, the extraordinary risk. 11

You have a source of debt capital that I think is probably much cheaper than you may attract; but in today's market, you're not going to lend for this at seven percent. You're going to lend at substantially higher rate, and you're going to get a mezzanine position probably between the debt and the equity at a higher rate.

So I think the tool is way too crude, and what it does is create -- normally it Page 141

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21	wouldn't matter but it matters here because
22	on very small spreads, two percent, we're
23	knocking out alternatives. And if we're going
24	to knock out alternatives on small spreads, we
25	need much greater precision here that allows (ALTERNATIVES ISSUE)
1	us to understand what, in fact, the return of

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the equity investor is going to be.

Then most importantly, I continue to believe that the kind of backing into the number off a final stabilized cash flow is not a way -- I don't believe that the pension funds and others who use Mr. Baum's advice would ever invest in this project based on this analysis. They would want to see a discounted cash flow. They would want to understand how money was spread out over time, how long your equity was out there, what the nature of the costs and the relationship between that was, and the returns.

I would be very surprised if Mr. Baum believes that this analysis if submitted to a bank would justify a loan, or if this analysis submitted to an investor would justify an investment. They would find this interesting, they would find it a useful piece of data, but the notion that an investor would make a decision here without a careful discussion of cash flow-- certainly no investor, certainly in my firm would.

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So I think if back to the core (ALTERNATIVES ISSUE) Page 142

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1	question, his arguments make me more convinced
2	that given the threshold of risk, we should be
3	looking at a broader range of alternatives.
4	The arguments against the alternatives are
5	inherently circular, and the threshold of
6	feasibility is not one that has the precision
7	or the rigor that I think a project of the
8	size of this magnitude warrants.
9	ALJ WISSLER: Okay, thank you.
10	Mr. Ruzow.
11	MR. RUZOW: Can we respond with
12	Mr. Baum?
13	ALJ WISSLER: In a minute?
14	MR. RUZOW: Yes, just a minute.
15	MR. GERSTMAN: We have one or two
16	additional comments.
17	ALJ WISSLER: I'd like to finish that.
18	MR. ELLSWORTH: They pretty much
19	admitted that there's no comparable resorts
20	for this proposed facility. And I think
21	that's consistent with the chart that I
22	submitted previously that shows a Summary of
23	Comparables, Economic Feasibility Analysis.
24	MR. GERSTMAN: Part of CPC 32.
25	MR. ELLSWORTH: CPC 32. The way I did (ALTERNATIVES ISSUE)
1	1085 this analysis, it eliminated sites that were
2	in warm weather locations before it went
3	through the exercise of figuring out which
4	ones had golf and which ones had 36 holes of
5	golf. There are among the 108 sites total,
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there are some that have the 36 holes of golf, and pretty much all of them, except the one I mentioned previously, perhaps one, all of them are in warm weather localities.

So I think the conclusion you can draw from this is that the world class golf destinations really should be targeted for warm weather locations.

Another thing. The entire economic analysis was bifurcated. There was an initial study that was done to come up with some of the baseline information and data, and then the analysis that Mr. Baum did, it sounded like he just accepted those numbers, that they weren't submitted to any sort of analysis by him to see if they fit into the specific type of analysis that he wanted to do. And I think that that disconnect is unfortunate because you really -- when you have two consultants working independently to produce a final (ALTERNATIVES ISSUE)

product, you have to make sure somebody's checking to make sure the two pieces fit together.

MR. GERSTMAN: Your Honor, just to sum up our rebuttal comments, and we may want to close with something further. Just for the record, we would note that I don't believe DEC staff has at their disposal the kind of expertise that Mr. Alschuler brings to this feasibility analysis, and it appears to me

11	6-10-04crossroadsz they have taken the position based upon their
12	analysis of the acceptability of the DEIS for
13	the purposes of commencing the public review
14	process, and not the in-depth analysis that
15	would be required to evaluate the feasibility
16	of those alternatives and the project itself.
17	ALJ WISSLER: Mr. Greene, did you want
18	to respond?
19	MR. GREENE: I just want Mr. Seymour
20	to have an opportunity to respond to
21	Mr. Baum's criticism of the memorandum,
22	City 6, and I want to give a brief summation,
23	wouldn't take more than five minutes.
24	ALJ WISSLER: Go ahead.
25	MR. SEYMOUR: Your Honor, my comments
	(ALTERNATIVES ISSUE)
1	(ALTERNATIVES ISSUE) 1087 echo Dr. Alschuler to a certain extent, is
1	1087
_	echo Dr. Alschuler to a certain extent, is
2	echo Dr. Alschuler to a certain extent, is really focused on an adequate assessment of
2	echo Dr. Alschuler to a certain extent, is really focused on an adequate assessment of alternatives, not so much as other
2 3 4	echo Dr. Alschuler to a certain extent, is really focused on an adequate assessment of alternatives, not so much as other alternatives that might go there but really
2 3 4 5	echo Dr. Alschuler to a certain extent, is really focused on an adequate assessment of alternatives, not so much as other alternatives that might go there but really alternatives involving something less than the
2 3 4 5 6	echo Dr. Alschuler to a certain extent, is really focused on an adequate assessment of alternatives, not so much as other alternatives that might go there but really alternatives involving something less than the whole.
2 3 4 5 6 7	echo Dr. Alschuler to a certain extent, is really focused on an adequate assessment of alternatives, not so much as other alternatives that might go there but really alternatives involving something less than the whole. It was Mr. Baum's opinion that the
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economically feasible and may be an Page 145

alternative to look it. Although he says that you do need the timeshare in order to gain the overall return, the IRR, the overall return necessary to attract investors.

If that's the case, then I would believe that a rational investor, whether it's this pier group of investors that Dr. Alschuler talked about or REIT, or even the bank, would look at both pieces together (ALTERNATIVES ISSUE)

and say they both have to be integrally tied, the hotel, golf resorts and the timesharing. And if that's the case, they would look at that combined IRR for that, again, using the logic that he used, in terms of comparing these alternatives and comparing these investments, they would look at the combined IRR which perhaps was not part of the scope of his work -- but which I did in my analysis.

My analysis further went on and said that the IRR's of the combined double resorts, both Big Indian and Wildacres, are not much different if you look at them individually as hotel resorts and 18-hole golf courses, and using their numbers that HVS put in their report. If that's the case, then to me, a viable alternative that ought to be analyzed are one or both resorts -- resorts, timesharing and golf and the hotels together. That's what I wanted to make sure that I said here.

22	6-10-04crossroadsz MR. GREENE: If I might, to summarize,
23	your Honor. I acknowledge that I might not
24	have the same deep familiarity with SEQRA that
25	some of my colleagues have here today, but the (ALTERNATIVES ISSUE)
1	1089 City believes that it would be contrary to
2	SEQRA in its regulations to allow the DEIS for
3	the largest project in the Catskills in over
4	50 years to not include a comprehensive
5	environmental analysis of reduced scale
6	alternatives, especially when those
7	alternatives are feasible and required to be
8	analyzed under the scoping document.
9	Mr. Seymour's testimony shows that
10	there are economically feasible reduced scale
11	alternatives that exist for this project. The
12	City believes that the DEIS is severely flawed
13	until those alternatives are considered by the
14	Applicant.
15	The testimony by Mr. Alschuler
16	Dr. Alschuler and Mr. Seymour has cast
17	sufficient doubt on the alternatives analysis
18	performed in the DEIS that would require a
19	reasonable person to inquire further;
20	therefore, this issue is suitable for
21	adjudication under 6 NYCRR.
22	ALJ WISSLER: City rests?
23	MR. GREENE: City does rest again.
24	ALJ WISSLER: Mr. Young, I'll give you
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د ۲	the benefit of everybody's comments. (ALTERNATIVES ISSUE)
1	1090 MR. YOUNG: I wanted to clarify. The Page 147

2	testimony of Glen Neelis is being offered on
3	behalf of Delaware County. Glen himself is
4	not neutral on his project, as the Town of
5	Shandaken, Town of Middletown are saying
6	they're neutral. When we offer the testimony
7	of Glen Neelis, we're not doing it on behalf
8	of the Coalition of Watershed Towns but solely
9	on behalf of Delaware County.
10	MR. RUZOW: Erich, would you respond
11	to Dr. Alschuler's comments, because I was
12	confused by his interpretation of what you had
13	said to in response to Judge Wissler's
14	question.
15	MR. BAUM: Yes, I think there was
16	probably a misunderstanding there.
17	MR. GERSTMAN: Could you speak up?
18	MR. BAUM: Sure. I think there was
19	probably a misunderstanding. It sounds like I
20	misunderstood what you said and then at any
21	rate, here is what I think was said. I think
22	I was asked is there a possibility that the
23	hotel and golf clubs will be constructed and
24	then no market appears for the detached
25	lodging units. (ALTERNATIVES ISSUE)
1	1091 ALJ WISSLER: Such that you continue
2	to operate the hotel, but that's as far as we
3	go?
4	MR. BAUM: Yes, and I think that is a
5	possible outcome. I agree with Dr. Alschuler
6	that if there was a problem with the hotel

7	6-10-04crossroadsz operation's viability, it is very obvious to
8	me it would go through a workout. There would
9	be a second or possibly a third owner who
10	would finally have a capital structure that
11	would make it work.
12	ALJ WISSLER: Explain the term
13	"workout." What is that?
14	MR. BAUM: Workout means your loan is
15	distressed, your bank doesn't want to own the
16	property because they don't have the expertise
17	to operate it. They want to make it work with
18	you somehow. So that's how the term comes
19	about. It can also ultimately lead to a
20	distressed sale.
21	ALJ WISSLER: They may restructure the
22	loan?
23	MR. BAUM: They may restructure the
24	loan; right, reduce the principal, make it
25	viable. (ALTERNATIVES ISSUE)
1	1092 MR. RUZOW: This is something that you
2	have experience with at HVS?
3	MR. BAUM: Yes, it's something that we
4	saw a lot of in the early 1990's. It's not as
5	common now, fortunately, because lending
6	principles were became much more
7	disciplined in the latest real estate upturn
8	so that with the latest downturn, it didn't
9	occur as much.
10	MR. RUZOW: The principles that you're
11	talking about in your evaluation in terms of a
12	change of thinking in 1990 and thinking today, Page 149

13	2002 in your report, is that you're applying a
14	more disciplined review in terms of the
15	market?
16	MR. BAUM: That was me, really just me
17	editorializing. The changes in the lending
18	principles didn't bear on our projections.
19	The income stream is what it is. It's not
20	really related to that. You could say it
21	might have something to do with why interest
22	rates are low. It's tangential.
23	MR. RUZOW: Based on your evaluation,
24	do you believe that you could interest any
25	hotel chain to come to this location in the (ALTERNATIVES ISSUE)
1	1093 Catskills in the first instance, without
2	golf and without timeshares?
3	MR. BAUM: Just a hotel?
4	MR. RUZOW: Yes.
5	MR. BAUM: That's really hard. That's
6	virtually impossible to imagine. You're
7	creating a destination resort with no
8	recreational alternatives. Unless you had
9	something else in mind.
10	MR. RUZOW: With respect to the
11	discussions on golf, we refer your Honor to
12	the Appendix 27, the letters of record, an
13	alphabetic section which deals with letters
14	regarding the golf component of the resort.
	MR. BAUM: I would like to address
15	MR. BAOM: I WOUTH TIRE to address
15 16	whether or not I'm qualified to address this

study. I've done four of them probably already this year. Maybe in a busy year, ten to fifteen of them. They are routinely digested, accepted and paid for and made use of, and the methodology is completely legitimate and accepted. MR. RUZOW: Thank you. ALJ WISSLER: Thank you, Mr. Baum. (ALTERNATIVES ISSUE) Is that it on alternatives? (NO AFFIRMATIVE RESPONSE.) Seeing no takers, it is. MR. RUZOW: Subject to connection, your Honor, with community character. MS. ROBERTS: I would like to call Dr. Erik Kiviat to the stand. ALJ WISSLER: Wildlife and habitat impacts. This is CPC's petition, Issue H. MR. YOUNG: Your Honor, for the record, I'm leaving. ALJ WISSLER: Record will so reflect. (MR. YOUNG EXITS HEARING ROOM.) MS. ROBERTS: Your Honor, I would like to submit for the record CPC Exhibit 32, Dr. Kiviat's Supplemental Report on Wildlife Impacts. ALJ WISSLER: That will be 34. MR. GERSTMAN: 34, as the Judge says. ("HUDSONIA" REVIEW OF THE DEIS FOR THE PROPOSED CROSSROADS VENTURES BELLEAYRE RESORT AT CATSKILL PARK, ULSTER AND DELAWARE COUNTIES, NEW YORK WITH RESPECT TO BIOLOGICAL		
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22 RESORT AT CATSKILL PARK, ULSTER AND DELAWARE 23 COUNTIES, NEW YORK WITH RESPECT TO BIOLOGICAL	20	("HUDSONIA" REVIEW OF THE DEIS FOR
23 COUNTIES, NEW YORK WITH RESPECT TO BIOLOGICAL	21	THE PROPOSED CROSSROADS VENTURES BELLEAYRE
,	22	RESORT AT CATSKILL PARK, ULSTER AND DELAWARE
	23	

24	DIVERSITY RECEIVED AND MARKED FOR
25	IDENTIFICATION AS CPC EXHIBIT NO. 34, THIS (WILDLIFE & HABITAT ISSUES)
1	1095 DATE.)
2	MS. ROBERTS: I'm just going to forgo
3	any statement from me because of the lateness
4	of the hour, and we want to get Mr. Kiviat on
5	and off today, so I'm going to ask Dr. Kiviat
6	to summarize the report that was submitted as
7	part of the petition and also updated with the
8	exhibit that I just handed out today.
9	DR. KIVIOT: I'm an ecologist. I have
10	a Ph.D in ecology. I've lived in the Hudson
11	Valley all my life. I've been doing
12	biodiversity survey work for more than 30
13	years. I'm the co-author of the Biodiversity
14	Assessment Manual for the Hudson River Estuary
15	Corridor.
16	MS. BAKNER: Could you speak up a
17	little bit?
18	DR. KIVIAT: I've been involved in
19	biodiversity survey work for more than 30
20	years. I'm the co-author of the Biodiversity
21	Assessment Manual for the Hudson River Estuary
22	Corridor. I have a number of scientific and
23	non-technical publications on wildlife
24	habitat, wetlands and other topics.
25	I am the Executive Director of (WILDLIFE & HABITAT ISSUES)
1	1096 Hudsonia, a nonprofit organization. We're a
2	research institute. We don't take positions
۷	·
	Page 152

3	$6 ext{-}10 ext{-}04 ext{crossroadsz}$ for or against development projects. Our role
4	is to try to bring a firmer scientific footing
5	into this kind of discussion, and I've been
6	asked to participate today on behalf of the
7	Catskill Center.
8	MS. ROBERTS: Excuse me. It's
9	actually the Catskill Preservation Coalition,
10	not just the Catskill Center.
11	DR. KIVIAT: Thank you.
12	MS. ROBERTS: You're welcome.
13	DR. KIVIAT: So I submitted a report
14	dated the 21st of April 2004, and also a short
15	supplemental report dated the 9th of June 2004
16	which amends my first report on the basis of
17	observations that I made on the site visit on
18	the 26th and 27th of May. And I just want to
19	go through these reports and highlight some of
20	my questions and concerns about the Draft
21	Environmental Impact Statement and some of the
22	things that I saw on the site.
23	One piece of information in the
24	literature that I think is noteworthy that I
25	<pre>believe has not been addressed in the DEIS is (WILDLIFE & HABITAT ISSUES)</pre>
1	1097
1 2	found in this book by Michael Kudish, The
3	Catskill Forest, A History. Kudish identified
3 4	a one and a half square mile area of
-	first-growth forest at Belleayre Mountain.
5	First growth is what many of us would refer to
6 7	loosely as virgin forest. Kudish's definition
-	is a forest that has not been logged, cleared,
8	stripped for bark or intentionally burned. Page 153

9	And the trees are a shade taller in species,
10	and many of them are in the 100- to 300-year
11	age range.
12	This definition doesn't refer
13	specifically to Belleayre. This is his
14	definition for the Catskill Mountains as a
15	whole. But he did identify a large area, that
16	would be a thousand acres of first-growth
17	forest in the area of Belleayre Mountain, and
18	we have submitted a map and table from
19	Dr. Kudish's book showing where that area is.
20	MS. ROBERTS: Let me stop you for a
21	moment and hand in this exhibit. CPC would
22	like to submit CPC Exhibit 35 for the record
23	which is pages copied from the book that
24	Dr. Kiviat just spoke about.
25	(EXCERPTS FROM BOOK "THE CATSKILL (WILDLIFE & HABITAT ISSUES)
1	1098 FOREST A HISTORY" BY MICHAEL KUDISH RECEIVED
2	AND MARKED FOR IDENTIFICATION AS CPC EXHIBIT
3	NO. 35, THIS DATE.)
4	MS. BAKNER: Is the book available or
5	just those pages?
6	MS. ROBERTS: We haven't copied the
7	whole book. It's available in the library.
8	We're copying the couple of pages that will be
9	referenced today.
10	Your Honor, is that sufficient? Do we
11	need to copy the entire book?
12	ALJ WISSLER: What you're giving me is
13	fine. If the Applicant wants to put more in,

14	he can do so.
15	MS. ROBERTS: Let the record state
16	that I'm going to give this book to
17	Applicant's counsel to just take a look at.
18	DR. KIVIAT: To my knowledge, this
19	block of first-growth forest straddles both
20	the state ski area and the proposed
21	development site. I have not seen a map
22	comparing the boundaries of the first-growth
23	forest with the boundaries of the Belleayre
24	Resort site, so I can't determine how much of
25	that forest is on the site. And I think (WILDLIFE & HABITAT ISSUES)
1	1099 that's something that the Applicant needs to
2	consider because although there are other
3	first-growth forest areas in the Catskill
4	Mountains, this is certainly a resource of
5	particular biological significance at the site
6	of the proposed development.
7	MS. ROBERTS: Dr. Kiviat, one second
8	or two. Your Honor, on the site visit on the
9	days that we mentioned, the 25th and 26th, we
10	were on the top of the mountain of Belleayre,
11	and we suspect part of this might be part of
12	the old growth that Dr. Kiviat is talking
13	about. And I also wanted to submit pages from
14	the book that we're talking about which
15	actually documents old growth cut by the DEC
16	on the top of Belleayre Mountain to make room
17	for a new ski lift.
18	So this will be CPC Exhibit 36.
19	("THE CATSKILL FOREST A HISTORY" BY Page 155

20	MICHAEL KUDISH PAGES 78, 85, 105 RECEIVED AND
21	MARKED FOR IDENTIFICATION AS CPC EXHIBIT NO.
22	36, THIS DATE.)
23	MS. ROBERTS: While we're stopped,
24	Dr. Kiviat, can you talk about the nature of
25	old-growth forest at higher elevations such as (WILDLIFE & HABITAT ISSUES)
1	1100 the elevation we were at at the Belleayre Ski
2	Mountain?
3	DR. KIVIAT: Can you explain a little
4	more?
5	MS. ROBERTS: Sure, about the nature
6	of the size of a tree at a higher elevation.
7	By looking at a tree at a higher elevation,
8	you might think that it is a small tree and
9	then assume that it is young?
10	DR. KIVIAT: Yes. At higher
11	elevations, and also where soils are
12	shallower, where there's more rock in the
13	soil, more rock fragments, where there's less
14	water, where other conditions reflect the
15	elevated and weather-exposed environment,
16	trees grow more slowly so that small trees can
17	actually be quite old, and yet not appear to
18	be old because of their size.
19	MS. ROBERTS: Thank you.
20	DR. KIVIAT: Another point that I want
21	to make about the forest on certain portions
22	of the site is that there are areas where
23	beech is very abundant in the forests; and
24	this appears to be somewhat unusual in the

25	6-10-04crossroadsz Catskills. The DEIS does refer to some of (WILDLIFE & HABITAT ISSUES)
1	1101 these stands as being co-dominated by beech.
_	·
2	There is, for example, a stand, a forest stand
3	along the Lost Clove trail which I believe is
4	on the site. It's a little hard to tell
5	because the boundary of the site is not marked
6	there, which is very highly dominated by
7	beech, along with other hardwoods such as
8	sugar maple.
9	It's been stated about the Catskill
10	Forests that a striking decline in beech
11	occurred between about 1800 when surveyors
12	recorded witness trees for their land surveys
13	marking the boundaries of parcels that were
14	surveyed and the mid twentieth Century,
15	according to Robert McIntosh, who was a
16	vegetation ecologist, who did quite a lot of
17	research in the Catskills.
18	So it seems to me that these stands
19	that are dominated or co-dominated by beech at
20	Belleayre Mountain may have some particular
21	biological significance. And this question
22	should be raised whether these forests are
23	indeed unusual in the Catskills and whether
24	they might play some role in supporting
25	<pre>mammals or insects or other things that depend (WILDLIFE & HABITAT ISSUES)</pre>
1	partly or entirely on beech.
2	There are, by the way, a number of
3	insects that feed on beech leaves and some
4	animals like the black bear that often feeds Page 157

heavily on beech mast, which is the nuts of the beech.

Another point I want to make about the forests in general on the site is that the DEIS states that the mean or average size of the trees is 12 inches, or about 30 centimeters, in diameter, and therefore, according to the DEIS, trees large enough to provide potential maternity roost habitat for the federally endangered Indiana bat are not present.

Two comments on this, because I think it's an important point that needs to be considered. An average is an average, so about half of the trees are going to be larger than the average, and about half of them are going to be smaller than the average, so clearly from a statistical point of view, there are going to be plenty of trees that are larger than 30 centimeters in diameter. And some of those will be potentially large enough (WILDLIFE & HABITAT ISSUES)

to support Indiana bat use.

The other point is that looking at the site as part of the team on the site visit and also looking at it from the public trails across the site or border the site, I did see numerous large trees in certain locations, and to give a couple examples: On the site visit on May 26th, there were eight or more Sugar Maples in the 40 to 50 centimeters diameter

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10	6-10-04crossroadsz
10	size range, and an unidentified maple about
11	60 centimeters, that would be about two feet
12	in diameter, at the hotel site on the western
13	property.
14	And also on the same day near the site
15	of the 18th fairway, I saw about ten trees in
16	the 40- to 50-centimeter diameter size range,
17	including both sugar maples and red maples.
18	My point here is simply that I think the DEIS
19	is deficient in the way that it addresses the
20	question of potential summer habitat for
21	Indiana bat, which is a species that needs to
22	be considered in the discussion of a project
23	of this magnitude.
24	MS. ROBERTS: Before we go on to
25	flora, let me ask you, in your opinion, is (WILDLIFE & HABITAT ISSUES)
1	Michael Kudish a well-respected person,
2	scientist on forests of the Catskills?
3	
	DR. KIVIAT: He is, certainly in my
4	experience, very well-respected, and I would
5	say he is probably one of the foremost experts
6	on the Catskill forests, the ecology of the
7	Catskill forests and the history of the
8	forests.
9	MS. ROBERTS: Again, he has found at
10	least, we think, somewhere near a thousand
11	acres of forest, first-growth forest that may
12	be on the site or near the site, or
13	overlapping, but we can't tell because of the
14	mapping and because we haven't been on the
15	site?

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16	DR. KIVIAT: That's correct. When my
17	colleagues and I look at a site that's
18	proposed for development or proposed for some
19	other land use, perhaps recreational use or
20	something else, we think of biological
21	diversity in two ways. One is which species
22	of plants and animals and other organisms are
23	present or might be present on that site.
24	ALJ WISSLER: Dr. Kiviat, can I take
25	you back to the first-growth forest. Do they (WILDLIFE & HABITAT ISSUES)
1	appear on a list or anything like that that
2	would for preservation? Do you know what
3	I'm asking you?
4	DR. KIVIAT: Not to my knowledge.
5	Kudish points out that many of the
6	first-growth forest stands in the Catskills
7	that he identified are not the same as the
8	wilderness areas which have been preserved as
9	part of the Catskill Park. As far as I know,
10	and I, of course, may not be familiar with all
11	the information on this subject, the
12	identification of these first-growth forests
13	in Kudish's book are that's the primary
14	source of information on that topic, and I
15	will say though
16	ALJ WISSLER: Is a first-growth forest
17	by definition something that is listed as
18	something endangered?
19	DR. KIVIAT: Not necessarily, but I
20	would say that first-growth forests are of

	6-10-04crossroadsz
21	conservation concern because as time goes on,
22	there are fewer and fewer acres of
23	first-growth forest because, as was just
24	pointed out by Ms. Roberts, during the process
25	of development and management and other human (WILDLIFE & HABITAT ISSUES)
1	activities, incrementally portions of these
2	first-growth forest stands are lost. And once
3	they're lost, they're gone. It's the
4	definition of first-growth forest is that once
5	it's been cleared, it cannot once again become
6	first-growth forest.
7	ALJ WISSLER: So that I'm clear, the
8	concern here is that the first-growth forests
9	that have been identified by Mr. Michael
10	Kudish have not been delineated on the project
11	site maps; is that what we're saying?
12	MS. ROBERTS: The concern is that it's
13	certainly close enough to the site, and we
14	have found already evidence on the top of
15	Belleayre Mountain that DEC actually, in `84 I
16	believe, was cited for inappropriately cutting
17	first-growth forest. There are provisions,
18	and maybe Dr. Kiviat can expand on that, the
19	DEC's management policy, that require extra
20	I don't know what they are but efforts when
21	you're talking about cutting first-growth
22	forest.
23	ALJ WISSLER: I would ask staff to
24	identify for me what Departmental regulation
25	or guidance there is with respect to (WILDLIFE & HABITAT ISSUES)

	6-10-04crossroadsz
1	first-growth forest and the cutting of the
2	same.
3	MS. ROBERTS: The second Exhibit 36,
4	that I handed out to you, Dr. Kudish does talk
5	about DEC's mistake in cutting these forests.
6	Because we saw some of them and he saw some of
7	them, and again, the property is contiguous,
8	we're concerned that it was missed. We
9	haven't been over the whole property. We were
10	just there for a couple of days.
11	ALJ WISSLER: I want to understand
12	your position for the sake of this Issues
13	Conference.
14	MR. RUZOW: Your Honor my question
15	is, you said that you testified that he saw
16	first-growth forest.
17	DR. KIVIAT: Let me clarify that.
18	According to Michael Kudish's book, part of
19	this area of first-growth forest that he
20	identified at Belleayre Mountain surrounds the
21	upper ends of the lifts at the ski area, and
22	he does refer in the book, and I believe we
23	have given you copies of those pages, to the
24	loss of several acres of the first-growth
25	forest during the development of the lifts and (WILDLIFE & HABITAT ISSUES)
1	1108 the associated facilities at various times as
2	recently as 1995.
3	MR. RUZOW: But not on our property?
4	MS. ROBERTS: No, no.
5	DR. KIVIAT: As far as the development

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6	site, the resort site is concerned, I don't
7	know how much of it is covered by the
8	first-growth forest because this information
9	is not available to us.
10	ALJ WISSLER: That's the question I'm
11	asking. Are there any first-growth forestS on
12	the top of the mountain on the project
13	property?
14	MS. BAKNER: No.
15	MS. ROBERTS: They say no. We say
16	it's possible and needs further investigation.
17	MS. BAKNER: We can answer that with
18	other pages from the same book.
19	MS. ROBERTS: All right. Fine.
20	DR. KIVIAT: So when we assess a site
21	for biological diversity, we think about this
22	in two ways. We think about the species that
23	are there or could be there, and we also think
24	about the habitats. Really the first thing
25	that's important to do is to ask which (WILDLIFE & HABITAT ISSUES)
1	1109 habitats are present on the site, what are the
2	characteristics of those habitats, and
3	according to that information, where might
4	there be certain species that are rare or
5	vulnerable or that have some other
6	significance for conservation or management.
7	Following on that concept of the
8	habitat assessment, especially because my
9	ability to spend time on this site has been
10	very limited, I want to raise the question
11	about Northern Monkshood which is a Page 163

federally-listed threatened plant that has a
substantial and very significant population in
the Catskill Mountains, a population which is
disjunct by a very great distance from the
other nearest population of the species.

Monkshood is associated with springs in the Catskills. And as we found on the site visit on May 26th and 27th, there are a number of locations on the site where there are springs, and there appears to be habitat that is potential habitat for Northern Monkshood. And I believe this question has been glossed over in the DEIS, and I think that a federally-listed species, federally and state (WILDLIFE & HABITAT ISSUES)

(WILDELIE & HADITAT 1330E3)

listed, really is something that needs to be given more attention during the environmental impact analysis. We want to know where on the site there are habitats that potentially support this species, and that a survey for this plant has been conducted by a botanist who has the appropriate experience at the right time of year and otherwise appropriate for the task.

There are other rare plants of significance which could be present on the site. Another one is called Moschatel. It's associated in the Catskills with rocky areas, especially calcareous, that is limy rocks, and it is a state-listed species.

MS. BAKNER: Dr. Kiviat, do you have
Page 164

	5 40 04
17	6-10-04crossroadsz the Latin genus and species there?
18	DR. KIVIAT: Yes, it's in the I'll
19	give it to you, but it's in the report that I
20	prepared on the 21st of April. It's called
21	Adoxa, A-d-o-x-a, moschatellina,
22	m-o-s-c-h-a-t-e-l-l-i-n-a, and it's common
23	name is Moschatel, M-o-s-c-h-a-t-e-l not to
24	be confused with cheap wine, by the way.
25	I want to mention the lists of flora (WILDLIFE & HABITAT ISSUES)
1	1111 in the DEIS. There are two places in the DEIS
2	where there are lists of the plants that were
3	identified on the site. One is in the Wetland
4	Delineation Report, and the other is in Table
5	3-20. However, looking at these two lists,
6	which are actually mostly the same, but one is
7	in a different order than the other, neither
8	of these is a complete botanical survey of the
9	site, and it seems to me that with a site of
10	this importance and a project of this
11	magnitude, that there really should be a
12	complete botanical survey; and in particular,
13	there really should be a complete rare plant
14	survey. And those two types of surveys
15	normally would be conducted together by an
16	experienced botanist, someone who knows this
17	part of the country.
18	During the site visit, at which I was
19	present for a day and a half, and while I was
20	valiantly trying to keep up with everyone and
21	listen to the conversation and do various
22	other things, I did spend some time looking at Page 165

23	the plants that I was walking past, and I
24	found at least a dozen species that are not on
25	the flora list on the DEIS. Actually I'm (WILDLIFE & HABITAT ISSUES)
1	looking at the list more closely after
2	preparing this Supplemental Report. I
3	erroneously mentioned three species that are,
4	in fact, on that second list that I saw last
5	night for the second time. It's very hard for
6	me to find things in the DEIS.
7	The ones that I erroneously listed as
8	not being listed in the DEIS are trout-lily,
9	white snakeroot and
10	ALJ WISSLER: Are you talking about
11	CPC 34, the supplement?
12	DR. KIVIAT: Yes.
13	ALJ WISSLER: Can you identify for me
14	the areas of the report, and I'll just cross
15	them out.
16	DR. KIVIAT: If you look at the bottom
17	of page 2, the last paragraph, there's a list
18	of short list of plant species. It's
19	prefaced by the statement: "During the site
20	visit, I observed the following plant species
21	not reported on the flora of the wetlands and
22	uplands of the Belleayre Resort site, Table 1,
23	page 13 of the Wetland Delineation Report.
24	That is correct, however, I think
25	ALJ WISSLER: I'm not seeing where we (WILDLIFE & HABITAT ISSUES)
1	1113 are.
_	er e

2	6-10-04crossroadsz MS. ROBERTS: Excuse me, Dr. Kiviat,
3	that's actually at the bottom of page 1.
4	
-	DR. KIVIAT: It's page 2 on my copy.
5	It's the first page of text. Sorry.
6	So it is correct that these species
7	are not listed in that one flora list in the
8	Wetland Delineation Report; however, three of
9	them are in the other flora list in Table 3-20
10	of the DEIS; however, my point is that if I
11	could see a dozen plants in that relatively
12	brief time, when I was not focusing on a
13	botanical survey, that are not listed in the
14	DEIS, I think probably there is a great many
15	more plant species that were not in those
16	flora lists of the DEIS. And I think that
17	this development proposal is too large to omit
18	a good botanical survey, a really thorough
19	survey.
20	MS. BAKNER: Dr. Kiviat.
21	MS. ROBERTS: Excuse me, Ms. Bakner.
22	ALJ WISSLER: Wait a minute. I want
23	to clear up the report. Is that what you were
24	going to do?
25	MS. BAKNER: That was all I was going (WILDLIFE & HABITAT ISSUES)
1	1114 to ask.
2	ALJ WISSLER: What should I cross out
3	on I'm on page 1.
4	DR. KIVIAT: What I said here is
5	actually accurate, but I would like to amend
6	that by saying that when I looked at the other
7	plant list in the DEIS, Table 3-20 in the
•	Page 167

Wetland Delineation Report, three of these species that I mention in this paragraph, in fact, are listed in Table 3-20. Those are trout-lily, white snakeroot and squirrel-corn, and I think that answers your question about --

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In particular, I noticed on the site that there seemed to be quite a lot of diversity of the sedges, s-e-d-g-e-s, belonging to the genus Carex, C-a-r-e-x. It's a large group of plants which are very useful as environmental indicators. And the genus also includes a number of species that are on the New York Natural Heritage Program list of rare plant species in New York State. There seems to be quite a bit of sedge diversity both in the wetlands and on the uplands of the site; again, based on my limited observations (WILDLIFE & HABITAT ISSUES)

1115 during the site visit.

Only eight species of sedges are identified in the DEIS in these two flora lists, and I would be very, very surprised if there were not 20 or 30 or 40 species of sedges, maybe more on the site, and quite possibly some rare sedges among those. So again, I think that this is an area where the DEIS is deficient, and where for planning purposes, more information is needed.

I'd like to go on to comment on the bird survey in the DEIS, an appendix to the

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13	6-10-04crossroadsz DEIS. This was a breeding bird survey. It
14	was conducted in April, May and June of one
15	year, mostly in May and June. And if I
16	understand correctly, the field zoologist who
17	conducted the breeding bird survey also
18	conducted the reptile and amphibian survey.
19	According to Mr. Franke at the site visit,
20	that was Sheila Tuttle; is that correct?
21	MR. FRANKE: Yes.
22	DR. KIVIOT: If I understand the DEIS
23	correctly, Ms. Tuttle spent eight days doing
24	the survey work, both the breeding bird survey
25	and the reptile and amphibian survey. I came (WILDLIFE & HABITAT ISSUES)
1	1116 to that conclusion by matching up the two
2	lists of dates and the descriptions of the two
3	surveys. I just want to make the point here
4	that this amount of survey time is very, very
5	small for a 2,000 acre site, especially for a
6	site that has rugged topography such as the
7	Belleayre Resort site.
8	Many ornithologists consider that
9	three to five visits to each location on a
10	site are necessary in order to find all the
11	breeding birds that are there during a
12	particular season.
13	MS. ROBERTS: Dr. Kiviat, let me just
14	clarify. When you say each location, I note
15	the term "unit" is often used?
16	DR. KIVIOT: Yes.
17	MS. ROBERTS: What is a unit?
18	DR. KIVIOT: Maybe I can explain this Page 169

a different way. A good field ornithologist conducting a breeding bird survey can cover -under good conditions and with a lot of energy -- up to maybe 100 acres in a day. You have about five or six hours in the morning when birds are at their peak of singing and

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I would say very roughly that one would be able to cover this 2,000 acre site in about 20 days at 100 acres per day. And that may be a bit optimistic, because there are certainly some areas on the site where it's hard to move around. There are steep areas, there are areas of dense vegetation, there are some very heavily forested areas that might take longer to survey, but let's say 100 acres in a day. And in order to find all the species that are breeding during a particular season, and in particular, to find whatever rare species of birds may be present during the bleeding season, one would need to make about three to five visits. That's normally considered a minimum.

Some ornithologists say ten visits. But I'm going to be a little less rigorous and say three to five visits. If we said three visits to each part of the site, each 100 acres, that would be about 60 days of breeding bird survey field work. And I don't think that's at all an unreasonable amount of

24	6-10-04crossroadsz survey time to spend on this site to find the
25	less common species of breeding birds in the (WILDLIFE & HABITAT ISSUES)
1	spring and early summer.
2	MS. ROBERTS: Is that possibly because
3	this site is also contiguous to between 60
4	to 65 percent of this land is state-owned
5	which provides a contiguous habitat for the
6	breeding birds, so you would take that time
7	because of the site?
8	DR. KIVIOT: I think because of the
9	fact that the site is extensively forested and
10	is part of a much larger area of forest
11	off-site, many thousands of acres of
12	contiguous forest, that that is going to mean
13	that the site is likely to support some
14	breeding bird species and some other wildlife
15	that would not be present if the blocks of
16	forest were smaller. Because there are some
17	species of birds which need large areas of
18	contiguous forest, and there are other animals
19	that have that requirement as well.
20	So, yes, it does mean that the fauna
21	are richer in forests that are in large
22	blocks. If you're looking at both the
23	interior of the forest and also the edges of
24	the forest.
25	Now, I think a consequence of this (WILDLIFE & HABITAT ISSUES)
1	1119 very abbreviated breeding bird survey is that
2	the birds that were reported in the DEIS are
3	basically common species with a couple of Page 171

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exceptions, and I think that the noteworthy exceptions are sharp-shinned hawk and common nighthawk. I was particularly interested in the mention in the DEIS of the common nighthawk because in all of my professional activities in the Hudson Valley, which go back to about 1971, I have never heard the -- what is described as the booming call of a common nighthawk.

This is the territorial call that the bird makes during the breeding season, and it's a very distinctive and unusual sound. And it is stated in the literature on birds of this part of the country that the common nighthawk as undergone a rather severe decline in much of the northeastern U.S., and it seems to be particularly true in New York State. So I think on that basis, that an observation of a nighthawk has some interest.

Now, if I understand correctly, the DEIS report on the bird survey states that the booming call of a nighthawk was heard during (WILDLIFE & HABITAT ISSUES)

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the breeding season, and that it might have nested on a power line right-of-way near the old farmhouse. And you'll recall that I asked to see that power line right-of-way during the site visit. We looked at the two ends of it at the roads. Apparently the zoologist who did the bird survey didn't follow up on this observation to try to determine if, in fact,

6-10-04crossroadsz there was a territorial nighthawk or a pair of nighthawks that might have been breeding in the area.

The power line right-of-way, based on the little pieces of it that I saw, looked to be far too overgrown for nighthawk breeding, but in other parts the site, there are certainly habitats that are potentially suitable, and those would be open meadow habitats with vegetation that's not too dense, or ledges with some bare, more or less, flat rock or other openings in the vegetation, and possibly also flat roofs, although I don't know whether those exist on the site or not; but nighthawks are well-known to nest on flat roofs, often gravel surfaced roofs, as well as on flat, bare or partially bare soil. (WILDLIFE & HABITAT ISSUES)

There's certainly other questions that could be raised about the birds. There apparently wasn't any bird survey work done outside of the breeding season, so we don't know anything about the functions that the site may provide to birds during the post breeding season in the summer or during migration periods in the fall and spring or during the winter. And for some species of birds, those are critical periods where some of these Catskill Mountain habitats may have some conservation significance.

I would like to go on and raise some questions about the reptile and amphibian Page 173

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15	survey. To my understanding of the DEIS,
16	Ms. Tuttle did the reptile and amphibian
17	survey concurrently with the breeding bird
18	survey in this period of, I believe, eight
19	days; and she identified 14 species of
20	amphibians and reptiles which are listed in a
21	table in the Appendix to the DEIS.
22	During the site visit, the day and a
23	half of the site visit in May, I saw four
24	species of reptiles and amphibians that were
25	not reported in Ms. Tuttle's reptile and (WILDLIFE & HABITAT ISSUES)
1	1122 amphibian survey list. Those are the northern
2	ring-necked snake, which I saw on May 26th
3	under a rock on the western portion of the
4	site just before we came back to the cars.
5	And on May 27th, the smooth green snake which
6	I saw on that rock ledge, and I pointed out to
7	your Honor and the rest of the group; and two
8	amphibians, the spotted salamander I found
9	two unhatched egg masses in a pool in the
10	wetland near the Marlowe Mansion, or at least
11	we parked at that Marlow Mansion to get to
12	that wetland, and I think it was near the 18th
13	fairway or the 15th fairway. I'm sorry if
14	I
15	MR. GOLDSTEIN: Was it near three
16	cement springs?
17	DR. KIVIAT: That's correct.
18	MS. ROBERTS: It was near the three
19	cement springs.

20	6-10-04crossroadsz DR. KIVIAT: Correct. Since there
21	were springhouses and a water supply system
22	and a covered reservoir, which I guess were
23	installed for the Marlowe Mansion, the wetland
24	is associated with those springs.
25	Also Tom Alworth found a wood frog (WILDLIFE & HABITAT ISSUES)
1	1123 which I captured and identified at another
2	location and let me see if I can tell you
3	exactly where that was spotted salamander
4	and wood frog are both absent from the
5	amphibian and the reptile list in the DEIS
6	north of the site of Fairway 15.
7	Now, wood frogs also normally breed in
8	what are called vernal pools or intermittent
9	woodland pools like the spotted salamander,
10	and both of these species depend on this type
11	of habitat, as well as the forests surrounding
12	the vernal pools for their life histories.
13	So the very limited vernal pools that
14	appear to be present on this site I saw one
15	of them. I presume there are others, but I
16	don't know where they all are. These pools
17	are going to be of some real significance for
18	wood frog and spotted salamander because there
19	are very few examples of this kind of habitat
20	on the site.
21	Now, I think I want to conclude the
22	mention of reptiles and amphibians by saying
23	two other things. I think that the reptile
24	and amphibian survey reported in the DEIS was
25	not adequate if it found 14 species and not Page 175

6-10-04crossroadsz (WILDLIFE & HABITAT ISSUES)

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1	the four species that I encountered more or
2	less casually in a day and a half of group
3	site visit when I didn't have really the
4	luxury of really focusing on zoological field
5	work.
6	My other question is that in the
7	Catskill Mountains, there are two well-known
8	timber rattlesnake populations, one at Mount
9	Tremper, one at Overlook Mountain. There are
10	some other observations of timber rattlesnake,
11	and this is a threatened species in New York.
12	In other parts of the Catskills, there is, for
13	example, a series of observations reported in
14	The Ashokan Catskills, the book by John
15	Bierhorst, B-i-e-r-h-o-r-s-t is the author
16	of the book called, The Ashokan Catskills,
17	which is a book about the natural history of
18	the Town of Olive.
19	So there's reason to think that there
20	may be other timber rattlesnake populations in
21	the Catskills in addition to these two
22	well-known and well documented and well
23	acknowledged populations at Tremper and
24	Overlook.
25	This is a the question that just
	(WILDLIFE & HABITAT ISSUES)
1	1125 has to be raised and addressed in any thorough
2	environmental impact analysis because the
3	timber rattlesnake is a threatened species.
4	If you look at

5	6-10-04crossroadsz MS. ROBERTS: CPC Exhibit 3A. Can he
6	identify it there?
7	ALJ WISSLER: We all have a small one
8	in evidence.
9	DR. KIVIAT: If you look at this map
10	of the site, the southern portion of the
11	eastern property along most of the southern or
12	southeastern edge of that property, there's an
13	area of steep rocky soils that are described
14	on this map, this slope map as being
15	predominantly in the range of 25 to 40 percent
16	slopes, showing as reddish purple on the map.
17	And if I understand correctly from the soils
18	map in the DEIS, those are approximately
19	conterminous, or at least substantially
20	overlapping, with a type of soil referred to
21	either as Halcott Rock Outcrop Complex, which
22	is what the DEIS calls it, or Arnot Rock
23	Outcrop Complex, which is what the Ulster
24	County soil survey calls it. And this is a
25	soil that occurs on areas of rocky, steep (WILDLIFE & HABITAT ISSUES)
1	slopes.
2	This particular area of the site that
3	I have identified here has a more or less
4	southerly exposure, southerly or a little west
5	of southerly, so that it would receive a lot
6	of sunlight and be quite relatively warm in
7	the spring and fall when timber rattlesnakes
8	are coming out of or returning into their
9	winter dens.
10	And this is precisely the kind of Page 177

habitat where one goes to look for timber rattlesnakes in southeastern New York. And there is no mention that I can find in the DEIS of any real careful analysis of potential habitat for the species on the site or any serious effort to specifically conduct a survey for timber rattlesnakes at the appropriate time of the year.

And I think this is something that has been a prominent concern in the Hudson Valley in recent years because of certain other development projects and because of the increasingly tenuous survival status of this species in New York State. So my point here is although we have no direct evidence of (WILDLIFE & HABITAT ISSUES)

timber rattlesnakes on or close to this site, this is a question that does need to be addressed, and it does need to be addressed in a serious and well documented fashion.

I mention in my reports other species of animals that have some conservation interests that may be on the site. I'm not going to go into all this in detail, but it's in all the reports.

Certainly I think from a general point of view here, and from the point of view of the DEC and from the sport fishing community in the Catskills, the brook trout is a very important issue. Brook trout showed up in the fish surveys that are reported in the DEIS for

	6-10-04crossroadsz
16	all or almost all of the streams on and in the
17	vicinity of the site, at least down low enough
18	in their basins where their streams are large
19	enough to support that species; and another
20	fish called the slimy sculpin which is an
21	indicator of very high quality, cool,
22	unpolluted stream water in this part of the
23	country also showed up in some of those stream
24	fish surveys. And this leads me to think that
25	the lower elevation portion of the site and (WILDLIFE & HABITAT ISSUES)
1	areas directly downstream from them which
2	would be potentially affected by development
3	activities on the site support important
4	populations of brook trout, which is a native
5	fish species and species which is held in high
6	
7	regard by anglers in the Catskills and other parties of the Northeastern United States.
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8	So the potential impacts on brook
9	trout populations and their habitat from, for
10	example, siltation and other downstream
11	impacts of development need to be taken very
12	seriously in the review of this permit
13	application.
14	Another issue about wildlife which is
15	not addressed in the DEIS, as far as I can
16	tell, is that of off-site impacts as opposed
17	to downstream impacts. And one of the things
18	that it seems to me that a resort project of

this type and magnitude is going to do is

generate a lot of recreational activity in the

vicinity of the site. And this activity is -- Page 179

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	6-10-04crossroadsz
22	this increase in activity will include hiking,
23	mountain biking, cross-country skiing, bird
24	watching and probably a variety of other
25	<pre>outdoor non-consumptive forms of recreation, (WILDLIFE & HABITAT ISSUES)</pre>
1	and possibly some consumptive forms of
2	recreation as well, such as hunting and
3	fishing.
4	I think that the potential impacts of
5	increases in these activities on the trails
6	and the streams and other points in the
7	landscape that recreationists are going to be
8	using and are going to be attracted to need to
9	be assessed. And I'm thinking, for example,
10	of impacts on trail erosion, the quality of
11	trails, which is always an issue for hiking
12	trails. And also potentially the disturbance
13	of certain bird species during the breeding
14	season when some birds are very sensitive
15	simply to people walking in their breeding
16	territories, if one can judge from some
17	ornithological research that's been conducted
18	in recent years, in the last ten years.
19	Another point I would like to make

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Another point I would like to make about wildlife is that although the DEIS does to some extent address birds and reptiles and amphibians and fish, that there doesn't seem to have been any real attention paid to the possibility that there are rare invertebrate species on the site, or in places where they (WILDLIFE & HABITAT ISSUES)

6-10-04crossroadsz could be affected by off-site impacts. 1 There is a rare species of tiger 2 beetle which has been reported near the site 3 according to the Nature Conservancy, and I'm going to spell the scientific name of this tiger beetle. The genus is C-i-c-i-n-d-e-l-a, and the species name is a-n-c-o-c-i-s-c-o-n-e-n-s-i-s. That name is probably longer than the animal is, but it 9 10 doesn't make it any the less a potential 11 conservation concern. This is a species that lives in streamside habitats, and I would 12 estimate, based on the information available 13 14 to me, that the floodplain areas identified by FEMA and reported in the DEIS along several 15 streams that are on the site would be 16 17 potential habitat for this rare tiger beetle. And one of those streams certainly would be 18 Birch Creek which we saw at the end of the 19 20 site visit on May 27th. There's been a lots of discussion 21 22 about some of the wetlands on the site and 23 whether or not they're what the Army Corps of Engineers refers to as isolated wetlands; that 24 is, whether they lack surface water (WILDLIFE & HABITAT ISSUES) 25 1131 1 connections to stream systems. That's an 2 important question. But irrespective of that, these wetlands need to be considered as wildlife habitat whether or not they are isolated. And in some cases, isolated 5

wetlands provide habitat functions to wildlife

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7	that non-isolated wetlands don't provide. And
8	that is, for example, true in the case of the
9	vernal pool habitats, that spotted salamanders
10	and wood frogs and some other less common pool
11	breeding amphibians use, because those need to
12	be habitats that don't have fish in them.
13	So the isolated pools tend to be
14	better habitat. So I simply want to make the
15	point that one can't just view wetlands in the
16	light of whether or not they're isolated. One
17	also has to ask, more fundamentally, what
18	habitat do these wetlands provide to wildlife
19	and to plants, and to possibly other
20	organisms.
21	MS. ROBERTS: Dr. Kiviat, I wanted to
22	just interrupt you for a minute and ask you
23	two questions. I'm handing you a letter dated
24	July 11th, 2003 from the U.S. Fish and
25	<pre>Wildlife Service to Colonel O'Dowd of the Army</pre>
1	Corps of Engineers, and ask you if you've
2	reviewed that letter.
3	DR. KIVIAT: I have.
4	MS. ROBERTS: Can you describe what
5	this letter says, or in general terms what it
6	described about wetlands?
7	DR. KIVIAT: Well, the letter makes
8	the point that there are about 23 acres of
9	wetlands on the project site. The project
10	proposal involves a number of road crossings
11	over wetlands and streams, and the letter also

12	6-10-04crossroadsz raises the question whether there are streams,
13	ephemeral and intermittent streams, that would
14	be affected by development that have not been
15	identified as streams in the DEIS based on the
16	U.S. Fish and Wildlife Service's observation
17	of stream channel segments on the site.
18	The letter refers to the potential
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19	impacts of construction activities and other
20	activities on wetlands and streams; changing
21	flow patterns, changing water quality
22	potentially. There are some estimates of the
23	amount of wetlands, both jurisdictional and
24	non-jurisdictional, that would be affected by
25	the proposed development and the some (WILDLIFE & HABITAT ISSUES)
1	comment on the wetland mitigation proposal.
2	And I think that the you know, that as a
3	plant and animal ecologist, the impression
4	this letter left on me is that there is a
5	limited amount of wetland habitat on the site,
6	as is typical in much of the Catskill
7	Mountains, and that the proposed project would
8	appear to have very substantial impacts on
9	those wetlands.
10	MS. ROBERTS: So would you support the
11	concerns raised in this letter?
12	DR. KIVIAT: I do, absolutely.
13	MS. ROBERTS: Your Honor
14	ALJ WISSLER: 37?
15	MS. ROBERTS: Yes.
16	(LETTER DATED 7-11-03 FROM COLONEL
17	JOHN B. O'DOWD RECEIVED AND MARKED FOR Page 183

	0 10 0101033104432
18	IDENTIFICATION AS CPC EXHIBIT NO. 37, THIS
19	DATE.)
20	MS. ROBERTS: While we're talking
21	about wetland habitat, I just wanted to refer
22	back to May 25th when we were on the site
23	visit; and you recall the wetlands that you
24	mentioned before that was near the
25	springhouses? (WILDLIFE & HABITAT ISSUES)
	1134
1	DR. KIVIAT: Yes.
2	MS. ROBERTS: There was a pipe leading
3	out, and we questioned where this pine was

out, and we questioned where this pipe was coming from. I'm not asking you about the hydrology or to talk about whether -- where that's been draining from, but obviously there was a drainage of some sort coming from that area. If it is shown that that wetland area is being drained, would you think that would have an impact on the wetland wildlife?

DR. KIVIAT: Wetland wildlife is very dependant on the quantity on timing and quality of the water in the wetlands. This has been established through many years of research on a quite a wide variety of different kinds of wildlife. And, yes, I would be concerned that if water were being removed from the wetland or diverted before it goes into the wetland, that that would affect potentially the kinds of wildlife able to use that wetland, and the population quality, if you will, for those species; how productive

23	they are, how well they're able to maintain
24	their populations and so forth.
□ 25	MS. ROBERTS: Thank you. (WILDLIFE & HABITAT ISSUES)
1	1135 DR. KIVIAT: One other point about
2	wetlands. When we were on the second day of
3	the site visit, if I remember correctly, May
4	27th, at the location of Irrigation Pond 1, I
5	saw a logging road that had several large
6	puddles or small pools on it which had some
7	wetland plants, and this is an area that
8	apparently was not delineated during the
9	wetland delineations. I don't know how large
10	it is, I don't know whether it's a federal
11	jurisdictional wetland, whether it's isolated
12	from stream systems or not, but I think that
13	it's important to at least find all of the
14	wetlands on the site and delineate them and
15	then be able to make an informed decision
16	about what is important and what isn't
17	important.
18	ALJ WISSLER: Where are the wetlands?
19	DR. KIVIAT: At the location of
20	Irrigation Pond 1, up on top of the eastern
21	property.
22	ALJ WISSLER: And what kind of flora
23	did you observe there?
24	DR. KIVIAT: I saw at a minimum a
□ 25	wetland sedge called Carex. I was 57 (WILDLIFE & HABITAT ISSUES)
1	1136 yesterday. You have to excuse me for a
2	moment. I have to think of that later for

3	you. I saw one species of wetland sedge in
4	those puddles, and I think there were other
5	wetland plants there as well, but I did not
6	have the time to look at them carefully or to
7	examine the soils.
8	MS. ROBERTS: Dr. Kiviat, do you think
9	that those plants might be written in your
10	field notes?
11	DR. KIVIAT: They are absolutely, and
12	if you like me to take the time, I will.
13	MS. ROBERTS: Or can we supplement?
14	ALJ WISSLER: We can do that. How
15	much more do you have?
16	MS. ROBERTS: I think about five
17	minutes.
18	ALJ WISSLER: Because we'll take a
19	short break, and you can provide it then.
20	MS. ROBERTS: Fine.
21	DR. KIVIAT: While we were looking at
22	those pools, Mr. Franke said the Applicant's
23	soil scientist dug soil pits or made borings,
24	I forget which, every 100 feet; is that
25	<pre>correct? (WILDLIFE & HABITAT ISSUES)</pre>
1	MR. FRANKE: No.
2	DR. KIVIAT: I'm sorry. Maybe I
3	misunderstood when we were out in the field.
4	MR. FRANKE: I think we were talking
5	about the level of precision in doing the high
6	intensity soils mapping, and the unit size of
7	the soils, and I believe we were talking about
	and Joing, and I believe we were carking about

6

8	6-10-04crossroadsz unit size of an acre.
9	DR. KIVIAT: Does that mean one boring
10	per acre?
11	MR. FRANKE: In terms of the field
12	work to prepare the high intensity soils map,
13	there's not a boring done across a grid, if
14	you will, across the site. There's samples
15	taken, typically a hand shovel or auger.
16	DR. KIVIAT: When I said boring, I
17	meant a soil auger boring. At what intervals
18	are those soil auger samples taken?
19	MR. FRANKE: Regular intervals based
20	on landscape position.
21	MS. BAKNER: The soil boring locations
22	were for the sedimentation basins. That may
23	have been the confusion that came up.
24	DR. KIVIAT: Well, I'm actually
25	thinking right now in general about the (WILDLIFE & HABITAT ISSUES)
1	1138 identification of potential hydric soils, and
2	the point is that on a site of this size, of
3	necessity the soil scientist is typically
4	going to work with aerial photographs and then
5	go on the site and do some ground truthing to
6	confirm the soils using shovel pits or a soil
7	auger. And that there are spaces in between
8	those soil samples where there can be smaller
9	areas of hydric soils that will be overlooked
10	during the soil survey, and as a consequence,
11	possibly overlooked during the wetland
12	delineation process. And that particular

location, which looked to me like undelineated Page 187

14	wetland, simply raises the question about that
15	area and possibly about other areas of the
16	site, whether there are small wetlands that
17	have not been delineated that may have some
18	particular significance to wildlife and
19	plants.
20	My last point is that the DEIS refers
21	to a letter from the New York Natural Heritage
22	Program dated May 4, 2000, that is four years
23	ago, recording no known records of rare
24	species or communities at the site. All of
25	the letters that I have seen from the New York (WILDLIFE & HABITAT ISSUES)
1	Natural Heritage Program of this nature say
2	that because there's a constant influx of data
3	into the files of the Heritage Program, the
4	inquiry should be updated each year. And it
5	seems to me incumbent upon the Applicant to
6	update that inquiry so that we can all have
7	the benefit of any new data that may have come
8	to the New York Natural Heritage Program
9	within the last four years. And this is
10	really a standard procedure that's now gone
11	through in almost any environmental analysis.
12	ALJ WISSLER: Thank you, Doctor.
13	MS. ROBERTS: Your Honor, would you
14	like to take five minutes, and we'll take a
15	look in Dr. Kiviat's field notes.
16	MR. GERSTMAN: We have several more
17	questions.
18	ALJ WISSLER: Of Dr. Kiviat?

19	6-10-04crossroadsz MR. GERSTMAN: Yes.
20	ALJ WISSLER: I'm sorry. I thought
21	you were done.
22	MR. GERSTMAN: No, but I wouldn't mind
23	a couple-minute break to find the citation and
24	go right into the completion of his testimony.
25	ALJ WISSLER: That's fine. Then (WILDLIFE & HABITAT ISSUES)
1	response.
2	(4:24 - 4:33 P.M BRIEF RECESS
3	TAKEN.)
4	(4:33 P.M MR. RUZOW EXITED HEARING
5	ROOM.)
6	ALJ WISSLER: Let's begin again.
7	MS. ROBERTS: I just wanted to ask you
8	a few more questions, and somewhat just
9	reiterate.
10	Dr. Kiviat, we talked a little about
11	this particular site. It your professional
12	opinion this site is unique in terms of
13	habitat because it is surrounded by at least
14	60, 65 percent of preserved land and why?
15	DR. KIVIAT: It's becoming
16	increasingly unusual in the northeastern
17	states, and certainly in this part of New York
18	State, to have such large blocks of contiguous
19	forests. And this makes the areas that remain
20	that have that characteristic very important
21	for wildlife.
22	MS. ROBERTS: So based on your
23	professional opinion
24	DR. KIVIAT: I think it's unusual. Page 189

25	MS. ROBERTS: But is it (WILDLIFE & HABITAT ISSUES)
1	unique unusual?
2	DR. KIVIAT: Well, I don't use the
3	word "unique," because everything is unique.
4	I'm a bit of a grammarian. But it's
5	definitely unusual, and it's definitely
6	
-	something I would be concerned about.
7	MS. ROBERTS: Based on your
8	professional experience, is it likely that
9	many other sedges, as you mentioned, and
10	wildlife, would be on the site that haven't
11	been identified?
12	DR. KIVIAT: Yes, I think so. On the
13	basis of having found in a very small amount
14	of time a dozen plants and four reptiles and
15	amphibians that were not mentioned in the
16	DEIS, and comparing it to my experience
17	working on other sites in the Hudson Valley,
18	including some experience that I have in the
19	Catskills, definitely, yes, I think there are
20	quite a few kinds of plants and animals that
21	are on this site, in my judgment, that have
22	not been discovered in the biological surveys
23	for this DEIS.
24	I don't know which species those are;
25	<pre>but in terms of the thoroughness of the survey (WILDLIFE & HABITAT ISSUES)</pre>
1	work, yes, there's quite a bit of stuff out
2	there to be discovered, and certainly one
3	group of species that has not been surveyed

4	6-10-04crossroadsz adequately is the sedges, Carex sedges.
5	MS. ROBERTS: Generally is this sort
6	of work done for this site adequate or at
7	least in your office to the level that you
8	think is professional and adequate?
9	DR. KIVIAT: Well, I think the real
10	question there is, is this survey work
11	adequate to provide the information that can
12	be used to design a project that will not
13	result in the unnecessary loss of species from
14	this site and its vicinity. And if the
15	question is framed that way, no, the survey
16	work is not adequate.
17	MS. ROBERTS: In terms of birds that
18	depend on large tracks of land, did you
19	mention there were some birds that do?
20	DR. KIVIAT: That depend on large
21	areas of contiguous forest.
22	MS. ROBERTS: That you would likely
23	find or have identified on this site?
24	DR. KIVIAT: Well, one or two of those
25	are mentioned in the DEIS. One is the (WILDLIFE & HABITAT ISSUES)
1	sharp-shinned hawk. I would expect barred
2	owl, for example, which is dependent usually
3	on large forest tracts, and probably a number
4	of what are referred to as forest interior
5	songbirds like the scarlet tanager which
6	are which thrive in large blocks of forest
7	but don't do well in smaller blocks of forests
8	because they're more subject to predators and
9	parasites and other impacts that result from Page 191

10	human activities around the edges of the
11	forests.
12	MS. ROBERTS: The timber rattlesnake,
13	are you aware of state laws that provide
14	protection for endangered species so that they
15	would not be harmed if someone came across
16	them?
17	DR. KIVIAT: The Endangered Species
18	Act in the Environmental Conservation Law, to
19	my understanding, and certainly Department
20	Staff can clarify this, or correct me if I'm
21	wrong, it does protect the timber rattlesnake
22	as a threatened species, and if I remember
23	correctly, it provides for a \$1,000 fine if
24	there's a case of willful killing or
25	collection or interference in the behavior (WILDLIFE & HABITAT ISSUES)
1	1144 MS. ROBERTS: Or removal from a site?
2	DR. KIVIAT: Or removal from a site.
3	MS. ROBERTS: Thank you, Dr. Kiviat.
4	Your Honor, I just want to point out
5	that we have three more related experts to
6	wildlife habitat coming in subsequent days;
7	Dr. Burger on birds, then Merna Hall and
8	Dr. Dawson on forest and forestry impacts, and
9	they are related to the habitat issue.
10	ALJ WISSLER: One more question
11	DR. KIVIAT: I have the name of the
12	sedge, the wetland sedge that I mentioned at
13	the site of Irrigation Pond 1. It's called
14	Carex, C-a-r-e-x, stipata, s-t-i-p-a-t-a.

15	6-10-04crossroadsz MS. ROBERTS: I do have one more
16	question. Dr. Kiviat, can you just talk about
17	the potential impact on brook trout from this
18	project and other trout and their habitat?
19	DR. KIVIAT: The brook trout
20	particularly is sensitive to water quality,
21	and presumably the reason why brook trout are
22	doing well in this area around Belleayre
23	Mountain is because the streams are cool and
24	the loads of suspended sediment are low, and
25	otherwise these streams have good water
	(WILDLIFE & HABITAT ISŠUES)
1	1145 quality, high dissolved oxygen, for example.
2	So development activity that involves
3	a lot of removal of forest will normally have
4	a large impact on streams by removing shade
5	from the streams, increasing the water
6	temperature, by causing soil erosion that
7	results in the transport of sediment into the
8	streams, and the increase in turbidity, and
9	then both the increased temperature and the
10	increased turbidity contribute to a decrease
11	in dissolved oxygen.
12	And all of those impacts, as well as
13	changes in stream flow which typically occur,
14	are normally deleterious to brook trout
15	habitat and brook trout populations. And the
16	lowlands of the Hudson Valley and eastern
17	Ulster County and in Dutchess County, for
18	example, have lost many of their brook trout
19	population as a result of these kinds of

impacts, and other impacts of human Page 193

21	activities.
22	MS. ROBERTS: So although this project
23	may not impact a large part of the stream, may
24	or may not, are you suggesting that if maybe
25	certain parts of a stream are where there (WILDLIFE & HABITAT ISSUES)
1	is now forest cover are then clear cut, or a
2	large part of the forest is removed, it will
3	have an impact on a large part of the stream
4	even away from where the actual tree removal
5	is occurring?
6	DR. KIVIAT: Yes, these impacts
7	propagate downstream. The changes in water
8	quality, increasing sediment load and other
9	impacts on stream water quality and on the
10	flow pattern of streams move downstream with
11	the water.
12	MS. ROBERTS: I thank you. I think
13	that's it. Thank you.
14	MR. GREENE: Before the Applicant
15	responds, I would like to note at 5 I have a
16	meeting and I have to leave.
17	ALJ WISSLER: Fine.
18	MR. GREENE: I want to make sure no
19	scheduling will go on.
20	ALJ WISSLER: No. Our next meeting
21	will be on the 17th, and just I guess we'll
22	just meet at the parking lot at 49A and Route
23	28 at 9 o'clock.
24	MR. GREENE: Very good.
25	MS. BAKNER: I want to give you our (WILDLIFE & HABITAT ISSUES) Page 194

	1147
1	exhibits first so it will be a little
2	smoother. This is the resume of Richard
3	Futyma. He is a doctor of botany.
4	ALJ WISSLER: This is Applicant's 10.
5	(RESUME OF RICHARD P. FUTYMA RECEIVED
6	AND MARKED FOR IDENTIFICATION AS APPLICANT'S
7	EXHIBIT NO. 10, THIS DATE.)
8	MS. BAKNER: This is the next
9	Applicant's exhibit. It is the resume of
10	Kevin Franke.
11	(RESUME OF KEVIN FRANKE RECEIVED AND
12	MARKED FOR IDENTIFICATION AS APPLICANT'S
13	EXHIBIT NO. 11, THIS DATE.)
14	ALJ WISSLER: Applicant's 11.
15	MS. BAKNER: This is the resume from
16	Sheila Tuttle. She is the expert who did the
17	bird and amphibian survey.
18	(RESUME OF SHEILA E. TUTTLE RECEIVED
19	AND MARKED FOR IDENTIFICATION AS APPLICANT'S
20	EXHIBIT NO. 12, THIS DATE.)
21	(MR. GREENE EXITS HEARING
22	ROOM.)
23	MS. BAKNER: I want to note for the
24	record that Sheila Tuttle is no longer an
25	employee of LA Group. When you have a project (WILDLIFE & HABITAT ISSUES)
1	that lasts from 1999 to 2004, it's a little
2	hard not to have changes like that.
3	This exhibit, which I'm introducing
4	now, is a May 5th, 2004 letter from Charlene
5	Poole [sic] at the New York Natural Heritage Page 195

	0 10 0401033104032
6	Program of DEC, to Kevin Franke. Attached to
7	it are sensitive materials regarding an
8	inquiry, updated inquiry that Mr. Kiviat had
9	suggested that we make. And I'm just noting
10	for the record that I think the locations of
11	some things aren't supposed to be public, but
12	I really have nothing
13	ALJ WISSLER: Then I need a redacted
14	version for this, because this is part of
15	public record. I gather your concern is the
16	locations for folks who would want to poach
17	and do other outrageous things; is that what
18	we're talking about?
19	MS. BAKNER: That's what we're talking
20	about.
21	MS. ROBERTS: How would that work then
22	if one party has seen this?
23	MS. BAKNER: I think it will be okay.
24	MS. KREBS: I can only say about a few
25	species, your Honor. No matter what I say, (WILDLIFE & HABITAT ISSUES)
1	1149 I'm probably going to want to have staff look
2	at it.
3	MS. BAKNER: There's no protected
4	species on it. They're all listed as
5	unprotected.
6	ALJ WISSLER: I think counsel can have
7	a look at it. It doesn't need to go into the
8	record other than redacted for those
9	environmental reasons.
10	MS. BAKNER: So I need somebody to

11	6-10-04crossroadsz
11	tell me what should be redacted. Here is
12	another copy so we can just mark however it
13	should be redacted.
14	MS. KREBS: Do you want us to come
15	back with a redacted version if necessary? We
16	have no problem with counsel seeing it.
17	ALJ WISSLER: I don't have the
18	expertise.
19	MS. KREBS: Certainly counsel can see
20	it before it goes in the record. I should
21	extract it.
22	ALJ WISSLER: In terms of the species,
23	you can refer to them, but in terms of
24	specific locations you understand?
25	<pre>MS. ROBERTS: Yes, I do. We're, (WILDLIFE & HABITAT ISSUES)</pre>
1	1150 frankly, a little concerned about the
2	rattlesnake, just the suggestion that it's
3	there. I certainly understand their concern.
4	ALJ WISSLER: I will mark a copy.
5	Ms. Krebs, let me give you two.
6	MS. BAKNER: I have another one for
7	her.
8	(LETTER FROM NYS DEPT. OF
9	ENVIRONMENTAL CONSERVATION NEW YORK NATURAL
10	HERITAGE PROGRAM DATED 5-5-04 RECEIVED AND
11	MARKED FOR IDENTIFICATION AS APPLICANT'S
12	EXHIBIT NO. 13, THIS DATE.)
13	MS. ROBERTS: The attorney for
14	Shandaken is not here.
15	ALJ WISSLER: We'll have to revisit
16	
ΤΩ	this issue because you have several more Page 197

17	witnesses that you want to call.
18	MS. BAKNER: I will not furnish it to
19	anyone else until your Honor tells me.
20	ALJ WISSLER: I'm simply directing
21	that when the parties have it, this is not
22	something I don't want, even other people
23	of CPC; do you understand?
24	MS. ROBERTS: We got it.
25	ALJ WISSLER: And the same thing goes (WILDLIFE & HABITAT ISSUES)
1	for the Applicant. Need to know folks only.
2	MS. BAKNER: Those are the only three
3	exhibits that we have.
4	First, your Honor, what I would like
5	to do is go over the record in this matter;
6	and specifically what I would like to do is go
7	over the extensive record in the DEIS that was
8	created by LA Group and their experts. First
9	of all, we have an extensive discussion of
10	terrestrial and aquatic ecology in the Draft
11	Environmental Impact Statement that commences
12	at page 3-81 and continues until page 3-110.
13	Also, I would direct your attention
14	specifically to mitigation measures which are
15	set forth on pages 3-94 through 3-96, as well
16	as 3-107 through 3-110.
17	Also included with the Draft
18	Environmental Impact Statement is a ecological
19	community map, 3-17 and 3-18. They should
20	look somewhat similar to the site visit maps
21	that we used when we were out in the field.

22	6-10-04crossroadsz Following that, we have Table 3-19,
23	which is Existing Vegetation, which sets forth
24	exactly each type of ecological community that
25	can be found on the site, and lists its (WILDLIFE & HABITAT ISSUES)
1	1152 acreage on the eastern property and the
2	western property, and provides a percentage of
3	total area. For that, I would direct your
4	attention to the beech maple mesic forest
5	which is shown to be the most substantial
6	portion of the site.
7	ALJ WISSLER: Which is that?
8	MS. BAKNER: Table 3-19, Existing
9	Vegetation. It's shown as 81.5 percent of the
10	site. In addition to that, we have the flora
11	of the Belleayre Resort site on Table 3-20;
12	and Table 3-21, which shows the amount of
13	vegetation disturbance site wide.
14	So what it does is it takes all of the
15	various types of communities that were noted
16	to exist on the site and it shows exactly how
17	much of that will be disturbed by the proposed
18	activity down to two decimal points.
19	Then Table 3-24(B) shows the Xeriscape
20	Plant List.
21	MR. ALTIERI: Could I break in for a
22	minute?
23	Dan had to go. Are we now staying
24	past 5 and getting through this, or are we
25	<pre>cutting off at 5? (WILDLIFE & HABITAT ISSUES)</pre>
1	1153 MS. BAKNER: I think we're staying and Page 199

2	getting done.
3	ALJ WISSLER: Yes, that's what we
4	agreed to.
5	MS. BAKNER: Table 3-24(B) represents
6	the Xeriscape Plant List, and that is the
7	plants that we propose to plant on top of the
8	building, the Big Indian Hotel.
9	Table 3-25 sets forth on the wetlands
10	
	table the location key to a map showing the
11	size and type of all the wetlands found on the
12	site, both isolated as determined by the Army
13	Corps of Engineers and connected, but they're
14	all set forth here. None of them have been
15	excluded.
16	Table 3-26 is the wetlands table for
17	the western property.
18	Table 3-26(A) is the projected impacts
19	to wetlands on the Belleayre Resort site for
20	the entire property.
21	Table 3-27 are the bird species
22	observed at the Belleayre Resort site in the
23	spring of 2000, continuing for several pages;
24	and then 3-29, the reptiles and amphibian
25	species observed in the spring and early (WILDLIFE & HABITAT ISSUES)
1	summer of the year 2000.
2	In addition to this, extensive
3	discussion of what's present on the site in
4	the various habitat communities.
-	
5	We also have Appendix 20 which
6	provides additional detail on the bird,
	Page 200

7	6-10-04crossroadsz reptile and amphibian surveys that took place.
8	In here are the exact dates of the surveys and
9	a description of how the surveys were
10	conducted. Specifically the bird survey is
11	first, and I would just direct your Honor's
12	attention to the paragraphs with respect to
13	the field surveys that say how the field
14	surveys were conducted, what time they were
15	conducted, and generally what the conditions
16	were on the site when they were conducted.
17	We'd also note that we did inquire of
18	the United States Department of the Interior
19	what federal threatened and endangered species
20	may be on this site, and we received a letter
21	back from them indicating, as I recall, that
22	there were no known occurrences.
23	We also received a letter from the New
24	York Natural Heritage Group at DEC in 2000, as
25	well as the letter in 2004 which we just (WILDLIFE & HABITAT ISSUES)
1	handed out as one of our exhibits. So we
2	have, in accordance with typical practice,
3	made every effort to try to find out what's
4	out there before we even undertook the surveys
5	that were undertaken.
6	Also in Appendix 20 is Table 1 which
7	is a list of the potential bird species of the
8	Belleayre Resort site. These potential bird
9	species are taken, I believe, from a textbook:
10	Anderly and Carol, 1988. I think the idea
11	there is, and I'll have Mr. Franke speak to

that, is that, in fact, we try to anticipate $$\operatorname{\textsc{Page}}\xspace\xspace\xspace}$

what bird species are present or likely to be present in the communities on-site, whether or not we happen to see them on any particular day that we're on the site. And we also have a list of the bird species identified on-site whether visually or by calls or what exactly was seen.

Similarly, there's a reptiles and amphibians report. Again, it goes over the field surveys, and it describes the techniques that were used. Since Sheila Tuttle could not be here with us today, Kevin Franke, who is familiar with the survey that she undertook, (WILDLIFE & HABITAT ISSUES)

(WILDLIFE & HABITAT ISSUES)

will be providing us with some insight on her extensive search for timber rattlesnake habitat and her methods for looking for timber rattlesnake habitats. And she herself is an expert in the area of turtles, which is rather easy to remember seeing how her name is Sheila Tuttle, and she is married to Dr. Brown who is rather famous for his timber rattlesnake studies. He's at Skidmore.

That's pretty much the record that we have here, along with the list of amphibians that were expected to be found at the site and the ones that were found at the site by Sheila.

The first thing I would like to talk about here is the May 5th, 2004 letter that we received from DEC. I would note for the

18	6-10-04crossroadsz record that the Natural Heritage report
19	commented on several types of habitats and one
20	species in the letter, but that you'll note
21	that under the New York Legal Status Heritage
22	Ranks and Federal Status, they're all listed
23	as unprotected.
24	The first category we have here is
25	<pre>beech maple mesic forest, and as you recall on (WILDLIFE & HABITAT ISSUES)</pre>
1	1157 our site, that's roughly 85 percent of our
2	site, and what it says here is: "A large
3	matrix forest that can be accessed by most of
4	the trails in the Catskill Park, and covers
5	the majority of the Towns of Lexington,
6	Shandaken, Hardenburgh, Woodstock and Hunter."
7	So at least for this part of the
8	Catskills, there's certainly nothing unusual
9	in this area for the beech maple mesic forest.
10	In fact, it says that it covers much of the
11	Catskill Park.
12	I would also note for the record that
13	it refers there's a reference here to the
14	tiger beetle that Dr. Kiviat mentioned, so
15	apparently that's sighting the beetle by the
16	conservation group was reported to DEC, it
17	looks like, back in 1997. I have no idea why
18	it wouldn't have been mentioned on the letter
19	we received from them in 2000, but computer
20	databases being what they are, perhaps that's
21	not a surprise.
22	Kevin, I'm going to ask you to address
23	later the location of this in relation to the Page 203

24	site. Just don't let me forget it.
25	So that's our record. That's the new (WILDLIFE & HABITAT ISSUES)
1	1158 information in the record. Like Mr. Gerstman
2	and the CPC, we will have additional
3	witnesses. We will have additional
4	presentation and comment in connection with
5	habitat on the other issues, plus we will also
6	most likely have an additional person coming
7	in and speaking to bird issues at a later
8	date.
9	ALJ WISSLER: Let me add something
10	with respect to Applicant's 13, this letter.
11	This would indicate that the species
12	enumerated here are unprotected?
13	MS. BAKNER: That's correct.
14	ALJ WISSLER: I think the reason why
15	it's sensitive material is simply because the
16	New York State Heritage Program has said that
17	it is, and it can't be released to the public
18	without their permission. So there really is
19	not the danger of endangered species.
20	MR. JOULE: There is no endangered
21	species issues.
22	ALJ WISSLER: My concern about having
23	this redacted, there's really nothing to
24	redact other than the admonition that this
25	guides us all, that this is part of the record (WILDLIFE & HABITAT ISSUES)
1	1159 in this matter but cannot be released to the
2	public without permission of the New York

3	6-10-04crossroadsz Natural Heritage Program. It's in the record,
4	no redaction necessary.
5	MS. BAKNER: All right. We've heard
6	here today the proposition that because our
7	surveys were not as long as Dr. Kiviat would
8	like them, that somehow that represents a
9	defect in the record here. I would submit
10	that there is no defect in the record and that
11	there is no substantive and significant issue
12	that has been raised.
13	None of the deficiencies, alleged
14	deficiencies that Dr. Kiviat has raised mean
15	that the Draft Environmental Impact Statement
16	wasn't complete in its description of the
17	communities and the site, and it certainly has
18	not suggested any way in which, not having a
19	survey that was of a different type, somehow
20	would have an effect on the overall project.
21	Specifically, if you look at 6 NYCRR
22	617.9, it provides certain requirements for
23	Draft EIS's and final EIS's, and this section
24	is 617.9, looks to be (B), Roman numeral
25	(II) (B) (5) Roman (II). It says: "What's (WILDLIFE & HABITAT ISSUES)
1	required is a concise description of the
2	environmental setting of the areas to be
3	affected, sufficient to understand the impacts
4	of the proposed actions and alternatives."
5	Now, what we have done here is we've
6	put together a wildlife survey that covers the
7	species that were likely to be found on the
8	site based on the information that we Page 205

9	collected. It also fully covered the scope of
10	such surveys as they were specified in terms
11	of the DEIS scoping document. We, in fact,
12	looked for all of the species that were
13	suggested, and we carefully evaluated and
14	characterized the site.
15	What I would like to do now is move,
16	Kevin, to you. If you can just describe your
17	qualifications.
18	MR. FRANKE: Kevin Franke, LA Group as
19	environmental analyst for 15 years.
20	Educational background, Master's Degree in
21	Environmental and Forest Biology, College of
22	Environmental Science and Forestry in
23	Syracuse; Master's in biology. A fair portion
24	of my work does involve wildlife survey work,
25	<pre>more direct field work earlier in my (WILDLIFE & HABITAT ISSUES)</pre>
1	1161 employment with the LA Group. More recently
2	coordinating field survey work of other
3	qualified biologists.
4	MS. BAKNER: Also with us today is
5	Dr. Richard Futyma, a doctor of botany. Could
6	you describe yourself.
7	DR. FUTYMA: Yes. Richard Futyma, I
8	have been with the LA Group for 16 years. I
9	have a Ph.D and Master's in Botany from the
10	University of Michigan. Before that I had a
11	Bachelor's in Biology from SUNY Buffalo. And
12	as I said, I've been with the LA Group for 16
13	years. I've been doing floristic studies of

	6-10-04crossroadsz
14	various sorts for 29 years, and most of my
15	work with the LA Group has been in wetlands
16	and floristic studies for various development
17	projects.
18	MS. BAKNER: Since Dr. Futyma is here
19	and can tell us about the botany study, Kevin,
20	if you could address briefly for us the study
21	that was undertaken by Sheila Tuttle and her
22	qualifications for doing so.
23	MR. FRANKE: Sheila is a wildlife
24	biologist by education and by experience,
25	conducted the bird surveys as well as the (WILDLIFE & HABITAT ISSUES)
1	1162 reptile and amphibian surveys. Both surveys
2	were basically stratified surveys, stratified
3	by community types which had been mapped on
4	the project previously by Dr. Futyma with
5	taking attention, especially for the reptiles
6	and amphibians, paid to those areas
7	ALJ WISSLER: Excuse me. Kevin, if
8	you could look this way.
9	MR. FRANKE: Sure with particular
10	attention for the reptile, amphibian survey
11	made to aquatic and semi-aquatic habitats.
12	Because of the low habitat diversity on the
13	site, as Terresa mentioned, one of the
14	community types is approximately 85 percent of
15	the site, we feel that has bearing on the
16	intensity and duration of the survey. Given
17	the diversity of the wildlife on the site is
18	going to be a function of diversity of the

habitat of the site. The more diverse the Page 207 $\,$

20	habitat, the likely the higher number of
21	species are likely to be found on a particular
22	piece of land.
23	The surveys encompassed the entire
24	project site, but paid particular attention to
25	that portion of the project site, (WILDLIFE & HABITAT ISSUES)
1	approximately 575 acres or a quarter of the
2	site, that's proposed for development. The
3	field surveys themselves, especially the bird
4	survey, was a random search method, stratified
5	by the vegetation communities, habitat types
6	mapped on the site. The identification of the
7	various bird species was either by direct
8	observation or by song or call.
9	The reptile survey, survey described
10	as a visual encounter survey, whereby habitat
11	is investigated in its existing condition,
12	also by overturning leaves
13	MR. GERSTMAN: I'm sorry, we can't
14	hear.
15	MR. FRANKE: overturning leaves,
16	peeling bark, looking under rocks, much of the
17	techniques Mr. Kiviat was employing on the
18	site on his brief visit.
19	In terms of the rattlesnake habitat
20	and the areas of large rock was actually
21	investigated with the aid of a flashlight and
22	a mirror. So there was an intensive survey
23	for both the birds and reptiles and
24	amphibians.

25	6-10-04crossroadsz MS. BAKNER: Can you cover the (WILDLIFE & HABITAT ISSUES)
1	1164 location for me of the sighting of the tiger
2	beetle?
3	MR. FRANKE: Yes. The report
4	contained in the recent letter from the New
5	York Natural Heritage Program, the tiger
6	beetle reports the location where Lost Clove
7	Brook enters the headwaters of Esopus Creek.
8	That's not an area that we visited directly
9	during our site visit, but if you were to
10	it's off of the project site, off of the road
11	that comes off 28 going into Big Indian.
12	ALJ WISSLER: Is it visible on 3A?
13	MR. FRANKE: It might be on 3A. Here
14	is the map attachment to the letter that
15	indicates it, but 3A, the location boundary of
16	the project site, Route 28, Lost Clove Road,
17	the siting was located in this area here.
18	(Indicating)
19	ALJ WISSLER: Indicating an area just
20	south of the Big Indian site?
21	MR. FRANKE: Yes.
22	MS. BAKNER: Again, Kevin, what status
23	does the letter indicate that the beetle has;
24	protected or unprotected?
25	MR. FRANKE: It's listed as an (WILDLIFE & HABITAT ISSUES)
1	unprotected species.
2	MS. BAKNER: Dr. Kiviat has suggested
3	we may have missed an old or virgin growth of
4	forest on our property. I would like you to Page 209

5	briefly address that, if you could.
6	MR. FRANKE: In examining the exhibit
7	submitted by CPC showing the mapping of the
8	first-growth forest and comparing that with
9	the mapping from the DEIS
10	MS. BAKNER: Your Honor, that's
11	Exhibit 35.
12	MR. FRANKE: comparing that with
13	the mapping of the project site, including
14	DEIS Figure 2-3, it appears that this area
15	indicated on the CPC exhibit is off of the
16	project site, and not within the project site
17	boundaries. In addition to the mapping field
18	studies and the history of the project site,
19	would indicate that there are no such first
20	growth areas on the project site. The mapped
21	site in CPC Exhibit 38 is actually to theit
22	would be the south/southwest of the Big Indian
23	plateau. And on Figure 2-3, clearly
24	illustrates the intensity of the logging
25	trails on that portion of the project site. (WILDLIFE & HABITAT ISSUES)
1	1166 The character of the vegetation is much of the
2	same as what was seen on our site visit,
3	clearly not an unaffected forest stand.
4	MS. BAKNER: Dr. Kiviat has suggested
5	that perhaps some of these old growth trees
6	are small or stunted due to the elevation at
7	which they're located. What is your opinion
8	of this?
9	MR. FRANKE: We certainly observed

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10	that type of phenomenon when we were on top of
11	the ski center, and Dr. Kiviat pointed out the
12	vegetation and its apparent stressed
13	condition. It is my opinion that that
14	condition does not occur on our project site
15	due to a number of factors, including
16	elevation and exposure. We're simply not as
17	high as the ski center, and we do not have the
18	direct exposure as the very upper part of the
19	ski center does.
20	MS. BAKNER: I would like to refer now
21	to the book from which excerpts were taken for
22	CPC Exhibits 35 and 36, specifically, The
23	Catskill Forest, A History by Michael Kudish.
24	If you look at page 102, which I will furnish,
25	there is specific language addressing the (WILDLIFE & HABITAT ISSUES)
1	ridge and forestry practices on the ridge in
2	terms of the history, and what it says is:
3	"The charcoal industry required the near
4	clear-cutting of the forest on the ridges as
5	opposed to the timber industry which normally
6	required selective cutting in the Catskills."
7	Then it goes on to say: "Chapter 13
8	in this book describes the Catskill charcoal
9	industry in general, but the charcoal pits
10	located on Belleayre Mountain will be
11	described in some detail here." Just as a
12	footnote, I'm sure everyone realizes that you
13	make charcoal by burning trees in a very

meticulous manner. "Paul Huth, naturalist at

the Mohonk Preserve in the Schwangunks near Page 211

13

14

New Paltz, informed me of the remains of charcoal pits on Garriton Ridge. Garriton Ridge is another name for the site of the plateau. This ridge is Belleayre Mountain's southeast spur which rises between Lost Clove and Birch Creek above the hamlet of Big Indian. The ridge was nearly cleared off during the period 1890 to 1900 by Paul's grandfather and great grandfather. My inspection, May 16th, 1987 of the then recent (WILDLIFE & HABITAT ISSUES)

logging, about 1980, on private land on
Garriton Ridge revealed stumps of 80-year-old
northern red oak and white ash;" and then it
goes on to talk about the trees, and mention
that they climbed to an elevation of
2,900 feet between the Pine Hill Lost Clove
trail junction and the Belleayre Mountain
lean-to. I want to point out that the book
itself provides a lot of interesting history
about logging, even logging on our site.

Our Draft Environmental Impact
Statement, as Mr. Ruzow went on at length
earlier today, extensively describes the
logging that occurred on the site. It also
contains mapping showing the logging trails
and provides a lot of information. If you
also were to look on page 84, Table 20-1 of
the same book, it talks about first growth
tracts, area and entry points.

Kevin, if you could explain the

21	6-10-04crossroadsz relevance of this in terms of the elevation of
22	our site.
23	MR. FRANKE: The site that's indicated
24	as being first growth closest to our project
25	site on that mapping provided as CPC
	(WILDLIFE & HABITAT ISSUES)
1	attachment is identified as Site No. 10, and
2	it's listed as Belleayre Mountain in Table
3	20-1. The size of the area is listed in the
4	table as 1.5 miles, and the average elevation
5	of entry points in feet is listed as
6	2,945 feet.
7	Without having read the text, I'm
8	assuming that is the elevation when ascending,
9	at which you first enter these stands. We
10	simply do not have forest stands on our
11	project, especially forest stands that would
12	be disturbed that approach this elevation. So
13	this mapped area is at a higher elevation than
14	what's on the site.
15	ALJ WISSLER: 2945?
16	MR. FRANKE: Yes.
17	MS. BAKNER: Thank you very much,
18	Kevin. And I would note that we will obtain
19	the book, we will make copies. And since
20	we'll have more time later, we'll look for
21	more information in the book.
22	Dr. Kiviat originally sent us
23	included a report, Kevin, with his with the
24	petition that CPC put in. In it there were
25	several questions that were raised, and I just (WILDLIFE & HABITAT ISSUES)

	6-10-04crossroadsz
1	1170 want to run through them with you. The first
2	one is: "Large areas of forest co-dominated
3	by beech may provide special biodiversity
4	value for species of insects, fungi or animals
5	that utilize beech as a resource."
6	ALJ WISSLER: We're looking at
7	Exhibit L to CPC's petition?
8	MS. BAKNER: Yes.
9	ALJ WISSLER: Page reference, please.
10	MS. BAKNER: Pages 36 through 41 in
11	terms of the reference to the CPC petition.
12	ALJ WISSLER: In reference to
13	Dr. Kiviat's report?
14	MS. BAKNER: That would be there
15	are no page numbers, your Honor. It would be
16	the comments starting under Field
17	Reconnaissance.
18	ALJ WISSLER: April 16th, 2004.
19	What's the first sentence under Field
20	Reconnaissance?
21	MS. BAKNER: Yes, that's right.
22	That's right.
23	MR. FRANKE: Could you repeat the
24	question?
25	MS. BAKNER: "Large areas of forest (WILDLIFE & HABITAT ISSUES)
1	co-dominated by beech provide special
2	biodiversity value for species of insects,
3	fungi or animals that utilize beech as a
4	resource."
5	MR. FRANKE: I would concur with
	Page 214

6	6-10-04crossroadsz Dr. Kiviat that maybe those species, insects,
7	bacteria that may be so specialized that they
8	rely heavily on beech or beech forests, but
9	given the ubiquitous nature of this cover
10	type, not only on our project site but in this
11	general area of the Catskills, I don't share
12	Dr. Kiviat's concerns for impacts on
13	biodiversity.
14	MS. BAKNER: The other issue raised by
15	Dr. Kiviat here is an issue of forest
16	fragmentation, and I believe I believe
17	that's raised just generally in his letter,
18	your Honor. It's going to be very hard for me
19	to point to the exact location.
20	ALJ WISSLER: We're talking about
21	within Exhibit L?
22	MS. BAKNER: That's correct.
23	He makes the comment: "Forest
24	fragmentation will adversely impact the
25	<pre>assemblage of forest responsibility species, (WILDLIFE & HABITAT ISSUES)</pre>
1	1172 and its this assemblage of species that forms
2	the core of the IBA," which is the Audubon
3	identification of the particular Catskill
4	site.
5	In your opinion, is this project going
6	to cause fragmentation in light of the
7	conditions at the site and surrounding the
8	site?
9	MR. FRANKE: Within the project site,
10	certainly there will be localized habitat
11	fragmentation, and it can have localized Page 215

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12	detrimental effect to those forest interior
13	species that inhabit continuous type forest.
14	When viewed on a larger landscape scale, given
15	the project setting within the
16	Constitutionally-protected Catskill Park, I
17	don't feel that this impact would rise to the
18	level of significance.
19	MS. BAKNER: Is the issue of
20	fragmentation a clear issue? Do some species
21	do better and other species do not as well;
22	how does it work?
23	MR. FRANKE: There certainly are those
24	species, as concern has been expressed, for
25	those forest interior species. There are also (WILDLIFE & HABITAT ISSUES)
1	those species that are more forest edge
2	oriented. And as we saw the consistent nature
3	of the habitat on the existing project site,
4	that will certainly change with development
5	and will actually be providing more forest
6	edge as opposed to forest interior habitat.
7	So from that standpoint, there may be
8	actually species that are not present on the
9	site today that post development may make use
10	of the site, specifically those forest edge
11	type species.
12	MS. BAKNER: In your opinion, does the
13	location of this proposed project in proximity
14	to the Belleavre Mountain Ski Center and the

15

16

intensive use area make it more suitable for

17	6-10-04crossroadsz closer to the areas that are protected as
18	forever wild?
19	MR. FRANKE: I think from a
20	fragmentation standpoint, if this project site
21	were located interior than some of these
22	larger protected areas, I think you would have
23	potential for higher degrees of impact. But
24	given the fact that it is located on the edge
25	of a large protected area rather than (WILDLIFE & HABITAT ISSUES)
1	1174 interior, lessens that to some degree.
2	The proximity to the intensive use
3	area may have some bearing on it, but I think
4	there's such a large land area that even
5	within the intensive use area, I don't think
6	is disturbed. I don't think the use of the
7	intensive use area has a lot of bearing.
8	MS. BAKNER: What about the roads in
9	the existing clearing for the existing
10	structures on primarily the western parcel but
11	also the eastern parcel?
12	MR. FRANKE: Again, I think that's
13	adding some diversity somewhat to the habitat
14	because we do have some open areas as opposed
15	to the continuous tree canopy.
16	MS. BAKNER: Dr. Kiviat also commented
17	that the zoological survey ignored rare or
18	uncommon mammals which would be expected to be
19	present in the well-developed forest and rocky
20	habitat present at the site. If you could
21	just discuss the mammals that were seen and,
22	you know do you need the list? Page 217

23	MR. FRANKE: It would be helpful if
24	you have it handy. It's my recollection, I'll
25	confirm when I look at the list, that none of (WILDLIFE & HABITAT ISSUES)
1	1175 the mammal species that were documented to
2	occur on the project site were rare,
3	threatened, endangered or special concern
4	species.
5	MS. BAKNER: Are you satisfied that
6	Mrs. Sheila Tuttle's examination of the site
7	would have discovered habitat suitable
8	would have discovered habitat suitable for
9	timber rattlesnake if it existed on the site?
10	MR. FRANKE: Yes, I do very feel very
11	comfortable with that, given Sheila's
12	experience and personal knowledge of the
13	timber rattlesnake.
14	It's stated clearly in the DEIS, and
15	supported somewhat by Dr. Kiviat's statements,
16	essentially the south-facing slopes are most
17	attractive from a solar standpoint; however,
18	in order to make these areas suitable for
19	timber rattlesnake basking require openings in
20	the canopy that allow sun to penetrate.
21	You recall where we found the green
22	snake and the other red belly snake, we were
23	basically standing in an area that had been
24	clearly previously, and the sun was allowed to
25	<pre>penetrate and provide sunlight to the ground (WILDLIFE & HABITAT ISSUES)</pre>
1	1176 surface, thus warming the ground somewhat.

2	6-10-04crossroadsz Those south-facing slopes, having
3	discussed this with Mr. Frisenda as well,
4	Crossroads Ventures, long-time resident of the
5	area, very familiar with the property since
6	we do have a closed canopy forest on these
7	southern slopes, by virtue of that closed
8	canopy does not provide suitable basking
9	habitat.
10	MS. BAKNER: The mammals are listed in
11	this section. Would you have anticipated
12	finding any mammals other than the ones you
13	saw there given the extensive amount of time
14	that you, as well as other members of the LA
15	Group and other consultants, have spent on the
16	site?
17	MR. FRANKE: No, I think the survey
18	work was thorough.
19	MS. BAKNER: You want to just list
20	those mammals that you saw.
21	MR. FRANKE: Eastern chipmunk, red
22	squirrel, gray squirrel, red fox, eastern
23	cottontail, raccoons, eastern coyote, bobcat,
24	whitetail deer, beaver, black bear. I think I
25	<pre>got them all. (WILDLIFE & HABITAT ISSUES)</pre>
1	MS. BAKNER: As you said, none of
2	those were threatened or endangered.
3	As I understand it, Sheila did, as
4	part of her wildlife survey, look for a
5	suitable habitat and evaluate the issue of
6	whether suitable habitat exists on-site for
7	the maternal colonies of the Indiana bat, and Page 219

8	I believe the Draft Environmental Impact
9	Statement addresses that, and I was just
10	wondering if you could cover that for the
11	record.
12	MR. FRANKE: Right. In the EIS, there
13	are citations to a number of sources
14	documenting the presence of the Indiana bat
15	for trees of large diameter, and also other
16	sources indicating that oftentimes these large
17	trees are located in open areas.
18	I'm not going to disagree that there
19	are an occasional large tree located in
20	different parts of the project site, but the
21	lack of concentrated areas of large trees
22	essentially decreases significantly the
23	potential of this area functioning in that
24	way.
25	MS. BAKNER: So you're satisfied that (WILDLIFE & HABITAT ISSUES)
1	1178 Sheila looked at this issue, and it was
2	covered as part of the Draft Environmental
3	Impact Statement?
4	MR. FRANKE: Yes.
5	MS. BAKNER: Turning to Dr. Futyma.
6	Doctor, what uniquely qualifies you to
7	undertake a plant survey on a site such as
8	this?
9	DR. FUTYMA: Uniquely. Well, I guess
10	there are very few people who know a lot about
11	plants, so I have extensive field experience
12	throughout the Great Lakes region, and I've

13	been doing this for, as I said, 29 years; so I
14	guess those are my qualifications, experience.
15	MS. BAKNER: In connection with your
16	work identifying plants, do you commonly also
17	delineate wetlands, and can you tell us what
18	your qualifications are for doing so?
19	DR. FUTYMA: For delineating
20	wetlands well, I have been trained in the
21	federal method for delineation of wetlands,
22	and I've been doing that since about 1990.
23	MS. BAKNER: Actually I know you've
24	been doing that longer. I would say more like
25	1988. The first question I want to ask you (WILDLIFE & HABITAT ISSUES)
1	1179 is: Regarding the Northern Monkshood, and
2	this is a wildflower that Dr. Kiviat has
3	suggested could be present on the site
4	although, again, the DEC files don't suggest
5	that it's present in this area of Ulster
6	County nonetheless, could you describe for
7	us the Northern Monkshood; what it is?
8	DR. FUTYMA: It's a wildflower. I
9	can't say that I've seen it personally, but
10	from having seen pictures in books, knowing
11	what it's like there are certainly garden
12	varieties or garden-related species that are
13	grown in gardens. My understanding is that
14	this plant can grow up to a meter tall, has
15	relatively large spikes and flowers,
16	relatively large leaves, palmately
17	relatively characteristic of that family. And
18	I know that in my looking through the Page 221

19	wetlands, especially seeing as I was involved
20	in just about all the delineating the
21	boundaries of nearly all the wetlands on the
22	site, especially the more uppermost ones that
23	are dependent on the springs, which is where
24	Northern Monkshood is known to grow, I'm
25	<pre>pretty certain that if I had seen it, I would (WILDLIFE & HABITAT ISSUES)</pre>
1	have identified it. And I did not see
2	anything that I would refer to as the Northern
3	Monkshood.
4	MS. BAKNER: Is the Northern Monkshood
5	what's known as a showy plant?
6	DR. FUTYMA: I guess by comparison
7	with other plants growing on this site, you
8	would probably say it was showy, yes.
9	MS. BAKNER: DEC Region 3 excuse
10	me. The U.S. Fish and Wildlife Service on its
11	Region 3 website has a picture of the plant
12	and other information, and I just wanted to
13	quote from this information, if I may. It has
14	a description of the habitat for this
15	particular wildlife wildflower, excuse me.
16	It indicates that: "The Northern Monkshood, a
17	threatened plant, is associated with wetlands
18	and seeps and the headwaters of the streams in
19	the Catskills." So, Dr. Futyma, the areas
20	where you would be likely to find this
21	wildflower, you examined intensively?
22	DR. FUTYMA: Yes.
23	ALJ WISSLER: Are you going to put

24	that in?
25	MS. BAKNER: I don't see any reason to (WILDLIFE & HABITAT ISSUES)
1	put it in. I would be happy to put this
2	information in on the flower.
3	ALJ WISSLER: We don't have to do it
4	today, but just the one page that you read
5	from; and I take it it has a web address
6	somewhere on that page?
7	MS. BAKNER: Yes. We'll type that up
8	and put it in.
9	ALJ WISSLER: Just photocopy the page,
10	as long as the web address is on there.
11	MS. BAKNER: Okay.
12	A threatened plant in your
13	experience, does a threatened plant receive as
14	much protection as, say, a threatened animal?
15	DR. FUTYMA: No. That's principally
16	because plants being attached to their
17	substrate are considered to be part of the
18	land, and therefore they're owned and
19	controlled by the person who owns that land on
20	which they're growing; whereas animals are
21	free to roam and can go from one property to
22	another. The principle, as I understand it,
23	are kind of like the king owns or the State
24	owns the wildlife rather than the actual
25	landowners owning the wildlife, but whereas (WILDLIFE & HABITAT ISSUES)
1	plants are owned by the plant owner.
2	MS. BAKNER: This concept is covered
3	in the New York State Endangered Species Law, Page 223

4	which I'm sure I don't need to provide your
5	Honor.
6	ALJ WISSLER: Give me a cite.
7	MS. BAKNER: The citation to that
8	would be Environmental Conservation Law
9	Section 9-1503.
10	As Dr. Futyma noted, the law is less
11	restrictive than the laws protecting
12	endangered species of animals in that: "It
13	only prohibits persons from removing, picking
14	or damaging a protected plant without the
15	consent of the landowner."
16	I stress, it's certainly not our
17	intent, in any case, to pick any flowers. We
18	don't believe they occur on the site, and we
19	believe that we've looked at them and that
20	there's no substantive and significant issue
21	raised with respect to the flower.
22	I would also note that the federal
23	laws that deal with the protection of
24	endangered plants are very similar to the
25	state laws in that the federal law provides (WILDLIFE & HABITAT ISSUES)
1	only limited protection for plants as well,
2	basically prohibiting their disturbance on
3	federal lands or lands under federal
4	jurisdiction.
5	ALJ WISSLER: Do you have a cite for
6	me? You can do it later.
7	MS. BAKNER: I just want to make sure,
8	your Honor, that we've addressed all the

9	6-10-04crossroadsz issues that have been raised.
10	Mr. Franke, I know we're going to talk
11	about aquatic habitat later, but if you could
12	clear up for the record for us. Are we
13	claiming there are not brown trout and slimy
14	sculpins in the streams and creeks around the
15	site?
16	MR. FRANKE: Brook trout?
17	MS. BAKNER: Brook trout.
18	MR. FRANKE: No. And the EIS is clear
19	in the record that the electrofishing studies
20	[sic] that were performed by DEC, in which I
21	participated, indicated numbers of brook trout
22	in a number of streams on the project site.
23	If my recollection is correct, I think the
24	highest number of brook trout that we found in
25	the area were near the snowmaking reservoir, (WILDLIFE & HABITAT ISSUES)
1	in that stream that drains from Belleayre Ski
2	Center, as well as the brook in Woodchuck
3	Hollow and Giggle Hollow.
4	MS. BAKNER: Kevin, the project
5	sponsor, in their direction to LA Group on the
6	design of the soil erosion and sedimentation
7	control plan, what was one of your primary
8	concerns in the design of that plan?
9	MR. FRANKE: I'm not sure I follow.
10	MS. BAKNER: Relative to control of
11	sedimentation and the fish habitat.
	sedimentation and the rish habitat.
12	MR. FRANKE: Certainly that was one of
12 13	

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15	grading. Essentially that we needed to keep
16	material within the limits of our construction
17	site and not to have erosion occurring and
18	sedimentation occurring off site.
19	MS. BAKNER: Dr. Kiviat, while he was
20	at the site, identified some egg masses as
21	containing spotted salamander at the location
22	of the what I'll call the springhouses
23	right behind the Marlowe Mansion. It's my
24	understanding that Sheila Tuttle identified
25	the spotted salamander as a species likely to (WILDLIFE & HABITAT ISSUES)
1	1185 occur on-site, and that it was identified in
2	our list, although she didn't have the
3	pleasure of identifying one?
4	MR. FRANKE: That's correct.
5	MS. BAKNER: Is the spotted salamander
6	a protected species under either federal or
7	state law?
8	MR. FRANKE: Not to my knowledge.
9	MS. BAKNER: Dr. Futyma, did you
10	participate with us in getting the approvals
11	from the United States Army Corps of
12	Engineers?
13	DR. FUTYMA: Yes, I did.
14	MS. BAKNER: And the approval that was
15	obtained from the Army Corps which is
16	contained in the Draft Environmental Impact
17	Statement and dated July 18th, 2003, can you
18	describe for us what that approval was.
19	DR. FUTYMA: Not that I'm familiar

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20	with the dates of all the letters, so I assume
21	that that letter is the actual permit letter,
22	or rather the letter stating that the project
23	would be permittable under Nationwide Permit
24	14.
25	MS. BAKNER: That's correct. In the (WILDLIFE & HABITAT ISSUES)
1	1180 Corps process, the first step in the process
2	is obtaining a jurisdictional determination of
3	the limits of waters of the United States,
4	including wetlands and streams, that are
5	regulated by the Army Corps. Did you assist
6	in obtaining that approval as well?
7	DR. FUTYMA: Yes. I was the main
8	delineator of wetlands, although assisted by
9	Roger Case, our soil scientist, and Barbara
10	Beale, who formerly worked with the LA Group;
11	both of them very experienced in wetland
12	delineation according to the federal methods.
13	And I was the one who wrote the wetland
14	delineation report and edited the maps and
15	submitted them to the Army Corps in early
16	2000; and later dealt with the representative
17	of the Corps showing him on-site to those
18	wetlands that he wanted to see, and obtained
19	the final jurisdictional determination from
20	him later.
21	MS. BAKNER: Did the Army Corps of
22	Engineers make an extensive review of the
23	wetlands that were present on the site?
24	DR. FUTYMA: He did not look at every
25	single wetland on the site, but that's Page 227

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1	1187 relatively typical. He did take a look across
2	all the site essentially, starting in the more
3	western portion and going to the very
4	easternmost portion, and he saw a few things
5	that he wanted to change. We did change those
6	parts of the wetland boundaries on the maps to
7	his satisfaction.
8	MS. BAKNER: Was he particularly
9	interested in whether wetlands were or were
10	not connected to stream corridors or other
11	waters in the UMP?
12	DR. FUTYMA: Yes, he was. We're
13	speaking of Brian Orzel of the United States
14	Army Corps of Engineers, and he did make it a
15	point to investigate some of these
16	relatively well, somewhat unusual wetlands
17	that are essentially like stream corridors
18	that will be flowing in one part but then
19	disappear into the ground. And he was
20	interested in those, and in order to determine
21	whether or not there was a connection with
22	other surficial waters.
23	MS. BAKNER: Not to torture
24	Dr. Futyma, the reason why he was looking at
25	those areas was because of a Supreme Court (WILDLIFE & HABITAT ISSUES)
1	1188
1	case known as Solid Waste Association of
2	Northern Cook County, and what it is is a
3	Supreme Court case and I apologize, I can
4	give you the cite later, your Honor which

6-10-04crossroadsz found that for certain wetlands, the Army 5 Corps of Engineers no longer had jurisdiction. 6 7 And I wouldn't attempt to characterize the 8 case it's related to the issue of whether something is isolated or not. 9 10 The important thing in this case, is, 11 at the project sponsor's direction, we went to 12 the federal agency with jurisdiction over this matter, we delineated the wetlands on-site, we 13 went through the process of having them come 14 15 out and approve the location of the wetlands in the field with Dr. Futyma; and in addition 16 to that, we moved forward through the process 17 18 and submitted what's known as a pre-construction notification under the 19 Nationwide Permit Program. 20 21 These are regulations established by 22 the United States Army Corps of Engineers 23 pursuant to Section 404 of the Clean Water 24 Act. These regulations were adopted -- these 25 are permits that are adopted by rule. And if (WILDLIFE & HABITAT ISSUES) 1189 you qualify for them and you follow all the 1 appropriate procedures, then the Corps concurs 2 in writing that you qualified to use those 3 Nationwide Permits. That's the July 18th, 2003 letter that I referred to earlier. 5 The letter that CPC has put into the 6 record is a letter from the U.S. Fish and Wildlife Service Department of the Interior. 8 That was received by the United States Army 9

Corps of Engineers prior to them giving us

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notice that we complied with and could proceed under the permit.

So the federal agency with jurisdiction in the matter, the United States Army Corps of Engineers, has reviewed that letter by the National Fish and Wildlife Service, and over the objections of the National Wildlife -- excuse me, over the objections of the Fish and Wildlife Service, has given us the permit.

Under the federal program, the Army

Corps of Engineers has to consult with two
sister agencies as part of the
pre-construction notification process, two
sister federal agencies. One of those is the
(WILDLIFE & HABITAT ISSUES)

Fish and Wildlife Service whose primary concern is habitat protection. The other is the United States Environmental Protection Agency, in this case the Region 2 wetlands office -- I believe that Dan Montala is still the head of that particular division within Region 2.

In any event, the Region 2 office of EPA did not object or otherwise send any letter in response to the pre-construction notification. That is significant, your Honor, because the United States Environmental Protection Agency under Section 404(C) of the Clean Water Act has the authority to designate any wetland in the country a non-disposal

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So if the EPA had objected to the issuance of any approval by the Corps for this project, that would, in essence, if I can use a card term, trump the Army Corps of Engineers process. But the Fish and Wildlife Service has no independent jurisdiction.

In addition to the sister federal agencies, the Army Corps of Engineers is also bound by certain agreements, sometimes they're (WILDLIFE & HABITAT ISSUES)

letter agreements, sometimes they're formal
MOA's, whereby they provide notification to
the Department of Environmental Conservation
Region 3, and they also provide notice to the
New York City Department of Environmental
Protection because they have an agreement for
all projects in the watershed, that they will
provide advanced notice to the DEP as part of
the pre-construction notification process.

So that process is 45 days. In reality, it stretches over a period of years. And basically we started working with the Corps in 2000, and we received the approval from them in 2003. So 45 days -- maybe for us quite a bit longer.

So for that reason, your Honor, I would submit that the letter that was provided, sort of out of context by the Catskill Preservation Coalition, certainly on the issue of habitat may be useful, but on the issue of jurisdiction is irrelevant in that Page 231

22	the agency with the authority to do so has
23	issued the approval for the project.
24	The next thing I would like to get to
25	is the suggestion that Dr. Kiviat made that (WILDLIFE & HABITAT ISSUES)
1	somehow this distinction
2	ALJ WISSLER: Let me ask you this: Do
3	you need your witnesses any more for this, or
4	is this colloquy with the attorneys? Because
5	I'm going to stop at 6.
6	MS. BAKNER: I can address that at a
7	later point if DEC would like to go.
8	ALJ WISSLER: No, if you have more
9	questions of Dr. Futyma.
10	MS. BAKNER: I don't believe so, your
11	Honor, no.
12	ALJ WISSLER: Then I don't want to
13	do you want to wrap it up here?
14	MS. BAKNER: If I could wrap it up.
15	We have looked at all the habitats on-site,
16	and we have carefully evaluated them. We
17	haven't dismissed any because they're isolated
18	or small. We've looked at them all down to
19	two decimal points. We've described them.
20	We've studied them. And we believe that the
21	project as designed where we're preserving
22	approximately 70 percent of the site and the
23	forested area surrounding the areas to be
24	developed is reasonable, and we believe that
25	the mitigation measures that we have proposed, (WILDLIFE & HABITAT ISSUES)

1	6-10-04crossroadsz which I referenced earlier, specifically the
2	mitigation measures on pages
3	ALJ WISSLER: 394 and so forth?
4	MS. BAKNER: Yes, 307 through 310 will
5	ensure that we don't have a substantial
6	adverse effect on habitat, and I don't believe
7	that, with all due respect to Dr. Kiviat, who
8	is clearly a very qualified person, that we
9	have in any way failed to comply with our
10	obligations under SEQRA in this particular
11	area.
12	There is one last question I have for
13	Dr. Futyma. In your opinion, Dr. Futyma, did
14	you do a thorough evaluation of the wetlands
15	present on the site?
16	DR. FUTYMA: Yes, we certainly
17	evaluated the wetlands in the manner that we
18	have been accustomed to with the Army Corps.
19	we delineated them just as we have delineated
20	the wetlands on all the other sites we have
21	done in the past ten years.
22	MS. BAKNER: Thank you very much.
23	ALJ WISSLER: Do you want to respond?
24	MR. GERSTMAN: Yes, Judge, when we
□ 25	reschedule. (WILDLIFE & HABITAT ISSUES)
1	1194 ALJ WISSLER: You have additional
2	witnesses anyway?
3	MR. GERSTMAN: Yes.
4	ALJ WISSLER: All right. We are
5	concluded here today, and the next thing is
6	the site visit next week, and we're back here Page 233

7	next Friday.
8	MR. GERSTMAN: Yes, traffic in the
9	morning, and who knows what in the afternoon.
10	Thank you, Judge.
11	(6:02 P.M WHEREUPON, THE ABOVE
12	PROCEEDINGS CONCLUDED.)
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23	(WILDLIFE & HABITAT ISSUES)
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4	CERTIFICATION
5	
6	I, THERESA C. VINING, hereby certify
7	and say that I am a Shorthand Reporter and a Notary
8	Public within and for the State of New York; that I
9	acted as the reporter at the Issues Conference
10	proceedings herein, and that the transcript to which
11	this certification is annexed is a true, accurate

	6-10-04crossroadsz
12	and complete record of the minutes of the
13	proceedings to the best of my knowledge and belief.
14	
15	
16	THERESA C. VINING
17	
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19	DATED: July 12, 2004
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